# TOWN OF FOSTER RHODE ISLAND



COURTESY OF BORDERS FARM PRESERVATION

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR FISCAL YEAR ENDED
JUNE 30, 2022

# TOWN OF FOSTER, RHODE ISLAND

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Fiscal Year Ending June 30, 2022

Prepared by: Town Finance Department

Kelli M. Russ, Treasurer/Finance Director

# INTRODUCTORY SECTION

# THIS SECTION CONTAINS THE FOLLOWING:

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Letter of Transmittal

List of Town Officials

Town of Foster Organizational Chart

# TOWN OF FOSTER, RHODE ISLAND ANNUAL COMPREHENSIVE FINANCIAL REPORT

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# TOWN OF FOSTER RHODE ISLAND

KELLI M. RUSS

TREASURER/FINANCE DIRECTOR

March 30, 2023

To the Honorable President and Members of the Town Council Foster, Rhode Island

The Annual Comprehensive Financial Report of the Town of Foster, for the fiscal year ended June 30, 2022, is hereby submitted. This report was prepared by the Treasurer's Department. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the Town's management. We believe the information, as presented, is accurate in all material aspects, that it is presented in a manner designed to fairly set forth the financial position and results of operations of the Town, and that all disclosures necessary to enable the reader to gain adequate understanding of the Town's financial affairs have been included.

The Annual Comprehensive Financial Report is presented in three sections: Introductory, Financial, and Statistical. The Introductory section includes this transmittal letter, the Town's organizational chart, and a list of principal officials. The Financial Section includes the Independent Auditor's Report, the Management Discussion and Analysis, the basic financial statements, required supplementary information, and other supplementary information. The Statistical Section includes selected financial and demographic information generally presented on a multi-year basis.

The Town of Foster is a Rhode Island municipal corporation, which provides the following services to its residents: general administrative services, public safety, public works, social services, building and zoning, planning, and education. The Town supports the operations of the Foster-Glocester Regional School District; support is based on the number of resident students attending the Regional Schools and is reported as an expenditure within the Town's General Fund.

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#### **GOVERNMENT PROFILE**

The land area that is now the Town of Foster was founded in 1636 and considered part of Providence, Rhode Island; was later divided from Providence and included in the Town of Scituate, Rhode Island; and was separated from Scituate and incorporated as a Town on August 24, 1781. The Town of Foster is located at the southeastern corner of Providence County on the Rhode Island/Connecticut line. It is bounded by Killingly and Sterling, Connecticut on the west; Glocester, Rhode Island on the north; Coventry, Rhode Island on the south, and Scituate, Rhode Island on the east; and remains sparsely settled with a population density of only 90.4 persons per square mile. It is connected to the southeast corridor by a network of highways including Interstates 295 and 95, and Route 6. It currently occupies 52.21 square miles and serves a population of approximately 4,722.

The Town of Foster has numerous National Historical Districts. In addition to several buildings, the entire hamlets of Foster Center (the seat of Town Government), Hopkins Mills, Clayville, and Moosup Valley are entered in the National Register of Historic Places.

The Town operates under a Home Rule Charter adopted in 1976, providing for a Town Council form of government with five members, elected at-large for terms of two years, and headed by a Council President. All legislative powers of the Town are vested in the Town Council by Charter including all powers to enact, amend, or repeal ordinances relating to the Town's property, affairs, and government (which include the power to create offices, departments, or agencies of the Town; preserving the public peace, health, and safety; and establishing personnel policies) except such powers as are reserved by State Law to the annual Financial Town Meeting (which include the ordering of any tax, making appropriations, giving effect to any vote of the Financial Town Meeting authorizing the issuance of bonds, and transacting any other business pertaining to the financial affairs of the Town).

The Town Council is supported and advised by various Boards and Commissions (members of which are volunteers and are appointed by the Town Council at different intervals), some of which are: Planning Board, Zoning Board, Zoning Board of Review, Board of Canvassers, Recreation Committee, and the Juvenile Hearing Board.

#### **COMPONENT UNIT**

The Foster Land Trust (Land Trust) is presented as a component unit of the Town in the accompanying government-wide financial statements. Further information regarding the purpose of the Land Trust and the definition of a component unit is in Note 1 of the financial statements.

#### **EDUCATION**

The public school system of the Town consists of one elementary school, grades pre-kindergarten through 5, maintained by the Foster School Department. Grades 6 through 12 are maintained by the Foster-Glocester Regional School District, of which the Town of Foster and the Town of Glocester are member communities.

The Foster-Glocester Regional School District was incorporated, and its fiscal authority established by Acts of the General Assembly in 1958 and 1959. In fiscal year ending June 30, 2022, the Town of Foster paid \$5,452,437 to the Foster-Glocester Regional School District.

The general administration of the Foster School Department is directed by a 3-member School Committee whose members are elected at-large. As a result of a recent Charter Amendment, the two candidates who received the greatest number of votes in the November 2018 general election were designated Member one and two; each will serve a four-year term. The third Member elected will serve a two-year term. In 2020, there was an election for one four-year term for Member three. In every election held thereafter, one or two Committee positions will be open for election/reelection on an alternating schedule.

The three members of the Foster School Committee, along with the six School Committee members from the Town of Glocester, are ex-officio members of the Foster-Glocester School Committee. The School Committees determine and control all policies affecting the administration, maintenance, and operation of the public schools in the Town. The School Committees appoint a Superintendent as their chief administrative agent and such other administrative officers as are considered necessary and submit detailed budgets of expenditures and revenues to the voters at annual Financial Town Meetings. The Foster-Glocester Regional School District's Financial Town Meeting is held on the third Tuesday in March of each year and its budget is adopted at that meeting. The Town of Foster's Financial Town Meeting is held on the first Tuesday of the first week in May of each year and the budget for the Foster elementary school is adopted at that meeting. According to the Town Charter, once the school budgets have been approved, the School Committees determine the allocations of the amounts appropriated. The School Committees direct and control all policies affecting the administration, construction, maintenance, and operation of the public schools.

As previously noted, the Town of Foster's school system (grades pre-kindergarten through 5) consists of one elementary school (Captain Isaac Paine). Grades 6 through 8 attend the Ponaganset Middle School and grades 9 through 12 attend Ponaganset High School. Both the middle and high schools are physically located in the Town of Glocester near the border between the Towns of Foster and Glocester. The Ponaganset Middle School building was completed in August 2007. The Ponaganset High School South building was constructed in 1960 and the Ponaganset North building was constructed in 1965. Both the North and South buildings were renovated in 2010.

A new law was enacted requiring that 3% of operations annually be allocated for the ongoing maintenance of school buildings.

As of October at the beginning of each school year, the student enrollment in the Foster School System for the past ten years has been, and for the next five years is projected to be, as follows:

#### **Actual Enrollment**

School Year	Captain Isaac Paine School	Foster-Glocester Regional School	Total
2012-2013	275	400	675
2013-2014	287	356	643
2014-2015	285	350	635
2015-2016	278	357	635
2016-2017	271	356	627
2017-2018	279	374	653
2018-2019	277	375	652
2019-2020	240	373	613
2020-2021	220	361	581
2021-2022	224	387	611

## **Projected Enrollment**

School Year	Captain Isaac Paine School	Foster-Glocester Regional School	Total
2022-2023	227	377	604
2023-2024	228	349	577
2024-2025	242	325	567
2025-2026	237	298	535
2026-2027	234	282	516

Note: The above figures represent the students enrolled in Foster and Foster-Glocester schools. They do not include students who live in town and attend Charter schools and Career and Technical schools out-of-district for which the resident community is financially responsible.

#### **MUNICIPAL SERVICES**

The Town provides the following major public services:

**PUBLIC SAFETY** – Police: The Town Police Department is responsible for Public Safety and has a force of nine full-time sworn officers, including the Chief, Captain, Lieutenant, Sergeant, and five patrol officers. The department also has three full-time and three part-time dispatchers; the dispatchers dispatch for both the police and fire departments.

**ANIMAL CONTROL** – The Police Department is responsible for Animal Control but shares the staff and animal pound with the Town of Scituate to fully provide this service.

FIRE AND RESCUE – Fire protection and rescue services in the Town of Foster are provided by four separate non-profit volunteer entities created by State statute: Foster Center Fire Company, Moosup Valley Fire Company, South Foster Fire Company, and the Foster Ambulance Corps. As of April 1, 2022, the Foster Ambulance Corps transitioned from a volunteer company to paid personnel due to the lack of volunteers.

**PUBLIC WORKS** – The Town of Foster's Public Works Department provides a full range of services including street maintenance, snow removal, and maintenance of Town property.

**SOCIAL SERVICES** – The department provides services to low and moderate income residents and those in need. Services include emergency housing, fuel/utility assistance, food, and clothing. DHS assists with the application process for state and federal programs such as SNAP, WIC, Medical Assistance, and other programs.

**BUILDING AND ZONING/PLANNING** – The departments are made up of one part-time Building Official, one full-time Planner, one part-time Electrical Inspector, and one part-time Plumbing & Mechanical Inspector, whose responsibilities include ensuring compliance with state and local building code, ordinances and laws, subdivision regulations, and the Town's Comprehensive Plan.

#### ECONOMIC CONDITIONS AND OUTLOOK

Foster is considered a rural residential community. Residential property accounts for 86.32% of the total tax roll.

#### **EMPLOYMENT**

Most employment opportunities extend outside the Town to the Cities of Hartford, Providence, and Boston. The majority of job opportunities offered in Town are part-time. The principal employers are the Foster School Department and the Town of Foster, Foster Golf & Country Club, Little Rhody Farms, Well One Foster, Dr. Daycare, Shady Acres, and the United States Postal Service (USPS).

Listed below is the Rhode Island Department of Labor and Training Quarterly Census of Employment and Wages – Second Quarter 2022 Report.

Foster									
	Number of Units	Average Employment	Total Wages						
Total Private & Government	135	535	5,648,494						
Total Private Only	129	437	4,334,119						
Agriculture, Forestry, Fishing & Hunting	2	*	*						
Construction	29	65	835,999						
Manufacturing	3	8	37,798						
Wholesale Trade	11	28	315,895						
Retail Trade	8	28	163,125						
Transportation & Warehousing	3	25	337,113						
Information	2	*	*						
Finance & Insurance	2	*	*						
Real Estate & Rental & Leasing	1	*	*						
Professional & Technical Services	22	32	414,638						
Management of Companies & Enterprises	2	*	*						
Administrative Support & Waste Mgmt.	15	65	739,113						
Educational Services	1	*	*						
Health Care & Social Assistance	11	50	596,104						
Arts, Entertainment, & Recreation	3	54	259,427						
Accommodation & Food Services	5	34	161,373						
Other services (except Public Admin)	9	18	99,967						
Unclassified Establishments	0	0	0						
Government	6	97	1,314,375						

<sup>\*</sup> Some data is not shown due to the possibility of identifying data of a specific employer.

#### HOUSING

At June 30, 2022 sale prices for single family homes or land in Foster ranged from \$75,000 to more than \$990,000. The 2022 second quarter median sales price for single family homes in Foster was \$335,000.

#### POPULATION TRENDS

In 2020 Foster was ranked 37 in population among the thirty-nine cities and towns in Rhode Island. Based on the U.S. Bureau of the Census, Foster experienced a moderate increase in population from 1980 through 2020.

Population in the Town from 1950 to 2020 was as follows:

<u>Years</u>	<u>Population</u>
1950	1,630
1960	2,097
1970	2,626
1980	3,370
1990	4,316
2000	4,274
2010	4,606
2020	4,469

Source: U.S. Bureau of the Census, 1950-2020

#### LONG-TERM FINANCIAL PLANNING

Each year the Town adopts a five-year Capital Improvement Program, which helps identify projects that should be undertaken in the next five years. This long-range planning is essential in addressing the future development and growth of the Town. The Town has continually funded its capital requirements through annual contributions of 2% of expenditures from the operating budget along with surplus funds above the 10% cap. The Town adopted a Charter amendment mandating the return of unspent funds allocated for capital expenditures and deemed abandoned to the Capital Project Fund.

Even with these funding initiatives, the anticipated expenditures for the ongoing replacement, repair, and maintenance of property including infrastructure, significantly outweighs the anticipated revenue set aside to fund these projects. Therefore, the Town budgeted an additional contribution of \$210,427 in 2022 to fund capital endeavors and is looking into changes in policy, grants, and alternate funding sources for future capital projects.

#### **MAJOR INITIATIVES**

Ongoing or recently completed projects include:

- New phone system Captain Isaac Paine Elementary School
- New playground fence at Captain Isaac Paine Elementary School
- Purchase of hydraulic rescue system for public safety-Jaws of Life
- Purchase of a new town vehicle to use for inspectors and staff
- Purchase/build a large body 6-wheel dump truck
- Purchased and installed bleachers for the Foster Fairgrounds
- Purchase two Ford Explorer SUV patrol vehicles for the Police Department
- Purchased a used Grader from the Town of Scituate for improved maintenance of gravel roads
- Updated the engineered plans for phase two of the new youth athletic field complex which includes a walking trail, tennis and basketball courts, and a soccer/football field
- Asphalt overlays and repair on segments of several town roads
- Final phase of plan and design of a new Police Station site and building

#### FINANCIAL INFORMATION

A detailed understanding of the financial position and operating results of the Town is provided in the Annual Comprehensive Financial Report. The Management's Discussion and Analysis starting on page 5 of the Annual Comprehensive Financial Report provides additional information to assess the Town's financial condition.

#### INTERNAL CONTROLS

In developing and evaluating the Town's accounting control system, consideration is given to the adequacy of internal accounting controls. Accounting control comprises the plan of organization, procedures, and records that are concerned with the safeguarding of assets and the reliability of financial records, and consequently is designed to provide reasonable assurance that:

- Transactions are executed in accordance with management's general or specific authorization.
- Transactions are recorded as necessary (1) to permit preparation of financial statements in conformity with generally accepted accounting principles or any other criteria, such as finance-related legal and contractual compliance requirements applicable to such statements, and (2) to maintain accountability of assets. Access to assets is permitted only in accordance with management's authorization.
- The recorded accountability of assets is compared with the existing assets at reasonable intervals, and appropriate action is taken with respect to any differences.

The definition of accounting control presumes reasonable, but not absolute, assurance that the objectives expressed in it will be accomplished by the system. The concept of reasonable assurance recognizes that the cost of internal controls should not exceed the benefits to be derived. The benefits consist of reductions in the risk of failing to achieve the objectives implicit in the definition of accounting control.

All internal control evaluations occur within the above framework. We believe that the Town's internal accounting control adequately safeguards assets and provides reasonable assurance of proper recording of financial transactions.

#### **INDEPENDENT AUDIT**

In accordance with the Town's Charter and the General Laws of the State of Rhode Island, an audit of the accounts and financial statements has been completed by the Town's independent Certified Public Accountants, Bacon & Company CPAs, LLC, and their opinion is included herein.

#### REPORTING ACHIEVEMENT

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Foster for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2020. This was the ninth consecutive year that the government had achieved this prestigious award. The Annual Comprehensive Financial Report was not submitted for consideration for the fiscal year ended June 30, 2021 due to the late completion of the audited financial statements. In order to be awarded

a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **ACKNOWLEDGMENT**

The preparation of the Annual Comprehensive Financial Report could not have been accomplished without the efforts and dedication of the competent staff of the Treasurer's Department. I also express my appreciation to other personnel from various departments who assisted in its preparation. Finally, I would like to thank the Town Council for their support in planning and conducting the financial operation of the Town.

Respectfully,

Kelli M. Russ

Treasurer/Finance Director

Kelli MRUSS

#### TOWN OF FOSTER, RHODE ISLAND

TOWN COUNCIL Denise DiFranco, President

Heidi Rogers, Vice President

Cheryl Hawes Christie Stone David Paolino

TOWN CLERK Susan M. Dillon

TREASURER / FINANCE DIRECTOR Kelli M. Russ

ASSESSOR Kaitlin Boyer

TAX COLLECTOR Kaitlin Boyer

PLANNER Michael Antonellis

BUILDING AND ZONING OFFICIAL George Dumont, Interim

POLICE CHIEF David Breit

**DIRECTOR OF HUMAN SERVICES**Allison Bouchard

**DIRECTOR OF PUBLIC WORKS**Gordon Rogers

LIBRARY DIRECTOR Jayne Lear

SCHOOL SUPERINTENDENT Dr. Michael Barnes

SCHOOL COMMITTEE Kathleen Tegan Swanson, Chair

Brendan Mara Shelley D. Pezza

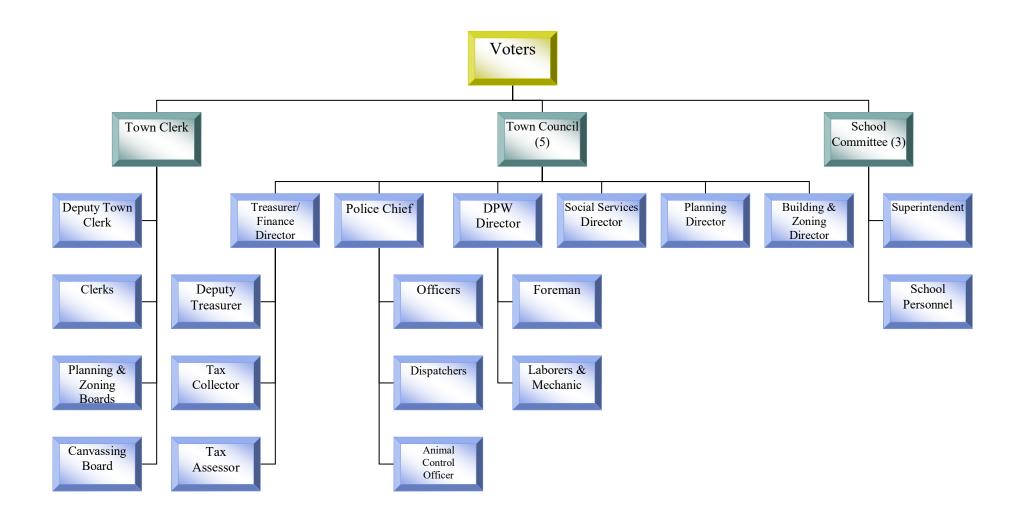
FIRE CHIEF - SOUTH FOSTER Gordon Brayton

FIRE CHIEF - MOOSUP VALLEY

Paul Cunniff

FIRE CHIEF - FOSTER CENTER William Paul

COMMANDER - AMBULANCE CORPS Virginia Colwell



# FINANCIAL SECTION

# THIS SECTION CONTAINS THE FOLLOWING:

Independent Auditor's Report

Management Discussion and Analysis

Basic Financial Statements

Required Supplementary Information

Other Supplementary Information



875 Centerville Road, Building 3, Unit 10 Warwick, RI 02886 (401) 586-6565 Fax (401) 826-1710

#### **Independent Auditor's Report**

To the Honorable President and Members of the Town Council Town of Foster, Rhode Island

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Town of Foster, Rhode Island, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Town of Foster, Rhode Island's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Town of Foster, Rhode Island, as of June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (Government Auditing Standards), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Foster, Rhode Island and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Foster, Rhode Island's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Foster, Rhode Island's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Foster, Rhode Island 's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and supplementary pension and other postemployment benefit information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of

financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Foster, Rhode Island's basic financial statements. The combining nonmajor fund financial statements, Annual Supplemental Transparency Report (MTP2), other supplementary information and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements, Annual Supplemental Transparency Report (MTP2), other supplementary information and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 30, 2023 on our consideration of the Town of Foster, Rhode Island 's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and

grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Foster, Rhode Island's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Town of Foster, Rhode Island 's internal control over financial reporting and compliance.

Warwick, Rhode Island

Bacon & Company CPAs, LLC

March 30, 2023

Management of the Town of Foster provides this Management's Discussion and Analysis of the Town of Foster's financial statements for the readers of the Town's Annual Comprehensive Financial Report. This narrative overview and analysis of the financial statements of the Town of Foster is for the fiscal year ended June 30, 2022. We encourage readers to consider this information in conjunction with the Town's financial statements that follow.

#### FINANCIAL HIGHLIGHTS

- The Town's governmental funds reported combined ending fund balances of \$8,262,869 of which \$0 is unassigned.
- At the end of the current fiscal year the committed fund balance in the general fund for the Foster reserve fund was \$1,476,805, or 10.00% of the total 2022 budgeted expenditures and other financing uses less budgeted capital expenditures. This is an increase of \$47,764 from the previous year.
- At the end of the current fiscal year the fund balance committed for capital in the general fund was \$3,717,142 of which \$993,611 was committed for specific projects with the remaining \$2,723,531 available for future projects.
- The School unrestricted fund ended the year with a restricted (for education) fund balance of \$1,505,643. This is an increase of \$259,425 from the prior year. The School Committee created a capital reserve account for surplus monies in excess of 4% of the operations budget; therefore, the \$1,505,643 restricted (for education) fund balance is comprised of \$183,176 for education and \$1,322,467 for capital for education.
- The Town ended the fiscal year with a budgetary operating surplus of \$1,530,080. The underlying causes are discussed later in this document. The School ended with a budgetary operating surplus of \$259,425 primarily due to additional categorical funding and state aid in addition to savings in transportation.
- On a government-wide basis the assets and deferred outflows of resources of the Town of Foster exceeded its liabilities and deferred inflows of resources as of June 30, 2022 by \$13,435,058; an increase from the prior year of \$3,243,101, or 31.82%. Net position of the Town's component unit increased by \$42,412, or 1.60%, to \$2,694,146.
- Net position includes transactions recording activity in the Town's pension plans, including net pension liabilities. The net pension liability as of June 30, 2022 is \$2,819,674, a significant decrease from the prior year of \$3,085,728, or 52.25%. Additional information on the Town of Foster's pension plans can be found in Note 16 of the financial statements found on pages 51-73.
- The Town's Government-wide operating expenses were \$14,750,898, a decrease of \$118,907 or 0.80%, from the prior year. The net decrease is primarily due to a decrease in education expenses of \$238,998 resulting from the decrease in the net pension liability and related costs. This decrease was offset by an increase in public safety expenses partially due to the additional cost of operating the Foster Ambulance Corps, to fund the immediate need for paid personnel in order to keep the rescue services operational to June 30, 2022. Revenues recognized were \$17,993,999, an increase

of \$1,381,113 or 8.31%, mainly due to an increase in State aid, not restricted for special purposes, property taxes, levied for general purposes and operating grants and contributions.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Town's annual financial statements. The financial section of this report consists of **four** parts – management's discussion and analysis (this section), the basic financial statements, required supplementary information, and other supplementary information that includes combining statements for non-major governmental funds. The basic financial statements consist of three components: government-wide financial statements; fund financial statements and notes to financial statements.

- ➤ The first two statements are government-wide statements that provide both long-term and short-term information about the Town's overall status.
- The remaining statements are fund statements that focus on individual parts of the Town government, reporting the Town's operations in more detail than the government-wide statements.
  - ▶ The *governmental fund* statements tell how general government services like public safety were financed in the short-term as well as what remains for future spending.
  - ▶ *Proprietary fund* statements offer short-and long-term financial information about the activities the government operate like businesses.
  - ► Fiduciary fund statements provide information about assets that are held by the Town as trustee or custodian for the benefit of someone or something other than the Town itself. The Town cannot use these assets to support its own programs.

The financial statements also include notes that provide more detailed data about some of the information in the financial statements. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. In addition to these required elements, also included is a section of combining statements that provide details of our non-major governmental funds, which are added together and presented in a single column in the basic financial statements.

Government-wide financial statements – Government-wide financial statements (*Statement of Net Position* and *Statement of Activities*) are designed to provide readers with a broad overview of the Town's finances in a manner similar to that of private-sector businesses. They are presented on the accrual basis of accounting where revenues and expenditures are recognized in the period they occur as opposed to the period in which they are collected or paid.

The Statement of Net Position presents information on all of the Town's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference between the two reported as net

(Un-audited)

position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The *Statement of Activities* presents information which shows how the Town's net position changed during the most recent fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation and sick leave).

The *Statement of Activities* distinguishes functions of the Town which are supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all, or a significant portion, of their costs through user fees and charges (business-type activities). The Town's governmental activities include general government and administration, public safety, public works, social services, and recreational services. The Town's one component unit is the Foster Land Trust.

The government-wide financial statements are reported on pages 17 and 18 of this report.

**Fund financial statements** – A *fund* is a grouping (and self-balancing set) of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary and fiduciary funds.

Governmental funds – Most of the basic services provided by the Town are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *current sources and uses of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. This provides the reader with a better understanding of the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town maintains 32 active individual governmental funds. Information is presented separately in the *Governmental Funds Balance Sheet* and in the *Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances* for the general fund, the School unrestricted fund, the American Rescue Plan fund, and the Town capital project fund, which are considered major funds. Data from the remaining 28 governmental funds are combined into a single, aggregated presentation. Individual fund data for each

(Un-audited)

of these non-major governmental funds is provided in the form of combining statements on pages 93 through 102 in this report. The governmental fund financial statements can be found on pages 19 through 22 of this report.

**Proprietary Funds** – Proprietary funds are used to report the same functions presented as business-type activities in the government-wide financial statements. They are used to account for operations that are financed and operated in a manner similar to private business enterprises – where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user fees. The town has 1 proprietary fund used to manage the healthcare management transactions. The proprietary fund financial statements can be found on pages 23 through 25 of this report.

*Fiduciary Funds* - Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Town's own programs. The fiduciary funds maintained by the Town include 1 other post -employment benefit trust fund and 1 private purpose trust fund. The fiduciary funds financial statements can be found on pages 26 and 27 of this report.

**Notes to Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements follow the basic financial statements.

Other Information - In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information. This section includes budgetary comparison schedules, which include reconciliation between the statutory fund balance for budgetary purposes and the fund balances for the General Fund as presented in the governmental fund statements. Required supplementary information follows the notes to the financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### **Net Position**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The Town's net position as of June 30, 2022 totaled \$13,435,058, an increase of \$3,243,101 or 31.82% from 2021.

The largest portion of the Town's net position, \$7,909,712 or 58.87%, reflects its investments in capital assets such as land, buildings and improvements, motor vehicles, machinery and equipment, and infrastructure, less any debt used to acquire these assets, which is still outstanding. The Town uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves are unlikely to be used to liquidate these liabilities.

(Un-audited)

# Town of Foster Statement of Net Position

	June 30	, 2022	June 30, 2021					
	Governmental	Component	Governmental	Component				
	Activities	Unit	Activities	Unit				
Other assets	\$ 11,974,387	\$ 489,081	\$ 9,335,028	\$ 445,488				
Capital assets	8,029,321	2,205,350	7,989,598	2,206,400				
Total assets	\$ 20,003,708	\$ 2,694,431	\$ 17,324,626	\$ 2,651,888				
Deferred outflows of resources	\$ 1,382,343	\$ -	\$ 1,865,495	\$ -				
Current liabilities	\$ 1,262,076	\$ 285	\$ 1,047,022	\$ 154				
Noncurrent liabilities	3,524,230		6,925,167					
Total liabilities	\$ 4,786,306	\$ 285	\$ 7,972,189	\$ 154				
Deferred inflows of resources	\$ 3,164,687	\$ -	\$ 1,025,975	\$ -				
Net Position:								
Net investments in capital assets	\$ 7,909,712	\$ 2,205,350	\$ 7,807,726	\$ 2,206,400				
Restricted	2,360,635	-	2,139,047	-				
Unrestricted	3,164,711	488,796	245,184	445,334				
Total net position	\$ 13,435,058	\$ 2,694,146	\$ 10,191,957	\$ 2,651,734				

An additional portion of the Town's net position, \$2,360,635 or 17.57% represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position may be used to meet the government's ongoing obligations to its citizens and creditors. Internally imposed designations of resources are not presented as restricted net position.

At the end of the current year, the Town reports positive balances in all of the three categories of net position for the government as a whole.

(Un-audited)

# **Changes in Net Position**

The government's total net position increased by \$3,285,513 including the component unit during the current fiscal year.

#### **Town of Foster Statement of Activities**

	June 30, 2022			June 30, 2021				
	Governmental Activities		Component Unit		Governmental Activities		Component Unit	
Revenues								
Program revenues								
Charges for services	\$	403,389	\$	-	\$	356,938	\$	-
Operating grants		2,676,063		-		2,417,648		1,500
Capital grants		35,220		-		59,540		-
General revenues								
Property taxes		13,784,701		-		13,414,773		-
State aid		1,000,075		-		322,347		-
Interest and investment income		15,746		(10,314)		15,949		4,043
Gain on sale of asset		_		_		15,000		-
Miscellaneous		78,805	63,074			10,691		75,135
Total revenues	\$	17,993,999	\$	52,760	\$	16,612,886	\$	80,678
Expenses								
Legislative, judicial & general admin	\$	1,000,058	\$	_	\$	1,155,997	\$	_
Health and welfare	Ψ	69,463	Ψ	_	Ψ	68,348	Ψ	_
Public Safety		1,974,937		_		1,830,844		_
Public Works		1,605,490		_		1,570,824		_
Planning, building and zoning		153,676		_		114,086		_
Recreation		41,848		_		35,280		_
Education		9,587,075		_		9,826,073		_
Food services		125,654		_		75,317		_
Libraries		167,341		_		160,980		_
Interest expense		25,356		_		32,056		_
Land Trust				10,348		-		15,719
Total expenses	\$	14,750,898	\$	10,348	\$	14,869,805	\$	15,719
Change in net position		3,243,101		42,412		1,743,081		64,959
Net position - beginning of year		10,191,957		2,651,734		8,448,876		2,586,775
Net position - end of year	\$	13,435,058	\$	2,694,146	\$	10,191,957	\$	2,651,734

Governmental activities – As previously stated, the Governmental activities increased the Town's net position overall by \$3,243,101, or 31.82%. The key elements for this increase include an increase in property taxes, state aid, and operating grants net of the impact in expenses as follows:

#### (Un-audited)

- 1) A decrease in legislative, judicial and general admin expenses due to the decrease in the settlement payable to Providence Water and the net pension liability.
- 2) An increase in planning, building, and zoning due to an increase in personnel and related expenditures.
- 3) An increase in public safety due to an increase in funding the outside agencies that support the fire and rescue services provided to the Town's residents.
- 4) A decrease in education expenses due to a decrease in the net pension liability and related expenses and savings in transportation costs.

**Component unit activities** - Component unit activities increased its net position by \$42,412 or 1.60% from 2021. The key elements for this increase were the receipt of conveyance fees allocated to the preservation of open space.

#### Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** - The focus of the Town's *governmental funds* is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned *fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$8,262,869, an increase of \$1,931,237 in comparison with the prior year. Most of the increase was from the general fund, with smaller positive increases in the School unrestricted fund and other governmental funds. The Town received grants and support from the state and other resources for projects that will be funded over time, resulting in an increase in fund balance in other governmental funds. The detail of this activity is reported on pages 95-98 in this report.

The local School maintains its own operating budget and records the activity in the School unrestricted fund; one of the four major funds reported on pages 19 and 21 of this report. Any excess funds remaining at year-end remain with the school department to be used at their discretion for capital and education, per State law. At the end of the fiscal year, the fund balance restricted or assigned for education totaled \$1,510,435, an increase of \$259,425 from the prior year, due to savings in transportation and an increase in categorical funding and state aid. The other major funds are the Town capital fund and the American Rescue Plan fund. The American Rescue Plan fund was established to record the Federal funds received through the State of Rhode Island as part of the national COVID recovery plan. The Town only recognized the funds allocated for program expenditures in the current fiscal year; therefore, no fund balance exists at year-end. The Town capital fund balance at June 30, 2022 totaled \$391,642, a decrease of \$151,243 from 2021,

#### (Un-audited)

primarily due to the use of funds reserved for the School for educational capital reserves. The Town also budgets for the use of funds reserved in the general fund for capital, to preserve the balance in the capital project fund. The Town continues to plan to increase appropriations to fund capital projects to maintain the Town's infrastructure, buildings, and equipment in excess of the allocation of 2% (of annual operations) to capital, mandated by the Homerule Charter adopted in 1976.

#### Town of Foster Governmental Funds Fund Balances

	Total General Fund 6/30/2022	Total Other Funds 6/30/2022	Total Governmental Funds 6/30/2022	Total General Fund 6/30/2021	Total Other Funds 6/30/2021	Total Governmental Funds 6/30/2021	
Nonspendable:	0 2144	0	0 2144	Φ 2.251	Φ.	Φ 2.251	
Prepaid expenditures	\$ 3,144	\$ -	\$ 3,144	\$ 3,351	\$ -	\$ 3,351	
Restricted:							
Education	-	1,542,424	1,542,424	-	1,269,349	1,269,349	
Historical records preservation	-	88,960	88,960	-	82,182	82,182	
Health and welfare programs	-	95,284	95,284	-	78,461	78,461	
Public safety programs	-	132,568	132,568	-	117,116	117,116	
Capital	-	391,642	391,642	-	542,885	542,885	
Other programs	13,349	64,525	77,874	12,798	4,373	17,171	
Committed:							
Student population change	337,252	-	337,252	405,475	_	405,475	
Townhouse maintenance	-	13,458	13,458	-	10,950	10,950	
Recycling programs	-	14,519	14,519	=	13,238	13,238	
Open space and conservation	-	51,096	51,096	-	47,018	47,018	
Capital	3,717,142	-	3,717,142	2,242,100	-	2,242,100	
Revaluation	35,965	_	35,965	18,965	_	18,965	
Contingency	51,689	_	51,689	46,283	_	46,283	
Foster reserve fund	1,476,805	_	1,476,805	1,429,041	_	1,429,041	
Assigned:	-,.,.,		-,,	-,, ,		-,, ,	
Recreation	3,255	_	3,255	3,255	_	3,255	
Rescue services	225,000	_	225,000	-,	_	-,	
Educational enrichment programs		4,792	4,792	_	4,792	4,792	
Unassigned:	<u>-</u>	.,,,,2	.,.,2	_	-,,,,_	.,,,2	
Total fund balances	\$ 5,863,601	\$ 2,399,268	\$ 8,262,869	\$ 4,161,268	\$ 2,170,364	\$ 6,331,632	
1 otal falla balances	Ψ 5,005,001	Ψ 2,377,200	Ψ 0,202,007	Ψ 1,101,200	Ψ 2,170,304	Ψ 0,551,052	

The general fund is the principal operating fund of the Town and the largest major fund reported. At the end of the current fiscal year, the fund balance for the general fund totaled \$5,863,601, an increase of \$1,702,333, or 40.90%, from the previous fiscal year. The general fund assigned fund balance increased \$225,000 from the prior year due to an administrative initiative to provide additional funding for paid rescue services beyond the amount budgeted in fiscal year 2023. Due to the lack of volunteers, the rescue services could not continue in fiscal year 2023 without this unbudgeted additional funding to maintain public safety for the Town's citizens.

