

Town of Johnston, Rhode Island Police Pension System

Actuarial Valuation and Review as of June 30, 2017

This report has been prepared at the request of the Board of Trustees to assist in administering the System. This valuation report may not otherwise be copied or reproduced in any form without the consent of the Board of Trustees and may only be provided to other parties in its entirety. The measurements shown in this actuarial valuation may not be applicable for other purposes.

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November 30, 2017

Joseph Chiodo CPA, MBA Finance Director Town of Johnston, Rhode Island Police-Pension System 1385 Hartford Avenue Johnston, Rhode Island 02919

Dear Board Members:

We are pleased to submit this Actuarial Valuation and Review as of June 30, 2017. It summarizes the actuarial data used in the valuation, analyzes the preceding year's experience, and establishes the funding requirements for the fiscal year ending June 30, 2019.

This report was prepared in accordance with generally accepted actuarial principles and practices at the request of the Board to assist in administering the Pension System. The census information and financial information on which our calculations were based was prepared by the Town of Johnston and the financial information was obtained from the Town of Johnston trial blalance and journal entries for the fiscal year ended June 30, 2017. That assistance is gratefully acknowledged.

The actuarial calculations were directed under our supervision. We are members of the American Academy of Actuaries and we meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. To the best of our knowledge, the information supplied in this actuarial valuation is complete and accurate. Further, in our opinion, the assumptions recommended by Segal in our experience study for the period July 1, 2011 to June 30, 2014 dated April 1, 2015, as approved by the Town are reasonably related to the experience of and the expectations for the System.

We look forward to reviewing this report at your next meeting and to answering any questions.

Sincerely,

Segal Consulting, a Member of The Segal Group, Inc.

By:

William J. Connolly, FCA, MA

Consulting Actuary

Jeanette R. Coopee Jeanette R. Cooper, FSA, FCA, MAAA, EA

Vice President and Actuary

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Section 1: Actuarial Valuation Summary

Purpose and Basis

This report was prepared by Segal Consulting to present a valuation of the Town of Johnston, Rhode Island Police Pension System as of June 30, 2017. The valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits. The measurements shown in this actuarial valuation may not be applicable for other purposes. In particular, the measures herein are not necessarily appropriate for assessing the sufficiency of Plan assets to cover the estimated cost of settling the Plan's benefit obligations. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements; and changes in plan provisions or applicable law.

Certain disclosure information required by GASB Statements No 67 and 68 as of June 30, 2017 for the System is provided separately.

The contribution requirements presented in this report are based on:

- The benefit provisions of the Pension System, as administered by the Town;
- The characteristics of covered active participants, retired participants and beneficiaries as of June 30, 2017, provided by the Town;
- The assets of the Plan as of June 30, 2017, provided by the Town;
- Economic assumptions regarding future salary increases and investment earnings;
- Other actuarial assumptions regarding employee terminations, retirement, death, etc.; and
- The funding policy adopted by the Town.

Significant Issues

- 1. The following changes are included for the first time in this valuation based on a recent settlement agreement:
 - > COLA increases are suspended from July 1, 2017 through June 30, 2022. Commencing July 1, 2022, retirees and beneficiaries will receive annual 1.25% increases, compounded annually.
 - > The definition of pensionable earnings was amended to cap overtime pay at \$35,000 per year.
 - > Employer contributions for the fiscal year ended June 30, 2017 must be at least \$4,575,446 with this amount to increase 3.00% each year.

As a result of these changes, the total normal cost decreased by \$342,064 and the actuarial accrued liability decreased by \$15,956,355. The total impact was a decrease in the actuarially determined contribution of \$3,920,910.

- 2. The actuarially determined contribution for the fiscal year ending June 30, 2019 is \$4,854,090, a decrease of \$3,655,494 from last year. The decrease is primarily due to the changes under the settlement agreement including the change in the required contributions amount.
- 3. Segal Consulting ("Segal") strongly recommends an actuarial funding method that targets 100% funding of the actuarial accrued liability. Generally, this implies payments that are ultimately at least enough to cover normal cost, interest on the unfunded actuarial accrued liability and the principal balance. The funding policy adopted by the Town as outlined in the recent settlement agreement meets this standard.
- 4. The total contributions made during the fiscal year ending June 30, 2017 were insufficient to reduce the unfunded actuarial accrued liability. While the unfunded actuarial accrued liability is lower than in the prior valuation, the decrease is due to experience gains and the plan changes described above.
- 5. Actual contributions made during the fiscal year ending June 30, 2017 were \$4,797,069, 59.41% of the actuarially determined contribution. In the prior fiscal year, actual contributions were \$2,783,429, 38.67% of the prior year actuarially determined contribution.
- 6. Plan assets are currently equivalent to less than four years of projected benefit payments. If the Town continues to comply with the terms of the settlement agreement and investment returns are close to the assumed rate of 7.50%, the System is projected to remain solvent. The imbalance between the benefit levels in the System and the resources available to pay for them must continue to be addressed. We are available to prepare solvency projections as requested.
- The actuarial value of assets for the System is set equal to market value. The funded ratio (the ratio of the actuarial value of assets to actuarial accrued liability) is 25.65%, compared to the prior year funded ratio of 18.61%. This ratio is one measure of funding status, and its history is a measure of funding progress. The measurement is not necessarily appropriate for assessing the sufficiency of System assets to cover the estimated cost of settling the System's benefit obligation or the need for or the amount of future contributions.

- 8. The effective amortization period for the unfunded actuarial accrued liability is 26.75 years.
- 9. The unfunded actuarial accrued liability is \$52,823,013, which is a decrease of \$14,866,561 since the prior valuation.
- 10. The actuarial gain from investment and other experience is \$564,604, or 0.6% of the actuarial accrued liability prior to any plan or assumption changes.
- 11. The rate of return on the actuarial and market value of assets was 10.98% for the July 1, 2016 to June 30, 2017 plan year.
- 12. This report constitutes an actuarial valuation for the purpose of determining the actuarially determined contribution under the System's funding policy and measuring the progress of that funding policy. The Net Pension Liability (NPL) and Pension Expense under Governmental Accounting Standards Board (GASB) Statements No. 67 and No. 68, for inclusion in the plan and employer's financial statements as of June 30, 2017, were provided separately.
- 13. This actuarial report as of June 30, 2017 is based on financial and demographic data as of that date. Changes subsequent to that date are not reflected and will affect future actuarial costs of the System.

Summary of Key Valuation Results

		2017	2016
Contributions for followi	ng		
fiscal year beginning			
July 1:	Actuarially determined employer contribution	\$4,854,090	\$8,509,584
Actuarial accrued	Retired participants and beneficiaries	\$50,068,215	\$57,763,183
liability for plan year	Active participants	20,980,165	25,408,518
beginning July 1:	Total	71,048,380	83,171,701
	Normal cost including administrative expenses for plan year beginning July 1	1,502,897	1,857,592
Assets for plan year	Market value of assets (MVA)	\$18,225,367	\$15,482,127
beginning July 1:	Actuarial value of assets (AVA)	18,225,367	15,482,127
	Actuarial value of assets as a percentage of market value of assets	100.00%	100.00%
Funded status for plan	Unfunded actuarial accrued liability on market value of assets	\$52,823,013	\$67,689,574
year beginning July 1:	Funded percentage on MVA basis	25.65%	18.61%
	Unfunded actuarial accrued liability on actuarial value of assets	\$52,823,013	\$67,689,574
	Funded percentage on AVA basis	25.65%	18.61%
	Effective amortization period on an AVA basis	26.75 years	20 years
Key assumptions:	Net investment return	7.50%	7.50%
	Inflation rate	2.75%	2.75%
	Payroll increase	4.00%	4.00%
Demographic data as of	Number of retired participants and beneficiaries	101	97
June 30	Number of active participants	52	55
	Total payroll	\$4,941,750	\$5,054,901
	Average payroll	95,034	91,907

Important Information About Actuarial Valuations

An actuarial valuation is a budgeting tool with respect to the financing of future projected obligations of a pension plan. It is an estimated forecast – the actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

In order to prepare a valuation, Segal Consulting ("Segal") relies on a number of input items. These include:

Plan of benefits	Plan provisions define the rules that will be used to determine benefit payments, and those rules, or the interpretation of them, may change over time. Even where they appear precise, outside factors may change how they operate. It is important to keep Segal informed with respect to plan provisions and administrative procedures, and to review the plan summary included in our report to confirm that Segal has correctly interpreted the plan of benefits.
Participant data	An actuarial valuation for a plan is based on data provided to the actuary by the Town. Segal does not audit such data for completeness or accuracy, other than reviewing it for obvious inconsistencies compared to prior data and other information that appears unreasonable. It is important for Segal to receive the best possible data and to be informed about any known incomplete or inaccurate data.
Assets	The valuation is based on the market value of assets as of the valuation date, as provided by the Town.
Actuarial assumptions	In preparing an actuarial valuation, Segal projects the benefits to be paid to existing plan participants for the rest of their lives and the lives of their beneficiaries. This projection requires actuarial assumptions as to the probability of death, disability, withdrawal, and retirement of each participant for each year. In addition, the benefits projected to be paid for each of those events in each future year reflect actuarial assumptions as to salary increases and cost-of-living adjustments. The projected benefits are then discounted to a present value, based on the assumed rate of return that is expected to be achieved on the plan's assets. There is a reasonable range for each assumption used in the projection and the results may vary materially based on which assumptions are selected. It is important for any user of an actuarial valuation to understand this concept. Actuarial assumptions are periodically reviewed to ensure that future valuations reflect emerging plan experience. While future changes in actuarial assumptions may have a significant impact on the reported results, that does not mean that the previous assumptions were unreasonable.

The user of Segal's actuarial valuation (or other actuarial calculations) should keep the following in mind:

- The actuarial valuation is prepared at the request of the Town. Segal is not responsible for the use or misuse of its report, particularly by any other party.
- An actuarial valuation is a measurement of the plan's assets and liabilities at a specific date. Accordingly, except where otherwise noted, Segal did not perform an analysis of the potential range of future financial measures. The actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.
- Actuarial results in this report are not rounded, but that does not imply precision.
- If the Town is aware of any event or trend that was not considered in this valuation that may materially change the results of the valuation, Segal should be advised, so that we can evaluate it.
- Segal does not provide investment, legal, accounting, or tax advice. Segal's valuation is based on our understanding of applicable guidance in these areas and of the plan's provisions, but they may be subject to alternative interpretations. The Town should look to their other advisors for expertise in these areas.

As Segal Consulting has no discretionary authority with respect to the management or assets of the System, it is not a fiduciary in its capacity as actuaries and consultants with respect to the System.

Section 2: Actuarial Valuation Results

A. Participant Data

The Actuarial Valuation and Review considers the number and demographic characteristics of covered participants, including active participants, retired participants and beneficiaries.

This section presents a summary of significant statistical data on these participant groups.

More detailed information for this valuation year and the preceding valuation can be found in Section 3, Exhibits A, B, and C.

PARTICIPANT POPULATION: 2005 – 2017

Year Ended June 30	Active Participants	Vested Terminated Participants*	Retired Participants and Beneficiaries**	Ratio of Non-Actives to Actives
2005	76	1	65	0.87
2007	74		68	0.92
2009	73		80	1.10
2011	70		92	1.31
2012	68		92	1.35
2013	60		96	1.60
2014	55		99	1.80
2015	55		98	1.78
2016	55		97	1.76
2017	52		101	1.94

^{*}Excludes terminated participants due a refund of employee contributions

^{**}Includes disabled participants

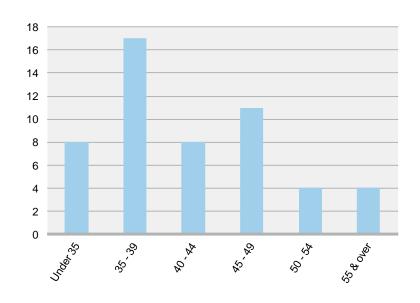
Active Participants

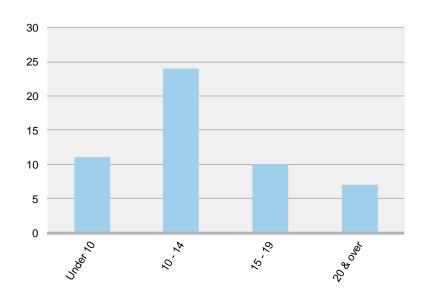
Plan costs are affected by the age, years of service and payroll of active participants. In this year's valuation, there were 52 active participants with an average age of 42.9, average years of service of 13.8 years and average payroll of \$95,034. The 55 active participants in the prior valuation had an average age of 42.3, average service of 13.1 years and average payroll of \$91,907.