The majority of the increase in the general fund's total fund balance is reflected in the committed fund balance which totaled \$5,618,853, an increase of \$1,476,989 from the prior year. This increase is primarily

(Un-audited)

due to the significant increase in committed fund balance for capital expenditures of \$1,475,042, the Foster reserve fund of \$47,764, as well as increases in committed fund balance for contingencies and revaluation in the amount of \$5,406 and \$17,000, respectively. These increases in committed fund balance offset the decrease in committed fund balance for future student population changes in the amount of \$68,223. The main cause of the increase in committed fund balance for capital is the use of the American Rescue Plan funds to offset public safety salary and benefit expenditures in the amount of \$800,000. The Town has a policy that fund balance in excess of 10% of budgeted operations be committed for capital. The \$800,000 use of recovery funds along with other savings in expenditures resulted in an operating surplus, which in turn resulted in a significant increase in funds committed for future capital expenditures.

# **General Fund Budgetary Highlights**

The Town ended fiscal year 2022 with a budgetary operating surplus of \$1,530,080. Of this, \$382,706 was due to positive revenue variances and \$1,147,374 was due to positive expenditure variances.

#### Revenues

Actual revenues and other financing sources reported in 2022 exceeded budgeted revenues by \$382,706 or 2.44%. This gain in revenues was primarily due to the following:

Favorable budgetary variances in accounts related to the collection of property taxes; specifically *real* estate and personal property tax revenue and fines and interest on late payments which exceeded anticipated revenue by \$238,009, collectively, or 1.75% and in building and zoning fees which exceeded the budget by \$94,759, or 166.24%. Additionally, other revenues exceeded the budgetary expectations by \$30,798, or 105.87%.

#### **Expenses**

Budgeted expenditures and other financing uses in the Town's general fund exceeded actual expenditures by \$1,147,374, or 7.34%. This was primarily due to favorable variances in most departments particularly in public safety of \$958,459 or 45.50%, due to savings in police salaries and benefits resulting from open positions, as well as the unanticipated use of Federal funds of \$800,000 to offset public safety expenditures. Other notable, but less significant, favorable expenditure variances occurred in public works of \$59,532 for savings in personnel due to a relatively mild snow season and long-term debt and obligations of \$65,000 due to the delays in planning for the approved new public safety complex. One department experienced an immaterial unfavorable budgetary variance for \$1,742 due to the retirement of the Director of Social Services resulting in the payout of accrued leave time.

This schedule is located on pages 74 to 77 of this report.

(Un-audited)

## **Capital Assets and Debt Administration**

# **Capital Assets**

The Town of Foster's investment in capital assets for its governmental activities as of June 30, 2022 amounted to \$8,029,321 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, motor vehicles, machinery and equipment, infrastructure, and construction in progress.

Additional information on the Town of Foster's capital assets is located in Note 7 on page 40 of the notes to the financial statements.

Town of Foster
Capital Assets (net of Accumulated Depreciation)

	June 30, 2022					June 3	0, 20	, 2021	
	Governmental		Component		(	Governmental			Component
	A	Activities Unit		Unit	Activities		Activities	Unit	
Land	\$	327,392	\$	2,196,775		\$	327,392	\$	2,196,775
Construction in progress		94,869		-			16,738		-
Land Improvements		761,726		-			696,064		-
Buildings and improvements		2,028,594		-			2,140,329		-
Motor vehicles		760,822		-			655,542		-
Machinery and equipment		885,201		8,575			846,200		9,625
Infrastructure - roads and bridges		3,170,717		-	_		3,307,333		
Total	\$	8,029,321	\$	2,205,350		\$	7,989,598	\$	2,206,400

Significant capital asset events during the current fiscal year included the following:

1)	New phone system Captain Isaac Paine Elementary School	\$ 29,013
	New playground fence at Captain Isaac Paine Elementary School	\$ 49,500
3)	Purchase of hydraulic rescue system for public safety - jaws of life	\$ 43,210
4)	Purchase of new town vehicle to use for town inspectors and staff	\$ 33,824
5)	Purchase/build a large body 6-wheel dump truck	\$101,000
6)	Purchased a Viking 10 foot dump body to build/rebuild a large body 6-wheel	
	dump truck for the Department of Public Works	\$ 35,700
7)	Purchased and installed bleachers at the Foster Fairgrounds	\$ 43,155
8)	Purchased two Ford Explorer SUV patrol vehicles for the Police Department	\$ 97,841
9)	Purchased a used Grader from the Town of Scituate for the Department of	
	Public Works	\$ 20,000

# TOWN OF FOSTER, RHODE ISLAND

# Management's Discussion and Analysis For the Year Ended June 30, 2011 (Un-audited)

#### **Debt Administration**

In fiscal year 2006, the Town of Foster made its final payment on an outstanding debt payment which fully satisfied the Town's obligation. The Town has issued no additional bonded debt.

Except as provided below, under Section 45-12-2 of the General Laws of Rhode Island, the Town may not, without special statutory authorization, incur any debt which would increase its aggregate indebtedness not otherwise excepted by law to an amount greater than 3% of the taxable property of the Town. Deducted from the computation of aggregated indebtedness is the amount of any borrowing in anticipation of taxes authorized by law and the amount of any sinking funds maintained by the Town. The current 3% debt limit of the Town is \$19,752,335 (based on the net assessed valuation at December 31, 2020 of \$658,411,155). As of June 30, 2022, the Town had no outstanding bonds and notes issued within the 3% debt limit leaving a borrowing capacity of \$19,752,335.

The State legislature may by special act, permit the Town to incur indebtedness outside the limitations imposed by the 3% debt limit. Special legislation adopted by the Legislature authorizing the Town to incur debt is subject to referendum by the electors of the Town. On June 30, 2022, the total outstanding debt of the Town issued outside the 3% debt limit was \$0.

In addition to debt authorized within the 3% debt limit and debt authorized by special act of the Legislature, Rhode Island General Law 45-12-11 authorizes the Rhode Island State Director of Administration, upon petition by a municipality, to authorize such municipality to incur indebtedness in excess of the 3% debt limit. This would occur whenever the Director determines that the sums appropriated by the municipality or its funds available are insufficient to pay the necessary expenses of the municipality. The Town has never requested the State Director of Administration to authorize indebtedness of the Town under section 45-12-11.

Additional information on the Town of Foster's long-term debt can be found in Note 8 of the financial statements on page 41.

#### **Economic Factors and Next Year's Budgets and Rates**

Unemployment rates as of June 30, 2022 and June 30, 2021 (not seasonally adjusted)

6/30/2022	6/30/2021	
2.3%	6.0%	Town of Foster
2.8%	5.8%	State of Rhode Island
3.8%	6.1%	United States

- Median household income in Foster was \$96,985 compared to the State of Rhode Island median income of \$70,305. The median income for the United States was \$70,784.
- Per Capita family income in Foster was \$22,148 compared to the State of Rhode Island per capita family income of \$37,504. The per capita family income for the United States was \$36,430.
- Existing single-family home median sale prices were approximately \$405,000 in Foster, lower than the state average of \$420,000 from the 2022 RI Housing Fact Book.
- Foster ranks 37<sup>th</sup> in population among Rhode Island's 39 cities and towns.

- The Town's total general fund budget for fiscal year 2023 approved at the May 3, 2022 Financial Town Meeting is \$16,551,040 including expenditures funded by a transfer from the capital fund allocated as follows:
  - o Education \$9,457,665 or 57.14%
  - o Capital \$1,507,349, or 9.11% (includes a budgeted transfer to the capital project fund)
  - o Other \$5,586,026, or 33.75%
- The total fund balance committed for student population changes at June 30, 2022 was \$337,252. The adopted budget for fiscal year 2023 includes the use of this set-aside of \$102,604 reducing this committed fund balance to \$234,648.
- The 2023 FTM adopted budget reflects an increase of \$790,643 or 5.35%, from 2022, excluding capital expenditures funded by the capital fund. The increase is the net result of significant changes in a few departments. These changes include an increase in the Foster-Glocester Regional School appropriation of \$378,533 for operations offset by a decrease in debt and the funds committed for student population shifts of \$56,882, for a net increase of \$321,651 or 5.97%; an increase in the local school appropriation of \$144,299 for operations, or 4.0%; an increase in public safety for support of fire and rescue services of \$57,752, or 13.30%; an increase of \$82,187, or 5.55% in public works, primarily for refuse removal/tipping fees and personnel costs; and an increase in general government of \$27,362, or 4.64%, for personnel related expenditures, insurance, and costs related to the 2022 election.
- State law legislating tax levies limits the amount a municipality can raise taxes to 104% of the prior year tax levy.
- Since December 2000, per Rhode Island General Law 44-5-11.6, municipalities in Rhode Island are required to perform full revaluations on all "ratable" property every nine years and statistical revaluations every three years for the years in-between. The Town completed a statistical revaluation in 2011, 2014, and 2020 which affected the fiscal years ending 2013, 2016, and 2022, respectively. Also, the Town completed a full revaluation in 2017 that is reflected in the 2019 fiscal year. The Town's tax rates for 2023 and 2022 with their differences are listed below. Rates are per \$1,000.

		<u>Tax R</u>	<u>ates</u>			
	Fiscal Year <u>2022-2023</u>		Fiscal Year 2021-2022		Increase (Decrease)	
Real Property	\$	21.96	\$	21.34	\$	0.62
Motor Vehicle		-		30.00		(30.00)
Tangible		30.15		29.36		0.79

#### **REQUEST FOR INFORMATION**

The financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Kelli Russ, Treasurer/Finance Director, Town of Foster, 181 Howard Hill Road, Foster, RI 02825.

## BASIC FINANCIAL STATEMENTS

#### THE BASIC FINANCIAL STATEMENTS INCLUDE:

Government-Wide Financial Statements

Fund Financial Statements:

- Governmental Funds
- Proprietary Funds
- Fiduciary Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.



Statement of Net Position June 30, 2022

	Primary Government	Component Unit
	Governmental	Foster
	Activities	Land Trust
Assets		
Current assets:	¢ 9.205.697	¢ 420.624
Cash and cash equivalents Investments	\$ 8,295,687	\$ 420,624
Property taxes receivable	1,086,988	64,072
Accrued interest receivable	130,959	596
Due from federal and state governments	544,629	
Other receivables, net	106,989	
Due from primary government	-	3,789
Prepaid expenses	3,144	<u> </u>
Total current assets	10,168,396	489,081
Noncurrent assets:		
Capital assets: (Note 7)		
Land and other nondepreciable assets	422,261	2,196,775
Depreciable buildings, property, equipment,	7 607 060	0 576
and infrastructure (net) Net pension asset	7,607,060 703,088	8,575
Other assets	1,102,903	
Total noncurrent assets	9,835,312	2,205,350
Total noncurrent assets	9,833,312	2,203,330
Total assets	20,003,708	2,694,431
Deferred outflows of resources:		
Pension related	1,291,118	
OPEB related	91,225	
Total deferred outflows of resources	1,382,343	
Liabilities		
Current liabilities: Accounts payable and accrued expenses	667,533	285
Due to component unit	3,789	26.
Claims payable	48,886	
Compensated absences payable	66,445	
Settlement payable	198,949	
Financed purchase payable	58,808	
Other liabilities	217,666	
Total current liabilities	1,262,076	285
Noncurrent liabilities:	224 104	
Compensated absences payable	234,184	
Settlement payable Financed purchase payable	369,132 60,801	
Net pension liabilities	2,819,674	
Net other postemployment benefit liability	40,439	
Total noncurrent liabilities	3,524,230	
Total liabilities	4,786,306	285
Deferred inflows of resources:		
Unavailable property taxes	40,896	
Pension related	3,039,524	
OPEB related	84,267	
Total deferred inflows of resources	3,164,687	
Net Position  Net investment in capital assets	7,909,712	2,205,350
Restricted for:	1,303,112	2,203,330
Capital purposes	391,642	
Education programs	1,542,424	
Historical records preservation	88,960	
Public safety programs	132,568	
Other programs	205,041	
Unrestricted	3,164,711	488,796

Statement of Activities For the Fiscal Year Ended June 30, 2022

										Net (Expense and Changes in		
				7		n				Primary	C	Component
Functions/Programs	Fy	rnansas		arges for Services	G	m Revenues Operating Frants and Ontributions	Gra	Capital unts and tributions	Go	overnment Total vernmental Activities		Unit  Foster  and Trust
Primary Government:	Ex	epenses	<u>_</u>	ervices		mnounons	Com	Tivutions		<u>activities</u>		ana Trusi
Governmental Activities:												
Legislative, judicial and general												
administrative	\$ .	1,000,058	\$	105,530	\$	89,175	\$	-	\$	(805,353)	\$	-
Health and welfare		69,463		5,800		46,628		-		(17,035)		-
Public safety		1,974,937		44,457		965,332		-		(965,148)		-
Public works		1,605,490		2,954		5,210		-		(1,597,326)		-
Planning, building and zoning		153,676		151,759		3,599		-		1,682		-
Recreation		41,848		1,540		-		-		(40,308)		-
Education	Ģ	9,587,075		91,349		1,425,098		35,220		(8,035,408)		-
Food services		125,654		-		141,021		-		15,367		-
Libraries		167,341		-		-		-		(167,341)		-
Interest expense		25,356								(25,356)		
Total primary government	\$ 14	4,750,898	\$	403,389	\$	2,676,063	\$	35,220		(11,636,226)		
Component Unit:												
Foster Land Trust	\$	10,348	\$		\$		\$					(10,348)
			Genera Taxes	al Revenues:								
			Prop	erty taxes, le	vied fe	or general purp	oses			13,784,701		-
			State	aid, not restri	icted f	or a specific pu	rpose			1,000,075		-
			Intere	st and invest	ment i	ncome	•			15,746		(10,314)
			Misce	ellaneous						78,805		63,074
			To	tal general r	evenu	es				14,879,327		52,760
			Chan	ge in net pos	ition					3,243,101		42,412
			Net p	osition - begi	inning	of year				10,191,957		2,651,734
			Net p	osition - end	of yea	ır			\$	13,435,058	\$	2,694,146



Balance Sheet Governmental Funds June 30, 2022

	General Fund	School Unrestricted Fund	American Rescue Plan Fund	Town Capital Fund	Nonmajor Other Governmental Funds	Total Governmental Funds
ASSETS						
Cash	\$ 5,971,603	\$ 1,457,587	\$ -	\$ 554,265	\$ 312,232	\$ 8,295,687
Property taxes receivable	1,086,988	-	-	-	-	1,086,988
Due from federal and state governments	59,088	13,611	283,999	-	187,931	544,629
Other receivables, net	11,443	63,663	-	-	31,883	106,989
Due from other funds	394,502	271,558	-	-	260,769	926,829
Prepaid expenditures	3,144					3,144
Total assets	\$ 7,526,768	\$ 1,806,419	\$ 283,999	\$ 554,265	\$ 792,815	\$ 10,964,266
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities						
Accounts payable and accrued expenditures	\$ 289,545	\$ 250,802	\$ 58,055	\$ -	\$ 69,131	\$ 667,533
Due to other funds	298,470	45.182	225,944	162,623	194,610	926,829
Due to component unit	3,789	-				3,789
Other liabilities	217,666	-	_	-	_	217,666
Total liabilities	809,470	295,984	283,999	162,623	263,741	1,815,817
Deferred Inflows of Resources:						
T T T T T T T T T T T T T T T T T T T	952 607					952 607
Unavailable - property taxes Unavailable - loans	853,697	-	-	-	21.002	853,697
	052.607				31,883	31,883
Total deferred inflows of resources	853,697				31,883	885,580
Fund Balances						
Nonspendable:	2.144					2.144
Prepaid expenditures	3,144	-	-	-	-	3,144
Restricted for:		1 505 642			26.791	1 542 424
Education programs Historical records preservation	-	1,505,643	-	-	36,781 88,960	1,542,424 88,960
Health and welfare programs	-	-	-	-	95,284	95,284
Public safety programs	-	-	-	-	132,568	132,568
Capital expenditures - Town				340,573	132,300	340,573
Capital expenditures - School	_	_	_	51,069	_	51,069
Other programs	13,349	_	_	51,007	64,525	77,874
Committed for:	13,317				01,323	77,071
Student population change	337,252	-	_	-	_	337,252
Townhouse maintenance	· -	_	_	_	13,458	13,458
Recycling programs	-	-	-	-	14,519	14,519
Open space and conservation	-	-	-	-	51,096	51,096
Capital expenditures	3,717,142	-	-	-	-	3,717,142
Revaluation	35,965	-	-	-	-	35,965
Contingency	51,689	-	-	-	-	51,689
Foster reserve fund	1,476,805	-	-	-	-	1,476,805
Assigned for:						
Recreation programs	3,255	-	-	-	-	3,255
Rescue services	225,000	4.702	-	-	-	225,000
Educational enrichment programs		4,792				4,792
Total fund balance	5,863,601	1,510,435		391,642	497,191	8,262,869
Total liabilities, deferred inflows of resources,						
and fund balances	\$7,526,768	\$1,806,419	\$ 283,999	\$ 554,265	\$ 792,815	\$ 10,964,266

Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position June 30, 2022

Total Fund Balances - Total Governmental Funds	\$ 8,262,869
Amounts reported for Governmental Activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the Governmental Funds Balance Sheet. See note 7 to the financial statements.	8,029,321
Accrued interest receivable on property taxes is reported as revenue in the Government-Wide Financial Statements in the period earned. In the Governmental Fund Financial Statements, interest on property taxes is reported when received.	130,959
Delinquent taxes are recognized as revenue in the period for which levied in the Government-Wide Financial Statements, but are reported as deferred inflow of resources in the Governmental Fund Financial Statements.	812,801
Other long-term receivables are not available to pay for current period expenditures and, therefore, are reported as a deferred inflow of resources in Governmental Fund Financial Statements.	31,883
Long-term liabilities (including settlement payable, financed purchase payable, compensated absences, net pension liabilities and net OPEB liability) are not due and payable in the current period and therefore they are not reported in the Governmental Funds Balance Sheet. See note 8 to the financial statements.	e (3,848,432)
Net pension assets are not available to pay for current period expenditure and, therefore are not reported in the Governmental Fund Financial Statements.	703,088
Deferred pension and OPEB amounts are not reported in the Governmental Fund Financial Statements, but are reported in the Government-Wide Financial Statements as follows:  Deferred outflows of resources  Deferred inflows of resources	1,382,343 (3,123,791)
The Internal Service Fund is reported as a Proprietary Fund in the Fund Financial Statements, but is reported as governmental activities in the Government-Wide Financial Statements.	1,054,017
Net Position - Governmental Activities	\$ 13,435,058

Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended June 30, 2022

n.	General Fund	School Unrestricted Fund	American Rescue Plan Fund	Town Capital Fund	Nonmajor Other Governmental Funds	Total Governmental Funds
Revenues	¢ 12 600 472	ф	ф	ф	ф	¢ 12 (00 4 <b>72</b>
General property taxes	\$ 13,688,472	\$ -	\$ -	\$ -	\$ -	\$ 13,688,472
Intergovernmental and departmental revenues	1,000,075	1,288,463	993,155	35,220	608,967	3,925,880
Licenses and permits	77,963	-	-	-	-	77,963
Building and zoning fees	151,759	-	-	-	-	151,759
Fines and interest on late payments	156,369	-	-	-	-	156,369
Interest on investments	13,940	-	-	1,584	222	15,746
Other revenues	64,380	91,858			55,956	212,194
Total revenues	15,152,958	1,380,321	993,155	36,804	665,145	18,228,383
Expenditures Current:						
Legislative, judicial and general administrative	588,969	-	43,155	-	6,048	638,172
Financial administration	350,486	-	-	-	-	350,486
Health and welfare	51,950	-	-	-	19,486	71,436
Public safety	2,048,326	-	46,401	-	3,479	2,098,206
Public works	1,420,568	-	-	-	6,883	1,427,451
Planning, building and zoning	156,913	-	3,599	-	-	160,512
Recreation	22,330	-	-	-	-	22,330
Education	5,452,437	4,689,440	-	-	385,373	10,527,250
Food services	-	-	-	-	125,654	125,654
Libraries	167,341	-	-	-	-	167,341
Providence Water settlement	200,000	-	-	-	-	200,000
Capital outlay	469,351	-	-	-	38,957	508,308
Total expenditures	10,928,671	4,689,440	93,155		585,880	16,297,146
Excess (deficiency) of revenues over (under)						
expenditures before other financing sources (uses)	4,224,287	(3,309,119)	900,000	36,804	79,265	1,931,237
Other financing sources (uses)						
Transfers in	1,588,047	3,607,501	-	500,000	41,457	5,737,005
Transfers out	(4,110,001)	(38,957)	(900,000)	(688,047)		(5,737,005)
Total other financing sources (uses)	(2,521,954)	3,568,544	(900,000)	(188,047)	41,457	
Net change in fund balance	1,702,333	259,425	-	(151,243)	120,722	1,931,237
Fund balances - beginning of year	4,161,268	1,251,010		542,885	376,469	6,331,632
Fund balances - end of year	\$ 5,863,601	\$ 1,510,435	\$ -	\$ 391,642	\$ 497,191	\$ 8,262,869

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in the Fund Balances to Government-Wide Statement of Activities For the Year Ended June 30, 2022

Net Changes in Fund Balances - Total Governmental Funds	\$ 1,931,237
Amounts reported for Governmental Activities in the Statement of Activities are different because:	
Governmental Fund Financial Statements report capital outlay as expenditures. However, in the Government-Wide Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.	
This is the amount of capital asset additions recorded in the current period.  This is the amount of loss on disposal of capital assets recorded in the current period.	531,373 (7,840)
Depreciation expense on capital assets is reported in the Government-Wide Statement of Activities, but does not require the use of current financial resources. Therefore, depreciation expense is not reported as an expenditure in Governmental Fund Financial Statements.	(483,810)
Long-term compensated absences, settlement payables, net pension liabilities (assets) and net other post- employment benefit liability are reported in the Government-Wide Financial Statements, but do not require the use of current financial resources. Therefore, the change in compensated absences, settlement payables, net pension liabilities (assets) and net other postemployment benefit liability are not reported as expenditures in Governmental Fund Financial Statements.	
This amount represents the change in these long-term liabilities (assets) from the prior year.	967,927
Financed purchase proceeds provide current financial resources to Governmental Funds, but issuing debt increases long-term liabilities in the Government-Wide Statement of Net Position. Repayment of debt principal is an expenditure in Government Funds, but the payments reduce long-term liabilities in the Government-Wide Statement of Net Position.	
This amount represents long-term debt payments.	62,263
Property taxes are recognized as revenue in the period for which levied in the Government-Wide Financial Statements, but are recognized as revenue when measurable and available in the Governmental Fund Financial Statements.	(69,451)
Revenues in the Government- Wide Statement of Activities that are not available are not reported as revenue in the Governmental Funds.	9,311
The Internal Service Fund is used by management to charge the costs of Health and Dental Insurance to individual funds. The net revenues (expenses) of the Internal Service Fund is reported with Governmental Activities in the Government-Wide Financial Statements.	302,091
Change in Net Position of Governmental Activities	\$ 3,243,101

Statement of Net Position Proprietary Funds June 30, 2022

	Governmental <u>Activities</u> Healthcare Management Fund
ASSETS	1 11111
Noncurrent assets	
Deposits with others	\$ 1,102,903
Total noncurrent assets	1,102,903
Total assets	1,102,903
LIABILITIES	
Current liabilities	
Accrued claims payable	48,886
Total liabilities	48,886
NET POSITION	
Unrestricted	1,054,017
Total net position	\$ 1,054,017

Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds For the Year Ended June 30, 2022

	Governmental Activities
	Healthcare Management Fund
Operating Revenues	
Charges for insurance	\$ 934,736
Other revenue	72,777_
Total operating revenues	1,007,513
Operating Expenses	
Health insurance claims	592,909
Dental insurance claims	25,943
Administrative and other fees	86,570
Total operating expenses	705,422
Operating income	302,091
Change in net position	302,091
Net position - beginning of year	751,926
Net position - end of year	\$ 1,054,017

Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2022

	Governmental Activities Healthcare Management Fund		
Cash flows from operating activities			
Receipts for interfund charges for insurance	\$	934,736	
Payments for health and dental insurance claims		(580,540)	
Payments for other operating expenses		(86,570)	
Other receipts		72,777	
Increase in deposits with others		(340,403)	
Net cash used for operating activities		-	
Net increase in cash and cash equivalents		-	
Cash and cash equivalents at beginning of year			
Cash and cash equivalents at end of year	\$		
Reconciliation of operating income to net cash used for operating activities	Φ.	202.001	
Operating income	\$	302,091	
Adjustments to reconcile operating income to net cash			
used for operating activities:			
Increase in deposits with others		(340,403)	
Increase in accrued claims (IBNR)		38,312	
Net cash used for operating activities	\$	_	

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2022

	Other Post-Employment Benefits Trust Fund	Private Purpose Trusts Cemetery Fund
Assets Cash and cash equivalents Total assets	\$ 281,295 281,295	\$ 33,289 33,289
Liabilities Other liabilities Total liabilities	16,117 16,117	<u> </u>
Net Position  Restricted for post employment benefits and other purposes	\$ 265,178	\$ 33,289

Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended June 30, 2022

	Other Post-Employment Benefits Trust Fund	Private Purpose Trusts Cemetery Fund
Additions		
Contributions:		
Employer	\$ 66,189	\$ -
Total contributions	66,189	
Investment earnings:		
Interest and dividends	532	28
Total investment earnings	532	28
Other revenue		12,450
Total additions	66,721	12,478
Deductions		
Benefits	65,399	-
Total deductions	65,399	
Change in net position	1,322	12,478
Net position - beginning of year	263,856	20,811
Net position - end of year	\$ 265,178	\$ 33,289

Notes to Financial Statements June 30, 2022

The financial statements of the Town of Foster, Rhode Island (the Town) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following notes to the financial statements are an integral part of the Town's financial statements.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. REPORTING ENTITY

The Town is a municipal corporation governed by a Town Council form of government with an elected five member Town Council. The Town of Foster was incorporated in 1781 and operates under a Home Rule Charter adopted in 1976. All legislative powers of the Town, except such powers as reserved by State Law or vested in the Financial Town Meeting by the Charter, are vested in the Town Council by the Charter. The ordering of any tax, making of appropriations and transacting any other business pertaining to the financial affairs of the Town are done at the Financial Town Meeting.

In evaluating the inclusion of potential component units within its financial reporting entity, the Town applied the criteria prescribed by GASB Statement No. 14, as amended by GASB Statement No. 39, "Determining Whether Certain Organizations are Component Units" and GASB Statement No. 61 "Financial Reporting Entity-Omnibus". A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading. Through the application of GASB Statement Numbers 14, 39 and 61 criteria, the Foster Land Trust (the Land Trust) has been discretely presented as a component unit of the Town in the accompanying Government-Wide Financial Statements and the Other Post-Employment Benefits Trust has been presented as a fiduciary component unit of the Town in the Fiduciary Fund Financial Statements.

The purpose of the Land Trust is to acquire, hold and manage real property and interests in real property situated in the Town of Foster, consisting of open space and agricultural property. Upon termination or dissolution of the Land Trust, title to all remaining funds, land and land rights will vest with the Town. Trustees are appointed by the Town Council and the Land Trust can impose a financial burden upon the Town in the form of financial support and financing of operating deficits. The Land Trust holds economic resources (land and land rights) entirely for the direct benefit of the Town. The Land Trust does not issue separate financial statements.

The Other Post-Employment Benefits Trust is an other post-employment benefit plan established by Town Ordinance. The Other Post-Employment Benefits Trust does not have a governing board and the Town Council performs the duties of a governing board and, thus, can impose its will on the Other Post-Employment Benefits Trust. The fiscal year of the Other Post-

Notes to Financial Statements June 30, 2022

Employment Benefits Trust ends on June 30. The Other Post-Employment Benefits Trust does not issue separate financial statements.

#### **B. BASIS OF PRESENTATION AND ACCOUNTING**

#### **Government-Wide Financial Statements**

The Town's Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities. These statements report information about the reporting entity as a whole. Fiduciary activities of the Town are not included in these statements. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through property taxes, intergovernmental revenue, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods and services rendered. The Town has no business-type activities as of June 30, 2022 or for the year then ended.

The Statement of Activities presents a comparison between direct expenses and program revenue for each function of the Town's governmental activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including property taxes and general state aid, are presented as general revenues.

These statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all the Town's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, including capital assets, infrastructure assets, and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period earned while expenses are recognized in the period the liability is incurred.

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regard to interfund activities, payables, and receivables. All internal balances in the Statement of Net Position have been eliminated. In the Statement of Activities, internal service fund transactions have been eliminated.

#### **Fund Financial Statements**

The Fund Financial Statements of the Town are organized into funds, each of which is considered to be a separate accounting entity. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to specific Town functions or activities. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures/expenses. Funds are organized into three categories: governmental, proprietary, and fiduciary. Major individual governmental funds and are reported as separate columns in the Fund Financial Statements.

Notes to Financial Statements June 30, 2022

#### **Governmental Fund Financial Statements**

Governmental Fund Financial Statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in fund balances and changes in fund balances as presented in these statements to the net position and changes in net position presented in the Government-Wide Financial Statements.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Accordingly, revenues are recorded when received in cash, except those revenues subject to accrual (generally collected 60 days after year-end) are recognized when due. The primary revenue sources which have been treated as susceptible to accrual by the Town are property tax and intergovernmental revenues. Expenditures are recorded in the accounting period in which the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, and compensated absences which are recognized as expenditures to the extent they have matured.

#### Major Governmental Funds:

**General Fund** – The General Fund is used to account for resources devoted to financing the general services that the Town performs for its citizens and is always classified as a major fund. It is used to account for all financial resources except those required to be accounted or reported in another fund.

**School Unrestricted Fund** – The School Unrestricted Fund accounts for resources to provide primary education to the Town's children. The School Unrestricted Fund's major revenue sources are general state aid to education and the General Fund Town appropriation.

*American Rescue Plan Fund* – The American Rescue Plan Fund accounts for the funds received under the American Rescue Plan Act and related expenditure of those funds.

**Town Capital Fund** – The Town Capital Fund is used to finance the purchases set forth in the Town's capital program.

#### Proprietary Fund Financial Statements

Proprietary Fund Financial Statements include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Net Position, and a Statement of Cash Flows. A column

Notes to Financial Statements June 30, 2022

representing internal service funds is also presented in these statements. However, internal service balances and activities have been combined with the Governmental Activities in the Government-Wide Financial Statements.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets, deferred outflows of resources, liabilities, and deferred inflows of resources (whether current or noncurrent) are included in the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Net Position present increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period earned while expenses are recognized in the period the liability is incurred.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

The Town has one Internal Service Fund.

*Healthcare Management Fund* – The Healthcare Management Fund is used to account for the Town's self-insured health and dental care programs.

### **Fiduciary Fund Financial Statements**

Fiduciary Fund Financial Statements include a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. The Town's Fiduciary Funds include the Other Post-Employment Benefits Trust Fund and Private Purpose Trust Funds. Fiduciary Funds are used to account for assets held by the Town in a trustee capacity or as a custodian for individuals, private organizations, or other governments. The Fiduciary Funds are accounted for on a spending or "economic resources" measurement focus and the accrual basis of accounting.

Other Post-Employment Benefits Trust Fund – This fund was established by Town Ordinance effective August 23, 2012 to account for funds to finance other post-employment benefits paid by the Town and the payment of these benefits as they come due. The fund presently is accounting for surplus funds derived from the Town's medical accounts and any dividends derived from the Town's involvement with WB Community Health in conformance with the Town Ordinance and the payment of retirees' benefits on a "pay as you go" basis.

*Private Purpose Trust Funds* – These funds account for assets held by the Town under various trust arrangements for the benefit of certain individuals.

#### C. RECENTLY ISSUED ACCOUNTING STANDARDS

The Town has implemented the following new accounting pronouncements:

• GASB Statement No. 87 – *Leases*, effective for the Town's fiscal year ending June 30, 2022.

Notes to Financial Statements June 30, 2022

- GASB Statement No. 89 Accounting for Interest Cost Incurred before the End of a Construction Period, effective for the Town's fiscal year ending June 30, 2022.
- GASB Statement No. 92 *Omnibus 2020*, effective for the Town's fiscal year ending June 30, 2022, except for the requirements related to the effective date of Statement 87 and Implementation Guide 2019-3 which were effective upon issuance.
- GASB Statement No. 93 *Replacement of Interbank Offered Rates*, paragraphs 11b, 13 and 14 which are effective for the Town's fiscal year ending June 30, 2022.
- GASB Statement No. 97 Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans an amendment of GASB Statements No. 14 and No. 84, and a suppression of GASB Statement No. 32, effective for the Town's fiscal year ending June 30, 2022, except for paragraphs 4 and 5 which were effective upon issuance.
- GASB Statement No. 98 *The Annual Comprehensive Financial Report*, effective for the Town's fiscal year ending June 30, 2022.
- GASB Statement No. 99 *Omnibus 2022*, effective upon issuance, except for requirements related to leases, PPPs and SBITAs which are effective for the Town's fiscal year ending June 30, 2023 and requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 which are effective for the Town's fiscal year ending June 30, 2024.

The adoption of GASB Statement Number 87, 89, and 98, and portions of GASB Statement Number 92, 93, 97, and 99 applicable in fiscal year 2022 did not have an impact on the Town's financial position or results of operations.

The Town will adopt the following new accounting pronouncements in future years:

- GASB Statement No. 91 *Conduit Debt Obligations*, effective for the Town's fiscal year ending June 30, 2023.
- GASB Statement No. 94 Public-Private and Public-Public Partnerships and Availability Payment Arrangements, effective for the Town's fiscal year ending June 30, 2023.
- GASB Statement No. 96 Subscription-Based Information Technology Arrangements, effective for the Town's fiscal year ending June 30, 2023.
- GASB Statement No. 99 *Omnibus 2022*, requirements related to leases, PPPs and SBITAs effective for the Town's fiscal year ending June 30, 2023 and requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 effective for the Town's fiscal year ending June 30, 2024.
- GASB Statement No. 100 Accounting Changes and Error Corrections an amendment of GASB Statement No. 62, effective for the Town's fiscal year ending June 30, 2024.

Notes to Financial Statements June 30, 2022

• GASB Statement No. 101 – *Compensated Absences*, effective for the Town's fiscal year ending June 30, 2025.

The impact of these pronouncements on the Town's financial statements has not been determined.

#### D. CASH EQUIVALENTS

The Town considers cash and cash equivalents to include cash on hand, time and demand deposits, and short-term investments maturing within three months from the date of acquisition.

#### E. INVESTMENTS

The Town reports investments at fair value.

#### F. ACCOUNTS RECEIVABLE AND TAXES RECEIVABLE

Accounts receivable and taxes receivable are shown net of an allowance for uncollectible accounts. The allowance is calculated based on the collectability of the individual receivables.

Property taxes which were levied on July 1, of the current year and other delinquent balances are recorded as receivables.

#### G. PREPAID ITEMS

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. The prepaid items are recorded on the consumption method.

#### H. CAPITAL ASSETS AND DEPRECIATION

Capital assets are reported in the Government-Wide Statement of Net Position. In the Fund Financial Statements, capital assets used in governmental fund activities are accounted for as capital expenditures upon acquisition.

All capital assets are recorded at cost (or estimated historical cost). Donated capital assets are recorded at acquisition value as of the date received. The Town follows the policy of not capitalizing assets with a cost of less than \$10,000 and a useful life of less than 1 year.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

	Estimated Useful
<u>Description</u>	Lives
Land improvements	20
Buildings and building improvements	20-50
Motor vehicles	8-15
Machinery and equipment	5-15
Infrastructure (roads and bridges)	20-65

Notes to Financial Statements June 30, 2022

# I. DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES

Deferred outflows of resources represent a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred inflows of resources represent an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

In the Governmental Fund Financial Statements, deferred inflows of resources are reported for receivables recorded in the Governmental Fund Financial Statements for which the revenue is not available, or amounts received before the period for which property taxes are levied. In the Government-Wide Financial Statements, deferred outflows of resources and deferred inflows of resources are reported for amounts related to the Town's pension plans and other post-employment benefit plan that will be amortized as a component of pension and other post-employment benefit expense in future years.

#### J. PROPERTY TAXES

Property taxes are levied each July on (a) one hundred percent of the full and fair value of real and tangible personal property owned within the Town the previous December 31; and (b) the value, as determined by the Rhode Island Vehicle Valuation Commission, of vehicles registered within the Town the previous calendar year, prorated for the actual number of days registered. Taxes levied during July are payable in quarterly installments by July 31, October 31, January 31, and April 30. Taxes due and unpaid after the respective due dates are subject to interest and penalties. Failure to make payment by due dates will result in a lien on the taxpayer's property. Rhode Island General Laws restrict the Town's ability to increase either its total tax levy or its tax rates to no more than 4.0% over that of the preceding year.

#### K. COMPENSATED ABSENCES

Under the terms of various contracts and agreements, Town employees are granted vacation and sick leave in varying amounts based on length of service. Vacation benefits are accrued as a liability based on the accumulated benefits earned on June 30. Sick leave benefits are based on the sick leave accumulated on June 30 by those employees who are currently eligible to receive termination payments and those employees for whom it is probable they will become eligible to receive termination benefits in the future. The liability is calculated at the rate of pay in effect on June 30, 2022.

The entire compensated absence liability is reported on the Government-Wide Financial Statements. For the Governmental Fund Financial Statements, the amount of accumulated vacation and sick leave has been recorded as a current liability to the extent that the amounts are due to employees that have resigned or retired.

Notes to Financial Statements June 30, 2022

#### L. ACCRUED LIABILITIES AND LONG-TERM DEBT

All accrued liabilities and long-term debt are reported in the Government-Wide Financial Statements.

For Governmental Fund Financial Statements, the accrued liabilities are generally reported as a governmental fund liability if due for payment as of the balance sheet date regardless of whether they will be liquidated with current financial resources. However, claims and judgments and compensated absences paid from governmental funds are reported as a liability in the Governmental Fund Financial Statements only for the portion expected to be financed from expendable available financial resources. Long-term debt paid from governmental funds is not recognized as a liability in the Governmental Fund Financial Statements until due.

#### M. PENSIONS

For the purposes of measuring the net pension (assets) liabilities, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Employees' Retirement System of the State of Rhode Island, Teachers' Survivor Benefit and Municipal Employees' Retirement System plans and the additions to/deductions from each plan's fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# N. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Town of Foster's Post-Employment Health Insurance Plan (the plan) and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, the plan recognizes benefit payments when due and payable, in accordance with the benefit terms. Investments are reported at fair value.

#### O. USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Notes to Financial Statements June 30, 2022

# NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY A. LEGAL DEBT MARGIN

The Town's legal debt margin as set forth by State Statute is limited to three percent of total taxable assessed value which approximates \$19,752,335. As of June 30, 2022, the Town's debt is under the limit by \$19,752,335.

#### **NOTE 3 – CASH DEPOSITS**

**DEPOSITS** – are in various financial institutions and are carried at cost. The carrying amount of deposits is separately displayed on the Balance Sheet of the Fund Financial Statements and the Statement of Net Position as "Cash and Cash Equivalents".

	Primary Government	Component Unit
	Carrying	Carrying
	<u>Amount</u>	<u>Amount</u>
Total Deposits	\$8,608,971	\$420,624
Add: Petty Cash	1,300	
Total Cash and Cash Equivalents Reported in the Financial Statements	\$8,610,271	\$420,624

CUSTODIAL CREDIT RISK – custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the Town will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Town does not have a formal deposit policy for custodial credit risk but is governed by State Laws as described below. As of June 30, 2022, \$3,658,634 of the Town's bank balance of \$9,278,636 was exposed to custodial credit risk as follows:

	Primary Government	Component Unit
	Bank	Bank
	<u>Balance</u>	<u>Balance</u>
Insured (Federal depository insurance funds) Collateralized with securities held by pledging	\$5,306,664	\$313,338
financial institution or its agent in the Town's name	3,085,575	107,686
Uninsured and uncollateralized	465,373	
Total	\$8,857,612	\$421,024

Under Rhode Island general laws, depository institutions holding deposits of the State, its agencies, or governmental subdivisions of the State, shall at a minimum, insure or pledge eligible collateral equal to one hundred percent (100%) of the deposits which are time deposits with

Notes to Financial Statements June 30, 2022

maturities greater than sixty (60) days. Any of these institutions which do not meet minimum capital standards prescribed by federal regulators shall insure or pledge eligible collateral equal to one hundred percent (100%) of the deposits, regardless of maturity. On June 30, 2022, the Town's uninsured, uncollateralized deposits with institutions was \$465,373. These deposits are held by an institution that meets the minimum capital standards as prescribed by the federal regulations.

#### **NOTE 4 – INVESTMENTS**

General Fund investments are governed by Title 35, Chapter 10, Section 11 of the State's General Laws. This law generally allows for short-term investments, such as certificate of deposits, money market funds, and obligations guaranteed by the United States Government, etc., with the goal of seeking reasonable income while preserving capital.

As of June 30, 2022, the Town had the following investments:

		Component Unit	
<u>Investment</u>	<b>Maturity</b>	<u>Fair Value</u>	<u>Rating</u>
Municipal Bond	11/15/2036	\$4,909	Moody's Aa1, S&P AA+
Municipal Bond	09/01/2035	8,757	Moody's A2, S&P AA
Municipal Bond	04/01/2029	9,818	Moody's Aa1, S&P AA+
Municipal Bond	05/15/2028	5,344	Moody's A1, S&P AA
Municipal Bond	04/01/2025	5,005	Moody's A1
Corporate Bond	08/01/2116	6,517	Moody's Aa2
Corporate Bond	07/15/2064	7,812	S&P BBB
Corporate Bond	08/15/2046	4,432	Moody's Baa1, S&P BBB+
Corporate Bond	03/15/2043 Average	7,100	Moody's Baa3, S&P BBB-
Mutual Fund - Fixed Income	22.11 years	4,378	Not rated
Total Investments reported in the Financial Statements		\$64,072	

*Interest Rate Risk* – The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Credit Risk* – The Town is governed by State Laws that limit investment choices to short-term investments for its public deposits (General Fund). The Town does not have a formal investment policy that would further limit its investment choices.

**Concentration of Credit Risk** – The Town does not have any policies that limit the amount the Town may invest in any one issuer.

Notes to Financial Statements June 30, 2022

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town does not have a policy related to custodial credit risk. The Town's investments held by the Town's counterparty are held in the Town's name.

#### NOTE 5 – FAIR VALUE MEASUREMENT

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The Town has the following recurring fair value measurements as of June 30, 2022:

- The following investments are valued using quoted prices in active markets (Level 1 inputs): mutual fund fixed income \$4,378.
- The following investments are valued by a pricing service using various techniques to estimate value or by utilizing a yield-based matrix system (Level 2 inputs): municipal bonds \$33,833 and corporate bonds \$25,861.

#### **NOTE 6 – INTER-FUND TRANSACTIONS**

Inter-fund receivable and payable balances on June 30, 2022 are as follows:

		Due From:										
			Sch	ool	A	merican		Town		Other		
	Gen	eral	Unres	tricted	Res	scue Plan		Capital	Gov	ernmental		
Due To:	Fu	nd	Fu	nd		Fund		Fund		Funds		Total
Governmental activities:			·									
General Fund	\$	-	\$	-	\$	225,944	\$	162,623	\$	5,935	\$	394,502
School Unrestricted Fund	82	2,883		-		-		-		188,675		271,558
Other Governmental Funds	215	5,587	4	5,182		-		-		-		260,769
Total	\$ 298	3,470	\$ 4	5,182	\$	225,944	\$	162,623	\$	194,610	\$	926,829
Totat	\$ 290	5,470	<b>3</b> 4	3,162	<u> </u>	223,944	<b>D</b>	102,023	<u> </u>	194,010	<u> </u>	920,829

The balances primarily result from the time lag between the dates the (1) interfund goods and services are provided or reimbursable expenditures occur; (2) transactions are recorded in the accounting system; and (3) payments between funds are made.

Notes to Financial Statements June 30, 2022

Inter-fund transfer balances on June 30, 2022 are as follows:

		Transfer From:						
	General Fund	Uni	School restricted Fund		merican scue Plan Fund	Town Capital Fund		Total
Transfer To:	·						-	
General Fund	\$ -	\$	-	\$	900,000	\$ 688,047	\$	1,588,047
School Unrestricted Fund	3,607,501		-		-	-		3,607,501
Town Capital Fund	500,000		-		-	-		500,000
Other Governmental Funds	2,500		38,957		-	-		41,457
Total	\$ 4,110,001	\$	38,957	\$	900,000	\$ 688,047	\$	5,737,005

Transfers are used to move revenues from the fund that the budget requires to collect them, to the funds that the budget requires to expend them. For example, the \$3,607,501 transfer is the School appropriation that is budgeted in the General Fund as a revenue source to be transferred to the School Unrestricted Fund and expended.

Notes to Financial Statements June 30, 2022

# NOTE 7 - INFORMATION ABOUT CAPITAL ASSETS

Capital asset activity for the fiscal year ended June, 30, 2022 was as follows:

	Beginning Balance	Ad	lditions	Reti	irements	Ending Balance
Primary Government -						
Governmental Activities:						
Nondepreciable assets:						
Land	\$ 327,392	\$	-	\$	-	\$ 327,392
Construction in progress	 16,738		78,131		-	 94,869
Total nondepreciable assets	344,130		78,131		-	422,261
Depreciable assets:						
Land improvements	904,167		92,655		76,734	920,088
Buildings and improvements	5,246,730		-		-	5,246,730
Motor vehicles	3,357,550		232,664		126,457	3,463,757
Machinery and equipment	1,832,207		127,923		98,315	1,861,815
Infrastructure - roads and bridges	 8,278,229					 8,278,229
Total capital assets	19,963,013		531,373		301,506	20,192,880
Less accumulated depreciation for:						
Land improvements	208,103		26,993		76,734	158,362
Buildings and improvements	3,106,401		111,735		-	3,218,136
Motor vehicles	2,702,008		127,384		126,457	2,702,935
Machinery and equipment	986,007		81,082		90,475	976,614
Infrastructure - roads and bridges	4,970,896		136,616		-	5,107,512
Total accumulated depreciation	11,973,415		483,810		293,666	12,163,559
Governmental activities capital assets, net	\$ 7,989,598	\$	47,563	\$	7,840	\$ 8,029,321
Component Unit:						
Nondepreciable assets:						
Land	\$ 2,196,775	\$		\$		\$ 2,196,775
Total nondepreciable assets	 2,196,775					 2,196,775
Depreciable assets:						
Machinery and equipment	 10,500		=_		-	 10,500
Total capital assets	2,207,275					2,207,275
Less accumulated depreciation for:						
Machinery and equipment	 875		1,050			 1,925
Total accumulated depreciation	875		1,050		-	1,925
Component unit capital assets, net	\$ 2,206,400	\$	(1,050)	\$	_	\$ 2,205,350

Notes to Financial Statements June 30, 2022

Depreciation expense was charged to functions as follows:

#### Governmental activities:

Legislative	\$ 136,867
Health and welfare	330
Public education	102,744
Public safety	118,147
Public works	106,204
Recreation	19,518
Total governmental activities depreciation expense	\$ 483,810

#### **NOTE 8 – LONG-TERM LIABILITIES**

#### A. LONG-TERM LIABILITIES

The following schedule reflects changes in long-term liabilities for the year ended June 30, 2022:

	Beginning Balance	Additions	Retirements	Ending Balance	Amounts Due Within One Year
Governmental Activities:					
Financed purchases payable	\$ 181,872	\$ -	\$ 62,263	\$ 119,609	\$ 58,808
Accrued compensated absences	324,101	82,602	106,074	300,629	66,445
Settlement payable	748,708	19,373	200,000	568,081	198,949
Net pension liabilities	5,905,402	_	3,085,728	2,819,674	-
Net other postemployment liability	104,476	-	64,037	40,439	-
Total Governmental Activities					
Long-Term Liabilities	\$7,264,559	\$ 101,975	\$ 3,518,102	\$3,848,432	\$ 324,202

Payments on the financed purchases payable and settlement payable are made from the General Fund. Accrued compensated absences, net pension liabilities and net other postemployment liability are paid from the General Fund and School Unrestricted Fund.

#### **B. FINANCED PURCHASES PAYABLE**

The Town acquired vehicles and equipment valued at \$329,953 using financed purchase agreements.

Obligations of Governmental Activities under financed purchases payable as of June 30, 2022 were as follows:

Notes to Financial Statements June 30, 2022

	Governmental Activities							
Fiscal Year	_Fi	Financed Purchases Payable						
Ended June 30,	P	Principal		iterest				
2023	\$	58,808	\$	4,055				
2024		60,801		2,061				
	\$	119,609	\$	6,116				

#### C. SETTLEMENT PAYABLE

The Providence Water Supply Board (PWSB) had filed tax appeals with the Town for both the tax classification and valuation of their watershed property. The Town entered into an agreement with PWSB on June 15, 2015 regarding this tax appeal. The Town and PWSB acknowledge and agree that PWSB had paid timely all of its real estate and personal property taxes to the Town for the tax years 2003-2014. The Town and PWSB have agreed to resolve all pending tax challenges by the PWSB for said tax years including, but not limited to, a final resolution of any and all administrative appeals and challenges of the tax classification and valuations. The parties agreed to a recalculation and reduction of taxes for the tax years 2003-2014 by granting the PWSB a reduction from the real estate taxes actually paid each year, resulting in a cumulative refund due to PWSB of \$1,604,528. The term of the settlement agreement is ten (10) years beginning with tax year 2015. The agreement includes an annual interest rate of the "Prime Rate", adjusted annually with each change in the Prime Rate, which will be applied to the refund amount until paid in full.

#### NOTE 9 – TRANSCATIONS WITH THE FOSTER LAND TRUST

For the year ended June 30, 2022 the Town's General Fund reported the following balances related to the Foster Land Trust:

Due to Foster Land Trust \$3,789

# NOTE 10 – DISAGGREGATION OF RECEIVABLE AND PAYABLE BALANCES A. ACCOUNTS RECEIVABLE

The Town disaggregates significant components of receivables in the financial statements. Receivable balances determined immaterial are included as other receivables. The Town expects to receive all receivables within the subsequent year, except for the Community Development Block Grant loans which are due in accordance with individual loan amortization schedules. Other receivables – Community Development Block Grant include an allowance for doubtful accounts of \$180,331 as of June 30, 2022.

#### B. ACCOUNTS PAYABLE AND ACCRUED EXPENDITURES/EXPENSES

The accounts payable and accrued expenditures/expenses on June 30, 2022, were as follows:

Notes to Financial Statements June 30, 2022

		Salaries and	
	Vendors	<b>Benefits</b>	Total
Governmental activities:			
General Fund	\$ 237,910	\$ 51,635	\$ 289,545
School Unrestricted Fund	103,768	147,034	250,802
American Rescue Plan Fund	58,055	-	58,055
Other Governmental Funds	61,603	7,528	69,131
Total	\$ 461,336	\$ 206,197	\$ 667,533

#### **NOTE 11 - FUND EQUITY**

#### Government-Wide Financial Statements:

The Government-Wide Financial Statements utilize a net position presentation. Net position is segregated into the following three components:

*Net investment in capital assets* – represents the net value of all capital assets less the outstanding balances of bonds and other debt used to acquire, construct, or improve these assets.

**Restricted** – represents balances limited to uses specified either externally by creditors, grantors, contributors, laws, or regulations of other governments or imposed through constitutional provisions or enabling legislation.

*Unrestricted* – represents the residual component of net position that does not meet the definition of "restricted" or "net investment in capital assets."

The Town considers restricted resources to have been spent when an expense is incurred for which both restricted and unrestricted net position are available.

In the Fund Financial Statements, governmental fund equity is classified as fund balance. Fund balance is reported in classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purpose for which amounts in those funds can be spent.

**Nonspendable Fund Balance** – This classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criteria includes items that are not expected to be converted to cash (e.g., prepaid expenditures).

**Restricted Fund Balance** – This classification includes amounts that have constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

Notes to Financial Statements June 30, 2022

**Committed Fund Balance** – This classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority. These committed amounts cannot be used for any other purpose unless the Town removes or changes the specific use by taking the same type of action it employed to previously commit those amounts.

Assigned Fund Balance – This classification includes amounts constrained by the Town's intent to be used for specific purposes but are neither restricted nor committed.

Unassigned Fund Balance – This classification is the residual fund balance for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance.

Committed fund balances are established, modified, or rescinded by a resolution adopted by the taxpayers at the Annual Financial Town Meeting or an ordinance adopted by the Town Council. Assigned fund balances are authorized by the Financial Town Meeting and/or designee, i.e., the Finance Director. The Town considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The Town considers unrestricted fund balance classifications to be used in the following order when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used: 1) committed; 2) assigned; and 3) unassigned.

#### NOTE 12 – FOSTER-GLOCESTER REGIONAL SCHOOL DISTRICT

The Foster-Glocester Regional School District (Regional School) was created to include the high school and middle school for the Towns of Foster and Glocester (the Towns). The Regional School is a separate legal entity from the Town. The voters of the participating Towns elect the Regional School Committee. The Regional School cannot assess and levy property taxes. Revenues are derived principally from the participating Towns of the Regional School which contribute funds according to a financial formula based upon each Town's enrollment and from the State of Rhode Island. The Town of Foster's contribution for the fiscal year ended June 30, 2022 was \$5,452,437. Financial statements for the Regional School are issued separately and may be obtained from the Foster-Glocester Regional School District Business Office, 91 Anan Wade Road, North Scituate, Rhode Island 02857.

Notes to Financial Statements June 30, 2022

#### **NOTE 13 – RISK MANAGEMENT**

The Town of Foster is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; injuries to employees; and natural disasters. As a result, the Town participates in a nonprofit, public entity risk pool (Rhode Island Interlocal Risk Management Trust, Inc.) which provides coverage for property/liability and workers' compensation claims. Upon joining the Trust, the Town signed a participation agreement which outlines the rights and responsibilities of both the Trust and the Town. The agreement states that for premiums paid by the Town, the Trust will assume financial responsibility for the Town's losses up to the maximum amount of insurance purchased, minus the Town's deductible amounts. The Trust provides this insurance coverage through a pooled, self-insurance mechanism, which includes reinsurance purchased by the Trust to protect against large, catastrophic claims above the losses the Trust retains internally for payment from the pooled contributions of its Members. Settled claims resulting from these risks have not exceeded the Trust coverage in any of the past three fiscal years.

The Town also participates in a healthcare self-insurance pool administered by WB Community Health (WBCH). WB Community Health is a not-for-profit organization formed to administer health and dental programs for Rhode Island cities, towns, and school districts. Upon joining WBCH each member enters into a member agreement with WBCH that outlines the rights and responsibilities of each member and WBCH.

WBCH is a claims-servicing or account pool, which is an arrangement by which a pool manages separate accounts for each pool member from which the claims and administration costs of each member are paid. This arrangement does not result in the transfer of risk to WBCH or the pooling (sharing) of risk amongst the members of WBCH. The Town is retaining the risk and it recognizes and measures its claims liabilities and related expenses in accordance with GASB Statement No. 10 because the risk of loss has not been transferred to an unrelated third party. The Town's payments of premiums to WBCH are reported as deposits (other assets) in the Healthcare Management Fund. The claims paid by WBCH on the Town's behalf and the administrative costs paid to WBCH are reported as a reduction of deposits and increase in expenses in the Healthcare Management Fund. The premiums are based on "working rates" determined by WBCH based on available funds on deposit and claims experience.

In order to avoid catastrophic losses, the Town purchases specific stop loss re-insurance. Under the stop loss re-insurance, the Town is covered for medical claims in excess of \$175,000 per person per contract period.

The claims liability of \$48,886 reported in the Healthcare Management Fund on June 30, 2022 is based on the requirements of Governmental Accounting Standards Board Statement No. 10 which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Notes to Financial Statements June 30, 2022

Changes in the Town's claims liability for the past two fiscal years were:

	Beginning Fiscal Year	Current Year Claims and Changes In	Claims	Balance Fiscal
	Liability	Estimate	Payments	Year End
2020-2021	\$206,271	\$615,089	\$810,786	\$10,574
2021-2022	\$10,574	\$618,852	\$580,540	\$48,886

# NOTE 14 – SUMMARY DISCLOSURE OF SIGNIFICANT CONTINGINCIES AND COMMITMENTS

#### A. LITIGATION

During the ordinary course of its operations, the Town is a party to various claims, legal actions, and complaints. In the opinion of the Town's management and legal counsel, these matters are not anticipated to have a material financial impact on the Town.

#### **B. FEDERAL FINANCIAL ASSISTANCE PROGRAMS**

The Town and School Department participate in various federal financial assistance programs. Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Costs, if any, which may be disallowed by the grantor, cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

#### C. COMMITMENTS

The Town has a contract commitment on June 30, 2022 related to the construction of phase 2 of the recreation field project totaling \$815,500 which will be partially funded by a \$400,000 grant.

#### **NOTE 15 – POST RETIREMENT BENEFITS**

### Plan Description

**Plan Administration** - The Town of Foster administers a single-employer, defined benefit post-employment health insurance plan. This plan does not include the pension benefits discussed in Note 16. The Treasurer is responsible for administration of the plan in accordance with Town Ordinance with Town Council oversight. The plan is reported as a Trust Fund in the Town's financial statements. The plan does not issue a publicly available financial report.

**Plan Membership** - As of July 1, 2021, the plan membership data is as follows:

Active employees	46
Retirees	6
Total	52

Notes to Financial Statements June 30, 2022

**Benefits Provided** - The plan provides medical and dental insurance for eligible retirees and their dependents through the Town's group health and dental insurance plans, which cover both active and retired members. Benefit provisions are established and amended by the union contracts through negotiations between the Town and the respective unions. The plan provides the following benefits based on employee group upon retirement:

- Police Eligible at any age with 20 years of service if retired before July 1, 2003. Employees retiring on or after July 1, 2003 are eligible at age 55 with 25 years of service. The Town pays 40% of individual or family medical until the retiree is Medicare eligible or receives equivalent benefits under new employment. In lieu of continuing with the Town's medical, any eligible police officer may receive reimbursement for the cost of insurance premiums up to a maximum of \$11,000 annually.
- Dispatch Eligible at any age with 20 years of service. The Town pays 40% of individual medical for a maximum of 5 years after retirement if date of retirement was prior to July 1, 2007 or for a maximum of 7 years after retirement if date of retirement was on or after July 1, 2007 or until the retiree is Medicare eligible, whichever comes first.
- Town Labor Union Eligible at 58 years of age. The Town pays 40% of individual medical until the retiree is Medicare eligible or receives equivalent or better benefits under new employment.
- School Non-Certified Eligible at 62 years of age with 10 years of service. The Town pays 100% of individual medical and dental until the retiree is Medicare eligible.
- School Certified Eligible if hired prior to July 10, 2015 and have 10 years of service with the Foster School Department and are eligible and enter early retirement on either Social Security or the State Teachers' Retirement System. The Towns pays 100% of individual medical, minus any applicable retiree co-share, for a maximum of 6 years after retirement or until the retiree is Medicare eligible or receives medical insurance from any other source. Employees who retired prior to July 10, 2015 are not subject to the 6-year maximum limitation. If the date of retirement was prior to July 10, 2015, the retiree is required to pay the same co-share for medical paid at the time of their retirement. If the date of retirement is on or after July 10, 2015, the retiree is required to pay the same co-share for medical as current active employees for each year of coverage. Employees hired after July 10, 2015 are not eligible for other post-retirement benefits.

Contributions - Contribution requirements are negotiated between the Town and the respective unions. The Town is required to contribute the cost of medical and dental benefits, less the amount of any applicable retiree share of medical or dental premiums. For the year ended June 30, 2022, the plan operated on a pay as you go basis, and no provision has been made to fund future benefits to be provided to plan members. However, any surplus derived from the Town's medical expenditure accounts and any dividends derived from the Town's involvement with WB Community Health as measured by the Treasurer will also be contributed to the Other Post-Employment Benefits Trust Fund until 100% funded in accordance with Town Ordinance. For the fiscal year ended June 30, 2022, the Town contributed \$66,189 to the plan.

Notes to Financial Statements June 30, 2022

# Summary of Significant Accounting Policies

**Basis of Accounting** – The Other Post-Employment Benefits Trust Fund's financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

**Method Used to Value Investments** – Investments are reported at fair value.

#### Investments

**Investment Policy** – The Treasurer may invest funds held in the OPEB Trust Fund at his/her discretion in any personal property including, but not by way of limitation, common or preferred stocks, bonds, certificates of deposit, interest or participation, mutual funds, and other forms of security or investment.

Rate of Return – For the year ended June 30, 2022, the annual money-weighted rate of return on investments, net of investment expense, was 0.24%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for changing amounts actually invested.

# Net OPEB Liability of the Town

the Total OPEB Liability

The components of the net OPEB liability of the Town on June 30, 2022, were as follows:

Total OPEB Liability	\$305,617
OPEB Plan Fiduciary Net Position	(265,178)
Net OPEB Liability	\$40,439
Plan Fiduciary Net Position as a percentage of	

**Actuarial Assumptions** – The total OPEB liability was determined by an actuarial valuation as of July 1, 2021 rolled forward to June 30, 2022, the measurement date. The following actuarial assumptions applied to all periods in the measurement, unless otherwise specified:

86.77%

Actuarial Cost Method	Entry Age Actuarial Cost Method
Salary Increases	3.50%
Investment Rate of Return	3.50%
Inflation Rate	2.00%
Healthcare Cost Trend Rates	Medical – 7.0% in 2021 graded down 0.5% per
	annum to an ultimate rate of 4.5% in 2026;
	Dental – 5 0%

Notes to Financial Statements June 30, 2022

Mortality

RPH-2014 Total Dataset Headcount-Weighted table, adjusted back to 2006 base rates, then projected generationally with Scale MP-2021

The following changes in actuarial assumptions have been made since the prior valuation:

- Medical healthcare cost trend rates were changed from 7.5% in 2019 graded down to an ultimate rate of 4.5% in 2025 to 7.0% in 2021 graded down to an ultimate rate of 4.5% in 2026.
- Mortality tables were changed from RPH-2014 Total Dataset Headcount-Weighted table, adjusted back to 2006 base rates, then projected generationally with Scale MP-2019 to RPH-2014 Total Dataset Headcount-Weighted table, adjusted back to 2006 base rates, then projected generationally with Scale MP-2021.

The following changes in benefit provisions have been made since the prior valuation:

• Any eligible police officer may in lieu of continuing with the Town's medical receive reimbursement for the cost of insurance premiums up to a maximum of \$11,000 annually.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target <u>Asset Allocation</u>	Long-Term Expected Real Rate of Return
Cash and equivalents	100.00%	1.50%
	100.00%	

The plan's investments do not support the use of a higher discount rate and as a result the municipal bond index rate was applied to all periods in the actuarial valuation.

**Discount Rate** – The discount rate used to measure the OPEB liability was 3.54% for the plan. The projection of cash flows used to determine the discount rate assumed that contributions will be made at rates equal to the expected benefit payments. Based on those assumptions, the OPEB plan's net fiduciary position was not projected to be available to make all projected future benefit payments of current plan members. The municipal bond rate of 3.54% (Bond Buyer's 20 Bond Index) was applied to all periods. The prior measurement date used a discount rate of 2.16%.

Notes to Financial Statements June 30, 2022

**Changes in the Net OPEB Liability** 

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Balances as of June 30, 2021	\$368,332	\$263,856	\$104,476
Changes for the Year:			
Service cost	22,289	-	22,289
Interest on the total OPEB liability	7,046	-	7,046
Changes in benefits	(34,197)	-	(34,197)
Difference between expected and actual			
experience	24,386	-	24,386
Changes in assumptions	(16,840)	-	(16,840)
Employer contributions	-	66,189	(66,189)
Net investment income	-	532	(532)
Benefit payments, including employee			
refunds	(65,399)	(65,399)	-
Administrative expense	-	-	-
Other changes	-		
Net changes	(62,715)	1,322	(64,037)
<b>Balances as of June 30, 2022</b> \$305,617 \$265,17		\$265,178	\$40,439

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate** - The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using a discount rate 1-percentage-point lower and 1-percentage-point higher than the current discount rate:

		Current	
	1% Decrease	<b>Discount Rate</b>	1% Increase
	(2.54%)	<u>(3.54%)</u>	<u>(4.54%)</u>
Net OPEB Liability	\$56,493	\$40,439	\$25,044

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates - The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using a healthcare cost trend rates 1-percentage-point lower (5.5% decreasing to 3.5%) and 1-percentage-point higher (7.5% decreasing to 5.5%) than the current healthcare cost trend rates:

	Current Healthcare			
	1% Decrease	<b>Cost Trend Rates</b>	1% Increase	
	(5.5% decreasing to	(6.5% decreasing to	(7.5% decreasing to	
	<u>3.5%)</u>	<u>4.5%)</u>	<u>5.5%)</u>	
Net OPEB Liability	\$14,408	\$40,439	\$71,708	

Notes to Financial Statements June 30, 2022

# **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2022, the Town recognized OPEB expense of \$(1,535). On June 30, 2022, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$61,832	\$57,504
Changes in assumptions	16,449	26,763
Net difference between projected and actual earnings on OPEB plan investments	12,944	
Total	\$91,225	\$84,267

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2023	\$8,021
2024	6,718
2025	5,429
2026	3,786
2027	1,290
Thereafter	(18,286)

## **NOTE 16 – PENSION PLANS**

## A. EMPLOYEES' RETIREMENT SYSTEM PLAN

## **Defined Benefit Plan**

## **General Information about the Pension Plan**

**Plan Description** - Certain employees of the Foster School Department participate in a cost-sharing multiple-employer defined benefit pension plan - the Employees' Retirement System plan - administered by the Employees' Retirement System of the State of Rhode Island (System). Under a cost-sharing plan, pension obligations for employees of all employers are pooled and

Notes to Financial Statements June 30, 2022

plan assets are available to pay the benefits of the employees of any participating employer providing pension benefits through the plan, regardless of the status of the employers' payment of its pension obligation to the plan. The plan provides retirement and disability benefits and death benefits to plan members and beneficiaries.

The System issues a publicly available financial report that includes financial statements and required supplementary information for the plans administered by the System. The report may be obtained at <a href="http://www.ersri.org">http://www.ersri.org</a>.

Benefit Provisions – The level of benefits provided to participants is established by Chapter 36-10 of the General Laws, which is subject to amendment by the General Assembly. Member benefit provisions vary based on service credits accumulated at dates specified in various amendments to the General Laws outlining minimum retirement age, benefit accrual rates and maximum benefit provisions. In general, members accumulate service credits for each year of service subject to maximum benefit accruals of 80% or 75%. For those hired after June 30, 2012, the benefit accrual rate is 1% per year with a maximum benefit accrual of 40%. Members eligible to retire on September 30, 2009 may retire with 10 years of service at age 60 or after 28 years of service at any age. The retirement eligibility age increases proportionately for other members reflecting years of service and other factors until it aligns with the Social Security Normal Retirement Age, which applies to any member with less than 5 years of service as of July 1, 2012. Members are vested after 5 years of service.

The plan provides for survivor's benefits for service-connected death and certain lump sum death benefits. Joint and survivor benefit provision options are available to members.

Cost of living adjustments are provided but are currently suspended until the collective plans administered by ERSRI reach a funded status of 80%. Until the plans reach an 80% funded status, interim cost of living adjustments are provided at four-year intervals commencing with plan year ending June 30, 2016.

The plan also provides nonservice-connected disability benefits after five years of service and service-connected disability benefits with no minimum service requirement.