Distribution of Active Participants as of June 30, 2017

ACTIVES BY AGE

ACTIVES BY YEARS OF SERVICE





Inactive Participants

In this year's valuation, there were no participants with a vested right to a deferred or immediate vested benefit.

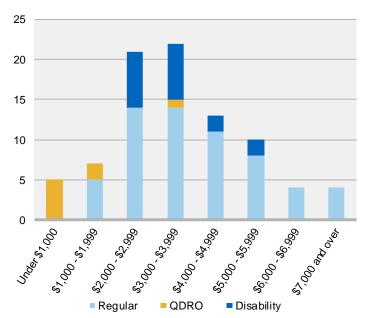
Retired Participants and Beneficiaries

As of June 30, 2017, 86 retired participants (including eight QDROs) and 15 beneficiaries were receiving total monthly benefits of \$348,282. For comparison, in the previous valuation, there were 82 retired participants (including seven QDROs) and 15 beneficiaries receiving monthly benefits of \$332.013.

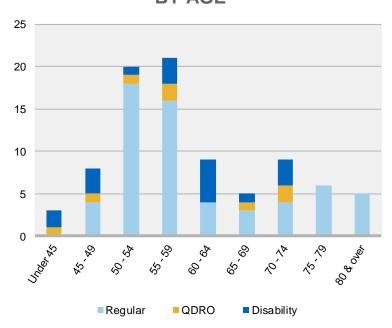
As of June 30, 2017, the average monthly benefit for retired participants is \$3,671, compared to \$3,656 in the previous valuation. The average age for retired participants is 60.0 in the current valuation, compared with 54.4 in the prior valuation.

Distribution of Pensioners as of June 30, 2017

PENSIONERS BY TYPE AND **MONTHLY AMOUNT**



PENSIONERS BY TYPE AND BY AGE



Historical Plan Population

The chart below demonstrates the decrease of the active population over the last ten valuations. The chart also shows the growth among the retired population over the same time period.

PARTICIPANT DATA STATISTICS: 2005 - 2017

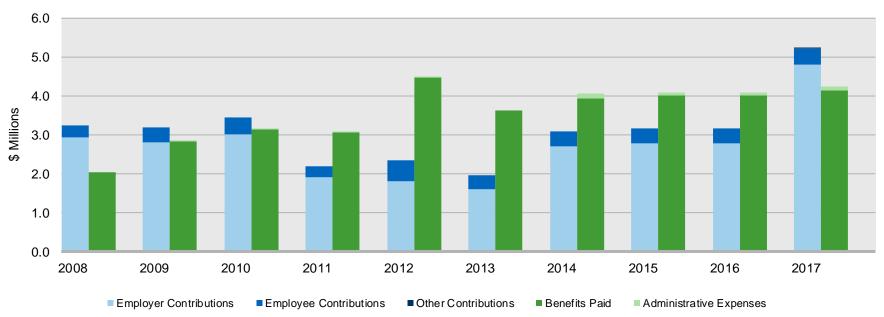
_	Active Participants		Retired Participants and Benef			
Year Ended June 30	Count	Average Age	Average Service	Count	Average Age	Average Monthly Amount
2005	76			65		
2007	74			68		
2009	73			80		
2011	70			92		
2012	68			92		
2013	60			96		
2014	55			99		
2015	55			98		
2016	55	42.3	13.1	97	56.8	\$3,423
2017	52	42.9	13.8	101	61.6	3,449

B. Financial Information

Retirement plan funding anticipates that, over the long term, both contributions (less administrative expenses) and investment earnings (less investment fees) will be needed to cover benefit payments. Retirement plan assets change as a result of the net impact of these income and expense components.

Additional financial information, including a summary of transactions for the valuation year, is presented in Section 3, Exhibits D and E.

COMPARISON OF CONTRIBUTIONS MADE WITH BENEFITS AND EXPENSES PAID **FOR YEARS ENDED JUNE 30, 2008 – 2017**



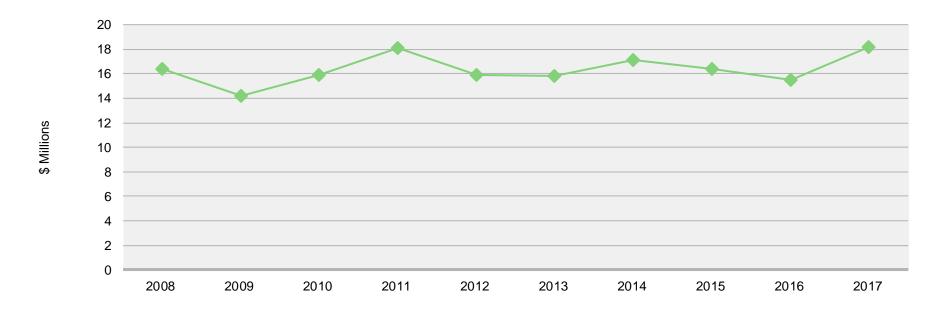
It is desirable to have level and predictable plan costs from one year to the next. However, the Town has approved an asset valuation method that uses market value. Under this valuation method, the full value of market fluctuation is recognized in a single year and, as a result, the asset value and the plan costs are relatively volatile.