Contributions - The funding policy, as set forth in the General Laws, Section 16-16-22, provides for actuarially determined periodic contributions to the plan. For fiscal 2022, Foster School Department teachers were required to contribute 3.75% of their annual covered salary, except for teachers with twenty or more years of service as of June 30, 2012 must contribute 11% of their annual covered salary. The State and the Foster School Department are required to contribute at an actuarially determined rate, 40% of which is to be paid by the State and the remaining 60% is to be paid by the Foster School Department; the rates were 10.94% and 14.78% of annual covered payroll for the fiscal year ended June 30, 2022 for the State and Foster School Department, respectively. The Foster School Department contributed \$302,544, \$247,854, and \$294,002 for the fiscal years ended June 30, 2022, 2021 and 2020, respectively, equal to 100% of the required contributions for each year. The State's share of contributions totaling \$187,123

Notes to Financial Statements June 30, 2022

for fiscal year 2022 are reflected as on-behalf payments and are included as both revenue and expenditures in the Governmental Funds financial statements.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources

On June 30, 2022, the Foster School Department reported a liability of \$2,067,650 for its proportionate share of the net pension liability that reflected a reduction for contributions made by the State. The amount recognized by the Foster School Department as its proportionate share of the net pension liability, the related State support and the total portion of the net pension liability that was associated with the Foster School Department were as follows:

Total net pension liability	\$3,600,997
liability associated with the Foster School Department	1,533,347
State's proportionate share of the net pension	
net pension liability	\$2,067,650
Foster School Department's proportionate share of the	

The net pension liability was measured as of June 30, 2021, the measurement date, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2020 rolled forward to June 30, 2021. The Foster School Department's proportion of the net pension liability was based on a projection of the Foster School Department's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers and the State, actuarially determined. On June 30, 2020 the Foster School Department's proportion was 0.08785804%.

For the year ended June 30, 2022, the Foster School Department recognized in the Government-Wide financial statements gross pension expense of \$(126,831) and revenue of \$(59,898) for support provided by the State. On June 30, 2022, the Foster School Department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

## **Deferred outflows of resources:**

Contributions subsequent to the	
measurement date	\$302,544
Change of assumptions	86,584
Differences between expected	
and actual experience	20,754
Changes in proportion and differences between	
employer contributions and proportionate	
share of contributions	245,488
Total	\$655,370

Notes to Financial Statements June 30, 2022

### **Deferred inflows of resources:**

Change of assumptions	\$45,470
Differences between expected	
and actual experience	66,786
Changes in proportion and differences between	
employer contributions and proportionate	
share of contributions	638,091
Net difference between projected and actual	
earnings on pension plan investment	483,957
Total	\$1,234,304

\$302,544 reported as deferred outflows of resources related to pensions resulting from the Foster School Department contributions in fiscal year 2022 subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

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2023	\$(224,933)
2024	(152,821)
2025	(171,209)
2026	(188,977)
2027	(72,815)
Thereafter	(70,723)

**Actuarial Assumptions** - The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.5%
Salary increases	3.0% to 13.0%
Investment rate of return	7.0%

Mortality – Variants of the PUB (10) Tables for Healthy and Disabled Retirees, projected with Scale Ultimate MP-16.

The actuarial assumptions used in the June 30, 2020 valuation rolled forward to June 30, 2021 and the calculation of the total pension liability on June 30, 2021 were consistent with the results of an actuarial experience study performed as of June 30, 2019.

The long-term expected rate of return best-estimate on pension plan investments was determined by the actuary using a building-block method. The actuary started by calculating best-estimate future expected real rates of return (expected returns net of pension plan investment expense and inflation) for each major asset class, based on a collective summary of

Notes to Financial Statements June 30, 2022

capital market expectations from 39 sources. The June 30, 2021 expected arithmetic returns over the long-term (20-years) by asset class are summarized in the following table:

<u>Asset Class</u>	Long-Term Target Asset <u>Allocation</u>	Long-Term Expected Arithmetic Real <u>Rate of Return</u>
GROWTH		
Global Equity		
U.S. Equity	23.20%	5.83%
International Developed Equity	11.80%	6.35%
<b>Emerging Markets Equity</b>	5.00%	8.04%
Subtotal	40.00%	
Private Growth		
Private Equity	11.25%	9.47%
Non-Core Real Estate	2.25%	5.32%
Opportunistic Private Credit	1.50%	9.47%
Subtotal	15.00%	
INCOME		
High Yield Infrastructure	1.00%	3.19%
REITS	1.00%	5.32%
Equity Options	2.00%	5.59%
EMD (50/50 Blend)	2.00%	1.96%
Liquid Credit	2.80%	3.19%
Private Credit	3.20%	3.19%
Subtotal	12.00%	
STABILITY		
<b>Crisis Protection Class</b>		
Treasury Duration	5.00%	-0.32%
Systematic Trend	5.00%	3.39%
Subtotal	10.00%	
Inflation Protection		
Core Real Estate	3.60%	5.32%
Private Infrastructure	2.40%	5.81%
TIPs	2.00%	0.30%
Subtotal	8.00%	
Volatility Protection		
IG Corp. Credit	3.25%	1.14%
Securitized Credit	3.25%	1.14%
Absolute Return	6.50%	3.39%
Cash	2.00%	-0.32%
Subtotal	15.00%	
Total	100.00%	

Notes to Financial Statements June 30, 2022

These return assumptions are then weighted by the target asset allocation percentage, factoring in correlation effects, to develop the overall long-term expected rate of return best-estimate on an arithmetic basis.

**Discount Rate** - The discount rate used to measure the total pension liability was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from the employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.0 percent as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

Current Discount				
1.0% Decrease	Rate	1.0% Increase		
<u>(6.0%)</u>	<u>(7.0%)</u>	<u>(8.0%)</u>		
\$2,611,283	\$2,067,650	\$1,373,818		

**Pension Plan Fiduciary Net Position -** Detailed information about the pension plan's fiduciary net position is available in the separately issued ERSRI financial report.

## **Defined Contribution Plan**

## Plan Description

Employees participating in the defined benefit plan with less than 20 years of service as of June 30, 2012, as described above, also participate in a defined contribution plan as authorized by General Law Chapter 36-10.3. The defined contribution plan is established under IRS section 401(a) and is administered by TIAA-CREF. Employees may choose among various investment options available to plan participants.

Employees contribute 7% of their annual covered salary and employers contribute between 3% and 3.5% of annual covered salary depending on the employee's total years of service as of June 30, 2012. The employer contribution is split between the State and the School Department. Employee contributions are immediately vested while employer contributions and any investment earnings thereon are vested after three years of contributory service. Benefit terms and contributions required under the plan by both the employee and employer are established by the General Laws, which are subject to amendment by the General Assembly.

Notes to Financial Statements June 30, 2022

Amounts in the defined contribution plan are available to participants in accordance with Internal Revenue Service guidelines for such plans.

The Foster School Department recognized pension expense of \$53,272 for the fiscal year ended June 30, 2022. For financial reporting purposes, the State's share of contributions totaling \$7,712 for fiscal year 2022 are reflected as on behalf-payments and are included as both revenue and expenditures in the accompanying financial statements.

The System issues a publicly available financial report that includes financial statements and required supplementary information for plans administered by the System. The reports can be obtained at <a href="http://www.ersri.org">http://www.ersri.org</a>.

### B. TEACHERS' SURVIVOR BENEFIT PLAN

### **General Information about the Pension Plan**

**Plan Description** - Certain employees of the Foster School Department participate in a cost-sharing multiple-employer defined benefit pension plan - the Teachers' Survivors Benefit (TSB) plan - administered by the Employees' Retirement System of the State of Rhode Island (System). Under a cost-sharing plan, pension obligations for employees of all employers are pooled and plan assets are available to pay the benefits of the employees of any participating employer providing pension benefits through the plan, regardless of the status of the employers' payment of its pension obligation to the plan. The plan provides a survivor benefit to public school teachers in lieu of Social Security since not all school districts participate in Social Security.

The System issues a publicly available financial report that includes financial statements and required supplementary information for the plans administered by the System. The report may be obtained at <a href="http://www.ersri.org">http://www.ersri.org</a>.

Eligibility and Plan Benefits - The plan provides a survivor benefit to public school teachers in lieu of Social Security since not all school districts participate in the plan. Specific eligibility criteria and the amount of the benefit are subject to the provisions of Chapter 16-16 of the Rhode Island General Laws which are subject to amendment by the General Assembly. Spouse, parents, family, and children's benefits are payable following the death of a member. A spouse shall be entitled to benefits upon attaining the age of sixty (60) years. Children's benefits are payable to the child, including a stepchild or adopted child of a deceased member if the child is unmarried and under the age of eighteen (18) years or twenty-three (23) years and a full-time student, and was dependent upon the member at the time of the member's death. Family benefits are provided if at the time of the member's death the surviving spouse has in his or her care a child of the deceased member entitled to child benefits. Parents benefits are payable to the parent or parents of a deceased member if the member did not leave a widow, widower, or child who could ever qualify for monthly benefits on the member's wages and the parent has reached the age of 60 years, has not remarried, and received support from the member.

In January, a yearly cost-of-living adjustment for spouse's benefits is paid and based on the

Notes to Financial Statements June 30, 2022

annual social security adjustment.

Survivors are eligible for benefits if the member has made contributions for at least six months prior to death or retirement.

The TSB plan provides benefits based on the highest salary at the time of retirement of the teacher. Benefits are payable in accordance with the following table:

Highest Annual	Basic Monthly
Salary	Spouse's Benefit
\$17,000 or less	\$825.00
\$17,001 to \$25,000	\$962.50
\$25,001 to \$33,000	\$1,100.00
\$33,001 to \$40,000	\$1,237.50
\$40,001 and over	\$1,375.00

Benefits payable to children and families are equal to the spousal benefit multiplied by the percentage below:

	Parent and 2	One	Two	Three or more	
Parent and	or more	Child	Children	Children	Dependent
1 Child	Children	Alone	Alone	Alone	Parent
150%	175%	75%	150%	175%	100%

Contributions - The contribution requirements of active employees and the participating school districts were established under Chapter 16-16 of the Rhode Island General Laws, which may be amended by the General Assembly. The cost of the benefits provided by the plan are two percent (2%) of the member's annual salary up to but not exceeding an annual salary of \$11,500; one-half (1/2) of the cost is contributed by the member by deductions from his or her salary, and the other half (1/2) is contributed and paid by the respective school district by which the member is employed. These contributions are in addition to the contributions required for regular pension benefits.

The Foster School Department contributed \$2,990, \$2,645, and \$2,894 for the fiscal years ended June 30, 2022, 2021 and 2020, respectively, equal to 100% of the required contributions for each year.

# Pension Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources

On June 30, 2022 the Foster School Department reported an asset of \$703,088 for its proportionate share of the net pension asset related to its participation in TSB. The net pension asset was measured as of June 30, 2021, the measurement date, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of June 30, 2020, rolled forward to June 30, 2021. The Foster School Department's proportion of the net

Notes to Financial Statements June 30, 2022

pension asset was based on its share of contributions to the TSB for fiscal year 2021 relative to the total contributions of all participating employers for that fiscal year. On June 30, 2021 the Foster School Department's proportion was 0.35928064%.

For the year ended June 30, 2022 the Foster School Department recognized pension expense of \$(79,005) an increase in the net pension asset. On June 30, 2022 the Foster School Department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

## **Deferred outflows of resources:**

Deferred outflows of resources.	
Contributions subsequent to the	
measurement date	\$2,990
Change of assumptions	22,066
Differences between expected and	
actual experience	26,056
Changes in proportion and differences between	
employer contributions and proportionate	
share of contributions	99,657
Total	\$150,769
Deferred inflows of resources:	
Deferred inflows of resources: Change of assumptions	\$25,316
	\$25,316
Change of assumptions	\$25,316 75,493
Change of assumptions Differences between expected	ŕ
Change of assumptions Differences between expected and actual experience	ŕ
Change of assumptions Differences between expected and actual experience Changes in proportion and differences between	,
Change of assumptions Differences between expected and actual experience Changes in proportion and differences between employer contributions and proportionate	75,493
Change of assumptions Differences between expected and actual experience Changes in proportion and differences between employer contributions and proportionate share of contributions	75,493
Change of assumptions Differences between expected and actual experience Changes in proportion and differences between employer contributions and proportionate share of contributions Net difference between projected and actual	75,493 49,788

\$2,990 reported as deferred outflows of resources related to pensions resulting from the Foster School Department's contributions in fiscal year 2022 subsequent to the measurement date will be recognized as an addition to the net pension asset in the subsequent period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>V</b>	1	_ 1	Τ.		20	١.
Year	ena	lea	JI	une	31	J:

2023	\$(44,553)
2024	(42,382)
2025	(44,658)
2026	(47,238)
2027	(3,533)
Thereafter	5.732

Notes to Financial Statements June 30, 2022

**Actuarial Assumptions** - The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.5%

Salary increases 3.0% to 13.0%

Investment rate of return 7.0%

Mortality – Variants of the PUB (10) Tables for Healthy and Disabled Retirees, projected with Scale Ultimate MP-16.

Cost of Living Adjustments – Eligible survivors receive a yearly cost of living adjustment based on the annual social security adjustment – for valuation purposes, a 2.5% cost of living adjustment is assumed.

The actuarial assumptions used in the June 30, 2020 valuation rolled forward to June 30, 2021 and the calculation of the total pension liability on June 30, 2021 were consistent with the results of an actuarial experience study performed as of June 30, 2019.

The long-term expected rate of return best-estimate on pension plan investments was determined by the actuary using a building-block method. The actuary started by calculating best-estimate future expected real rates of return (expected returns net of pension plan investment expense and inflation) for each major asset class, based on a collective summary of capital market expectations from 39 sources. The June 30, 2021 expected arithmetic returns over the long-term (20 years) by asset class, are summarized in the following table:

Notes to Financial Statements June 30, 2022

Asset Class	Long-Term Target Asset Allocation	Long-Term Expected Arithmetic Real Rate of Return
GROWTH	<u> </u>	<u> </u>
Global Equity		
U.S. Equity	23.20%	5.83%
International Developed Equity	11.80%	6.35%
Emerging Markets Equity	5.00%	8.04%
Subtotal	40.00%	
Private Growth		
Private Equity	11.25%	9.47%
Non-Core Real Estate	2.25%	5.32%
Opportunistic Private Credit	1.50%	9.47%
Subtotal	15.00%	
INCOME		
High Yield Infrastructure	1.00%	3.19%
REITS	1.00%	5.32%
Equity Options	2.00%	5.59%
EMD (50/50 Blend)	2.00%	1.96%
Liquid Credit	2.80%	3.19%
Private Credit	3.20%	3.19%
Subtotal	12.00%	
STABILITY		
<b>Crisis Protection Class</b>		
Treasury Duration	5.00%	-0.32%
Systematic Trend	5.00%	3.39%
Subtotal	10.00%	
Inflation Protection		
Core Real Estate	3.60%	5.32%
Private Infrastructure	2.40%	5.81%
TIPs	2.00%	0.30%
Subtotal	8.00%	
Volatility Protection		
IG Corp. Credit	3.25%	1.14%
Securitized Credit	3.25%	1.14%
Absolute Return	6.50%	3.39%
Cash	2.00%	-0.32%
Subtotal	15.00%	
Total	100.00%	

These return assumptions are then weighted by the target asset allocation percentage, factoring in correlation effects, to develop the overall long-term expected rate of return best-estimate on an arithmetic basis.

Notes to Financial Statements June 30, 2022

**Discount Rate** - The discount rate used to measure the total pension liability was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from the employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Asset to Changes in the Discount Rate - The following presents the proportionate share of the net pension asset calculated using the discount rate of 7.0 percent as well as what the net pension asset would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

	<b>Current Discount</b>	
1.0% Decrease	Rate	1.0% Increase
<u>(6.0%)</u>	<u>(7.0%)</u>	<u>(8.0%)</u>
\$632,285	\$703,088	\$793,483

**Pension Plan Fiduciary Net Position -** Detailed information about the pension plan's fiduciary net position is available in the separately issued ERSRI financial report.

## C. MUNICIPAL EMPLOYEES' RETIREMENT SYSTEM PLANS

## **Defined Benefit Plans**

### **General Information about the Pension Plan**

**Plan Description -** The Municipal Employees' Retirement System (MERS) – an agent multiple-employer defined benefit pension plan - provides certain retirement, disability, and death benefits to plan members and beneficiaries. MERS was established under Rhode Island General Law and placed under the management of the Employees' Retirement System of Rhode Island (ERSRI) Board to provide retirement allowances to employees of municipalities, housing authorities, water and sewer districts, and municipal police and fire persons that have elected to participate. Benefit provisions are subject to amendment by the General Assembly.

MERS issues a publicly available financial report that includes financial statements and required supplementary information for plans administered by the System. This report may be obtained accessing the ERSRI website at http://www.ersri.org.

**Benefits Provided** – General employees, police officers and firefighters employed by electing municipalities participate in MERS. Eligible employees become members at their date of employment. Anyone employed by a municipality at the time the municipality joins MERS may elect not to be covered. Elected officials may opt to be covered by MERS. Employees covered under another plan maintained by the municipality may not become members of MERS. Police

Notes to Financial Statements June 30, 2022

officers and/or firefighters may be designated as such by the municipality, in which case the special contribution and benefit provisions described below will apply to them, or they may be designated as general employees with no special benefits. Members designated as police officers and/or firefighters are treated as belonging to a unit separate from the general employees, with separate contribution rates applicable. The Town of Foster has only general employees and police officers that participate in the MERS Plan.

Salary: Salary includes the member's base earnings plus any payments under a regular longevity or incentive plan. Salary excludes overtime, unused sick and vacation leave, severance pay, and other extraordinary compensation. Certain amounts that are excluded from taxable wages, such as amounts sheltered under a Section 125 plan or amounts picked up by the employer under IRC Section 414(h), are not excluded from salary.

Service: Employees receive credit for service while a member. In addition, a member may purchase credit for certain periods by making an additional contribution to purchase the additional service. Special rules and limits govern the purchase of additional service and the contribution required.

Final Average Compensation (FAC): Prior to July 1, 2012 and for general employee members eligible to retire as of June 30, 2012, the average was based on the member's highest three consecutive annual salaries. Effective July 1, 2012, the average was based on the member's highest five consecutive annual salaries. Once a member retires or is terminated, the applicable FAC will be the greater of the member's highest three-year FAC as of July 1, 2012 or the five-year FAC as of the retirement/termination date. Monthly benefits are based on one-twelfth of this amount.

*General Employees* - Members with less than five years of contributory service as of June 30, 2012 and members hired on or after that date are eligible for retirement on or after their Social Security normal retirement age (SSNRA).

Members who had at least five years of contributory service as of June 30, 2012 will be eligible for retirement at an individually determined age. This age is the result of interpolating between the member's prior retirement date, described below, and the retirement age applicable to members hired after June 30, 2012 as described above. The interpolation is based on service as of June 30, 2012 divided by projected service at the member's prior retirement date. The minimum retirement age is 59.

Members with 10 or more years of contributory service on June 30, 2012 may choose to retire at their prior retirement date if they continue to work and contribute until that date. If this option is elected, the retirement benefit will be calculated using the benefits accrued as of June 30, 2012, i.e., the member will accumulate no additional defined benefits after this date, but the benefit will be paid without any actuarial reduction.

Notes to Financial Statements June 30, 2022

Effective July 1, 2015, members will be eligible to retire with full benefits at the earlier of their current Rhode Island Retirement Security Act (RIRSA) date described above or upon the attainment of age 65 with 30 years of service, age 64 with 31 years of service, age 63 with 32 years of service, or age 62 with 33 years of service.

A member who is within five years of reaching their retirement eligibility date and has 20 or more years of service, may elect to retire at any time with an actuarially reduced benefit.

Prior to July 1, 2012, members were eligible for retirement on or after age 58 if they had credit for 10 or more years of service, or at any age if they had credit for at least 30 years of service. Members eligible to retire before July 1, 2012 were not impacted by the changes to retirement eligibility above.

The annual benefit is equal to 2.0% of the member's monthly FAC for each year of service prior to July 1, 2012 and 1.0% of the member's monthly FAC for each year of service from July 1, 2012 through June 30, 2015. For all service after June 30, 2015, the annual benefit is equal to 1.0% per year unless the member had 20 or more years of service as of June 30, 2012 in which case the benefit accrual is 2.0% per year for service after June 30, 2015. The benefit cannot exceed 75% of the member's FAC. Benefits are paid monthly.

**Police and Fire Employees** - Members are eligible to retire when they are at least 50 years old and have a minimum of 25 years of contributing service or if they have 27 years of contributing service at any age. Members with less than 25 years of contributing service are eligible for retirement on or after their Social Security normal retirement age.

Members who, as of June 30, 2012, had at least 10 years of contributing service, had attained age 45, and had a prior retirement date before age 52 may retire at age 52.

Active members on June 30, 2012 may choose to retire at their prior retirement date if they continue to work and contribute until that date. If option is elected, the retirement benefit will be calculated using the benefits accrued as of June 30, 2012, i.e., the member will accumulate no additional defined benefits after this date, but the benefit will be paid without any actuarial reduction.

A member who is within five years of reaching their retirement eligibility date, as described in this section, and has 20 or more years of service, may elect to retire at any time with an actuarially reduced benefit.

Prior to July 1, 2012, members designated as police officers or firefighters were eligible for retirement at or after age 55 with credit for at least 10 years of service or at any age with credit for 25 or more years of service. Members were also eligible to retire and receive a reduced benefit if they are at least age 50 and have at least 20 years of service. If the municipality elected to adopt the 20-year retirement provisions for police officers and/or firefighters, then such a

Notes to Financial Statements June 30, 2022

member was eligible to retire at any age with 20 or more years of service. Members eligible to retire before July 1, 2012 were not impacted by the changes to retirement eligibility above.

A monthly benefit is paid equal to 2.0% of the member's monthly FAC for each year of service, up to 37.5 years (75% of FAC maximum).

If the optional 20-year retirement provisions were adopted by the municipality prior to July 1, 2012, benefits are based on 2.5% of the member's FAC for each year of service prior to July 1, 2012 and 2.0% of the member's FAC for each year of service after July 1, 2012. The benefit cannot exceed 75% of the member's FAC. The Town of Foster has elected to participate in the 20-year retirement provision.

Active members (including future hires), members who retire after July 1, 2015 and after attaining age 57 with 30 years of service will have a benefit equal to the greater of their current benefit described above and one calculated based on a 2.25% multiplier for all years of service.

*Other Benefit Provisions* - Death and disability benefits are also provided to members. A member is eligible for a disability retirement provided he/she has credit for at least five years of service or if the disability is work-related. Members are not eligible for an ordinary disability benefit if they are eligible for unreduced retirement.

Joint and survivor benefit options are available to retirees. For some employees, a Social Security option is also available where an annuity is paid at one amount prior to age 62, and at a reduced amount after age 62, designed to provide a level total income when combined with the member's age 62 Social Security benefit. Benefits cease upon the member's death.

Post-retirement benefit increases are paid to members who retire after June 30, 2012. Members will be eligible to receive cost of living increases at the later of the member's third anniversary of retirement and the month following their SSNRA (age 55 for members designated as police officers and/or firefighters). When a municipality elects coverage, it may elect either COLA C (covering only current and future active members and excluding members already retired) or COLA B (covering current retired members as well as current and future active members).

- a) The COLA will be suspended for any unit whose funding level is less than 80%; however, an interim COLA may be granted in four-year intervals while the COLA is suspended. The first interim COLA may begin January 1, 2018.
- b) Effective July 1, 2015, the COLA is determined based on 50% of the plan's five-year average investment rate of return less 5.5% limited to a range of 0.0% to 4.0%, plus 50% of the lesser of 3.0% or last year's CPI-U increase for a total maximum increase of 3.5%. Previously, it was the plan's five-year average investment rate of return less 5.5% limited to a range of 0.0% to 4.0%

Notes to Financial Statements June 30, 2022

c) The COLA will be limited to the first \$25,000 of the member's annual pension benefit. For retirees and beneficiaries who retired on or before July 1, 2015, years in which a COLA is payable based on the every fourth year provision described in (a) above will be limited to the first \$30,000. These limits will be indexed annually to increase in the same manner as COLAs, with the known values of \$25,000 for 2013, \$25,000 for 2014, \$25,168 for 2015, \$25,855 for 2016, and \$26,098 for 2017.

The Town of Foster has elected the optional cost-of-living provision for police officers.

**Employees Covered by Benefit Terms -** At the June 30, 2020 valuation date, the following employees were covered by the benefit terms:

	General	Police
	Employees	Officers
	Plan	Plan
Retirees and Beneficiaries	28	9
Inactive, Nonretired		
Members	29	4
Active Members	35	8
Total	92	21

Contributions - The amount of employee and employer contributions have been established under Rhode Island General Law Chapter 45-21. General employees with less than 20 years of service as of June 30, 2012 are required to contribute 1% of their salaries. General employees with more than 20 years of service as of June 30, 2012 are required to contribute 8.25%. Police officers are required to contribute 10% of their salaries. The Town of Foster contributes at a rate of covered employee payroll as determined by an independent actuary on an annual basis. The General Assembly can amend the amount of these contribution requirements. The Town of Foster contributed the following amounts in the year ended June 30, 2022: general employees plan - \$170,128 and police officers plan - \$136,646. The Town's contributions represented the following percentages of annual covered payroll: general employees plan - 12.11%; police officer's plan - 30.48%.

**Net Pension Liability** - The total pension liability was determined by actuarial valuations performed as of June 30, 2020 and rolled forward to June 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement.

Notes to Financial Statements June 30, 2022

Summary of Actuarial Assumptions Used in the Valuations to Determine the Net Pension Liability at the June 30, 2021 Measurement Date (June 30, 2020 valuation rolled forward to June 30, 2021)			
Actuarial Cost Method	Entry Age Normal - The Individual Entry Age Actuarial Cost methodology is used.		
Amortization Method	Level Percent of Payroll – Closed		
Actuarial Assumptions:			
Investment Rate of Return	7.0%		
Projected Salary Increases	General Employees - 3.25% to 7.25%; Police Officers - 4.00% to 14.00%		
Inflation	2.5%		
Mortality	Variants of the PUB (10) Tables for Healthy and Disabled Retirees, projected with Scale Ultimate MP-16.		
Cost of Living Adjustments	A 2.1% COLA is assumed for all MERS units with the COLA provision.		

The actuarial assumptions used in the June 30, 2020 valuation rolled forward to June 30, 2021 and the calculation of the total pension liability on June 30, 2021 were consistent with the results of an actuarial experience study performed as of June 30, 2019.

The long-term expected rate of return best-estimate on pension plan investments was determined by the actuary using a building-block method. The actuary started by calculating best-estimate future expected real rates of return (expected returns net of pension plan investment expense and inflation) for each major asset class, based on a collective summary of capital market expectations from 39 sources. The June 30, 2021 expected arithmetic returns over the long-term (20-years) by asset class are summarized in the following table:

Notes to Financial Statements June 30, 2022

A cont Class	Long-Term Target Asset	Long-Term Expected Arithmetic Real
Asset Class GROWTH	<u>Allocation</u>	Rate of Return
Global Equity		
U.S. Equity	23.20%	5.83%
International Developed Equity	11.80%	6.35%
Emerging Markets Equity	5.00%	8.04%
Subtotal	40.00%	0.04/0
Private Growth	40.0070	
Private Growth Private Equity	11.25%	9.47%
Non-Core Real Estate	2.25%	5.32%
Opportunistic Private Credit	1.50%	9.47%
Subtotal	15.00%	7.4770
INCOME	13.0070	
High Yield Infrastructure	1.00%	3.19%
REITS	1.00%	5.32%
Equity Options	2.00%	5.59%
EMD (50/50 Blend)	2.00%	1.96%
Liquid Credit	2.80%	3.19%
Private Credit	3.20%	3.19%
Subtotal	12.00%	
STABILITY		
<b>Crisis Protection Class</b>		
Treasury Duration	5.00%	-0.32%
Systematic Trend	5.00%	3.39%
Subtotal	10.00%	
Inflation Protection		
Core Real Estate	3.60%	5.32%
Private Infrastructure	2.40%	5.81%
TIPs	2.00%	0.30%
Subtotal	8.00%	
Volatility Protection		
IG Corp. Credit	3.25%	1.14%
Securitized Credit	3.25%	1.14%
Absolute Return	6.50%	3.39%
Cash	2.00%	-0.32%
Subtotal	15.00%	
Total	100.00%	

These return assumptions are then weighted by the target asset allocation percentage, factoring in correlation effects, to develop the overall long-term expected rate of return best-estimate on an arithmetic basis.

Notes to Financial Statements June 30, 2022

**Discount Rate** - The discount rate used to measure the total pension liability of the plans was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from the employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

General Employees Plan Changes in the Net Pension Liability

Changes in the Net 1	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances as of June 30, 2020	\$5,130,067	\$4,024,703	\$1,105,364
Changes for the Year:		<del>,</del> , , , , , ,	+ ) )
Service cost	109,293	_	109,293
Interest on the total pension liability	352,164	-	352,164
Changes in benefits	-	-	-
Difference between expected and actual			
experience	(215,113)	-	(215,113)
Changes in assumptions	-	-	-
Employer contributions	-	159,105	(159,105)
Employee contributions	-	26,792	(26,792)
Net investment income	-	1,065,446	(1,065,446)
Benefit payments, including employee refunds	(307,600)	(307,600)	-
Administrative expense	-	(4,060)	4,060
Other changes		(38,291)	38,291
Net changes	(61,256)	901,392	(962,648)
Balances as of June 30, 2021	\$5,068,811 \$4,926,095 \$142,716		

Notes to Financial Statements June 30, 2022

Police Officers Plan Changes in the Net Pension Liability

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances as of June 30, 2020	\$4,464,299	\$3,080,131	\$1,384,168
Changes for the Year:			
Service cost	113,786	-	113,786
Interest on the total pension liability	307,820	-	307,820
Changes in benefits	-	-	-
Difference between expected and actual			
experience	(163,750)	-	(163,750)
Changes in assumptions	-	-	-
Employer contributions	-	156,863	(156,863)
Employee contributions	-	52,533	(52,533)
Net investment income	-	836,013	(836,013)
Benefit payments, including employee refunds	(247,534)	(247,534)	-
Administrative expense	-	(3,185)	3,185
Other changes	-	(9,508)	9,508
Net changes	10,322	785,182	(774,860)
Balances as of June 30, 2021	\$4,474,621	\$3,865,313	\$609,308

Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate - The following presents the net pension liability (asset) of the employer calculated using the discount rate of 7.0 percent, as well as what the employer's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

	Current Discount			
	1.0% Decrease	Rate	1.0% Increase	
Plan	(6.0%)	(7.0%)	(8.0%)	
General Employees	\$585,452	\$142,716	\$(422,280)	
Police Officers	\$998,080	\$609,308	\$113,189	

**Pension Plan Fiduciary Net Position** - Detailed information about the pension plan's fiduciary net position is available in the separately issued ERSRI financial report.

Notes to Financial Statements June 30, 2022

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2022, the Town recognized pension expense as follows: general employees plan - \$25,416 and police officers plan - \$36,708. The employer reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	General Employees Plan	Police Officers Plan
<b>Deferred Outflows of Resources:</b>		
Contributions subsequent to the		
measurement date	\$170,128	\$136,646
Assumption changes	-	46,304
Differences between expected		
and actual experience	41,920	89,981
Total	\$212,048	\$272,931
<b>Deferred Inflows of Resources:</b>		
Assumption changes	\$16,138	\$ -
Differences between expected		
and actual experience	158,195	309,932
Net difference between projected		
and actual investment earnings	555,640	440,904
Total	\$729,973	\$750,836

The deferred outflows of resources related to pensions resulting from the Town contributions in fiscal year 2022 subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

**Net Deferred** 

	Outflows/(Inflows) of Resources							
Year	General	Police						
Ending June 30	Employees Plan	Officers Plan						
2023	\$(190,911)	\$(106,183)						
2024	(183,330)	(179,865)						
2025	(155,921)	(156,197)						
2026	(157,891)	(160,591)						
2027	-	(11,715)						
Thereafter	-	-						

Notes to Financial Statements June 30, 2022

## **Defined Contribution Plan**

## Plan Description

General employees participating in the defined benefit plan with less than 20 years of service as of June 30, 2012, as described above, also participate in a defined contribution plan as authorized by General Law Chapter 36-10.3. The defined contribution plan is established under IRS section 401(a) and is administered by TIAA-CREF. Employees may choose among various investment options available to plan participants.

General employees contribute 5% of their annual covered salary and employers contribute between 1% and 1.5% of annual covered salary depending on years of service as of June 30, 2012. Employee contributions are immediately vested while employer contributions and any investment earnings thereon are vested after three years of contributory service. Benefit terms and contributions required under the plan by both the employee and employer are established by the General Laws, which are subject to amendment by the General Assembly.

Amounts in the defined contribution plan are available to participants in accordance with Internal Revenue Service guidelines for such plans.

The Town of Foster recognized pension expense of \$12,487 for the fiscal year ended June 30, 2022.

The System issues a publicly available financial report that includes financial statements and required supplementary information for plans administered by the System. The reports can be obtained by accessing the ERSRI website at <a href="http://www.ersri.org">http://www.ersri.org</a>.

# D. LABORER'S INTERNATIONAL UNION OF NORTH AMERICA NATIONAL PENSION FUND

## Plan Description

All employees who are members of the Local 1322 union participate in the Laborers' International Union of North America National Pension Fund, a cost sharing multiple-employer defined benefit plan subject to the provisions of the Employee Retirement Income Security Act of 1974 (ERISA), as amended. The Plan is not a state or local government pension plan, provides defined benefit pensions to employees of state or local governmental employers and employees of employers that are not state or local governments and has no predominant state or local government employer. As a result, the Plan is accounted for and reported in accordance with GASB Statement No. 78, Pensions Provided through Certain Multiple – Employer Defined Benefit Pension Plans. The Plan is administered by the Fund's Board of Trustees. Eligibility and benefit provisions are defined in Plan document adopted by the Board of Trustees.

All employees who are members of the Local 1322 union are eligible to participate in the Plan, (8 active employees as of June 30, 2022). An employee is eligible to receive pension benefits as follows:

Notes to Financial Statements June 30, 2022

- For participants who completed at least 1 hour of service prior to January 1, 2008, age 62 with 5 years of pension credit and 1 year of pension credit during the contribution period.
- For participants who first completed an hour of service on or after January 1, 2008, age 65 with 5 years of pension credit and 1 year of pension credit during the contribution period.

The amount of regular pension benefits payable to an employee is the accrued benefit as of December 31, 2007 based on the applicable contribution rate-benefit schedule plus the benefits earned each calendar year thereafter based on the applicable contribution rate-benefit schedule and is based on a maximum of 30 years of pension credits. The Plan also provides death and disability benefits. Information regarding the Plan can be obtained from the Fund Office maintained by the Board of Trustees at the following address: Laborers' International Union of North America National (Industrial) Pension Fund, 905 16th Street, N.W., Washington, DC 20006-1765 or on the internet at <a href="https://www.lnipf.com">www.lnipf.com</a>.

<u>Funding Policy</u> – The contribution requirements of the Town and employees are established by contract and may be amended by union negotiation. The current union contract expires on June 30, 2023. Employees are required to contribute \$.90 per hour to the Plan for calendar year 2022. The Town is not required to contribute to the Plan.

The Multiemployer Pension Plan Amendments Act of 1980 impose certain liabilities upon employers associated with multiemployer pension plans who withdraw from such a plan or upon termination of said plan. The Town has no plans to withdraw or partially withdraw from the plan.

# E. AGGREGATE PENSION AMOUNTS REPORTED IN THE FINANCIAL STATEMENTS

	Deferred Outflows of Resources - Pension Amounts	Deferred Inflows of Resources – Pension Amounts	Net Pension Asset	Net Pension Liability	Pension Expense
Employees' Retirement System Plan	\$655,370	\$1,234,304	\$ -	\$2,067,650	\$(126,831)
Teachers' Survivor Benefits Plan	150,769	324,411	703,088	-	(79,005)
General Employees Plan	212,048	729,973	-	142,716	25,416
Police Officers Plan	272,931	750,836		609,308	36,708
Total	\$1,291,118	\$3,039,524	\$703,088	\$2,819,674	\$(143,712)

## REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

Budgetary Comparison Schedules – General Fund and School Unrestricted Fund

Schedule of the Town's Proportionate Share of the Net Pension Liability (Asset) – Pension Plans

Schedule of Changes in the Net Pension Liability and Related Ratios – Pension Plans

Schedule of Town Contributions – Pension Plans and Other Post-Employment Benefit Plan

Schedule of Changes in Net OPEB Liability and Related Ratios – Other Post-Employment Benefit Plan

Schedule of Investment Returns – Other Post-Employment Benefit Plan

In addition, the notes to the required supplementary information are included to provide information that is essential to a user's understanding of the required supplementary information.

General Fund

Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2022

	Budgeted Amounts		Actual Amounts (Budgetary	Variance With Final Budget Favorable
	<u>Original</u>	Final	Basis)	(Unfavorable)
Revenues				
Real estate and personal property tax	\$ 13,491,816	\$ 13,491,816	\$ 13,688,472	\$ 196,656
Hotel, meal and beverage tax	17,320	17,320	24,656	7,336
Motor vehicle excise phase-out	916,920	916,920	916,921	1
Public utilities sharing	58,400	58,400	58,498	98
Licenses, permits and fees	60,000	60,000	77,311	17,311
Building and zoning fees	57,000	57,000	151,759	94,759
Fines and interest on late payments	115,016	115,016	156,369	41,353
Interest on investments	16,000	16,000	13,928	(2,072)
Use of Fund Balance Committed for Capital	171,000	171,000	171,000	-
Other revenues	29,088	29,088	59,886	30,798
Total revenues	14,932,560	14,932,560	15,318,800	386,240
Other Financing Sources				
Transfer from Capital Project Fund	688,047	688,047	688,047	_
Transfer from Land Trust	6,488	6,488	2,954	(3,534)
Total other financing sources	694,535	694,535	691,001	(3,534)
Total revenues and other financing sources	\$ 15,627,095	\$ 15,627,095	\$ 16,009,801	\$ 382,706
Expenditures Legislative, Judicial and General				
Administrative				
Salaries	\$ 212,694	\$ 212,694	\$ 210,733	1,961
Benefits	98,695	98,695	82,989	15,706
Solicitor	67,500	67,500	67,500	-
Purchased services-probate	3,800	3,800	3,800	-
Purchased services-Board of Canvassers	2,800	2,800	489	2,311
Purchased services-election	2,000	2,000	-	2,000
Purchased services-other	17,129	17,129	16,126	1,003
Materials and supplies	6,930	6,930	9,162	(2,232)
Software licenses and support	29,318	29,318	24,196	5,122
Insurance	80,000	80,000	80,240	(240)
Utilities Other operational expenditures	12,050 6.665	12,050 6.665	11,603 3,494	447 3,171
	42,000	42,000	3,494 42,000	3,1/1
Town Council contingency		42,000	42,000	-
Town Council contingency Land Trust			2 954	3 53/
Land Trust	6,488	6,488	2,954 1,639	3,534 (189)
			2,954 1,639	3,534 (189)

(Continued)

General Fund

Schedule of Revenues and Expenditures - Budget and Actual (Continued) For the Fiscal Year Ended June 30, 2022

Finance Administration	<u>-</u>	Budgeted . Original	Amounts Final	Actual Amounts (Budgetary Basis)	Variance With Final Budget Favorable (Unfavorable)
Finance salaries	Finance Administration				
Finance benefits		182 402	182 402	182 700	(388)
Purchased services-audit					
Purchased services-OPEB actuarial valuation		,	,		,
Purchased services-other   7,800   7,800   5,075   2,725     Materials and supplies-finance   3,000   3,000   4,191   (1,191)     Software licenses and support-finance   10,600   10,600   10,031   569     Utilities   6,200   6,200   7,085   (885)     Other operational expenditures-finance   5,500   5,500   2,700   2,800     Assessor salaries   34,000   34,000   30,691   3,309     Assessor benefits   7,679   7,679   5,965   1,714     Purchased services-tax bills/postage   6,200   6,200   5,360   840     Software licenses and support-assessor   13,767   13,767   13,701   66     Revaluation   17,000   17,000   17,000   17,000   - 0,000     Other operational expenditures-assessor   2,820   2,820   4,415   (1,595)     Total finance administration   391,372   391,372   367,486   223,886      Health and Welfare     Human services salary   23,690   23,690   25,524   (1,834)     Benefits   5,538   5,538   5,538   5,538   5,538     Benefits   5,538   5,538   5,538   5,538   (318)     Benefits   1,680   1,680   1,980   2,960   2,960   2,960     Other operational expenditures   1,080   1,080   7,26   354     Mental Health Association   3,500   3,500   3,500   - 2     Comprehensive Community Action   14,000   14,000   - 2     Total health and welfare   50,208   50,208   51,950   (1,742)      Planning, Building and Zoning   Planning benefits   1,560   1,260   1,797   (337)     Utilities   1,260   1,260   1,395   (1,895)     Software licenses and support-planning   2,960   2,560   42,904   9,656     Building and zoning salaries   5,2560   52,560   42,904   9,656     Buildi		,	,	,	· / /
Materials and supplies-finance         3,000         3,000         4,191         (1,191)           Software liceness and support-finance         10,600         10,600         10,001         10,001         569           Utilities         6,200         6,200         7,085         (885)         00         7,085         (885)           Other operational expenditures-finance         5,500         5,500         2,700         2,800           Assessor salaries         34,000         34,000         30,691         3,309           Assessor benefits         7,679         7,679         5,965         1,714           Purchased services-tax bills/postage         6,200         6,200         5,360         840           Software licenses and support-assessor         13,767         13,767         13,701         66           Revaluation         17,000         17,000         17,000         17,000         17,000         17,000         17,000         17,000         17,000         17,000         17,000         17,000         17,000         17,000         17,000         17,000         17,000         12,00         25,524         (1,834)         (1,834)         1,880         1,880         1,880         1,880         1,880         1,880         1,8		,	,		
Software licenses and support-finance				- ,	,
Utilities		,	,	, -	· / /
Assessor salaries	**	,	,	,	
Assessor salaries				,	
Assessor benefits		- ,	- ,	,	,
Purchased services-tax bills/postage   6,200   6,200   5,360   840		,	,	,	,
Software licenses and support-assessor   13,767   13,701   66     Revaluation   17,000   17,000   17,000   17,000   17,000     Other operational expenditures-assessor   2,820   2,820   4,415   (1,595)     Total finance administration   391,372   391,372   367,486   23,886      Health and Welfare   Human services salary   23,690   23,690   25,524   (1,834)     Benefits   5,538   5,538   5,510   28     Purchased services-other   320   320   292   28     Utilities   1,680   1,680   1,998   (318)     Other operational expenditures   1,080   1,080   726   334     Mental Health Association   3,500   3,500   3,500   5     Comprehensive Community Action   14,000   14,000   14,000   -		,	,		
Revaluation					
Other operational expenditures-assessor         2,820         2,820         4,415         (1,595)           Total finance administration         391,372         391,372         367,486         23,886           Health and Welfare         Human services salary         23,690         23,690         25,524         (1,834)           Benefits         5,538         5,538         5,510         28           Purchased services-other         320         320         292         28           Utilities         1,680         1,680         1,998         (318)           Other operational expenditures         1,080         1,080         726         354           Mental Health Association         3,500         3,500         -         -           Comprehensive Community Action         14,000         14,000         14,000         -           Sojourner House         400         400         400         -           Total health and welfare         50,208         50,208         51,950         (1,742)           Planning, Building and Zoning           Planning benefits         15,501         15,501         15,560         (59)           Purchased services-planning         4,900         4,900         2,		,	,	,	00
Health and Welfare		,	,		(1.505)
Health and Welfare					
Planning salaries         67,200         67,200         67,203         (323)           Planning benefits         15,501         15,501         15,560         (59)           Purchased services-planning         4,900         4,900         2,093         2,807           Software licenses and support-planning         3,900         3,900         4,297         (397)           Utilities         1,260         1,260         1,797         (537)           Other operational expenditures - planning         2,960         2,960         3,574         (614)           Building and zoning salaries         52,560         52,560         42,904         9,656           Building and zoning benefits         10,717         10,717         4,624         6,093           Purchased services-building and zoning         -         -         1,895         (1,895)           Software licenses and support- building and zoning         5,000         5,000         6,454         (1,454)           Other operational expenditures- building and zoning         7,700         7,700         6,192         1,508	Human services salary Benefits Purchased services-other Utilities Other operational expenditures Mental Health Association Comprehensive Community Action Sojourner House	5,538 320 1,680 1,080 3,500 14,000 400	5,538 320 1,680 1,080 - 3,500 14,000 400	5,510 292 1,998 726 3,500 14,000 400	28 28 (318) 354
Purchased services-building and zoning 1,895 (1,895) Software licenses and support- building and zoning 5,000 5,000 6,454 (1,454) Other operational expenditures- building and zoning 7,700 7,700 6,192 1,508	Planning salaries Planning benefits Purchased services-planning Software licenses and support-planning Utilities Other operational expenditures - planning	15,501 4,900 3,900 1,260 2,960	15,501 4,900 3,900 1,260 2,960	15,560 2,093 4,297 1,797 3,574	(59) 2,807 (397) (537) (614)
Software licenses and support- building and zoning 5,000 5,000 6,454 (1,454) Other operational expenditures- building and zoning 7,700 7,700 6,192 1,508		10,717	10,717	4,624	,
Software licenses and support- building and zoning 5,000 5,000 6,454 (1,454) Other operational expenditures- building and zoning 7,700 7,700 6,192 1,508	Purchased services-building and zoning	-	-	1,895	(1,895)
Other operational expenditures- building and zoning 7,700 7,700 6,192 1,508	Software licenses and support- building and zoning	5,000	5,000	6,454	(1,454)
Total planning, building and zoning         171,698         171,698         156,913         14,785	Other operational expenditures-building and zoning		7,700	6,192	1,508
	Total planning, building and zoning	171,698	171,698	156,913	14,785

(Continued)

General Fund

Schedule of Revenues and Expenditures - Budget and Actual (Continued) For the Fiscal Year Ended June 30, 2022

	Budgeted Original	Amounts Final	Actual Amounts (Budgetary Basis)	Variance With Final Budget Favorable (Unfavorable)
Public Works				
Salaries	441,868	441,868	383,447	58,421
Benefits	208,853	208,853	188,071	20,782
Purchased services-other	68,930	68,930	47,090	21,840
Materials and supplies	1,000	1,000	3,619	(2,619)
Maintenance-buildings and grounds	67,000	67,000	49,365	17,635
Maintenance-buildings and grounds recreation field	12.100	12,100	11,037	1,063
Vehicle operations-fuel and lube oil	50,000	50,000	57,756	(7,756)
Vehicle operations-parts and repairs	75,000	75,000	80,504	(5,504)
Vehicle operations-tires	7,000	7,000	8,120	(1,120)
Utilities	19,000	19,000	20,329	(1,329)
Snow removal	72,000	72,000	38,510	33,490
Asphalt mix	7,500	7,500	17,843	(10,343)
Gravel	45,000	45,000	53,411	(8,411)
Stone	8,000	8,000	11,262	(3,262)
Road signs	3,000	3,000	2,945	55
Other road material	4,000	4,000	1,979	2,021
Pipe	4,000	4,000	3,425	575
Equipment	8,000	8,000	57,632	(49,632)
Other operational expenditures	3,800	3,800	2,926	874
Trash removal and recycling Tipping fees - RI Resource Recovery	272,049	272,049	272,281	(232)
	102,000 1,480,100	102,000 1,480,100	109,016 1,420,568	(7,016) 59,532
Total public works	1,460,100	1,460,100	1,420,308	39,332
Public Safety Salaries police Benefits police Purchased services-police Materials and supplies-police Software licenses and support-police Vehicle operations-fuel and lube oil	785,175 398,954 14,800 2,500 35,650 22,000	785,175 398,954 14,800 2,500 35,650 22,000	701,126 293,813 18,899 2,808 27,428 18,636	84,049 105,141 (4,099) (308) 8,222 3,364
Vehicle operations-rule and lube on Vehicle operations-parts and repairs	10,000	10,000	7,645	2,355
Vehicle operations-tires	3,000	3,000	1,766	1,234
Utilities-police	18,400	18,400	18,934	(534)
Other operational expenditures-police	28,210	28,210	72,918	(44,708)
Salaries dispatch	240,063	240,063	254,002	(13,939)
Benefits dispatch	79,202	79,202	80,694	(1,492)
Utilities-dispatch	4,500	4,500	4,033	467
Other operational expenditures-dispatch	1,000	1,000	100	900
Purchased services-animal control	19,000	19,000	19,000	-
Pound fees	10,000	10,000	10,000	-
EMA compensation	3,000	3,000	2,500	500
Payroll taxes	230	230	242	(12)
EMA material and supplies	750	750	9	741
Other public safety training	20,000	20,000	4,858	15,142
Engineering Board Ambulance Corp.	2,500 178,688	2,500 178,688	1,064 278,688	1,436 (100,000)
Foster Center Fire Company	70,000	70,000	70,000	(100,000)
South Foster Fire Company	80,000	80,000	80,000	-
Moosup Valley Fire Company	79,050	79,050	79,050	- -
American Recovery Revenue -Public services			(800,000)	800,000
American Recovery Revenue -Public services	-	-	(100,000)	100,000
Total public safety	2,106,672	2,106,672	1,148,213	958,459
1 0 0	, -,			

The notes to the required supplementary information are an integral part of this schedule.

# General Fund

Schedule of Revenues and Expenditures - Budget and Actual (Continued) For the Fiscal Year Ended June 30, 2022

	Budgeted	Amounts	Actual Amounts (Budgetary	Variance With Final Budget Favorable
	Original	Final	Basis)	(Unfavorable)
Recreation				
Salaries	2,500	2,500	2,500	_
Benefits	273	273	192	81
Materials and supplies	1,500	1,500	974	526
Maintenance and repairs	<del>-</del>	<del>-</del>	80	(80
Utilities	2,500	2,500	3,736	(1,236
Sports Senior citizens	9,500 2,000	9,500 2,000	5,500 1,000	4,000 1,000
Other operational expenditures	1,200	1,200	1,000	1,000
Activities expenditures	7,000	7,000	5,694	1,306
Total recreation	26,473	26,473	20,790	5,683
Calcad				
School Regional operations	5,018,944	5,018,944	5,018,944	_
Regional debt service	433,493	433,493	433,493	
Region student population change transfer	(68,223)	(68,223)	(68,223)	-
Paine School operations	3,607,501	3,607,501	3,607,501	
Total school	8,991,715	8,991,715	8,991,715	-
Libraries				
Libraries of Foster	167,341	167,341	167,341	-
Total libraries	167,341	167,341	167,341	
Long-Term Debt and Obligations				
Providence Water settlement	200,000	200,000	200,000	-
Planning police station	65,000	65,000	-	65,000
Total long-term debt and obligations	265,000	265,000	200,000	65,000
a				
Capital Expenditures Town Clerk/Town-wide	20,000	20,000	18,823	1,177
Police	59,500	59,500	59,500	1,17
Engineering Board	125,000	125,000	125,000	
Public works-equipment	114,000	114,000	114,000	
Public works-building and grounds	35,000	35,000	35,000	
Public works-building and grounds recreation field	137,500	137,500	137,500	
Public works highway	180,000	180,000	180,000	
Education- Paine School	188,047	188,047	188,047	
Total capital expenditures	859,047	859,047	857,870	1,177
Total expenditures	15,099,145	15,099,145	13,939,771	1,159,374
ther Financing Uses	2.500	2.500	2.500	
Transfer to Town House Fund	2,500	2,500	2,500	
Transfer to OPEB Trust Fund Transfer to Cemetery Trust Fund	25,000 450	25,000 450	25,000 12,450	(12.00)
Transfer to Cemetery Trust Fund Transfer to Capital Project Fund	500,000	500,000	500,000	(12,000
Total other financing uses	527,950	527,950	539,950	(12,000
otal expenditures and other financing uses	\$ 15,627,095	\$ 15,627,095	\$ 14,479,721	\$ 1,147,374

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual
School Unrestricted Fund
For the Fiscal Year Ended June 30, 2022

	Budgeted	Amounts	Actual Amounts	Variance With Final Budget	
	Original	Final	(Budgetary Basis)	Favorable (Unfavorable)	
Revenues					
State aid	\$ 1,092,899	\$ 1,092,899	\$ 1,093,628	\$ 729	
Other revenues	51,000	51,000	91,858	40,858	
Total revenues	1,143,899	1,143,899	1,185,486	41,587	
Expenditures					
Education	4,751,400	4,751,400	4,494,605	256,795	
Total expenditures	4,751,400	4,751,400	4,494,605	256,795	
Deficiency of revenues under expenditures					
before other financing sources (uses)	(3,607,501)	(3,607,501)	(3,309,119)	298,382	
Other financing sources (uses)					
Town appropriation	3,607,501	3,607,501	3,607,501	_	
Transfer to capital reserve fund	-	-	(38,957)	(38,957)	
Total other financing sources (uses)	3,607,501	3,607,501	3,568,544	(38,957)	
Net change in fund balance	\$ -	\$ -	\$ 259,425	\$ 259,425	

## Required Supplementary Information

#### Employees' Retirement System Pension Plan

Schedule of the Town's Proportionate Share of the Net Pension Liability (1)
"Unaudited"

Fiscal Year	2022	2021	2020	2019	2018	2017	2016	2015
Town's proportion of the net pension liability	0.08785804%	0.10691281%	0.09954467%	0.09502946%	0.09924856%	0.10172130%	0.11156409%	0.12588445%
Town's proportionate share of the net pension liability	\$ 2,067,650	\$ 3,415,870	\$ 3,176,240	\$ 3,019,322	\$ 3,130,385	\$ 3,034,934	\$ 3,071,362	\$ 3,064,028
State's proportionate share of the net pension liability associated with the Town	1,533,347	2,538,075	2,379,333	2,252,197	2,365,819	2,078,484	2,098,258	2,101,145
Total	\$ 3,600,997	\$ 5,953,945	\$ 5,555,573	\$ 5,271,519	\$ 5,496,204	\$ 5,113,418	\$ 5,169,620	\$ 5,165,173
Town's covered payroll	\$ 1,671,103	\$ 1,931,435	\$ 1,816,545	\$ 1,719,241	\$ 1,756,868	\$ 1,671,269	\$ 1,812,834	\$ 1,916,706
Town's proportionate share of the net pension liability as a percentage of its covered payroll	123.73%	176.86%	174.85%	175.62%	178.18%	181.59%	169.42%	159.86%
Plan fiduciary net position as a percentage of the total pension liability	66.5%	54.3%	54.6%	54.3%	54.0%	54.1%	57.6%	61.4%

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

# Required Supplementary Information Teachers' Survivor Benefit Pension Plan

Schedule of the Town's Proportionate Share of the Net Pension Asset (1)
"Unaudited"

Fiscal Year	2022	2021	2020	2019	2018	2017	2016	2015
Town's proportion of the net pension asset	0.35928064%	0.38802018%	0.43171861%	0.42062515%	0.47846742%	0.42449060%	0.44548472%	0.37822090%
Town's proportionate share of the net pension asset	\$ 703,088	\$ 460,827	\$ 489,767	\$ 375,321	\$ 395,819	\$ 422,673	\$ 415,885	\$ 470,207
Town's covered payroll	\$ 1,671,103	\$ 1,931,435	\$ 1,816,545	\$ 1,719,241	\$ 1,756,868	\$ 1,671,269	\$ 1,812,834	\$ 1,916,706
Town's proportionate share of the net pension asset as a percentage of its covered payroll	42.07%	23.86%	26.96%	21.83%	22.53%	25.29%	22.94%	24.53%
Plan fiduciary net position as a percentage of the total pension liability	185.7%	153.1%	150.2%	137.4%	136.1%	153.3%	146.6%	173.3%

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

#### Required Supplementary Information General Employees Pension Plan

Schedule of Changes in the Net Pension Liability and Related Ratios (1)
"Unaudited"

Fiscal Year	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability:								
Service cost	\$ 109,293	\$ 107,626	\$ 113,973	\$ 118,579	\$ 108,741	\$ 101,650	\$ 102,763	\$ 105,659
Interest	352,164	337,702	328,158	301,048	313,814	287,004	290,393	273,238
Changes of benefit terms	-	-	-	-	-	-	(213)	-
Differences between expected and actual experience	(215,113)	93,844	(33,383)	219,149	(218,466)	193,993	(226,439)	-
Changes of assumptions	-	(36,128)	-	-	147,320	-	-	53,322
Benefits payments, including refunds of member contributions	(307,600)	(286,945)	(251,539)	(246,825)	(232,839)	(224,619)	(197,635)	(206,446)
Net change in total pension liability	(61,256)	216,099	157,209	391,951	118,570	358,028	(31,131)	225,773
Total pension liability - beginning	5,130,067	4,913,968	4,756,759	4,364,808	4,246,238	3,888,210	3,919,341	3,693,568
Total pension liability - ending (a)	\$5,068,811	\$5,130,067	\$4,913,968	\$ 4,756,759	\$ 4,364,808	\$ 4,246,238	\$ 3,888,210	\$ 3,919,341
Plan fiduciary net position:								
Contributions - employer	\$ 159,105	\$ 158,232	\$ 139,375	\$ 160,968	\$ 143,230	\$ 149,626	\$ 121,957	\$ 124,478
Contributions - employee	26,792	27,341	29,863	29,647	31,290	32,892	11,704	11,409
Net investment income	1,065,446	146,933	249,997	282,987	382,641	(556)	77,854	451,654
Benefits payments, including refunds of member contributions	(307,600)	(286,945)	(251,539)	(246,825)	(232,839)	(224,619)	(197,635)	(206,446)
Administrative expense	(4,060)	(4,048)	(3,908)	(3,767)	(3,615)	(3,684)	(3,135)	(2,828)
Other	(38,291)	(19,312)	56,886	(44,323)	(27,714)	34,403	(79,740)	(18,760)
Net change in plan fiduciary net position	901,392	22,201	220,674	178,687	292,993	(11,938)	(68,995)	359,507
Plan fiduciary net position - beginning	4,024,703	4,002,502	3,781,828	3,603,141	3,310,148	3,322,086	3,391,081	3,031,574
Plan fiduciary net position - ending (b)	\$4,926,095	\$4,024,703	\$4,002,502	\$ 3,781,828	\$ 3,603,141	\$ 3,310,148	\$ 3,322,086	\$ 3,391,081
Town's net pension liability - ending (a) - (b)	\$ 142,716	\$1,105,364	\$ 911,466	\$ 974,931	\$ 761,667	\$ 936,090	\$ 566,124	\$ 528,260
Plan fiduciary net position as a percentage of the	07.190/	79.450/	91 450/	70.500	92.550/	77.050	QE 440/	9.6 <b>53</b> 0
total pension liability	97.18%	78.45%	81.45%	79.50%	82.55%	77.95%	85.44%	86.52%
Covered payroll	\$1,342,665	\$1,335,305	\$1,360,055	\$ 1,374,030	\$ 1,314,885	\$ 1,230,625	\$ 1,170,425	\$ 1,133,685
Net pension liability as a percentage of covered payroll	10.63%	82.78%	67.02%	70.95%	57.93%	76.07%	48.37%	46.60%

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

# Required Supplementary Information Police Officers Pension Plan Schedule of Changes in the Net Pension Liability and Related Ratios (1) "Unaudited"

Fiscal Year	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability:								
Service cost	\$ 113,786	\$ 127,905	\$ 120,285	\$ 117,421	\$ 98,096	\$ 87,189	\$ 70,704	\$ 69,914
Interest	307,820	303,069	304,104	300,472	258,810	254,922	278,224	272,971
Changes of benefit terms	-	-	-	-	-	-	101,488	-
Differences between expected and actual experience	(163,750)	(111,501)	(181,901)	(106,823)	476,566	(66,486)	(540,538)	-
Changes of assumptions	-	2,867	-	-	235,793	-	-	(10,714)
Benefits payments, including refunds of member contributions	(247,534)	(247,305)	(274,845)	(246,377)	(228,188)	(230,282)	(227,338)	(297,710)
Net change in total pension liability	10,322	75,035	(32,357)	64,693	841,077	45,343	(317,460)	34,461
Total pension liability - beginning	4,464,299	4,389,264	4,421,621	4,356,928	3,515,851	3,470,508	3,787,968	3,753,507
Total pension liability - ending (a)	\$ 4,474,621	\$ 4,464,299	\$ 4,389,264	\$ 4,421,621	\$ 4,356,928	\$ 3,515,851	\$ 3,470,508	\$ 3,787,968
Plan fiduciary net position:								
Contributions - employer	\$ 156,863	\$ 170,652	\$ 156,831	\$ 138,105	\$ 136,147	\$ 149,967	\$ 117,553	\$ 46,299
Contributions - employee	52,533	55,878	51,692	54,286	50,332	45,689	29,050	31,684
Net investment income	836,013	112,449	186,853	213,786	286,739	(863)	59,155	339,383
Benefits payments, including refunds of member contributions	(247,534)	(247,305)	(274,845)	(246,377)	(228,188)	(230,282)	(227,338)	(297,710)
Administrative expense	(3,185)	(3,098)	(2,921)	(2,846)	(2,709)	(2,322)	(2,375)	(2,125)
Other	(9,508)	-	16,916	(1)	(28,614)	4	-	5,471
Net change in plan fiduciary net position	785,182	88,576	134,526	156,953	213,707	(37,807)	(23,955)	123,002
Plan fiduciary net position - beginning	3,080,131	2,991,555	2,857,029	2,700,076	2,486,369	2,524,176	2,548,131	2,425,129
Plan fiduciary net position - ending (b)	\$ 3,865,313	\$ 3,080,131	\$ 2,991,555	\$ 2,857,029	\$ 2,700,076	\$ 2,486,369	\$ 2,524,176	\$ 2,548,131
Town's net pension liability - ending (a) - (b)	\$ 609,308	\$ 1,384,168	\$ 1,397,709	\$ 1,564,592	\$ 1,656,852	\$ 1,029,482	\$ 946,332	\$ 1,239,837
Plan fiduciary net position as a percentage of the total pension liability	86.38%	68.99%	68.16%	64.61%	61.97%	70.72%	72.73%	67.27%
* · · · · · · · · · · · · · · · · · · ·					//			22//0
Covered payroll	\$ 525,328	\$ 558,783	\$ 516,912	\$ 542,863	\$ 503,314	\$ 458,405	\$ 363,141	\$ 385,837
Net pension liability as a percentage of covered payroll	115.99%	247.71%	270.40%	288.21%	329.19%	224.58%	260.60%	321.34%

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

### Required Supplementary Information - Pension Plans Schedule of Town Contributions (1) "Unaudited"

Fiscal Year	2022	2021	2020	2019	2018	2017	2016	2015
Employees' Retirement System Plan Actuarially determined contribution	\$ 302,544	\$ 247,854	\$ 294,002	\$ 254,951	\$ 235,000	\$ 239,770	\$ 234,490	\$ 247,872
Contributions in relation to the actuarially determined contribution	302,544	247,854	294,002	254,951	235,000	239,770	234,490	247,872
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 1,903,841	\$ 1,671,103	\$ 1,931,435	\$ 1,816,545	\$ 1,719,241	\$ 1,756,868	\$ 1,671,269	\$ 1,812,834
Contributions as a percentage of covered payroll	15.89%	14.83%	15.22%	14.03%	13.67%	13.65%	14.03%	13.67%
<u>Teachers' Survivor Benefit Plan</u> Statutorily determined contribution	\$ 2,990	\$ 2,645	\$ 2,894	\$ 3,220	\$ 3,130	\$ 2,822	\$ 2,726	\$ 2,688
Contributions in relation to the statutorily determined contribution	2,990	2,645	2,894	3,220	3,130	2,822	2,726	2,688
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 1,903,841	\$ 1,671,103	\$ 1,931,435	\$ 1,816,545	\$ 1,719,241	\$ 1,756,868	\$ 1,671,269	\$ 1,812,834
Contributions as a percentage of covered payroll	0.16%	0.16%	0.15%	0.18%	0.18%	0.16%	0.16%	0.15%

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

### Required Supplementary Information - Pension Plans Schedule of Town Contributions (1) "Unaudited"

Fiscal Year	 2022	 2021	2020	 2019	 2018	 2017	 2016	 2015
<u>General Employees Plan</u> Actuarially determined contribution	\$ 170,128	\$ 159,105	\$ 158,232	\$ 139,375	\$ 160,968	\$ 143,230	\$ 149,626	\$ 121,957
Contributions in relation to the actuarially determined contribution	170,128	159,105	158,232	139,375	160,968	143,230	149,626	121,957
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 	\$ 
Covered payroll	\$ 1,405,205	\$ 1,342,665	\$ 1,335,305	\$ 1,360,055	\$ 1,374,030	\$ 1,314,885	\$ 1,230,625	\$ 1,170,425
Contributions as a percentage of covered payroll	12.11%	11.85%	11.85%	10.25%	11.72%	10.89%	12.16%	10.42%
<u>Police Officers Plan</u> Actuarially determined contribution	\$ 136,646	\$ 156,863	\$ 170,652	\$ 156,831	\$ 138,105	\$ 136,147	\$ 149,967	\$ 117,553
Contributions in relation to the actuarially determined contribution	136,646	156,863	170,652	156,831	138,105	136,147	149,967	117,553
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 	\$ 
Covered payroll	\$ 448,314	\$ 525,328	\$ 558,783	\$ 516,912	\$ 542,863	\$ 503,314	\$ 458,405	\$ 363,141
Contributions as a percentage of covered payroll	30.48%	29.86%	30.54%	30.34%	25.44%	27.05%	32.71%	32.37%

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

Required Supplementary Information
Other Postemployment Benefit (OPEB) Plan
Schedule of Changes in the Net OPEB Liability and Related Ratios (1)
"Unaudited"

\$ 22,289 7,046 (34,197) 24,386 (16,840)	\$ 26,623 8,372 - 6,661	\$ 20,974 12,851 15,384	\$ 15,805 13,302	\$ 16,252 11,580	\$ 25,109
7,046 (34,197) 24,386 (16,840)	8,372 - 6,661	12,851			
(34,197) 24,386 (16,840)	6,661	,	13,302	11.580	
24,386 (16,840)	- ,	15,384		11,000	12,790
(16,840)	- ,		-	-	-
. , ,		5,041	8,178	(42,597)	16,940
(55.000)	814	6,819	8,056	(8,866)	(16,306)
(65,399)	(52,336)	(36,836)	(38,203)	(51,384)	(48,940
(62,715)	(9,866)	24,233	7,138	(75,015)	(10,407)
368,332	378,198	353,965	346,827	421,842	432,249
\$305,617	\$368,332	\$378,198	\$353,965	\$346,827	\$ 421,842
\$ 66 180	\$ 60.545	¢ 95 114	\$ 46.614	\$ 57.234	\$ 67,394
		\$ 65,114	\$ 40,014	\$ 37,234	\$ 07,394
		460	767	662	509
					(48,940
		, , ,		(31,364)	(40,540)
		_	_		
1,322	17,621	48,738	9,178	6,512	18,963
263,856	246,235	197,497	188,319	181,807	162,844
\$265,178	\$263,856	\$246,235	\$197,497	\$188,319	\$ 181,807
\$ 40,439	\$104,476	\$131,963	\$156,468	\$158,508	\$ 240,035
					42.400
86.77%	71.64%	65.11%	55.80%	54.30%	43.10%
N/A	N/A	N/A	N/A	N/A	N/A
					N/A
	\$ 66,189 \$ 66,189 532 (65,399) - 1,322 263,856 \$ 265,178 \$ 40,439	368,332       378,198         \$305,617       \$368,332         \$66,189       \$69,545         532       412         (65,399)       (52,336)         -       -         1,322       17,621         263,856       246,235         \$263,856       \$263,856         \$40,439       \$104,476         86.77%       71.64%         N/A       N/A	368,332       378,198       353,965         \$305,617       \$368,332       \$378,198         \$66,189       \$69,545       \$85,114         532       412       460         (65,399)       (52,336)       (36,836)         -       -       -         1,322       17,621       48,738         263,856       246,235       197,497         \$265,178       \$263,856       \$246,235         \$40,439       \$104,476       \$131,963         86.77%       71.64%       65.11%         N/A       N/A       N/A	368,332       378,198       353,965       346,827         \$305,617       \$368,332       \$378,198       \$353,965         \$66,189       \$69,545       \$85,114       \$46,614         532       412       460       767         (65,399)       (52,336)       (36,836)       (38,203)         -       -       -       -         1,322       17,621       48,738       9,178         263,856       246,235       197,497       188,319         \$265,178       \$263,856       \$246,235       \$197,497         \$40,439       \$104,476       \$131,963       \$156,468         86.77%       71.64%       65.11%       55.80%         N/A       N/A       N/A       N/A	368,332         378,198         353,965         346,827         421,842           \$305,617         \$368,332         \$378,198         \$353,965         \$346,827           \$66,189         \$69,545         \$85,114         \$46,614         \$57,234           532         412         460         767         662           (65,399)         (52,336)         (36,836)         (38,203)         (51,384)           -         -         -         -         -         -           1,322         17,621         48,738         9,178         6,512           263,856         246,235         197,497         188,319         181,807           \$265,178         \$263,856         \$246,235         \$197,497         \$188,319           \$40,439         \$104,476         \$131,963         \$156,468         \$158,508           86.77%         71.64%         65.11%         55.80%         54.30%           N/A         N/A         N/A         N/A         N/A

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

The notes to the required supplementary information are an integral part of this schedule.