DETERMINATION OF ACTUARIAL VALUE OF ASSETS FOR YEAR ENDED JUNE 30, 2017

Actuarial value of assets at beginning of year (equal to market value)	\$15,482,127
Employer contributions	4,797,069
Employee contributions	408,479
Purchase of service	17,807
Refund service buyback	-49,245
Net investment income	1,753,780
Benefit payments	-4,100,493
Administrative expense	<u>-84,157</u>
Actuarial value of assets at end of year (equal to market value)	<u>\$18,225,367</u>

The actuarial value (equal to the market value of assets) is a representation of the System's financial status. The actuarial asset value is significant because the System's liabilities are compared to these assets to determine what portion, if any, remains unfunded. Amortization of the unfunded actuarial accrued liability is an important element in determining the contribution requirement.

ACTUARIAL VALUE OF ASSETS (EQUAL TO MARKET VALUE OF ASSETS) AS OF JUNE 30, 2008 - 2017



C. Actuarial Experience

To calculate any actuarially determined contribution, assumptions are made about future events that affect the amount and timing of benefits to be paid and assets to be accumulated. Each year actual experience is measured against the assumptions. If overall experience is more favorable than anticipated (an actuarial gain), any contribution requirement will decrease from the previous year. On the other hand, any contribution requirement will increase if overall actuarial experience is less favorable than expected (an actuarial loss).

Taking account of experience gains or losses in one year without making a change in assumptions reflects the belief that the single year's experience was a short-term development and that, over the long term, experience will return to the original assumptions. For contribution requirements to remain stable, assumptions should approximate experience.

If assumptions are changed, the contribution requirement is adjusted to take into account a change in experience anticipated for all future years.

The total gain is \$564,604, which includes \$555,516 from investment gains and \$9,088 in gains from all other sources. The net experience variation from individual sources other than investments was less than 0.1% of the actuarial accrued liability before reflecting any plan or assumption changes. A discussion of the major components of the actuarial experience is on the following pages.

ACTUARIAL EXPERIENCE FOR YEAR ENDED JUNE 30, 2017

1	Net gain/(loss) from investments*	\$555,516
2	Net gain/(loss) from administrative expenses	-490
3	Net gain/(loss) from other experience	9,578
4	Net experience gain/(loss): 1 + 2 + 3	\$564,604

^{*} Details on next page.

Investment Experience

A major component of projected asset growth is the assumed rate of return. The assumed return should represent the expected long-term rate of return, based on the Town of Johnston's investment policy. The rate of return on both an actuarial and market value basis was 10.98% for the year ending June 30, 2017.

INVESTMENT EXPERIENCE

		Year Ended June 30, 2017 Actuarial and Market Value	Year Ended June 30, 2016 Actuarial and Market Value
1	Net investment income	\$1,753,780	\$21,130
2	Average value of assets	15,976,857	15,912,524
3	Rate of return: 1 ÷ 2	10.98%	0.13%
4	Assumed rate of return	7.50%	7.50%
5	Expected investment income: 2 x 4	1,198,264	1,193,439
6	Actuarial gain/(loss): 1 - 5	<u>\$555,516</u>	<u>-\$1,172,309</u>

Because actuarial planning is long term, it is useful to see how the assumed investment rate of return has followed actual experience over time. The chart below shows the rate of return on an actuarial basis for the last ten years, including averages over select time periods.

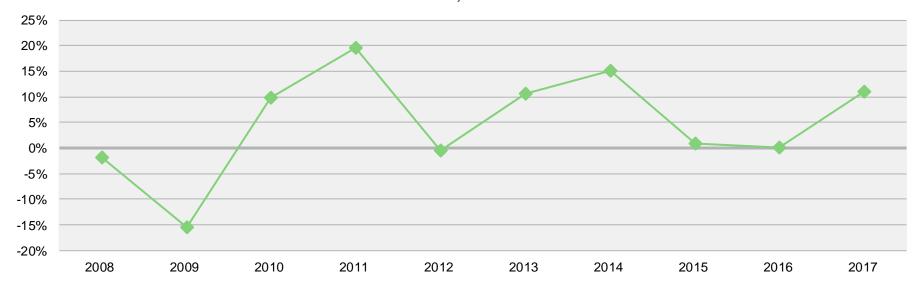
INVESTMENT RETURN - ACTUARIAL VALUE OF ASSETS (EQUAL TO MARKET VALUE OF ASSETS): 2008 - 2017

	Actuarial and Market Value Investment Return		
Year Ended June 30	Amount	Percent	
2008	-\$288,579	-1.79%	
2009	-2,561,193	-15.44	
2010	1,407,076	9.80	
2011	3,048,523	19.68	
2012	-93,521	-0.55	
2013	1,611,219	10.71	
2014	2,301,494	15.01	
2015	141,369	0.85	
2016	21,130	0.13	
2017	1,753,780	10.98	
Total	\$7,341,298		
Most recent five-year	average return	7.38%	
Most recent ten-year	4.63%		

Note: Each year's yield is weighted by the average asset value in that

The actuarial value of assets has been equal to market value for the last ten years. This has resulted in relatively volatile actuarial rates of return and pension plan cost.

ACTUARIAL RATES OF RETURN (EQUAL TO MARKET VALUE RATES OF RETURN) FOR YEARS **ENDED JUNE 30, 2008 - 2017**



Administrative Expenses

Administrative expenses for the year ended June 30, 2017 totaled \$84,157 compared to the assumption of \$75,000, payable as of the beginning of the year. This resulted in a loss of \$490 for the year.

Other Experience

There are other differences between the expected and the actual experience that appear when the new valuation is compared with the projections from the previous valuation. These include:

- the extent of turnover among participants,
- retirement experience (earlier or later than projected),
- mortality (more or fewer deaths than projected),
- the number of disability retirements (more or fewer than projected), and
- salary increases (greater or smaller than projected).

The net gain from this other experience for the year ended June 30, 2017 amounted to \$9,578, which is 0.1% of the actuarial accrued liability before reflecting any plan or assumption changes.