### Required Supplementary Information - Other Postemployment Benefit (OPEB) Plan Schedule of Town Contributions (1) ''Unaudited''

Fiscal Year	2022	2021	2020	2019	2018	2017
OPEB Plan Actuarially determined contribution	N/A	N/A	N/A	N/A	N/A	\$ 36,594
Contributions in relation to the actuarially determined contribution	N/A	N/A	N/A	N/A	N/A	67,394
Contribution deficiency (excess)	N/A	N/A	N/A	N/A	N/A	\$ (30,800)
Covered employee payroll	N/A	N/A	N/A	N/A	N/A	N/A
Contributions as a percentage of covered employee payroll	N/A	N/A	N/A	N/A	N/A	N/A

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

Required Supplementary Information - Other Postemployment Benefit (OPEB) Plan Schedule of Investment Returns (1) "Unaudited"

Fiscal Year	2022	2021	2020	2019	2018	2017
OPEB Plan Annual money-weighted rate of return, net of investment expense	0.24%	0.19%	0.21%	0.40%	0.40%	0.40%

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

Notes to Required Supplementary Information June 30, 2022

#### NOTE 1 - BUDGETARY DATA AND BUDGETARY COMPLIANCE

The Town has formally established budgetary accounting control for its General Fund and the School Unrestricted Fund, which is a Special Revenue Fund. The American Rescue Plan Fund, which is also a Special Revenue Fund, is not legally required to adopt a budget. All budget requests must be submitted to the Town Council by March 1. The Town Council shall obtain from the head of each department, office and agency estimates of its revenues and expenditures and supporting data as it may request. The Town Council's proposed budget shall show all anticipated revenues and all proposed expenditures. The Town Council shall hold a public hearing on its preliminary recommended budget, prior to its adoption, at least 30 days prior to the Annual Financial Town Meeting. The Town Council shall adopt its recommended budget for presentation at the Annual Financial Town Meeting not later than fifteen days preceding its date. The recommended budget is approved or amended by the voters at the Annual Financial Town Meeting. The General Fund and School Unrestricted Fund annual operating budget amounts are supported by revenue estimates and take into account the elimination of accumulated deficits and the re-appropriation of accumulated surpluses to the extent necessary. The legal level of control for the General Fund is at the department level and the School Unrestricted Fund is at the fund level. Amendments that would change the total appropriation must be approved by the voters at a Financial Town Meeting. There were no supplemental budgetary appropriations in fiscal year 2022. Appropriations which are not expended or encumbered lapse at year end.

The General Fund and School Unrestricted Fund budgets are in conformity with the legally enacted budgetary basis, which is not in conformity with generally accepted accounting principles. The budget to actual presentations for these funds are reflected on the budgetary basis. The difference between the budgetary basis and the generally accepted accounting principles basis is explained below.

Explanation of Differences between Budgetary Revenues and Other Financing Sources and Expenditures and Other Financing Uses and GAAP Revenues and Other Financing Sources and Expenditures and Other Financing Uses

Revenues and Other Financing Sources Actual amounts (budgetary basis)	General Fund \$16,009,801	School Unrestricted Fund \$4,792,987
Differences – budget to GAAP: The pension contributions made to the Employees Retirement System by the State on behalf of the Town of Foster are not reported as budgetary revenue but are a current year revenue for financial reporting purposes.	-	194,835
Transfers in are reported as a reduction of budgetary expenditures for budgetary purposes but are reported as transfers in for financial reporting purposes.	900,000	-
Unbudgeted revenues are not reported for budgetary purposes but are included for financial reporting purposes.	2,204	-

Notes to Required Supplementary Information June 30, 2022

Revenues and Other Financing Sources (Continued)	General Fund	School Unrestricted Fund
The appropriated use of fund balance is reported as a revenue for budgetary purposes but is not reported as a revenue for financial reporting purposes.	(171,000)	
Total revenues and other financing sources as reported on the statement of revenues, expenditures and changes in fund balances – governmental funds	\$16,741,005	\$4,987,822
Expenditures and Other Financing Uses Actual amounts (budgetary basis)	General Fund \$14,479,721	School Unrestricted Fund \$4,533,562
Differences – budget to GAAP: Capital appropriations carried over and budgeted reserves continue in force until the purpose for which it was established is accomplished or abandoned. Capital appropriations carried over and reserves are reported as a budgetary expenditure in the year budgeted but are not reported as a current year expenditure for financial reporting purposes.	(880,276)	ф <del>1</del> ,333,302
Unbudgeted expenditures are not reported for budgetary purposes but are reported for financial reporting purposes.	539,227	-
Transfers in are reported as a reduction of budgetary expenditures for budgetary purposes but are reported as transfers in for financial reporting purposes.	900,000	-
The pension contributions made to the Employees Retirement System by the State on behalf of the Town of Foster are not reported as a budgetary expenditure but are reported as a current year expenditure for financial reporting purposes.	<u>-</u>	194,835
Total expenditures and other financing uses as reported in the statement of revenues, expenditures and changes in fund balances – governmental funds	\$15,038,672	\$4,728,397

#### Notes to Required Supplementary Information June 30, 2022

#### **NOTE 2 – PENSION PLANS**

The net pension liability (asset) amounts presented as of the June 30, 2022 were determined as part of actuarial valuations performed as of June 30, 2020 and rolled forward to June 30, 2021, the measurement date. Additional information, including actuarial methods and assumptions, is presented in Note 16 A, B, and C to the financial statements.

The net pension liability (asset) amounts presented for each fiscal year were determined as of the June 30 measurement date prior to the fiscal year-end.

The following summarizes the more significant changes in assumptions and benefits and were reflected in the determination of the net pension liability (asset) as of the:

#### June 30, 2020 measurement date -

- Updated the underlying mortality tables from the RP-2014 set of tables to the public sector-based PUB (10) tables.
- Increased slightly the probabilities of turnover.
- Decreased slightly the probabilities of retirement.
- Modified slightly the probabilities of disability, including adding material incidence of disability for members in the age ranges that historically have been eligible to retire but under prospective provisions are not.

#### June 30, 2017 measurement date -

- Decreased the general inflation assumption from 2.75% to 2.50%.
- Decreased the nominal investment return assumption from 7.50% to 7.00%.
- Decreased the general wage growth assumption from 3.25% to 3.00%.
- Decreased salary increase assumptions.
- Updated the post-retirement mortality tables to variants of the RP-2014 table. For the improvement scale, update to the ultimate rates of the MP-2016 projection scale.

#### June 30, 2015 measurement date -

The net pension liability for the ERS and MERS plans reflects changes in benefits resulting from the settlement of litigation challenging the various pension reform measures enacted in previous years by the General Assembly. The final settlement approved by the Court on July 8, 2015 also included enactment of the pension settlement provisions by the General Assembly. These amended benefit provisions are summarized below:

• Employees with more than 20 years of service on July 1, 2012 will increase their employee contribution rates to 11% for state employees and municipal general employees will contribute 8.25% (9.25% for units with a COLA provision) and participate solely in the defined benefit plan going forward – service credit accruals will increase from 1% to 2% per year.

### TOWN OF FOSTER, RHODE ISLAND Notes to Required Supplementary Information June 30, 2022

- Members are eligible to retire upon the attainment of: age 65 with 30 years of service, 64 with 31 years of service, 63 with 32 years of service, or 62 with 33 years of service. Members may retire earlier if their RIRSA date is earlier or are eligible under a transition rule.
- MERS public safety employees may retire at age 50 with 25 years of service, or any age with 27 years of service. MERS public safety employees will contribute 9.00% (10.00% for units with a COLA provision).
- Employees with more than 10 but less than 20 years of service on July 1, 2012 will receive an increased employer contribution to the defined contribution plan. Also, members who earn less than \$35,000 per year will not be required to pay the administrative fees to the defined contribution plan.
- Members who retired from a COLA eligible plan before July 1, 2012 will receive a onetime cost of living adjustment of 2% of the first \$25,000 paid as soon as administratively possible.
- Retirees as of June 30, 2015 will receive two \$500 stipends; the interim cost of living increases will occur at 4-year rather than 5-year intervals.
- The COLA formula was adjusted to: 50% of the COLA is calculated by taking the previous 5-year average investment return, less 5.5% (5yr Return 5.5%, with a maximum of 4%) and 50% calculated using previous year's CPI-U (maximum of 3%) for a total maximum COLA of 3.5%. This COLA is calculated on the first \$25,855, effective 01/01/16, and indexed as of that date as well. (The indexing formula is run annually regardless of funding level each year.)
- Minor adjustments were made to the actuarial reduction for employees choosing to retire early.

The employee and employer contribution rates for the Teachers' Survivors Benefit Plan were applied to the first \$11,500 of member salary for fiscal year 2018. In fiscal year 2017 and prior years, the rate was applied to salary up to \$9,600.

Employers participating in the Employees' Retirement System are required by RI General Laws, Section 36-10-2, to contribute an actuarially determined contribution rate each year. Employers participating in the Teachers' Survivors Benefit Plan contribute at a rate established by RI General Laws, 16-16-35. Employers participating in the Municipal Employees' Retirement System are required by RI General Laws, Section 45-21-42, to contribute an actuarially determined contribution rate each year.

The schedules are intended to present ten years of data. Additional years of data will be presented as they become available.

## TOWN OF FOSTER, RHODE ISLAND Notes to Required Supplementary Information June 30, 2022

#### **NOTE 3 – OPEB PLAN**

The actuarial methods and assumptions used to calculate the total OPEB liability are described in Note 15 to the financial statements.

The net OPEB liability amount presented for each fiscal year was determined as of the fiscal year-end.

The schedules are intended to present ten years of data. Additional years of data will be presented as they become available.

#### **Actuarially Determined Contributions:**

Actuarially determined contributions were not calculated for fiscal years 2022, 2021, 2020, 2019 and 2018 and are, therefore, not presented.

# OTHER SUPPLEMENTARY INFORMATION

The information provided herein contains schedules which the Town deems necessary to provide additional disclosures.

#### THIS SECTION CONTAINS THE FOLLOWING:

Combining Fund Financial Statements for Nonmajor Governmental Funds

Other Supplementary Information

Nonmajor Governmental Funds Combining Balance Sheet June 30, 2022

ACCETC		Town Special Revenue Funds	İ	School Special Revenue Funds	( F	School Capital Reserve Fund		Total Ionmajor vernmental Funds
ASSETS Cash	\$	267,814	\$	44,418	\$		\$	312,232
Due from federal and state governments	φ	474	φ	187,457	φ	_	Ф	187,931
Other receivables, net		31,883		107,437		_		31,883
Due from other funds		198,852		22,960		38,957		260,769
Total assets	\$	499,023	\$	254,835	\$	38,957	\$	792,815
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities								
Accounts payable and accrued expenditures	\$	794	\$	29,380	\$	38,957	\$	69,131
Due to other funds	-	5,936	-	188,674	Ť	-	-	194,610
Total liabilities		6,730		218,054		38,957		263,741
Deferred inflows of resources								
Unavailable-loans		31,883						31,883
Total deferred inflows of resources		31,883						31,883
Fund balances								
Restricted for:								
Education programs		-		36,781		-		36,781
Historical records preservation		88,960		-		-		88,960
Health and welfare programs		95,284		-		-		95,284
Public safety programs		132,568		-		-		132,568
Other programs		64,525		-		-		64,525
Committed for:		12 450						12 450
Townhouse maintenance		13,458		-		-		13,458
Recycling programs		14,519		-		-		14,519
Open space and conservation  Total fund balances		51,096 460,410		36,781				51,096 497,191
1 otat juna vatances		400,410		30,/81				497,191
Total liabilities, deferred inflows of resources,								
and fund balances	\$	499,023	\$	254,835	\$	38,957	\$	792,815

#### Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended June 30, 2022

	To Spe Reve Fu	cial enue	F	School Special Revenue Funds	Co Re	chool apital eserve Fund	Total Ionmajor vernmental Funds
Revenues		o		<b></b>			****
Intergovernmental and departmental revenue	\$	85,457	\$	523,510	\$	-	\$ 608,967
Interest on investments		222		-		-	222
Other revenue		54,789		1,167			 55,956
Total revenues	1	40,468		524,677			 665,145
Expenditures							
Current:							
Legislative, judicial and general administrative		6,048		-		-	6,048
Health and welfare		19,486		-		-	19,486
Public safety		3,479		-		-	3,479
Public works		6,883		-		-	6,883
Education		-		385,373		-	385,373
Food service		-		125,654		-	125,654
Capital outlay		25.006		511.027		38,957	 38,957
Total expenditures	-	35,896		511,027		38,957	 585,880
Excess (deficiency) of revenues over (under) expenditures							
before other financing sources	1	04,572		13,650	-	(38,957)	 79,265
Other financing sources		2.500				20.057	41 457
Transfers in		2,500				38,957	 41,457
Total other financing sources		2,500				38,957	 41,457
Net change in fund balance	1	07,072		13,650		-	120,722
Fund balances - beginning of year	3	353,338		23,131		-	376,469
Fund balances - end of year	\$ 4	60,410	\$	36,781	\$	_	\$ 497,191

TOWN OF FOSTER, RHODE ISLAND

Town Special Revenue Funds

Combining Balance Sheet June 30, 2022

ASSETS Cash Due from federal and state governments Other receivables, net	Community Development Block Grant  \$ 54,798 - 31,883	Historical Records \$ 11,322	Technology Recording Fee  \$ 77,052	<i>DARE</i> \$ 4,465	* - 474	RI Resource Recovery Grant \$ 25,148	* 13,458	Payments In Lieu of Land \$ 42,452
Due from other funds	e 06.601	89	497	<u> </u>	- 47.4		e 12.459	8,644
Total assets	\$ 86,681	\$ 11,411	\$ 77,549	\$ 4,465	\$ 474	\$ 25,148	\$ 13,458	\$ 51,096
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities								
Accounts payable and accrued expenditures	\$ -	\$ -	\$ -	\$ -	\$ 129	\$ 665	\$ -	\$ -
Due to other funds					345	5,591		
Total liabilities					474	6,256		
Deferred inflows of resources								
Unavailable-loans	31,883	-	-	-	-	-	-	_
Total deferred inflows of resources	31,883					<u> </u>		
Fund balances Restricted for:								
Historical records preservation	-	11,411	77,549	-	-	-	-	-
Health and welfare programs	54,798	-	-	-	-	-	-	-
Public safety programs	-	-	-	4,465	-	<del>-</del>	-	-
Other programs	-	-	-	-	-	4,373	-	-
Committed for:							12 450	
Townhouse maintenance	-	-	-	-	-	14.510	13,458	-
Recycling programs	-	-	-	-	-	14,519	-	51,096
Open space and conservation  Total fund balances	54,798	11,411	77,549	4,465		18,892	13,458	51,096
Total liabilities, deferred inflows of resources,	34,170	11,411	11,549	4,403		10,092	13,430	31,070
and fund balances	\$ 86,681	\$ 11,411	\$ 77,549	\$ 4,465	\$ 474	\$ 25,148	\$ 13,458	\$ 51,096

(Continued)

Town Special Revenue Funds
Combining Balance Sheet (Continued)
June 30, 2022

A CONTINUE	<u>EMA</u>		ın Services ial Needs		Police stricted	<u>LES</u>	<u>SO</u>		ederal rfeiture	Misc	Other cellaneous Grants		Total
ASSETS	¢	¢.	20.110	¢		¢.		ø		¢		¢	267.014
Cash  Due from foderal and state community	\$ -	\$	39,119	\$	-	\$	-	\$	-	\$	-	\$	267,814 474
Due from federal and state governments	-		-		-		-		-		-		
Other receivables, net	-		1 267		2.502	-62	-		2 6 4 4				31,883
Due from other funds	59,067	Φ.	1,367	Ф.	2,582		,810	•	2,644	Ф.	60,152	•	198,852
Total assets	\$ 59,067	\$	40,486	\$	2,582	\$ 63	,810	\$	2,644	\$	60,152	\$	499,023
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities													
Accounts payable and accrued expenditures	\$ -	\$	_	\$	_	\$	_	\$	_	\$	_	\$	794
Due to other funds	-	*	_	-	_	7	_	-	_	-	_	-	5,936
Total liabilities			-		-		-		-		-		6,730
Deferred inflows of resources													
Unavailable-loans													31,883
Total deferred inflows of resources													31,883
Fund balances													
Restricted for:													
Historical records preservation	_		_		_		_		_		_		88,960
Health and welfare programs	_		40,486		_		_		_		_		95,284
Public safety programs	59,067		-		2,582	63	,810		2,644		_		132,568
Other programs	, -		-		· -		_		-		60,152		64,525
Committed for:													
Townhouse maintenance	-		-		-		-		-		-		13,458
Recycling programs	-		-		-		-		-		-		14,519
Open space and conservation	-		_		_		_		_		_		51,096
Total fund balances	59,067	-	40,486		2,582	63	,810		2,644	-	60,152		460,410
Total liabilities, deferred inflows of resources,		-								-			
and fund balances	\$ 59,067	\$	40,486	\$	2,582	\$ 63	,810	\$	2,644	\$	60,152	\$	499,023

Town Special Revenue Funds
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
For the Fiscal Year Ended June 30, 2022

	Community Development Block Grant	Historical Records	Technology Recording Fee	DARE	RIPTIDE	RI Resource Recovery Grant	Townhouse Trust	Payments In Lieu of Land
Revenues	Φ.	ф. 1.0 <i>c</i> 0	<b>*</b> 7.634	Φ.	<b>A.</b> 1.401	Φ.	Φ.	Φ 0.010
Intergovernmental and departmental revenues	\$ -	\$ 1,069	\$ 5,624	\$ -	\$ 1,421	\$ -	\$ -	\$ 8,010
Interest on investments	- 	11	74	-	_	2.054	8	129
Other revenue	5,800	1.000			1 421	2,954		- 0.120
Total revenues	5,800	1,080	5,698		1,421	2,954	8	8,139
Expenditures								
Current:								
Legislative, judicial and general administrative	-	-	-	-	-	-	-	4,061
Health and welfare	-	-	-	-	- 1 401	-	-	-
Public safety	-	-	-	-	1,421	1 (72	-	-
Public works					1 401	1,673		4.061
Total expenditures					1,421	1,673		4,061
Excess of revenues over expenditures								
before other financing sources	5,800	1,080	5,698			1,281	8	4,078
Other financing sources								
Transfer in	-	-	-	-	-	-	2,500	-
Total other financing sources			-				2,500	
Net change in fund balance	5,800	1,080	5,698	-	-	1,281	2,508	4,078
Fund balances - beginning of year	48,998	10,331	71,851	4,465	-	17,611	10,950	47,018
Fund balances - end of year	\$ 54,798	\$ 11,411	\$ 77,549	\$ 4,465	\$ -	\$ 18,892	\$ 13,458	\$ 51,096

(Continued)

Town Special Revenue Funds Revenues, Expenditures and Changes in Fund Balances (Continua

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) For the Fiscal Year Ended June 30, 2022

P	EMA	Human Services Special Needs	Police Restricted	LESO	Federal Forfeiture	Other Miscellaneous Grants	Total
Revenues Intergovernmental and departmental revenues	\$ 15,000	\$ 8,593	\$ 2,000	\$ -	\$ 510	\$ 43,230	\$ 85.457
Interest on investments	\$ 13,000	Ф 0,393	\$ 2,000	ф - -	\$ 510	\$ 45,230	\$ 65,457 222
Other revenue	_	21,916	_	_	_	24,119	54,789
Total revenues	15,000	30,509	2,000		510	67,349	140,468
Expenditures							
Current:							
Legislative, judicial and general administrative	_	_	-	_	_	1,987	6,048
Health and welfare	-	19,486	-	_	-	-	19,486
Public safety	1,047	· -	1,011	-	-	-	3,479
Public works		<u></u> _				5,210	6,883
Total expenditures	1,047	19,486	1,011	-		7,197	35,896
Excess of revenues over expenditures							
before other financing sources	13,953	11,023	989		510	60,152	104,572
Other financing sources							
Transfer in	-	-	-	_	-	-	2,500
Total other financing sources		-					2,500
Net change in fund balance	13,953	11,023	989	-	510	60,152	107,072
Fund balances - beginning of year	45,114	29,463	1,593	63,810	2,134	-	353,338
Fund balances - end of year	\$ 59,067	\$ 40,486	\$ 2,582	\$ 63,810	\$ 2,644	\$ 60,152	\$ 460,410

School Special Revenue Funds Combining Balance Sheet June 30, 2022

	 Title I	Title II	E,	SSER II	Preso	chool_	ID. Par		 tudent tivities	Rural Grant	School Lunch
ASSETS											
Cash	\$ -	\$ -	\$	-	\$	-	\$	-	\$ 1,909	\$ -	\$ 42,509
Due from federal and state governments	30,123	8,031		98,308		-		-	-	17,461	11,878
Due from other funds	 -	-								 -	 16,735
Total assets	\$ 30,123	\$ 8,031	\$	98,308	\$	-	\$	-	\$ 1,909	\$ 17,461	\$ 71,122
LIABILITIES AND FUND BALANCES Liabilities Accounts payable and accrued expenditures Due to other funds Total liabilities	\$ 1,894 28,229 30,123	\$ 359 7,672 8,031	\$	5,146 93,162 98,308	\$	- - -	\$	- - -	\$ - - - -	\$ - 17,461 17,461	\$ 21,981 20,494 42,475
Fund balances											
Restricted for education	-	-		-		-		-	1,909	-	28,647
Total fund balances	 	-		-		_		_	1,909	 	28,647
Total liabilities and fund balances	\$ 30,123	\$ 8,031	\$	98,308	\$		\$		\$ 1,909	\$ 17,461	\$ 71,122

(Continued)

School Special Revenue Funds Combining Balance Sheet (Continued) June 30, 2022

	Title 		CAST Student Art		RI Foundation		Dixon Donation		Xmas in the Valley		Total
ASSETS											
Cash	\$	-	\$ -	\$	-	\$	-	\$	-	\$	44,418
Due from federal and state governments		21,656	-		-		-		-		187,457
Due from other funds		-	1,469		3,100		255		1,401		22,960
Total assets	\$	21,656	\$ 1,469	\$	3,100	\$	255	\$	1,401	\$	254,835
LIABILITIES AND FUND BALANCES Liabilities Accounts payable and accrued expenditures Due to other funds Total liabilities	\$	21,656 21,656	\$ - - -	\$	- - -	\$	- - -	\$	- - -	\$	29,380 188,674 218,054
Fund balances											
Restricted for education		-	1,469		3,100		255		1,401		36,781
Total fund balances		-	1,469		3,100		255		1,401		36,781
Total liabilities and fund balances	\$	21,656	\$ 1,469	\$	3,100	\$	255	\$	1,401	\$	254,835

School Special Revenue Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ending June 30, 2022

	•	Title I	Title II	Ε	SSER II	Pre	eschool	IDEA Part B	 tudent ctivities	Rural Grant	School Lunch
Revenues			 		,						 
Intergovernmental and departmental revenue	\$	55,867	\$ 13,843	\$	179,419	\$	1,742	\$ 90,694	\$ -	\$ 17,461	\$ 141,021
Other revenue			 						1,167	 _	 
Total revenues		55,867	13,843		179,419		1,742	90,694	1,167	17,461	 141,021
Expenditures											
Education		55,867	13,843		179,419		1,742	90,694	2,884	17,461	-
Food service		-	-		_		-	-	-	-	125,654
Total expenditures		55,867	13,843		179,419		1,742	90,694	2,884	17,461	125,654
Net change in fund balance		-	-		-		-	-	(1,717)	-	15,367
Fund balances - beginning of year		-	-		-		-	-	3,626	-	13,280
Fund balances - end of year	\$	-	\$ _	\$		\$		\$ 	\$ 1,909	\$ 	\$ 28,647

(Continued)

School Special Revenue Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) For the Fiscal Year Ending June 30, 2022

	Title IV	CAST lent Art	Fou	RI Indation	ixon ıation	mas in Valley	Total
Revenues	 				 	 	 
Intergovernmental and departmental revenue	\$ 23,463	\$ -	\$	-	\$ -	\$ -	\$ 523,510
Other revenue	-	-		-	-	-	1,167
Total revenues	 23,463	-		-	-	 -	 524,677
Expenditures  Education  Food service  Total expenditures	 23,463	 - - -		- - -	 - - -	 - - -	 385,373 125,654 511,027
Net change in fund balance	-	-		-	-	-	13,650
Fund balances - beginning of year	-	1,469		3,100	255	1,401	23,131
Fund balances - end of year	\$ 	\$ 1,469	\$	3,100	\$ 255	\$ 1,401	\$ 36,781

Tax Collector's Annual Report For the Fiscal Year Ended June 30, 2022

Fiscal Year End	Balance 6/30/2021	urrent Year Assessment		lditions	Ab	atements	v	funds and justments	Amount to be Collected		Collections	Balance 5/30/2022
2022	\$ -	\$ 13,648,683	\$	11,781	\$	31,159	\$	(51,443)	13,577,862	\$	13,096,652	\$ 481,210
2021	477,744	-		79		2,919		53,493	528,397		359,417	168,980
2020	186,895	-		148		7,650		752	180,145		94,159	85,986
2019	80,061	-		-		52		-	80,009		24,659	55,350
2018	60,651	-		-		63		1,362	61,950		15,938	46,012
2017	59,559	-		-		45		-	59,514		6,272	53,242
2016	53,952	-		-		-		-	53,952		4,440	49,512
2015	37,172	-		-		-		-	37,172		3,116	34,056
2014	26,208	-		_		_		-	26,208		92	26,116
2013	28,314	-		-		-		-	28,314		677	27,637
2012	29,362	-		-		-		-	29,362		775	28,587
2011	22,676	-		-		3,947		200	18,929		200	18,729
2010	5,918	-		-		-		-	5,918		-	5,918
2009	5,653	-		-		-		-	5,653		-	5,653
	\$ 1,074,165	\$ 13,648,683	\$	12,008	\$	45,835	\$	4,364	\$ 14,693,385	\$	13,606,397	\$ 1,086,988
Value by Categor Description of Pro				Assessed luations		Levy			Reconciliation of Property Tax Rev	enue		\$ 13,606,397
Real Property Motor Vehicles Tangible and Pers	onal Property		2	25,432,420 41,780,556 10,475,354		3,346,728 1,253,417 307,556			Adjustments and r Add: Revenue coll subsequent to fisca	ected (		
<b>Total</b> Exemptions and fr	rozen property			77,688,330 19,277,175)		4,907,701 (1,259,018)			ending June 30, 20	)22		274,187
Net assessed valu	e		\$ 65	58,411,155	\$ 1	3,648,683			Less: Prior year re 60 days subsequent ended June 30, 202	t to fis		(191,913)
									Prepaid taxes June	30, 20	)22	(40,896)
									Prepaid taxes June	30, 20	021	47,229
									Refunds			 (6,532)
									Current year prop tax revenue	erty		\$ 13,688,472

Tax Collector's Annual Report (Continued) For the Fiscal Year Ended June 30, 2022

# Fiscal Year 2022 Cash Collection Summary

Fiscal <u>Year</u>	Collecto 60	August 2021 tions Subject day FY 21 Accrual	September 2021- June 2022 <u>Collections</u>	tal FY 2022 h Collections	Collec to 60	August 2022 tions Subject day FY 22 Accrual
2022	\$	-	\$ 13,096,652	\$ 13,096,652	\$	208,938
2021		133,080	226,337	359,417		44,888
2020		45,989	48,170	94,159		13,352
2019		5,174	19,485	24,659		5,836
2018		7,266	8,672	15,938		121
2017		190	6,082	6,272		438
2016		155	4,285	4,440		511
2015		17	3,099	3,116		-
2014		14	78	92		103
2013		28	649	677		-
2012		-	775	775		-
2011		-	200	200		-
2010		-	-	-		-
2009		-		-		-
	\$	191,913	\$ 13,414,484	\$ 13,606,397	\$	274,187

Schedule of Unrestricted Fund - Fund Balance - Restricted for Education Programs
June 30, 2022

# Restricted for Education:

Capital reserve balance per internal School Committee policy	\$ 1,322,467
Maximum balance per internal School Committee policy	183,176
Total	\$ 1,505,643

### OTHER SUPPLEMENTARY INFORMATION

The Annual Supplemental Transparency Report Schedules required by the State of Rhode Island General Law § 45-12-22.2 and § 44-35-10

Annual Supplemental Transparency Report (MTP2) - Revenue

Annual Supplemental Transparency Report (MTP2) - Expenditures

Combining Schedule of Reportable Government Services with Reconciliation to MTP2 - Municipal

Combining Schedule of Reportable Government Services with Reconciliation to MTP2 - Education Department

Notes to Supplementary Information - Annual Supplemental Transparency Report (MTP2)

# Town of Foster Annual Supplemental Transparency Report (MTP2) Fiscal Year Ended June 30, 2022

		Education
<u>REVENUE</u>	Municipal	Department
Current Year Levy Tax Collection	\$ 13,267,223	\$ -
Last Year's Levy Tax Collection	315,263	-
Prior Years Property Tax Collection	105,986	_
Interest & Penalty	156,369	_
PILOT & Tax Treaty (excluded from levy) Collection	-	_
Other Local Property Taxes	-	-
Licenses and Permits	9,899	-
Fines and Forfeitures	44,035	-
Investment Income	13,940	-
Departmental	224,803	-
Rescue Run Revenue	-	_
Police & Fire Detail	40,430	_
Other Local Non-Property Tax Revenues	15,365	-
Tuition	-	-
Impact Aid	-	-
Medicaid	-	41,874
Federal Stabilization Funds	-	-
Federal Food Service Reimbursement	-	139,325
CDBG	-	-
COPS Grants	-	-
SAFER Grants	-	-
Other Federal Aid Funds	-	382,489
COVID - ESSER	-	-
COVID - CRF	-	-
COVID - CDBG COVID - FEMA	-	-
COVID - PENIA  COVID - Other	-	-
COVID - Other	993,155	_
MV Excise Tax Reimbursement	74,174	_
State PILOT Program		-
Distressed Community Relief Fund	-	-
Library Resource Aid	-	-
Library Construction Aid	-	-
Public Service Corporation Tax	58,498	-
Meals & Beverage Tax / Hotel Tax	24,656	-
LEA Aid	-	1,093,628
Group Home	-	-
Housing Aid Capital Projects	-	-
Housing Aid Bonded Debt	-	-
State Food Service Revenue	-	1,696
Incentive Aid	-	-
Property Revaluation Reimbursement	-	-
Other State Revenue	- 042.747	-
Motor Vehicle Phase Out	842,747	- 
Other Revenue  Local Appropriation for Education	-	51,151 3,607,501
Regional Appropriation for Education	_	3,007,301
Supplemental Appropriation for Education	- -	_
Regional Supplemental Appropriation for Education	_	_
Other Education Appropriation	-	-
Rounding	-	-
Total Revenue	\$ 16,186,543	\$ 5,317,664
Financing Sources: Transfer from Canital Funds	\$ 688,047	\$ -
Financing Sources: Transfer from Capital Funds Financing Sources: Transfer from Other Funds	\$ 688,047 -	- -
Financing Sources: Debt Proceeds	- -	- -
Financing Sources: Other	<u>-</u>	-
Rounding	-	_
Total Other Financing Sources	\$ 688,047	\$ -
<u> </u>		

#### Town of Foster Annual Supplemental Transparency Report (MTP2) Fiscal Year Ended June 30, 2022

<u>EXPENDITURES</u>		neral rnment	F	Finance	Social ervices	ralized IT	ı	Planning	Libi	aries	Public Works	Parks Re			Police partment
Compensation- Group A	\$ :	210,733	\$	213,481	\$ 25,524	\$ -	\$	110,427	\$		\$ 361,606	\$	2,500	\$	527,866
Compensation - Group B		-		-	-	-		-		-	-		-		-
Compensation - Group C		-		-	-	-		-		-	-		-		-
Compensation -Volunteer		-		-	-	-		-		-	-		-		-
Overtime- Group A		-		-	-	-		-		-	21,841		-		181,393
Overtime - Group B		-		-	-	-		-		-	-		-		-
Overtime - Group C		-		-	-	-		-		-	-		-		-
Police & Fire Detail		-		-	-	-		-		-	-		-		32,297
Active Medical Insurance - Group A		38,194		12,970	-	-		1,500		-	80,921		-		93,154
Active Medical Insurance- Group B		-		-	-	-		-		-	-		-		-
Active Medical Insurance- Group C		-		-	-	-		-		-	-		-		-
Active Dental insurance- Group A		1,666		475	-	-		-		-	3,311		-		3,817
Active Dental Insurance- Group B		-		-	-	-		-		-	-		-		-
Active Dental Insurance- Group C		-		-	-	-		-		-	-		-		-
Payroll Taxes		15,393		16,808	1,953	-		8,739		-	28,381		192		53,014
Life Insurance		228		157	46	-		75		-	348		-		335
State Defined Contribution- Group A		1,884		1,973	225	-		666		-	2,288		-		-
State Defined Contribution - Group B		-		-	-	-		-		-	-		-		-
State Defined Contribution - Group C		-		-	-	-		-		-	-		-		-
Other Benefits- Group A		2,500		570	570	-		1,140		-	31,104		-		6,656
Other Benefits- Group B		-		-	-	-		-		-	-		-		-
Other Benefits- Group C		-		-	-	-		-		-	-		-		-
Local Defined Benefit Pension- Group A		-		-	-	-		-		-	-		-		-
Local Defined Benefit Pension - Group B		-		-	-	-		-		-	-		-		-
Local Defined Benefit Pension - Group C		-		-	-	-		-		-	-		-		-
State Defined Benefit Pension- Group A		23,125		23,894	2,717	-		8,064		-	41,718		-		136,837
State Defined Benefit Pension - Group B		-		-	-	-		-		-	-		-		-
State Defined Benefit Pension - Group C		-		-	-	-		-		-	-		-		-
Other Defined Benefit / Contribution		-		-	-	-		-		-	-		-		-
Purchased Services		112,980		38,035	292	-		7,587		-	47,090		540		47,899
Materials/Supplies		9,162		4,191	-	-		-		-	3,619		974		2,808
Software Licenses		24,196		23,732	-	-		10,751		-	-		-		27,428
Capital Outlays		33,823		-	-	-		-		-	345,714	4	3,155		141,621
Insurance		81,033		-	-	-		-		-	-		-		-
Maintenance		-		-	-	-		-		-	60,402		581		-
Vehicle Operations		-		-	-	-		-		-	146,380		-		28,047
Utilities		11,603		7,085	1,998	-		1,797		-	20,329		3,736		18,934
Contingency		-		-	-	-		-		-	-		-		-
Street Lighting		-		-	-	-		-		-	-		-		-
Revaluation		-		-	-	-		-		-	-		-		-
Snow Removal-Raw Material & External Contracts		-		-	-	-		-		-	38,510		-		-
Trash Removal & Recycling		-		-	-	-		-		-	272,281		-		-
Claims & Settlements		200,000		-	-	-		-		-	-		-		-
Community Support		30,350		-	-	-		-		-	-		-		-
Other Operation Expenditures		9,978		15,124	1,116	-		10,211	1	67,341	151,423	1	3,808		21,222
Tipping Fees		-		-	-	-		-		-	109,016		-		-
Local Appropriation for Education		-		-	-	-		-		-	-		-		-
Regional Appropriation for Education		-		-	-	-		-		-	-		-		-
Supplemental Appropriation for Education		-		-	-	-		-		-	-		-		-
Regional Supplemental Appropriation for Education		-		-	-	-		-		-	-		-		-
Other Education Appropriation		-		-	-	-		-		-	-		-		-
Municipal Debt- Principal		-		-	-	-		-		-	-		-		-
Municipal Debt- Interest		-		-	-	-		-		-	-		-		-
School Debt- Principal		-		-	-	-		-		-	-		-		-
School Debt- Interest		-		-	-	-		-		-	-		-		-
Retiree Medical Insurance- Total		-		-	-	-		-		-	-		-		-
Retiree Dental Insurance- Total		-		-	-	-		-		-	-		-		-
OPEB Contribution- Total		-		-	-	-		-		-	-		-		-
Rounding		-		-	-	-		-			-		-		
Total Expenditures	\$ :	806,848	\$	358,495	\$ 34,441	\$ -	\$	160,957	\$ 1	.67,341	\$ 1,766,282	\$ 6	5,486	\$ 1	1,323,328

# Town of Foster Annual Supplemental Transparency Report (MTP2) Fiscal Year Ended June 30, 2022

<u>expenditures</u>	Fire Department	Centralized Dispatch	Public Safety Other	Education Appropriation	Debt	ОРЕВ	Total Municipal	Education Department
Compensation- Group A	\$ -	\$ 217,708	\$ 5,500	\$ -	\$ - \$	-	\$ 1,675,345	\$ 1,873,111
Compensation - Group B	· ·	-	-	-		-	-	232,652
Compensation - Group C	-	-	-	-	-	-	-	417,224
Compensation -Volunteer	-	-	-	-	-	-	-	-
Overtime- Group A	-	36,294	-	-	-	-	239,528	-
Overtime - Group B	-	-	-	-	-	-	-	1 104
Overtime - Group C Police & Fire Detail	-	-	-	-	-	-	- 32,297	1,184
Active Medical Insurance - Group A	_	37,841	_	_		_	264,580	283,958
Active Medical Insurance- Group B	-	-	-	-	-	-	-	21,703
Active Medical Insurance- Group C	-	-	-	-	-	-	-	199,257
Active Dental insurance- Group A	-	2,386	-	-	-	-	11,655	11,448
Active Dental Insurance- Group B	-	-	-	-	-	-	-	1,914
Active Dental Insurance- Group C	-	-	-	-	-	-	-	9,808
Payroll Taxes	-	18,734	433	-	-	-	143,647	75,759
Life Insurance	-	298	-	-	-	-	1,487	3,252
State Defined Contribution- Group A	-	902	-	-	-	-	7,938	42,226
State Defined Contribution - Group B	-	-	-	-	-	-	-	3,775
State Defined Contribution - Group C	-	-	-	-	-	-	-	4,167
Other Benefits- Group A	-	3,400	-	-	-	-	45,940	2,990
Other Benefits- Group B	-	-	-	-	-	-	-	-
Other Benefits- Group C	-	-		-	-	-	-	-
Local Defined Benefit Pension- Group A Local Defined Benefit Pension - Group B	-	-	-	-	-	-	-	-
Local Defined Benefit Pension - Group C	-	-	-	-	-	-	-	-
State Defined Benefit Pension- Group A	-	17,133		-	-	-	253,488	280,854
State Defined Benefit Pension - Group B	-		-	_	_	-		27,032
State Defined Benefit Pension - Group C	-	-	-	_	_	-	_	48,758
Other Defined Benefit / Contribution	-	-	-	-	-	-	-	-,
Purchased Services	-	-	507,738	-	-	-	762,161	983,064
Materials/Supplies	-	-	1,073	-	-	-	21,827	96,195
Software Licenses	-	-	-	-	-	-	86,107	5,914
Capital Outlays	-	-	43,210	-	-	-	607,523	72,945
Insurance	-	-	-	-	-	-	81,033	37,623
Maintenance	-	-	-	-	-	-	60,983	116,313
Vehicle Operations	-	-	-	-	-	-	174,427	-
Utilities	-	4,033	-	-	-	-	69,515	133,193
Contingency	-	-	-	-	-	-	-	-
Street Lighting	-	-	-	-	-	-	-	-
Revaluation	-	-	-	-	-	-		-
Snow Removal-Raw Material & External Contracts	-	-	-	-	-	-	38,510	-
Trash Removal & Recycling	-	-	-	-	-	-	272,281	-
Claims & Settlements Community Support	-	-	-	-	-		200,000 30,350	-
Other Operation Expenditures	-	100	4,858			-	395,181	9,405
Tipping Fees		100	4,636			-	109,016	3,403
Local Appropriation for Education	-	_	-	3,607,501	_	_	3,607,501	_
Regional Appropriation for Education	-		-	5,452,437	-	-	5,452,437	-
Supplemental Appropriation for Education	-	-	-	-	-	-		-
Regional Supplemental Appropriation for Education	-	-	-	-	-	-	-	-
Other Education Appropriation	-	-	-	-	-	-	-	-
Municipal Debt- Principal	-	-	-	-	-	-	-	-
Municipal Debt- Interest	-	-	-	-	-	-	-	-
School Debt- Principal	-	-	-	-	-	-	-	-
School Debt- Interest	-	-	-	-	-	-	-	-
Retiree Medical Insurance- Total	-	-	-	-	-	25,000	25,000	47,525
Retiree Dental Insurance- Total	-	-	-	-	-	-	-	1,338
OPEB Contribution- Total	-	-	-	-	-	-	-	-
Rounding				-	-			
Total Expenditures	\$ -	\$ 338,829	\$ 562,812	\$ 9,059,938	\$ - \$	25 000	\$ 14,669,757	\$ 5,044,589
Total Expellutures	<del>3 -</del>	3 330,023	3 302,812	3 3,033,338	<del>3 - 3</del>	23,000	= \$ 14,009,737	\$ 3,044,369
			: Transfer to Cap				\$ 500,000	\$ -
			: Transfer to Oth : Payment to Bo	ier Funas nd Escrow Agent			2,500	-
		Financing Uses Total Other Fin					\$ 502,500	\$ -
		Net Change in						
		_	- beginning of y	nar.			1,702,333	273,075 \$1,274,141
				ear le Government S	envices (RGS)		\$4,161,268	1,2,4,141
		Funds added to	Reportable Go	vernment Service			-	-
		Prior period ad Misc. Adjustme						
		Fund Balance <sup>1</sup>	- beginning of y	ear adjusted			4,161,268	1,274,141
		Rounding Fund Balance <sup>1</sup>	- end of year				\$ 5,863,601	\$ 1,547,216

 $<sup>^{\</sup>rm 1}$  and Net Position if Enterprise Fund activity is included in the transparency portal report.

# Town of Foster Annual Supplemental Transparency Report (MTP2) Combining Schedule of Reportable Government Services with Reconciliation to MTP2 Municipal Fiscal Year Ended June 30, 2022

Per Audited Fund Financial Statements	Total	Total Other Financing	Total	Total Other Financing	Net Change in Fund		Beginning Fund Fund Balance	Prior Period	Restated Beginning Fund Balance <sup>1</sup>	Ending Fund Balance <sup>†</sup>
Fund Description	 Revenue	Sources	Expenditures	Uses	Balance <sup>1</sup>		(Deficit)	Adjustment	(Deficit)	(Deficit)
Fund Balance <sup>1</sup> - per MTP-2 at June 30, 2021 No funds removed from RGS for fiscal 2021 No funds added to RGS for Fiscal 2021 No misc. adjustments made for fiscal 2021 Fund Balance <sup>1</sup> - per MTP-2 at June 30, 2022 adjusted						\$	4,161,268 - - - - 4,161,268	- - - -	- - -	
General Fund American Rescue Plan Fund	\$ 15,152,958 \$ 993,155	1,588,047	\$ 10,928,671 \$ 93,155	4,110,001 900,000		3 \$	4,161,268 -	\$ -	\$ 4,161,268	\$ 5,863,601
Totals per audited financial statements	\$ 16,146,113 \$	1,588,047	\$ 11,021,826 \$	5,010,001	\$ 1,702,333	3 \$	4,161,268	\$ -	\$ 4,161,268	\$ 5,863,601
Reconciliation from financial statements to MTP2										
Reclassify transfer of municipal appropriation to Education Department as expenditure on MTP2 RIDOT reimbursement for police details reported as expenditure credits on financial statements but	\$ - \$	- :	\$ 3,607,501 \$	(3,607,501)	\$ -	- \$	-	\$ -	\$ -	\$ -
revenue on MTP2 Elimination of transfers between Special Revenue and General Funds for MTP Rounding	 40,430	(900,000)	40,430	- (900,000) -		-	-	-	-	- -
Totals Per MTP2	\$ 16,186,543 \$	688,047	\$ 14,669,757	502,500	\$ 1,702,333	3 \$	4,161,268	\$ -	\$ 4,161,268	\$ 5,863,601

# Town of Foster Annual Supplemental Transparency Report (MTP2) Combining Schedule of Reportable Government Services with Reconciliation to MTP2 Education Department Fiscal Year Ended June 30, 2022

Per Audited Fund Financial Statements Fund Description	 Total Revenue	Fi	al Other nancing ources	Tota Expend		Total C Finan Use	ncing	Net Chang in Fund Balance <sup>1</sup>		Beginnin Fund Ba (Defi	lance <sup>1</sup>	Prior Perio	d	Restated Beginning Fund Balance <sup>1</sup> (Deficit)	Ending Fund Balance <sup>1</sup> (Deficit)
Fund Balance <sup>1</sup> - per MTP-2 at June 30, 2021  No misc. adjustments made for fiscal 2021									\$	1,	274,141	\$	- \$	1,274,141	
Fund Balance <sup>1</sup> - per MTP-2 at June 30, 2022 adjusted									\$	1,	274,141	\$	- \$	1,274,141	
School Unrestricted Fund Enterprise Fund <sup>1</sup> SBA School Capital Project Fund	\$ 1,380,321	\$	3,607,501 - 38,957		89,440 - 38,957	\$ 3	38,957    \$ - -	,	425 \$ - -	1,	251,010 - -	\$	- \$ - -	- -	- -
School Special Revenue Funds  Totals per audited financial statements	\$ 524,677 1,904,998	\$	3,646,458		11,027 39,424	\$ 3	- 38,957 Ş	13,6 \$ 273,0	550 075 \$	1,	23,131	\$	- \$	23,131 1,274,141 \$	36,781
Reconciliation from financial statements to MTP2															
Municipal appropriation for Education reported as a transfer on financial statements but a revenue on MTP2  State contributions on behalf of teacher pensions are reported as revenue and	\$ 3,607,501	\$	(3,607,501)	\$	-	\$	- 5	\$	- \$	i	-	\$	- \$	- \$	-
expenditures on financial statements only  Transfer (of 38,957 from School Unrestricted to the School SBA Capital Projects Fund) is reported as an Other Financing Sources and Use for GAAP while it is not reported in UCOA	(194,835)		-	(1	94,835)		-		-		-		-	-	-
or the MTP2 because the transfers net out to zero.  Rounding	 -		(38,957)		-	(3	38,957) -		-		-		-	-	<u>-</u>
Totals Per MTP2	\$ 5,317,664	\$	-	\$ 5,0	44,589	\$	- \$	\$ 273,0	075 \$	1,	274,141	\$	- \$	1,274,141	\$ 1,547,216
Reconciliation from MTP2 to UCOA															
Regional transportation costs included in MTP2 and in audit - not UCOA Miscellaneous variance between MTP2 and UCOA	\$ -	-	-	\$ (1	93,540) (1)										
Totals per UCOA Validated Totals Report	\$ 5,317,664	=	=	\$ 4,8	51,048										

<sup>&</sup>lt;sup>1</sup> and Net Position if Enterprise Fund activity is included in the transparency portal report.

# Town of Foster, Rhode Island Reportable Government Services with MTP2 Notes Fiscal Year Ended June 30, 2022

Notes to Supplementary Information – Annual Supplemental Transparency Report (MTP2)

#### NOTE 1. Basis of Presentation

The *Annual Supplemental Transparency Report (MTP2)* is a supplemental schedule required by the State of Rhode Island General Laws 45-12-22.2 and 44-35-10. This supplementary schedule included within the annual financial statements is part of a broader project to create a municipal transparency portal (MTP) website to host municipal financial information in a centralized location.

The format of the *Annual Supplemental Transparency Report (MTP2)* was prescribed by the State Department of Revenue (Division of Municipal Finance), Office of the Auditor General, and the Department of Education.

#### NOTE 2. Reportable Government Services

Data consistency and comparability are among the key objectives of the State's Municipal Transparency portal. Consistent with that goal, the State has defined "reportable government services", RGS, to include those operational revenues, expenditures, and transfers related to activities which are essential to the achievement of municipal operations. The determination of RGS may be different from the activities included within the legally adopted budget of the municipality. In practice, some communities report certain RGS in separate funds (e.g., special revenue funds, enterprise funds) rather than the municipality's general fund. The *Annual Supplemental Transparency Report (MTP2)* includes a reconciliation to the fund level statements.

#### NOTE 3. Allocations

The State reporting requires expenditures to be reported by departments, as defined by the State. Some of the departmental groupings are not consistent with the departments reflected in the Town's budget and accounting system. To report these costs, the Town made allocations of costs to the State's departmental groupings based on a reasonable basis.

#### NOTE 4. Employee Groups - Compensation and Benefit Costs

Compensation includes salaries, longevity, stipends, clothing allowance/maintenance, shift differential, out-of-rank, holiday pay and bonuses.

For Public Safety departments (i.e., police, fire, and centralized dispatch) and the Education Department, compensation and most benefits costs are reported in the following employee groupings:

Group A: This group consists of employees who serve the primary function of the department.

- Police Department police officers (e.g., uniform personnel including, leadership positions)
- Fire Department fire fighters (e.g., uniform personnel including, leadership positions)
- Centralized Dispatch Department civilian dispatchers only
- Education Department professional staff providing direct services to students
- For the remaining departments all employees' compensation and benefits are reported under Group A

Group B: For Police and Fire Departments, compensation and benefits paid to its administrative employees and civilian dispatch employees are reported under Group B. The Education Department reports compensation and benefits paid to executive/mid-level educational administration employees under Group B.

Group C: This group is only used for the Education Department and it includes administrative and support staff.

Other post-employment benefits (OPEB) are not reported by employee groups on the MTP2. They are reported in total as either (1) contributions to a qualified OPEB trust or (2) the amount paid for medical and dental insurance for retirees when an OPEB trust fund has not been established. The detail employee group information for the Education Department can be found on the State's Municipal Transparency portal website.

#### NOTE 5. Education Revenue and Expenditures

The revenues and expenditures presented on the MTP2 under the Education Department is consistent with existing Uniform Chart of Accounts (UCOA) guidelines. Each MTP account code has been mapped to the corresponding UCOA code or group of UCOA codes to facilitate the preparation of the MTP reporting.

Additional guidance and definitions regarding the State's Municipal Transparency Portal can be found on the State Division of Municipal Finance website: <a href="http://www.municipalfinance.ri.gov/">http://www.municipalfinance.ri.gov/</a>.

# STATISTICAL SECTION

The Statistical Schedules differ from other financial statement presentations because they generally disclose more than one fiscal year and may present non-accounting data such as social and economic data and financial trends of the Town.

# **Statistical Section**

This part of the Town of Foster's annual financial statements presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

<u>Contents</u>	Page(s)
Financial Trends  These schedules contain trend information to help the reader understand how the Town's financial position has changed over time.	112-115
Revenue Capacity  These schedules contain information to help the reader understand and assess the factors affecting the Town's ability to generate its most significant local revenue sources, the real and personal property tax.	116-119
Debt Capacity  These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.	120-124
Economic and Demographic Information  These schedules offer economic and demographic indicators to help the reader understand the environment within which the Town's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	125-126
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.	127-129

**Sources:** Unless otherwise noted, the information in these schedules is derived from the annual financial statements for the relevant year.

Schedule 1

Town of Foster, Rhode Island Net position by Component, Last Ten Fiscal Years (accrual basis of accounting) Unaudited

#### Fiscal Year

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Primary Government Governmental activities										
Net investment in capital assets	\$6,372,989	\$ 6,672,697	\$ 6,984,060	\$ 7,219,293	\$ 7,166,517	\$ 7,465,778	\$ 7,265,159	\$ 7,632,286	\$ 7,807,726	\$ 7,909,712
Restricted	771,151	906,460	1,042,540	1,307,019	1,577,121	1,418,596	1,475,571	1,545,485	2,139,047	2,360,635
Unrestricted	(2,353,679)	(1,617,387)	(2,680,568)	(2,290,329)	(2,188,795)	(1,949,585)	(1,430,845)	(728,895)	245,184	3,164,711
Total governmental activities net position	\$4,790,461	\$ 5,961,770	\$ 5,346,032	\$ 6,235,983	\$ 6,554,843	\$ 6,934,789	\$ 7,309,885	\$ 8,448,876	\$10,191,957	\$13,435,058

Source: Town of Foster Audited Financial Statements

Schedule 2
Town of Foster, Rhode Island
Changes in Net Position, Last Ten Fiscal Years
(accrual basis of accounting)
Unaudited

Chauditeu	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Expenses										
Governmental activities:										
Legislative, judicial and general administrative	\$ 919,614	\$ 854,734	\$ 2,536,722	\$ 953,373	\$ 1,017,717	\$ 1,033,498	\$ 990,351	\$ 1,054,269	\$ 1,155,997	\$ 1,000,058
Health and welfare	76,821	69,059	169,208	313,184	136,610	159,201	124,203	72,665	68,348	69,463
Public safety	1,356,574	1,511,646	1,593,218	1,774,590	1,855,035	2,027,941	1,939,461	1,984,429	1,830,844	1,974,937
Public works	1,048,362	1,125,289	1,247,726	1,281,310	1,363,583	1,431,827	1,553,557	1,598,526	1,570,824	1,605,490
Planning, building and zoning	91,255	95,689	80,099	93,334	98,234	81,212	95,340	84,039	114,086	153,676
Conservation	1,171	458	809	1,425	400	603	-			-
Recreation	23,255	24,893	27,604	33,283	29,662	27,800	29,609	33,066	35,280	41,848
Education	9,195,022	8,957,305	8,995,528	9,242,208	9,471,671	9,959,572	10,411,430	10,306,722	9,826,073	9,587,075
Food services	68,412	70,678	76,051	77,781	75,917	82,858	73,867	67,399	75,317	125,654
Libraries	140,219	140,219	145,717	150,842	150,842	150,842	155,842	157,842	160,980	167,341
Interest expense				31,207	74,898	56,055	56,794	40,844	32,056	25,356
Total governmental activities expenses	\$ 12,920,705	\$ 12,849,970	\$ 14,872,682	\$ 13,952,537	\$ 14,274,569	\$ 15,011,409	\$ 15,430,454	\$ 15,399,801	\$ 14,869,805	\$ 14,750,898
Program Revenues										
Governmental activities:										
Charges for services:										
Legislative, judicial and general administrative	\$ 82,883	\$ 64,331	\$ 73,093	\$ 69,845	\$ 95,543	\$ 76,535	\$ 71,038	\$ 74,217	\$ 105,765	\$ 105,530
Health and welfare	-	1,261	-	2,963	1,150	7,035	1,098	141	29,649	5,800
Public safety	22,747	35,846	36,709	72,341	44,745	34,677	18,170	20,633	39,752	44,457
Public works	-	-	-	-	350	1,104	698	283	478	2,954
Planning, building and zoning	27,246	67,283	25,401	58,139	33,220	56,771	61,180	62,793	87,981	151,759
Recreation	806	640	210	3,270	1,760	380	420	1,345	490	1,540
Education	47,465	81,485	78,671	48,960	86,539	95,268	64,695	51,217	92,823	91,349
Food services	37,829	34,857	35,872	37,490	35,339	37,348	33,329	19,936	-	-
Operating grants and contributions:										
Legislative, judicial and general administrative	-	-	1,461	4,280	3,481	-	-	1,000	31,274	89,175
Health and welfare	44,402	30,494	126,648	267,396	94,549	121,591	73,003	37,286	35,675	46,628
Public safety	12,761	38,990	20,489	27,535	67,630	26,436	4,644	14,823	678,084	965,332
Public works	9,184	3,758	41,520	2,897	21,381	-	-	-	-	5,210
Recreation	-	-	-	-	-	-	-	1,500	-	
Planning, building and zoning	-	-	-	-	-	-	-	-	-	3,599
Education	1,525,859	1,598,532	1,543,016	1,673,727	1,597,508	1,705,080	1,549,460	1,644,228	1,584,018	1,425,098
Food services	32,424	30,408	39,405	39,403	28,267	39,539	40,071	28,515	88,597	141,021
Capital grants and contributions:										
Public safety	-	17,500	261,805	-	-	-	-	-	-	-
Public works	-	466,481	29,605	11,583	-	-	-	-	-	-
Recreation	-	-	-	-	-	-	-	400,000	-	-
Education	-	-	10,444	17,793	46,584	-	154,595	74,716	59,540	35,220
Total governmental activities program revenues	\$ 1,843,606	\$ 2,471,866	\$ 2,324,349	\$ 2,337,622	\$ 2,158,046	\$ 2,201,764	\$ 2,072,401	\$ 2,432,633	\$ 2,834,126	\$ 3,114,672
Total primary government net expense	\$(11,077,099)	\$(10,378,104)	\$(12,548,333)	\$(11,614,915)	\$(12,116,523)	\$(12,809,645)	\$(13,358,053)	\$(12,967,168)	\$(12,035,679)	\$(11,636,226)
General Revenues and Other Changes in										
Net Position										
Governmental activities:										
Property taxes, levied for general purposes	\$ 11,266,311	\$ 11,365,484	\$ 11,774,289	\$ 12,302,201	\$ 12,701,025	\$ 12,742,875	\$ 13,156,246	\$ 13,368,076	\$ 13,414,773	\$ 13,784,701
Unrestricted investment earnings	2,585	2,725	3,097	7,938	9,829	10,362	46,137	52,887	15,949	15,746
Other general revenues	160,331	181,204	155,209	194,727	155,191	436,354	525,244	685,196	348,038	1,078,880
Total primary government	\$ 11,429,227	\$ 11,549,413	\$ 11,932,595	\$ 12,504,866	\$ 12,866,045	\$ 13,189,591	\$ 13,727,627	\$ 14,106,159	\$ 13,778,760	\$ 14,879,327
Change in Net Position										
Governmental activities:										
Total primary government	\$ 352,128	\$ 1,171,309	\$ (615,738)	\$ 889,951	\$ 749,522	\$ 379,946	\$ 369,574	\$ 1,138,991	\$ 1,743,081	\$ 3,243,101

Source: Town of Foster Audited Financial Statements

Schedule 3

Town of Foster, Rhode Island
Fund Balances, Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)
Unaudited

Ceneral Fund		Fiscal Year									
Nonspendable Restricted         \$ 618,520         \$ 665,195         \$ 870,945         \$ 1,073,581         \$ 3,9009         \$ 6,035         \$ 20,142         \$ 16,108         \$ 3,351         \$ 3,144           Restricted         -         -         10,574         10,958         11,372         11,540         12,034         12,338         12,798         13,349           Committed         1,233,358         1,573,238         1,855,665         1,974,555         2,426,374         2,391,306         2,947,205         3,484,643         4,141,864         5,618,853           Assigned         27,864         294,762         191,104         40,226         21,963         21,963         11,622         3,251         3,255         228,255           Unassigned         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -		2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Restricted         -         10,574         10,958         11,372         11,540         12,034         12,338         12,798         13,349           Committed         1,233,358         1,573,238         1,855,665         1,974,555         2,426,374         2,391,306         2,947,205         3,484,643         4,141,864         5,618,853           Assigned         27,864         294,762         191,104         40,226         21,963         21,963         11,622         3,251         3,255         228,255           Unassigned         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -	General Fund										
Committed Assigned         1,233,358         1,573,238         1,855,665         1,974,555         2,426,374         2,391,306         2,947,205         3,484,643         4,141,864         5,618,853           Assigned         27,864         294,762         191,104         40,226         21,963         21,963         11,622         3,251         3,255         228,255           Unassigned         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         <	Nonspendable	\$ 618,520	\$ 665,195	\$ 870,945	\$1,073,581	\$ 39,009	\$ 6,035	\$ 20,142	\$ 16,108	\$ 3,351	\$ 3,144
Assigned Unassigned Un	Restricted	-	-	10,574	10,958	11,372	11,540	12,034	12,338	12,798	13,349
Unassigned         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -	Committed	1,233,358	1,573,238	1,855,665	1,974,555	2,426,374	2,391,306	2,947,205	3,484,643	4,141,864	5,618,853
Total general fund \$1,879,742 \$2,533,195 \$2,928,288 \$3,099,320 \$2,498,718 \$2,430,844 \$2,991,003 \$3,516,340 \$4,161,268 \$5,863,601    Education	Assigned	27,864	294,762	191,104	40,226	21,963	21,963	11,622	3,251	3,255	228,255
Education Nonspendable 9,447 57,429 Festricted Assigned 19,411 196,759 479,388 868,881 1,081,722 711,923 651,907 748,887 1,246,218 1,505,643 4,792 4,792 4,792  Total education fund \$ 28,858 \$ 196,759 \$ 479,388 \$ 868,881 \$ 1,081,811 \$ 715,303 \$ 656,092 \$ 811,108 \$ 1,251,010 \$ 1,510,435  Capital Projects Funds Restricted 594,918 561,636 414,801 280,627 289,552 433,899 552,022 539,159 542,885 391,642 Assigned 16,500	Unassigned										
Nonspendable         9,447         -         -         -         -         -         -         57,429         -         -         -           Restricted         19,411         196,759         479,388         868,881         1,081,722         711,923         651,907         748,887         1,246,218         1,505,643           Assigned         -         -         -         -         -         89         3,380         4,185         4,792         4,792         4,792           Total education fund         \$28,858         \$196,759         \$479,388         \$868,881         \$1,081,811         \$715,303         \$656,092         \$811,108         \$1,251,010         \$1,510,435           Capital Projects Funds           Restricted         594,918         561,636         414,801         280,627         289,552         433,899         552,022         539,159         542,885         391,642           Assigned         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -	Total general fund	\$1,879,742	\$2,533,195	\$2,928,288	\$3,099,320	\$2,498,718	\$2,430,844	\$2,991,003	\$3,516,340	\$4,161,268	\$5,863,601
Nonspendable         9,447         -         -         -         -         -         -         57,429         -         -         -           Restricted         19,411         196,759         479,388         868,881         1,081,722         711,923         651,907         748,887         1,246,218         1,505,643           Assigned         -         -         -         -         -         89         3,380         4,185         4,792         4,792         4,792           Total education fund         \$28,858         \$196,759         \$479,388         \$868,881         \$1,081,811         \$715,303         \$656,092         \$811,108         \$1,251,010         \$1,510,435           Capital Projects Funds           Restricted         594,918         561,636         414,801         280,627         289,552         433,899         552,022         539,159         542,885         391,642           Assigned         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -											
Restricted Assigned         19,411         196,759         479,388         868,881         1,081,722         711,923         651,907         748,887         1,246,218         1,505,643           Assigned         -         -         -         -         89         3,380         4,185         4,792         4,792         4,792           Total education fund         \$28,858         \$196,759         \$479,388         \$868,881         \$1,081,811         \$715,303         \$656,092         \$811,108         \$1,251,010         \$1,510,435           Capital Projects Funds           Restricted         594,918         561,636         414,801         280,627         289,552         433,899         552,022         539,159         542,885         391,642           Assigned         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         - <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></td<>											
Assigned 89 3,380 4,185 4,792 4,792 4,792 Total education fund \$28,858 \$196,759 \$479,388 \$868,881 \$1,081,811 \$715,303 \$656,092 \$811,108 \$1,251,010 \$1,510,435 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1	Nonspendable		-	-	-	-	-	-		-	-
Total education fund \$ 28,858 \$ 196,759 \$ 479,388 \$ 868,881 \$ 1,081,811 \$ 715,303 \$ 656,092 \$ 811,108 \$ 1,251,010 \$ 1,510,435 Capital Projects Funds Restricted 594,918 561,636 414,801 280,627 289,552 433,899 552,022 539,159 542,885 391,642 Assigned 16,500		19,411	196,759	479,388	868,881	, ,		,			
Capital Projects Funds Restricted 594,918 561,636 414,801 280,627 289,552 433,899 552,022 539,159 542,885 391,642 Assigned 16,500	Assigned						3,380	4,185	4,792	4,792	4,792
Restricted 594,918 561,636 414,801 280,627 289,552 433,899 552,022 539,159 542,885 391,642 Assigned 16,500	Total education fund	\$ 28,858	\$ 196,759	\$ 479,388	\$ 868,881	\$1,081,811	\$ 715,303	\$ 656,092	\$ 811,108	\$1,251,010	\$1,510,435
Restricted 594,918 561,636 414,801 280,627 289,552 433,899 552,022 539,159 542,885 391,642 Assigned 16,500											
Assigned											
		594,918	561,636	414,801	280,627	289,552	433,899		539,159	542,885	391,642
Total Capital Projects fund \$ 594,918 \$ 561,636 \$ 414,801 \$ 280,627 \$ 289,552 \$ 433,899 \$ 568,522 \$ 539,159 \$ 542,885 \$ 391,642	Assigned							16,500			
	Total Capital Projects fund	\$ 594,918	\$ 561,636	\$ 414,801	\$ 280,627	\$ 289,552	\$ 433,899	\$ 568,522	\$ 539,159	\$ 542,885	\$ 391,642
All Other Governmental Funds											
Restricted 117,564 108,332 100,890 107,743 155,555 223,159 215,954 207,955 305,263 418,118											
Committed 167,560 172,820 181,618 175,816 58,448 62,025 64,508 63,462 71,206 79,073							62,025		63,462	71,206	79,073
Unassigned (2,055) (7,468) (8,242) (9,130) (21,441) - (467)	•										
Total all other governmental funds \$\\\ 283,069\$ \$\\\ 273,684\$ \$\\\ 274,266\$ \$\\\ 274,429\$ \$\\\ 192,562\$ \$\\\ 285,184\$ \$\\\ 279,995\$ \$\\\ 271,417\$ \$\\\ 376,469\$ \$\\\ 497,191\$	Total all other governmental funds	\$ 283,069	\$ 273,684	\$ 274,266	\$ 274,429	\$ 192,562	\$ 285,184	\$ 279,995	\$ 271,417	\$ 376,469	\$ 497,191

**Source: Town of Foster Audited Financial Statements** 

Schedule 4

Town of Foster, Rhode Island

Changes in Fund Balances, Governmental Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