LIABILITY CHANGES DUE TO DEMOGRAPHIC EXPERIENCE FOR YEAR ENDED JUNE 30, 2017

Total	\$9,578
Miscellaneous	54,829
Disability retirement experience different than expected	300,384
Mortality experience	-333,952
Retirement experience different than expected	-375,353
Salary increases less than expected	-516,814
Cost-of-living adjustments less than expected and other changes in benefit amounts	\$880,484

D. Changes in the Actuarial Accrued Liability

The actuarial accrued liability as of June 30, 2017 is \$71,048,380, that is a decrease of \$12,123,321, or 14.6%, from the actuarial accrued liability as of the prior valuation date. The change in liability is due to actuarial experience (as discussed in the previous subsection), and changes in plan provisions.

Plan Provisions

Effective no later than June 30, 2017, the following changes have been made to the benefit provisions:

- > Between July 1, 2017 and June 30, 2022, cost-of-living adjustments have been suspended. Commencing July 1, 2022, retirees and beneficiaries will receive annual 1.25% increases, compounded annually.
- The definition of pensionable earnings has been changed to cap overtime pay at \$35,000.
- These changes decreased the actuarial accrued liability by \$15,956,355 and decreased the employer normal cost by \$335,823.
- A summary of plan provisions is in Section 4, Exhibit II.

Actuarial Assumptions

- The COLA assumption now matches the new COLA provision.
- This change has been treated as a plan change.
- Details on actuarial assumptions and methods are in Section 4, Exhibit I.

E. Development of Unfunded Actuarial Accrued Liability

DEVELOPMENT OF UNFUNDED ACTUARIAL ACCRUED LIABILITY FOR YEAR ENDED JUNE 30, 2017

1	Unfunded actuarial accrued liability at beginning of year		\$67,689,574
2	Total normal cost at beginning of year		1,857,592
3	Total contributions		-5,223,355
4	Interest		
	• For whole year on 1 + 2	\$5,216,037	
	• For half year on 3	<u>-195,876</u>	
	Total interest		<u>5,020,161</u>
5	Expected unfunded actuarial accrued liability		\$69,343,972
6	Changes due to:		
	• (Gain)/loss	-564,604	
	Assumptions	N/A	
	Funding method	N/A	
	Plan provisions	<u>-15,956,355</u>	
	Total changes		<u>-\$16,520,959</u>
7	Unfunded actuarial accrued liability at end of year		<u>\$52,823,013</u>

F. Actuarially Determined Contribution

The actuarially determined contribution is based on a settlement agreement whereby the employer contribution for the fiscal year ending June 30, 2017 cannot be less than \$4,575,446 with this amount increasing 3.00% per year. For the fiscal year ending June 30, 2019, the actuarially determined contribution is \$4.854.090.

Based upon the required contribution of \$4,854,090, the unfunded actuarial accrued liability of \$52,823,013 as of June 30, 2017 is effectively being amortized over 26.75 years.

The contribution requirement for the fiscal year ending June 30, 2019 is based on the data previously described, the actuarial assumptions and plan provisions described in Section 4, including all changes affecting future costs adopted at the time of the actuarial valuation, actuarial gains and losses, and changes in the actuarial assumptions.

ACTUARIALLY DETERMINED CONTRIBUTION FOR YEAR BEGINNING JULY 1

		2017	2016
		Amount	Amount
1.	Total normal cost	\$1,427,897	\$1,782,592
2.	Administrative expenses	75,000	75,000
3.	Expected employee contributions	395,340	404,392
4.	Employer normal cost: (1) + (2) - (3)	\$1,107,557	\$1,453,200
5.	Actuarial accrued liability	\$71,048,380	\$83,171,701
6.	Actuarial value of assets	18,225,367	15,482,127
7.	Unfunded actuarial accrued liability: (5) - (6)	\$52,823,013	\$67,689,574
8.	Payment on unfunded actuarial accrued liability	3,244,667	6,176,576
9.	Adjustment for timing*	<u>501,866</u>	<u>879,808</u>
10.	Total recommended contribution: (4) + (8) + (9)	<u>\$4,854,090</u>	<u>\$8,509,584</u>

^{*}Actuarially determined contributions are assumed to be paid at the middle of the next fiscal year.

Reconciliation of Actuarially Determined Contribution

The chart below details the changes in the actuarially determined contribution from the prior valuation to the current year's valuation.

RECONCILIATION OF ACTUARIALLY DETERMINED CONTRIBUTION

	Amount
Recommended mid-year contribution for fiscal year ending June 30, 2018	\$8,509,584
Effect of plan changes under settlement agreement including new contribution requirement	-3,920,910
Effect of contributions less than actuarially determined contribution	335,187
Effect of investment gain	-57,872
Effect of other gains and losses on accrued liability	-947
Net effect of other changes, including composition and number of participants	-10,952
Total change	-\$3,655,494
Recommended mid-year contribution for fiscal year ending June 30, 2019	\$4,854,090

G. History of Employer Contributions

A history of the most recent years of contributions is shown below.

HISTORY OF EMPLOYER CONTRIBUTIONS: 2009 – 2018

	Actuarially Determined Employer Contribution (ADEC)*	Actual Employer Contribution	
Fiscal Year Ended June 30	Amount	Amount	Percent Contributed
2009	\$3,337,523	\$2,817,204	84.41%
2010	3,454,336	3,013,527	87.24%
2011	4,570,429	1,899,530	41.56%
2012	4,730,394	1,610,531	34.05%
2013	4,984,688	1,614,233	32.38%
2014	6,633,618	2,711,326	40.87%
2015	6,579,139	2,786,367	42.35%
2016	7,197,627	2,783,429	38.67%
2017	8,073,936	4,797,069	59.41%
2018	8,509,584		

^{*}Prior to 2015, this amount was the Annual Required Contribution (ARC).