Unaudited

Unaudited	Fiscal Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Revenues										
General property taxes	\$ 11,019,525	\$ 11,238,181	\$ 11,646,195	\$ 12,088,092	\$ 12,507,111	\$ 12,544,129	\$ 12,990,688	\$ 13,168,090	\$ 13,304,261	\$ 13,688,472
Intergovernmental and departmental revenue	1,751,386	2,319,585	1,978,105	2,096,807	1,962,739	2,189,299	2,385,302	2,786,970	2,697,168	3,925,880
Licenses and fees	183,589	240,812	178,206	254,918	223,191	229,586	281,238	224,519	302,906	386,091
Interest on investments	2,585	2,725	3,097	7,938	9,829	10,362	46,137	52,887	15,949	15,746
Other revenues	157,529	193,036	175,642	189,048	230,194	398,464	143,671	151,578	220,385	212,194
Total revenues	\$ 13,114,614	\$ 13,994,339	\$ 13,981,245	\$ 14,636,803	\$ 14,933,064	\$ 15,371,840	\$ 15,847,036	\$ 16,384,044	\$ 16,540,669	\$ 18,228,383
Expenditures										
Legislative, judicial and general administrative	\$ 377,406	\$ 314,398	\$ 321,183	\$ 337,135	\$ 338,155	\$ 344,111	\$ 515,874	\$ 544,282	\$ 580,635	\$ 638,172
Financial administration	222,833	233,211	254,178	278,012	317,718	362,567	301,214	348,051	394,134	350,486
Miscellaneous administration	234,050	215,083	258,285	218,696	280,718	265,431	-	-	-	-
Health and welfare	76,821	68,784	167,042	312,854	136,280	158,871	121,708	71,761	66,244	71,436
Public safety	1,283,347	1,424,460	1,505,076	1,689,813	1,834,011	1,929,219	1,754,337	1,869,029	1,773,918	2,098,206
Public works	989,502	1,005,484	1,096,139	1,219,398	1,379,133	1,368,482	1,258,164	1,311,753	1,372,319	1,427,451
Planning, building and zoning	91,255	95,689	79,749	93,334	98,234	81,212	91,403	83,241	109,745	160,512
Recreation	22,494	24,132	26,843	32,522	144,901	27,039	28,848	32,305	25,259	22,330
Education	9,219,361	8,925,897	9,055,639	9,058,972	9,493,336	9,872,319	10,288,288	10,079,574	9,840,626	10,527,250
Food services	68,412	70,678	76,051	77,781	75,917	82,858	73,867	67,399	75,317	125,654
Libraries	140,219	140,219	145,717	150,842	150,842	150,842	155,842	157,842	160,980	167,341
Capital outlay	297,495	697,617	588,159	565,930	166,133	736,302	437,109	1,280,420	747,884	508,308
Providence Water Settlement				175,000	175,000	190,000	190,000	205,000	200,000	200,000
Total Expenditures	\$ 13,023,195	\$ 13,215,652	\$ 13,574,061	\$ 14,210,289	\$ 14,590,378	\$ 15,569,253	\$ 15,216,654	\$ 16,050,657	\$ 15,347,061	\$ 16,297,146
Excess of revenues										
over (under) expenditures	\$ 91,419	\$ 778,687	\$ 407,184	\$ 426,514	\$ 342,686	\$ (197,413)	\$ 630,382	\$ 333,387	\$ 1,193,608	\$ 1,931,237
Other Financing Sources (uses)										
Capital lease	\$ -	\$ -	\$ 124,285	\$ -	\$ 26,450	\$ -	\$ -	\$ 303,503	\$ -	\$ -
Transfers in	3,610,142	3,617,181	3,868,742	4,246,101	4,165,809	4,389,418	4,180,798	4,499,335	4,509,330	5,737,005
Transfers out	(3,610,142)	(3,617,181)	(3,868,742)	(4,246,101)	(4,165,809)	(4,389,418)	(4,180,798)	(4,499,335)	(4,509,330)	(5,737,005)
Total other financing sources (uses)	-	-	124,285	-	26,450	-	-	303,503	-	-
Net change in fund balances	\$ 91,419	\$ 778,687	\$ 531,469	\$ 426,514	\$ 369,136	\$ (197,413)	\$ 630,382	\$ 636,890	\$ 1,193,608	\$ 1,931,237
Debt service as a percentage of noncapital										
expenditures	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

Note: This schedule includes revenues and expenditures of the General Fund, Special Revenue Funds, and Capital Projects Funds Source: Town of Foster Audited Financial Statements

Schedule 5

Town of Foster, Rhode Island
Assessed Value and Estimated Actual Value of Taxable Property,
Last Ten Fiscal Years
Unaudited

Fiscal							Total	Estimated	Assessed	Total
Year	Real Property	Pers	sonal Property		Less:	Total Taxable	Direct	Actual	Value as a	Assessed
Ended	Assessed		Assessed	7	Tax Exempt	Assessed	Tax	Taxable	Percentage of	Value Before
June 30,	Value		Value		Property	Value	Rate	 Value	Actual Value	Exemptions
2013	\$ 502,833,441	\$	56,028,633	\$	16,699,340	\$ 542,162,734	20.32	\$ 542,162,734	100.00%	\$ 558,862,074
2014	\$ 502,773,740	\$	56,033,222	\$	16,541,444	\$ 542,265,518	20.40	\$ 542,265,518	100.00%	\$558,806,962
2015	\$ 503,471,504	\$	55,228,823	\$	12,714,390	\$ 545,985,937	21.06	\$ 545,985,937	100.00%	\$558,700,327
2016	\$ 502,544,604	\$	56,222,658	\$	4,134,835	\$ 554,632,427	21.42	\$ 554,632,427	100.00%	\$558,767,262
2017	\$ 502,429,720	\$	57,596,914	\$	8,003,633	\$ 552,023,001	22.54	\$ 552,023,001	100.00%	\$ 560,026,634
2018	\$ 503,373,420	\$	57,011,388	\$	7,984,590	\$ 552,400,218	23.25	\$ 552,400,218	100.00%	\$ 560,384,808
2019	\$ 535,688,120	\$	49,908,719	\$	10,256,022	\$ 575,340,817	22.84	\$ 575,340,817	100.00%	\$ 585,596,839
2020	\$ 535,265,620	\$	50,951,699	\$	13,200,849	\$ 573,016,470	23.69	\$ 573,016,470	100.00%	\$586,217,319
2021	\$ 537,358,620	\$	49,499,697	\$	15,975,942	\$ 570,882,375	23.79	\$ 570,882,375	100.00%	\$ 586,858,317
2022	\$ 625,432,420	\$	52,255,910	\$	19,277,175	\$ 658,411,155	21.34	\$ 658,411,155	100.00%	\$677,688,330

Full revaluations are performed every nine years. The last full revaluation was performed as of December 31, 2017, which affects fiscal year 2019.

Statistical revaluations are performed every three years except in the years a full revaluation is performed. A statistical revaluation was performed as of December 31, 2011 which affected fiscal year 2013; as of December 31, 2014 which affected fiscal year 2016; and as of December 31, 2020 which affected fiscal year 2022.

Source: Tax Assessor's Annual Report to the State of Rhode Island

### Schedule 6

Town of Foster, Rhode Island Direct and Overlapping Property Tax Rates, (rate per \$1,000 of assessed value) Last Ten Fiscal Years (1) Unaudited

Fiscal	General
Year	Fund
2013	\$20.32
2014	\$20.40
2015	\$21.06
2016	\$21.42
2017	\$22.54
2018	\$23.25
2019	\$22.84
2020	\$23.69
2021	\$23.79
2022	\$21.34

**Note:** 

(1) There are no overlapping governments, accordingly the entire tax assessment is applied to the General Fund

Schedule 7

Principal Property Tax Payers
Current Year and Nine Years Ago
Principal Payers
Unaudited

			2022		2013					
			Percentage				Percentage			
			of Total				of Total			
	Taxable		Taxable		Taxable		Taxable			
	Assessed		Assessed	Taxes	Assessed		Assessed	Taxes		
Taxpayer	Value	Rank	Value	Assessed	Value	Rank	Value	Assessed		
City of Providence (PWSB)	\$ 18,338,600	1	2.79%	\$ 391,346	\$ 15,093,200	1	2.78%	\$ 306,694		
Providence Public Buildings Authority (PWSB)	-		N/A	-	6,522,900	3	1.20%	132,545		
Narragansett Electric/National Grid	7,419,940 a)	2	1.13%	191,472	7,350,753	a) 2	1.36%	180,283		
Foster Country Club (Tykamac Ent. LLC)	2,104,800	3	0.32%	44,916	2,262,000	4	0.42%	45,965		
Foster Senior Housing	1,429,200	4	0.22%	30,499	1,175,600	6	0.22%	23,888		
Ginny B Inc	1,382,700	5	0.21%	29,507	1,241,700	5	0.23%	25,231		
Hartford Pike Solar	957,000	6	0.15%	20,422						
Pollard Scott M & Elisa M	899,900	7	0.14%	19,204	674,400	12	0.12%	13,704		
Renzi, Anthony J	841,800	8	0.13%	17,964			N/A			
Saint 23, LLC	814,900	9	0.12%	17,390	-		N/A			
Nelson, Robert & Wendy	798,500	10	0.12%	17,040	793,000	8	0.15%	16,114		
Costa, David & Lisa	789,400	11	0.12%	16,846	691,900	11	0.13%	14,059		
Pine Hill Farm LLC	741,500	12	0.11%	15,824						
Legacy Land Preservation LLC/Walker, Muriel	-		N/A	-	818,600	7	0.15%	16,634		
Femino, John & Leclair, Diane	-		N/A	-	699,100	10	0.13%	14,206		
Roxannes Holdings LLC			N/A		724,900	9	0.13%	14,730		
Totals	\$ 36,518,240		5.56%	\$ 812,429	\$ 38,048,053	:	7.02%	\$ 804,053		

Note: The amounts presented represent the assessed values upon which 2022 and 2013 collections were based

Source: Assessor's Statement of Assessed Values and Tax Levy

## a) Includes tangible or motor vehicle assessment also

Total Assessed Value	\$658,411,155	\$ 542,162,734
	***	***
Tax Rate	\$21.34	\$20.32

Town of Foster, Rhode Island Property Tax Levies and Collections, Last Ten Fiscal Years Unaudited

**Schedule 8** 

Fiscal Year	Total Tax	Collected wi Fiscal Year of		Collections	Total Collecti	ons to Date
Ended	Levy for		Percentage	in Subsequent		Percentage
June 30	Fiscal Year	Amount	of Levy	Years	Amount	of Levy
2013	\$ 11,206,523	\$ 10,849,481	96.8%	\$ 306,237	\$ 11,155,718	99.5%
2014	11,269,380	10,921,687	96.9%	289,626	11,211,313	99.5%
2015	11,720,089	11,391,004	97.2%	314,354	11,705,358	99.9%
2016	12,188,472	11,772,167	96.6%	360,283	12,132,450	99.5%
2017	12,603,234	12,178,675	96.6%	387,109	12,565,784	99.7%
2018	12,925,944 a)	12,267,072	94.9%	413,759	12,680,831	98.1%
2019	13,011,490	12,484,424	95.9%	388,529	12,872,953	98.9% a)
2020	13,322,301	12,804,014	96.1%	428,714	13,232,728	99.3%
2021	13,303,042	12,852,045	96.6%	315,264	13,167,309	99.0%
2022	13,648,683	13,260,680	97.2%	-	13,260,680	97.2%

Note: Collection data has been adjusted to reflect accruals for "60 day rule" and prepaid collections

(a) Total tax levy was impacted by significant motor vehicle abatements for a late change in state legislation in the amount of \$265,408 which impacts the overall collection rate

Schedule 9

Town of Foster, Rhode Island
Ratios of Outstanding Debt by Type,
Last Ten Fiscal Years
Unaudited

## Governmental

		Activities								
	General		F	inanced		Total	Percentag	ge		
Fiscal	Obligation	Loan	Pι	urchase/	P	rimary	of Person	al	P	er
Year	Bonds	Payable	Cap	ital Lease	Go	vernment	Income		Caj	oita
2013	-	-	\$	24,973	\$	24,973	0.02%	(a)	\$	5
2014	=	=		-		-	0.00%	(a)		-
2015	-	-		80,421		80,421	0.05%	(a)		17
2016	-	-		41,382		41,382	0.02%	(a)		9
2017	-	-		25,560		25,560	0.02%	(b)		6
2018	-	-		21,281		21,281	0.01%	(c)		5
2019	-	-		16,527		16,527	0.01%	(c)		4
2020	-	-		242,753		242,753	0.14%	(c)		51
2021	-	-		181,872		181,872	0.12%	(d)		41
2022	-	-		119,609		119,609	0.07%	(d)		25

Notes: - Details regarding the Town's outstanding debt can be found in the notes to the financial statements

- See Schedule 14 for personal income and population data.

- (a) Ratio is calculated using personal income from U.S. Census Bureau's 2009-2013 American Community Survey. (ACS) 2014, 5 year estimate
- (b) Ratio is calculated using personal income from U.S. Census Bureau's 2012-2016 American Community Survey. (ACS) 2016, 5 year estimate
- (c) Ratio is calculated using personal income from U.S. Census Bureau-2013-2017 American Community Survey. (ACS) 2017, 5-year estimate
- (d) Ratio is calculated using personal income from American Community Survey (ACS) 2020, 5-year estimate

Schedule 10

Town of Foster, Rhode Island
Ratios of General Bonded Debt Outstanding,
Last Ten Fiscal Years

Unaudited

# General Bonded Debt Outstanding

Fiscal	General Obligation		Percentage of Actual Taxable Value (a) of	Per
Year	Bonds	Total	Property	Capita (b)
2013	-	-	0.00%	-
2014	-	-	0.00%	-
2015	-	-	0.00%	-
2016	-	-	0.00%	-
2017	-	-	0.00%	-
2018	-	-	0.00%	-
2019	-	-	0.00%	-
2020	-	-	0.00%	-
2021	-	-	0.00%	-
2022	-	-	0.00%	-

Note: Details regarding the Town's outstanding debt can be found in the notes to the financial statements.

- (a) Actual taxable value equals gross assessed value less exemptions.
- (b) Population data can be found in Schedule 14.

Schedule 11

Town of Foster, Rhode Island
Direct and Overlapping Governmental Activities Debt
As of June 30, 2022
Unaudited

Governmental Unit	(	Debt Dutstanding	Estimated Percentage Applicable	Estimated Share of verlapping Debt
Debt repaid with property taxes Foster-Glocester Regional School District (a) Town of Foster	\$	16,575,000	31.74% (a) 100.00%	\$ 5,261,402
Other debt Foster-Glocester Regional School District - BAN (a)		-	31.74% (a)	<u>-</u> _
Subtotal, overlapping debt				5,261,402
Town direct debt				 119,609
Total direct and overlapping debt				\$ 5,381,011

Sources: Debt outstanding data provided by each governmental unit.

(a) Estimated percentage applicable for the Foster-Glocester Regional School District obtained from the Foster-Glocester Regional School budget - Percent Distribution of Equalized Weighted Assessment

Schedule 12

Town of Foster, Rhode Island Legal Debt Margin Information, Last Ten Fiscal Years Unaudited

							Assessed Value \$658,4						
		Debt limit (3% of assessed value)   19,752,335											
		Debt limit (3% of assessed value)  Debt applicable to limit:  General obligation bonds  Less: Amount set aside for repayment of general obligation debt  Total net debt applicable to limit  Legal debt margin  Fiscal Year  3 2014 2015 2016 2017 2018 2019 2020 2021 2022  4,882 \$16,267,966 \$16,379,578 \$16,638,973 \$16,560,690 \$16,572,007 \$17,260,225 \$17,190,494 \$17,126,471 \$19,752,335											
							General o	General obligation bonds					
							Less: An						
							of g	general obligation	n debt	-			
							Total net	debt applicable t	o limit	_			
							Legal debt mar	gin		\$ 19,752,335			
					Fisca	ıl Year							
	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	2021	<u>2022</u>			
Debt limit	\$16,264,882	\$16,267,966	\$16,379,578	\$16,638,973	\$16,560,690	\$16,572,007	\$17,260,225	\$17,190,494	\$17,126,471	\$ 19,752,335			
Total net debt applicable to limit													
Legal debt margin	\$16,264,882	\$16,267,966	\$16,379,578	\$16,638,973	\$16,560,690	\$16,572,007	\$17,260,225	\$17,190,494	\$17,126,471	\$ 19,752,335			
Total net debt applicable to the limit													
as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%			

**Legal Debt Margin Calculation for Fiscal Year 2022** 

### Source: Finance Department, Foster, Rhode Island

<sup>(1)</sup> The Town's legal debt margin as set forth by Rhode Island State Statute is limited to three percent of total taxable assessed value.



Town of Foster, Rhode Island Pledged-Revenue Coverage, Last Ten Years Unaudited

The Town of Foster, Rhode Island does not have non-general obligation long-term debt backed by pledged revenues.

Schedule 14

Town of Foster, Rhode Island

Demographic and Economic Statistics,

Last Ten Fiscal Years

Unaudited

riscai									
Year									
Ended			P	er Capita		Median		School	Unemployment
June 30	Population			Income		Age	Enr	rollment (4)	Rate (5)
2013	4,601	(1)	\$	36,527	(1)	43.7	(1)	675	8.20%
2014	4,628	(1)		34,231	(1)	45.2	(1)	643	6.80%
2015	4,642	(1)		36,184	(1)	44.6	(1)	635	6.30%
2016	4,642	(1)		36,184	(1)	44.6	(1)	635	4.20%
2017	4,677	(2)		37,194	(2)	47.4	(2)	627	3.40%
2018	4,689	(3)		37,818	(3)	48.7	(3)	653	2.80%
2019	4,689	(3)		37,818	(3)	48.7	(3)	652	3.20%
2020	4,469	(6)		37,818	(3)	48.7	(3)	613	10.20%
2021	4,469	(6)		34,952	(7)	40.4	(7)	581	5.61%
2022	4,722	(7)		34,952	(7)	40.4	(7)	611	3.38%

#### **Sources:**

Fiscal.

- (1) Population, Per Capita Income, and Median Age obtained from U.S. Census Bureau-2009-2013 ACS 2014, 5-year estimate
- (2) Population, Per Capita Income, and Median Age obtained from U.S. Census Bureau-2012-2016 ACS 2016, 5-year estimate
- (3) Population, Per Capita Income, and Median Age obtained from U.S. Census Bureau-2013-2017 ACS 2017, 5-year estimate
- (4) School enrollment provided by the Foster-Glocester Regional and Foster School Business Offices.

  Enrollment includes students in Foster Public Schools and Foster students enrolled in Foster-Glocester Regional Schools
- (5) Unemployment rates obtained from State of Rhode Island Dept. of Labor and Training, unadjusted-obtained from Employment Bulletin
- (6) 2020 Census Population 100% population count
- (7) Population, Per Capita Income, and Median Age obtained from ACS 2020, 5-year estimate

Schedule 15

Town of Foster, Rhode Island
Principal Employers,
Current Year and Nine Years Ago
Unaudited

		2022			2013	
	•		Percentage			Percentage
			of Total Town			of Total Town
Employer	Employees	Rank	Employment	Employees	Rank	Employment
Foster Town & School Department	75	1	2.51%	120	1	5.15%
Foster Golf & Country Club	50	2	1.68%	50	2	2.15%
Well One Foster	20	3	0.67%	15	5	0.64%
Little Rhody Farms	19	4	0.64%	13	7	0.56%
Dr. Daycare	9	5	0.30%	12	8	0.52%
Shady Acres	17	6	0.57%	15	6	0.64%
USPS	11	7	0.37%	N/A	N/A	0.00%
Nancy-Ann Nursing Home	N/A	N/A	0.00%	28	3	1.20%
Turnquist Lumber	N/A	N/A	0.00%	18	4	0.77%
Total	201		6.74%	271		11.63%

Source: Municipal tax roll and survey of Town businesses.

Schedule 16

Town of Foster, Rhode Island
Full-time Equivalent Town Government Employees by Function/Program,
Last Ten Fiscal Years
Unaudited

			]	Full-time Ec	uivalent En	nployees as	of June 30			
Function/Program	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Central Administration	<b>7</b> 0	<b>5</b> 0	5.0	<b>7</b> 0	<b>5</b> 0	5.0	5.0	<b>7</b> 0	5.0	<b>7</b> 0
Town Council	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0
Town Clerk	2.0	2.0	2.0	2.5	2.5	2.5	3.0	3.0	3.0	3.1
Probate Court	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Building/Zoning	1.6	1.3	1.3	0.9	0.9	0.9	0.9	0.9	0.9	1.1
Planning	1.6	1.3	1.3	1.0	0.7	0.7	0.7	0.7	0.7	1.1
Financial Administration										
Treasurer's Office	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Tax Collection	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	0.8
Tax Assessor	1.6	1.1	1.1	1.1	1.1	1.1	0.9	0.9	0.9	1.0
Public Safety										
Police										
Officers	8.0	10.0	10.0	10.0	10.0	9.0	9.0	9.0	9.0	9.0
Civilians	4.5	4.5	4.5	4.5	4.5	4.5	4.5	4.5	4.5	4.5
Clerical	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5
Animal Control	0.5	0.5	0.3	0.3	0.5	0.3	0.3	0.3	0.3	0.5
	0.6	0.6	0.6	0.6	0.6	0.0	0.0	0.0	0.0	0.0
Officers	0.6	0.6	0.6	0.6	0.6	0.0	0.0	0.0	0.0	0.0
Emergency Management	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Public Works Department										
Director	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Clerical	0.5	0.5	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.2
Highway										
Driver/Laborer	5.5	5.5	5.5	5.5	5.5	5.5	5.8	6.0	6.0	6.0
Maintenance										
Building/Grounds	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.3	0.3
Custodial	0.5	0.5	0.5	0.5	0.5	0.5	0.2	0.2	0.2	0.3
Recreation Department										
Director	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Summer Programs	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Human Services Department										
Director	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6
Director	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Office of Human Resources and Town Budgets

Schedule 17

Town of Foster, Rhode Island
Operating Indicators by Function/Program,
Last Ten Fiscal Years
Unaudited

	Fiscal Year											
Function/Program	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022		
Public Safety												
Police												
Calls	13,364	21,062	25,636	53,898 a)	36,200 a)	23,816 a)	15,475 a)	17,517 a)	13,472 a)	10,218 a)		
Physical Arrests	71	129	182	228	183	148	53	53	44	47		
Citations	574	1217	1103	1538	902	1206	395	415	331	417		
Accidents	121	142	164	134	134	141	121	91	107	115		
Animal Control												
Dog Licenses Issued	440	408	402	296	387	333	420	331	459	404		
Public Works (Pickup Outsourced)												
Transfer Station												
Refuse Collected (avg. tons per month)	144	128	163	143	146	151	152	154	159	165		
Recyclables Collected (avg. tons per month)	41	40	39	55	53	52	52	52	49	44		
Highway												
Street resurfacing/chipsealing (miles)	0.0	0.4	0.7	1.9	1.4	1.0	1.4	1.75	1.85	2.70		
Street repairs/sealing (miles)	0.0	0.0	0.0	0.0	0.0	0.0	1.3	0.0	0.0	1.9		
Building/Zoning												
New Commercial Construction Permits	0	0	0	1	0	3	3	1	0	0		
New Residential Construction Permits	3	5	0	7	2	8	10	6	8	10		
<b>Existing Commercial Construction Permits</b>	N/A	N/A	5	13	5	11	4	2	0	8		
Existing Residential Construction Permits	N/A	N/A	78	132	107	119	120	114	154	223		
Parks and Recreation												
Athletic Field Permits	0	0	0	0	0	0	0	0	0	0		

a) A new reporting system was used. This number includes all calls and transactions including non-emergency

N/A - To better reflect the activity of the Town of Foster, this information is reported starting in fiscal year 2015. This schedule is intended to show 10 years; additional information will be presented as it becomes available.

Source: Various Town departments

Schedule 18

Town of Foster, Rhode Island
Capital Asset Statistics by Function/Program,
Last Ten Fiscal Years
Unaudited

					Fisc	al Year				
Function/Program	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Public Safety										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Zone Offices	-	-	-	-	-	-	-	-	-	-
Patrol Units/Motorcycles/	9	10	14	14	14	14	12	12	15	11
Radar Trailers										
Animal Control										
Animal Shelters	-	-	-	-	-	-	-	-	-	-
Animal Patrol Unit	1	1	1	1	1	-	-	-	-	-
Public Works										
Transfer Station										
Roll-off Truck	-	-	-	-	-	-	-	-	-	-
Streets and Highways										
Street (miles)	113	113	115	115	115	115	115	115	115	115
Highways (miles, Town owned)	77	77	76	76	76	76	76	76	76	76
Highways (miles, State owned)	36	36	36	36	36	36	36	36	36	36
Private Paved (miles)	-	-	3	3	3	3	3	3	3	3
Park Access (miles)	-	-	-	-	-	-	-	-	-	-
Driftway (miles)	-	-	-	-	-	-	-	-	-	-
Streetlights	30	30	30	31	31	31	31	31	31	19
Traffic Signals	5	5	5	5	5	5	5	5	5	6
Parks and Recreation										
Acreage	165	165	165	165	165	165	165	165	165	165
Playgrounds	2	2	2	2	2	2	2	2	2	2
Tennis Courts	-	-	-	-	-	-	-	-	-	-
Beaches	-	-	-	-	-	-	-	-	-	-
Baseball/Softball diamonds	2	2	2	2	2	2	2	3	3	3
Soccer/Football fields	1	1	1	1	1	1	1	1	1	1
Basketball Courts	1	1	1	1	1	1	1	1	1	1
Parks and Public Squares	2	2	2	2	2	2	2	3	3	3

**Sources: Various Town Departments** 

# SINGLE AUDIT SECTION

This section contains information regarding grant activity for the year ended June 30, 2022 which was audited under the guidelines of the Single Audit Act of 1996 and Uniform Guidance.



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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH **GOVERNMENT AUDITING STANDARDS**

### Independent Auditor's Report

To the Honorable President and Members of the Town Council Town of Foster, Rhode Island

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Town of Foster, Rhode Island, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Town of Foster, Rhode Island's basic financial statements, and have issued our report thereon dated March 30, 2023.

## Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Foster, Rhode Island's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Foster Rhode Island's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Foster, Rhode Island's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Foster, Rhode Island's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Warwick, Rhode Island

Bacon & Company CPAs, LLC

March 30, 2023



# REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

### **Independent Auditor's Report**

To the Honorable President and Members of the Town Council Town of Foster, Rhode Island

## Report on Compliance for Each Major Federal Program

### Opinion on Each Major Federal Program

We have audited the Town of Foster, Rhode Island's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the Town of Foster, Rhode Island's major federal programs for the year ended June 30, 2022. The Town of Foster, Rhode Island's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Town of Foster, Rhode Island complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

## Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Town of Foster, Rhode Island and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe

that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Town of Foster, Rhode Island's compliance with the compliance requirements referred to above.

## Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Town of Foster, Rhode Island's federal programs.

## Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Town of Foster, Rhode Island's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Town of Foster, Rhode Island's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Town of Foster, Rhode Island's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the Town of Foster, Rhode Island's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Town of Foster, Rhode Island's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

# **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2022-001 to be a material weakness.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2022-002 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the Town of Foster, Rhode Island's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The Town of Foster, Rhode Island's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Warwick, Rhode Island

Bacon & Company CPAs, LLC

March 30, 2023

Schedule of Findings and Questioned Costs For the Fiscal Year Ended June 30, 2022

## SECTION I - SUMMARY OF AUDITORS' RESULTS

## Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: unmodified

Internal control over financial reporting:	
• Material weakness(es) identified?	yesX_ no
• Significant deficiency(ies) identified?	none yes X reported
Noncompliance material to financial statements noted?	yes <u>X</u> no
Federal Awards	
Internal control over major federal programs:	
• Material weakness(es) identified?	X yes no
Significant deficiency(ies) identified?	x yes none reported
Type of auditor's report issued on compliance for major federal programs: unmodified	
• Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	_X yes no
Identification of major federal programs:	
Federal Assistance Listing Number	Name of Federal Program or Cluster
21.027	Coronavirus State and Local Fiscal Recovery Funds
Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000
Auditee qualified as low-risk auditee?	yes <u>X</u> no

Schedule of Findings and Questioned Costs For the Fiscal Year Ended June 30, 2022

## SECTION II - FINANCIAL STATEMENT FINDINGS

### NONE REPORTED

## SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Finding: 2022-001-Material Weakness

Agency: U.S. Department of the Treasury

**Program:** Coronavirus State and Local Fiscal Recovery Funds

Federal Assistance Listing Number: 21.027

### SUSPENSION AND DEBARMENT

Criteria - When a non-federal entity enters into a covered transaction with an entity at a lower tier, the non-federal entity must verify that the entity, as defined in 2 CFR Section 180.995 and agency adopting regulations, is not suspended or debarred or otherwise excluded from participating in the transaction. "Covered transactions" include those procurement contracts for goods and services awarded under non-procurement transaction (e.g. grant or cooperative agreement) that are expected to equal or exceed \$25,000 or meet certain other criteria as specified in 2 CFR Section 180.220. This requirement applies to contracts entered into to procure goods and services with Coronavirus State and Local Fiscal Recovery Funds.

**Condition** - The Town of Foster does not have a specific procedure in place for verifying that an entity with which it plans to enter into a covered transaction is not suspended, debarred or otherwise excluded.

Cause - The Town has not established suspension and debarment policies and procedures for federal awards.

*Effect* – Contracts for goods and service that were "covered transactions" were entered into prior to verifying that an entity was not suspended, debarred or otherwise excluded.

### **Questioned Costs** – None

**Recommendation**- We recommend that the Town implement verification procedures to ensure that an entity with which it plans to enter into a covered transaction is not suspended, debarred or otherwise excluded.

Schedule of Findings and Questioned Costs
For the Fiscal Year Ended June 30, 2022

Corrective Action/Auditee Views - Management acknowledges the comment and will review and revise the purchasing policies to specifically include verification of entities the town is entering into an agreement for the procurement of goods or services expected to equal or exceed \$25,000, is not suspended or debarred or otherwise excluded.

Anticipated Completion Date – June 30, 2023

Contact Person - Kelli Russ, Finance Director

#### **PROCUREMENT**

Finding: 2022-002-Significant Deficiency

Agency: U.S. Department of the Treasury

**Program:** Coronavirus State and Local Fiscal Recovery Funds

Federal Assistance Listing Number: 21.027

*Criteria* – All non-federal entities, other than States, must have and use documented procurement procedures, consistent with State, local and tribal laws and regulations for the acquisition of property or services under a federal award or subaward and must follow the procurement standards in 2 CFR sections 200.318 through 200.327. CFR Section 200.318 (i) states that the non-federal entity must maintain records sufficient to detail the history of the procurement. These records will include, but are not necessarily limited to, the following: rationale for the method of procurement, selection of the contract type, contractor selection or rejection, and the basis for the contract price.

The Town of Foster has written procurement procedures that include sole source procurement. The procedure requires a determination in writing that there is only one source of the required supply, service or construction item as permitted by the RIGL 45-55-8.

**Condition**- During our test controls of the internal control over compliance with procurement requirements per the Uniform Guidance, we selected a purchase that was not competitively bid as it was determined to be a sole source purchase. The Town did not document in writing the rationale for the method of procurement in compliance with CFR Section 200.318 (i) and the Town's written procurement procedures.

*Cause* – The Town did not follow established procurement procedures for purchases identified as sole source.

*Effect* – The Town did not adhere to established procurement procedures for sole sources purchases and had no documentation to support the procurement method as sole source.

**Questioned Costs** – None

Schedule of Findings and Questioned Costs For the Fiscal Year Ended June 30, 2022

**Recommendation** — We recommend that the Town adhere to its established procurement procedures for all sole source purchases to ensure the proper documentation is maintained to support the procurement method as sole source.

Corrective Action/Auditee Views — Management acknowledges the comment; however, was not directly involved in the purchase of the equipment as it authorized the funds to be paid to one of the supporting non-profit volunteer fire companies for the procurement of hydraulic equipment used for extrication at the scene of a vehicular accident. The town recorded the asset as is the policy to record the capital assets purchased for the non-profit fire and rescue companies that serve our residents. Management will change the purchasing policy to include a policy that all outside agencies expecting funding from the town for any purchase must adhere to the town's purchasing policy, allow the town to directly procure the items needed, or forfeit the right of reimbursement.

Anticipated Completion Date – June 30, 2023

Contact Person - Kelli Russ, Finance Director

Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2022

Federal Grantor/	Federal Assistance		Passed	Total
Pass-Through Grantor/ Program or Cluster Title	Listing Number	Pass-Through Entity Identifying Number	Through to Subrecipients	Federal Expenditures
	<u> 11umber</u>	Entity facilitying Number	Subrecipients	Expenditures
U.S. Department of Education  Direct Program:				
Rural Education	84.358A	N/A	\$ -	\$ 17,461
Pass-through RI Department of Education:	0 1100 01 1	1 1/1 1	Ψ	Ψ 17,101
Title I Grants to Local Educational Agencies	84.010A	2725-11702-201	-	55,867
Supporting Effective Instruction State Grants - Title II	84.367A	2725-16402-201	-	13,843
Student Support and Academic Enrichment Program - Title IV	84.424A	2725-20802-201	-	23,463
COVID-19 - Education Stabilization Fund - ESSER II	84.425D	4672-60602-101	-	179,419
Special Education Cluster (IDEA):				
Special Education Preschool Grants (IDEA, Preschool)	84.173A	2725-13502-201	-	1,742
Special Education Grants to States (IDEA, Part B)	84.027A	2725-13202-201		90,694
Total Special Education Cluster				92,436
Total U.S. Department of Education				382,489
U.S. Department of Agriculture  Pass-through RI Department of Education: Child Nutrition Cluster: National School Lunch Program				
Cash assistance	10.555	N/A	_	94,579
Non-cash assistance (commodities)	10.555	N/A	_	5,244
School Breakfast Program	10.553	N/A	-	44,766
Total Child Nutrition Cluster				144,589
Total U.S. Department of Agriculture				144,589
U.S. Department of Transportation  Pass-through RI Department of Transportation:  Highway Safety Cluster:  State and Community Highway Safety Grant  Total Highway Safety Cluster:	20.600	N/A		1,421 1,421
Total Highway Safety Cluster				
Total U.S. Department of Transportation				1,421
US Department of Treasury Direct Program:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A		993,155
Total U.S. Department of Treasury				993,155
U.S. Department of Health and Human Services Pass-through RI Department of Health:				
Public Health Emergency Preparedness - MEDS  Total U.S. Department of Health and Human Services	93.069	N/A	<u>-</u> <u>-</u>	1,047 1,047
US Institute of Museum and Library Services  Pass-through RI Office of Library and Information Services:  COVID-19 - Grants to States  Total US Institute of Museum and Library Services	45.310	ARPA-2201-41-FOS	10,486	10,486
Total US Institute of Museum and Library Services			10,486	10,486
Total Expenditures of Federal Awards			\$ 10,486	\$ 1,533,187

Notes to Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2022

### NOTE 1 – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the Town of Foster, Rhode Island under programs of the federal government for the year ended June 30, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Town of Foster, Rhode Island, it is not intended to and does not present the financial position, changes in financial position, or cash flows of the Town of Foster, Rhode Island.

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following, Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

### **NOTE 3 – INDIRECT COST RATE**

The Town of Foster, Rhode Island has elected not to use the 10-percent de minimis indirect cost rate allowed under Uniform Guidance.