Section 3: Supplemental Information

EXHIBIT A - TABLE OF PLAN COVERAGE

	Year Ende		
Category	2017	2016	Change From Prior Year
Active participants in valuation:			
 Number 	52	55	-5.5%
Average age	42.9	42.3	0.6
 Average years of service 	13.8	13.1	0.7
Total payroll	\$4,941,750	5,054,901	-2.2%
Average payroll	95,034	91,907	3.4%
 Total active vested participants 	41	40	2.5%
Retired participants*:			
Number in pay status	68	64	6.3%
Average age	60.7	53.9	6.8
 Average monthly benefit 	\$3,716	\$3,660	1.5%
Disabled participants:			
Number in pay status	18	18	0.0%
Average age	57.3	56.3	1.0
Average monthly benefit	\$3,503	\$3,643	-3.8%
Beneficiaries:			
Number in pay status	15	15	0.0%
Average age	70.7	69.7	1.0
Average monthly benefit	\$2,171	\$2,145	1.2%

^{*}Includes alternate payees receiving benefits subject to a QDRO

EXHIBIT B – PARTICIPANTS IN ACTIVE SERVICE AS OF JUNE 30, 2017 BY AGE, YEARS OF SERVICE, AND AVERAGE PAYROLL

Age	Total	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29
30 - 34	8	5	3			
	\$92,913	\$91,962	\$94,495			
35 - 39	17	2	15			
	90,386	92,403	90,118			
40 - 44	8	2	2	3	1	
	89,114	59,879	84,897	\$107,647	\$100,426	
45 - 49	11	1	4	5	1	
	97,069	90,353	89,162	101,320	114,157	
50 - 54	4	1			1	2
	110,355	94,525			119,538	\$113,679
55 - 59	2			2		
	97,206			97,206		
60 - 64	1				1	
	120,310				120,310	
65 - 69						
70 & over	1				1	
	125,057				125,057	
Total	52	11	24	10	5	2
	\$95,034	\$86,295	\$90,071	\$102,395	\$115,898	\$113,679

EXHIBIT C – RECONCILIATION OF PARTICIPANT DATA

	Active Participants	Disableds	Retired Participants	Beneficiaries	Total
Number as of June 30, 2016	55	18	64	15	152
Retirements	-3	N/A	3	N/A	0
New alternate payees	N/A	0	1	N/A	1
Number as of June 30, 2017	52	18	68	15	153

EXHIBIT D – SUMMARY STATEMENT OF INCOME AND EXPENSES ON AN ACTUARIAL AND MARKET VALUE BASIS

	Year Ended June 30 , 201		Year End June 30 , 2	
Net assets at actuarial and market value at the beginning of the year		\$15,482,127		\$16,364,051
Contribution income:				
Employer contributions	\$4,797,069		\$2,783,429	
Employee contributions	408,479		394,051	
Purchase of service contributions	17,807		0	
Less administrative expenses	<u>-84,157</u>		<u>-77,828</u>	
Net contribution income		\$5,139,198		\$3,099,652
Investment income		<u>\$1,753,780</u>		<u>\$21,130</u>
Total income available for benefits		\$6,892,978		\$3,120,782
Less benefit payments:				
Benefit payments	-\$4,100,493		\$4,002,706	
Refunds service buyback	<u>-49,245</u>		0	
Net benefit payments		-\$4,149,738		-\$4,002,706
Change in reserve for future benefits		\$2,743,240		-\$881,924
Net assets at actuarial and market value at the end of the year		\$18,225,367		\$15,482,127

EXHIBIT E – DEVELOPMENT OF THE FUND THROUGH JUNE 30, 2017

Year Ended June 30	Employer Contributions ¹	Employee Contributions ²	Net Investment Return ³	Admin. Expenses ⁴	Benefit Payments ⁵	Actuarial and Market Value of Assets at Year-End
2008	\$2,923,367	\$309,667	-\$288,579	\$0	\$2,040,057	\$16,420,395
2009	2,817,204	363,039	-2,561,193	3,340	2,834,239	14,201,866
2010	3,013,527	438,133	1,407,076	3,760	3,138,155	15,918,687
2011	1,899,530	306,796	3,048,523	3,800	3,055,991	18,113,745
2012	1,808,661	528,246	-93,521	3,495	4,471,261	15,882,375
2013	1,614,233	347,048	1,611,219	0	3,638,703	15,816,172
2014	2,711,326	369,825	2,301,494	127,317	3,929,063	17,142,437
2015	2,786,367	388,335	141,369	71,000	4,023,457	16,364,051
2016	2,783,429	394,051	21,130	77,828	4,002,706	15,482,127
2017	4,797,069	426,286	1,753,780	84,157	4,149,738	18,225,367

¹ Includes employer contribution for claims and judgments

² Includes single premium deferred annuities

³ Net of investment fees

⁴ Through 2013, only reflects ING account balance maintenance fees

⁵ Includes refunds service buybacks

EXHIBIT F – DEFINITION OF PENSION TERMS

The following list defines certain technical terms for the convenience of the reader:

The equivalent of the accumulated normal costs allocated to the years before the valuation date.
The single-sum value of lifetime benefits to existing pensioners and beneficiaries. This sum takes account of life expectancies appropriate to the ages of the annuitants and the interest that the sum is expected to earn before it is entirely paid out in benefits.
A procedure allocating the Actuarial Present Value of Future Benefits to various time periods; a method used to determine the Normal Cost and the Actuarial Accrued Liability that are used to determine the actuarially determined contribution.
A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two Actuarial Valuation dates. Through the actuarial assumptions, rates of decrements, rates of salary increases, and rates of fund earnings have been forecasted. To the extent that actual experience differs from that assumed, Actuarial Accrued Liabilities emerge which may be the same as forecasted, or may be larger or smaller than projected. Actuarial gains are due to favorable experience, e.g., assets earn more than projected, salary increases are less than assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, actuarial losses are the result of unfavorable experience, i.e., actual results yield in actuarial liabilities that are larger than projected. Actuarial gains will shorten the time required for funding of the actuarial balance sheet deficiency while actuarial losses will lengthen the funding period.
Of equal actuarial present value, determined as of a given date and based on a given set of Actuarial Assumptions.
The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. Each such amount or series of amounts is:
Adjusted for the probable financial effect of certain intervening events (such as changes in compensation levels, marital status, etc.)
Multiplied by the probability of the occurrence of an event (such as survival, death, disability, withdrawal, etc.) on which the payment is conditioned, and
Discounted according to an assumed rate (or rates) of return to reflect the time value of money.

Actuarial Present Value of Future Plan Benefits:	The Actuarial Present Value of benefit amounts expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age, anticipated future compensation, and future service credits. The Actuarial Present Value of Future Plan Benefits includes the liabilities for active members, retired members, beneficiaries receiving benefits, and inactive members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would be provide sufficient assets to pay all projected benefits and expenses when due.
Actuarial Valuation:	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB, such as the Actuarially Determined Contribution (ADC) and the Net Pension Liability (NPL).
Actuarial Value of Assets (AVA):	The value of the Fund's assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets, but commonly plans use a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the ADC.
Actuarially Determined:	Values that have been determined utilizing the principles of actuarial science. An actuarially determined value is derived by application of the appropriate actuarial assumptions to specified values determined by provisions of the law.
Actuarially Determined Contribution (ADC):	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under the Plan's funding policy. The ADC consists of the Employer Normal Cost and the Amortization Payment.
Amortization Method:	A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization Payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the assumed rate at which total covered payroll of all active members will increase.
Amortization Payment:	The portion of the pension plan contribution, or ADC, that is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

Assumptions or Actuarial	The estimates upon which the cost of the Fund is calculated, including:
Assumptions:	<u>Investment return</u> - the rate of investment yield that the Fund will earn over the long-term future;
	<u>Mortality rates</u> - the death rates of employees and pensioners; life expectancy is based on these rates;
	Retirement rates - the rate or probability of retirement at a given age or service;
	<u>Disability rates</u> – the probability of disability retirement at a given age;
	<u>Withdrawal rates</u> - the rates at which employees of various ages are expected to leave employment for reasons other than death, disability, or retirement;
	Salary increase rates - the rates of salary increase due to inflation and productivity growth.
Closed Amortization Period:	A specific number of years that is counted down by one each year, and therefore declines to zero with the passage of time. For example, if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc. See Open Amortization Period.
Decrements:	Those causes/events due to which a member's status (active-inactive-retiree-beneficiary) changes, that is: death, retirement, disability, or withdrawal.
Defined Benefit Plan:	A retirement plan in which benefits are defined by a formula applied to the member's compensation and/or years of service.
Defined Contribution Plan:	A retirement plan, such as a 401(k) plan, a 403(b) plan, or a 457 plan, in which the contributions to the plan are assigned to an account for each member, the plan's earnings are allocated to each account, and each member's benefits are a direct function of the account balance.
Employer Normal Cost:	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
Experience Study:	A periodic review and analysis of the actual experience of the Fund that may lead to a revision of one or more actuarial assumptions. Actual rates of decrement and salary increases are compared to the actuarially assumed values and modified as deemed appropriate by the Actuary.
Funded Ratio:	The ratio of the actuarial value of assets (AVA) to the actuarial accrued liability (AAL). Plans sometimes calculate a market funded ratio, using the market value of assets (MVA), rather than the AVA.

GASB 67 and GASB 68:	Governmental Accounting Standards Board (GASB) Statements No. 67 and No. 68. These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 68 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67 sets the rules for the systems themselves.
Investment Return:	The rate of earnings of the Fund from its investments, including interest, dividends and capital gain and loss adjustments, computed as a percentage of the average value of the fund. For actuarial purposes, the investment return often reflects a smoothing of the capital gains and losses to avoid significant swings in the value of assets from one year to the next.
Net Pension Liability (NPL):	The Net Pension Liability is equal to the Total Pension Liability minus the Plan Fiduciary Net Position.
Normal Cost:	That portion of the Actuarial Present Value of pension plan benefits and expenses allocated to a valuation year by the Actuarial Cost Method. Any payment in respect of an Unfunded Actuarial Accrued Liability is not part of Normal Cost (see Amortization Payment). For pension plan benefits that are provided in part by employee contributions, Normal Cost refers to the total of employee contributions and employer Normal Cost unless otherwise specifically stated.
Open Amortization Period:	An open amortization period is one which is used to determine the Amortization Payment but which does not change over time. If the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period with level percentage of payroll is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never decrease, but will become smaller each year, in relation to covered payroll, if the actuarial assumptions are realized.
Plan Fiduciary Net Position:	Market value of assets.
Total Pension Liability (TPL):	The actuarial accrued liability under the entry age normal cost method and based on the blended discount rate as described in GASB 67 and 68.
Unfunded Actuarial Accrued Liability:	The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. This value may be negative, in which case it may be expressed as a negative Unfunded Actuarial Accrued Liability, also called the Funding Surplus.
Valuation Date or Actuarial Valuation Date:	The date as of which the value of assets is determined and as of which the Actuarial Present Value of Future Plan Benefits is determined. The expected benefits to be paid in the future are discounted to this date.

Section 4: Actuarial Valuation Basis

EXHIBIT I – ACTUARIAL ASSUMPTIONS AND ACTUARIAL COST METHOD

Rationale for Assumptions	The information and analysis used in selecting each demographic assumption that has a significant effect on this actuarial valuation is shown in the Actuarial Experience Review July 1, 2011 to June 30, 2014 dated April 1, 2015. Please see this study for the rationale for each assumption used. As noted in this study, due to the low number of participants in the Police and Firefighters System, the mortality experience is not credible. It is our understanding that the State of Rhode Island deems the mortality assumptions reasonable if they match the assumptions used for the State of Rhode Island Municipal Employees Retirement System (MERS). Therefore, the mortality assumptions shown below match the MERS assumptions used at the time of the experience study.		
Net Investment Return:	7.50%. The net investment return assumption is a long-term estimate derived from historical data, current and recent market expectations, and professional judgment. As part of the analysis, a building block approach was used that reflects inflation expectations and anticipated risk premiums for each of the portfolio's asset classes as well as the System's target asset allocation.		
Inflation:	2.75%		
Salary Increases:	4.00%. including, 2.75% for inflationary increases, 0.50% for productivity increases and 0.75% for promotional and longevity increases.		
Cost-of-Living Adjustments:	0% through June 30, 2022; 1.25% compounded annually commencing July 1, 2022		
Mortality Rates:	Healthy:	Males – 115% of the RP-2000 Combined Healthy White Collar Mortality Table for Males	
		Females – 95% of the RP-2000 Combined Healthy White Collar Mortality Table for Females	
		The healthy mortality tables are adjusted to the valuation date using generational projection under Scale AA to reflect future mortality improvements.	
	Disabled:	Males -60% of PBGC Table V(a) for disabled males eligible for Social Security disability benefits.	
		Females - 60% of PBGC Table VI(a) for disabled females eligible for Social Security disability benefits.	
		No provision was made to the disabled mortality tables for future mortality improvement after the measurement date.	

Termination	Rates	before
Retirement:		

	Rate (%)					
	Mortality		Disability		Withdrawal	
Age	Male	Female	Male	Female	Male	Female
20	0.04%	0.02%	0.34	0.34	0.00	0.00
25	0.04	0.02	0.34	0.34	0.00	0.00
30	0.04	0.03	0.44	0.44	0.00	0.00
35	0.07	0.04	0.58	0.58	0.00	0.00
40	0.10	0.06	0.88	0.88	0.00	0.00
45	0.15	0.10	1.44	1.44	0.00	0.00
50	0.23	0.15	2.42	2.42	0.00	0.00
55	0.38	0.25	2.42	2.42	0.00	0.00
60	0.64	0.44	2.42	2.42	0.00	0.00

100% of deaths and disabilities are assumed to be service related.

Retirement Rates:

Years of Service	Retirement Probability
18 - 20	25%
21 - 22	35%
23 - 24	50%
25 or more	100%

All employees are assumed to retire no later than age 65.

Description of Weighted Average Retirement Age:

Age 50, determined as follows: The weighted average retirement age for each participant is calculated as the sum of the product of each potential current or future retirement age times the probability of surviving from current age to that age and then retiring at that age, assuming no other decrements. The overall weighted retirement age is the average of the individual retirement ages based on all the active participants included in the June 30, 2017 actuarial valuation.

Percent Married:

85% of all active and retired police officers are assumed to be married.

Age of Spouse:

Females are assumed to be three years younger than males, unless dates of birth are provided.

Section 4: Actuarial Basis as of June 30, 2017 for the Town of Johnston, Rhode Island Police Pension System



^{*} Generational projection is not reflected in tabular rates.

Administrative Expenses:	Administrative expenses are assumed to be \$75,000, payable as of the beginning of the year.		
Amortization Method:	Each year, the amortization payment is determined by subtracting the employer normal cost from the required contribution under the settlement agreement. The effective amortization period is then determined from the current unfunded actuarial accrued liability and the calculated amortization payment based on the System's funding interest rate and assuming the payment will increase 3.00% annually.		
Actuarial Value of Assets:	At market value.		
Actuarial Cost Method:	Entry Age Normal Actuarial Cost Method. Entry Age is the age at the time the participant would have commenced participation if the plan had always been in existence. Normal Cost and Actuarial Accrued Liability are calculated on an individual basis and are allocated by service, with Normal Cost determined as if the current benefit accrual rate had always been in effect.		
Justification for Changes in Actuarial Assumptions:	 Due to the new plan changes, the COLA assumption reflects the provisions in the settlement agreement. The amortization method was also changed to reflect the new contribution requirement. These changes were treated as plan changes for valuation purposes. 		

EXHIBIT II – SUMMARY OF PLAN PROVISIONS

This exhibit summarizes the major provisions of the Plan included in the valuation. It is not intended to be, nor should it be interpreted as, a complete statement of all plan provisions.

Plan Year:	July 1 through June 30			
Plan Status:	Closed to new entrants as of July 1, 2010			
Normal Retirement:	Eligibility: 18 years of service Amount: The annual benefit at retirement is equal to the percentage of final salary specified in the table below. For pension purposes, final average salary is a three-year average of pay which is documented on the W-2 tax form, except monies paid to the Town of Johnston which were funded by private companies to hire officers for non-municipal detail assignments and the officer's gun/qualification allowance, with overtime limited to \$35,000 each year.			
		Years of Service	Benefit as a Percentage of Final Average Salary	
		18	45.0%	
		19	47.5	
		20	50.0	•
		21	52.5	
		22	55.0	
		23	57.5	
		24	60.0	
		25	65.0	
		26	66.0	-
		27	67.0	
		28	68.0	
		29	69.0	
		30 or more	70.0	-
Service Related Disability:	Eligibility: Retirement because Amount: 66 2/3% of final sale		or physical incapacity	

Section 4: Actuarial Basis as of June 30, 2017 for the Town of Johnston, Rhode Island Police Pension System

Vesting:	Eligibility	Upon termination of employment after 10 years of service a member is eligible for a benefit deferred to retirement age.	
	Benefit Formula	25% of final salary at termination plus cumulative COLA. Member may waive right to deferred retirement benefit in return for refund of employee and employer contribution account.	
	Commencement Date	21 st anniversary of employment for deferred annuity. Immediate payment for refund.	
Spouse's Pre-Retirement Death Benefit	Eligibility Benefit Formula	Death while actively employed Surviving spouse (or if none, dependent children) receives benefit of 50% of final salary (30% of final salary for non-service related death)	
	Commencement Date	Benefits commence as of the first payroll period after death	
Retiree Cost-Of-Living Increases:	Between July 1, 2017 and June 30, 2011, the COLA is suspended. Commencing July 1, 2022 the annual COLA will be 1.25%, compounded annually.		
Military Service Purchase:	A member may purchase up to two years of pension service credit for prior military service by contributing 6% of pay at any time prior to retirement, for each year purchased.		
Employee Contributions:	8% of pensionable earnings. Employees terminating before retirement may withdraw the employee-provided account and forfeit their right to pension benefits.		
Eligibility:	All members of the Police Department hired before July 1, 2010 (members hired after this date are participants in the Rhode Island Municipal Employees Retirement System).		
Optional Forms of Benefits:	All single participants receive a life annuity. All married participants receive a fully subsidized 67.5% joint and survivor annuity. There are no optional forms of payment.		
Changes in Plan Provisions:	Effective no later than Jun	ne 30, 2017, the following changes have been made to the benefit provisions:	
	 Suspend COLA increases beginning July 1, 2017 with COLA payments of 1.25% per year compounded, to return beginning July 1, 2022 		
	 Cap overtime in p 	pensionable earning at \$35,000	

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