FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2011

# **INTRODUCTORY SECTION**

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- LIST OF TOWN OFFICIALS

#### FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2011

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(CONCLUDED)

#### TOWN OFFICIALS JUNE 30, 2011

#### **MAYOR**

Joseph M. Polisena

#### **TOWN COUNCIL**

Robert V. Russo, Esq., President

Stephanie P. Manzi, Vice President

Ernest F. Pitochelli

David J. Santilli

Eileen Fuoco

#### **SCHOOL COMMITTEE**

Janice D. Mele, Chairperson

Robert A. Lafazia, Vice Chairperson

Lorraine C. lafrate

Joseph W. Rotella

Susan M. Mansolillo

#### **DEPARTMENT DIRECTORS**

Richard S. Tamburini – Police Chief Doug Jeffrey – Chief of Staff Joseph L. Chiodo, CPA – Finance Director Patricia N. Testa, CPA – Controller William Conley, Esq. – Town Solicitor Daniel Mazzulla – Director of Parks & Recreation Arnold Vecchione – Director of Public Works Timothy McLaughlin – Fire Chief Vincent Baccari, Jr. – Town Clerk Sharyn Difazio – Tax Collector Kim Gallonio – Tax Assessor Dr. Bernard DiLullo, Jr. – Superintendent of Schools Melissa Devine – School Business Manager



## **FINANCIAL SECTION**

- REPORT OF INDEPENDENT AUDITORS
- MANAGEMENT'S DISCUSSION AND ANALYSIS
- BASIC FINANCIAL STATEMENTS
- SUPPLEMENTARY INFORMATION



#### REPORT OF INDEPENDENT AUDITORS

To the Honorable Mayor and Members of the Town Council Town of Johnston, Rhode Island

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Johnston, Rhode Island as of and for the year ended June 30, 2011, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town of Johnston, Rhode Island's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Johnston, Rhode Island as of June 30, 2011, and the respective changes in financial position, and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated December 30, 2011 on our consideration of the Town of Johnston, Rhode Island's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



Needham Boston

Concord

Taunton

Providence

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedule of Funding Progress for Pension Plans, budgetary comparison information, and Schedule of Funding Progress for OPEB Plans, on pages 3 through 11, page 67, pages 68 through 79, and page 80, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Johnston, Rhode Island's financial statements as a whole. The combining and individual nonmajor fund financial statements and other exhibits are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements, other exhibits, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Providence, Rhode Island December 30, 2011

Blaves PC

#### Management's Discussion and Analysis

As management of the Town of Johnston, we offer readers of the Town of Johnston's financial statements this narrative overview and analysis of the financial activities of the Town of Johnston for the fiscal year ended June 30, 2011.

#### **Financial Highlights**

- The liabilities of the Town of Johnston exceeded its assets as of June 30, 2011 by \$2,018,639. This represents a decrease in total net assets of \$14,225,699 from June 30, 2010.
- As of June 30, 2011, the Town of Johnston's governmental activities reported total net assets (deficit) of (\$14,615,455) The net assets are comprised of \$30,861,977 invested in capital assets net of related debt and an unrestricted net asset deficit of (\$45,477,432) versus an unrestricted net asset deficit of (\$28,376,728) at June 30, 2010. Also included in this deficit is the negative change in net assets, (\$14,334,119), for the fiscal year ended June 30, 2011 for governmental activities as shown in Exhibit A-2.
- As of June 30, 2011, the total fund balance of the Town's General Fund was \$5,942,108 versus \$5,417,613 (as restated) last year. This June 30, 2011 fund balance includes non—spendable fund balance of \$980,309 and unassigned fund balance of \$4,961,799. The difference is an increase in the fund balance of \$524,495 for the fiscal year ended June 30, 2011.
- As of June 30, 2011, the total fund balance of the School Unrestricted Fund was \$1,305,730. The School Unrestricted fund balance at June 30, 2010 was \$987,238. The net change in fund balance in the School Unrestricted fund balance for 2011 was \$318,492.
- The Town's Bond Ratings were elevated in August 2009 by the bond rating agencies of Standard & Poor's and Moody's Investor Services. The elevation of the bond ratings from Standard & Poor's in August 2009 was the first upgrade received from this agency since 2002. The elevation of the bond ratings from Moody's Investor Services in August 2009 was the first upgrade received from this agency since 2001. Currently, the Town's Bond ratings are "A-" with Standard and Poor's and "A2" with Moody's Investor Services. The bond ratings of the Town remained unchanged during fiscal year ending June 30, 2011.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town of Johnston's basic financial statements. These basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves. The Town of Johnston adopted the provisions of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements Management's Discussion and Analysis - for State and Local Governments, Statement No. 37, Basic Financial Statements and Management's Discussion and Analysis – for State and Local Governments: Omnibus and Interpretation No. 6, Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements, as of July 1, 2002.

During fiscal year ended June 30, 2011 the Town implemented Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, which required the reclassification of fund balance reporting on the Town's financial position for governmental funds.

**Government-wide Financial Statements -** The *government-wide financial statements* are designed to provide readers with a broad overview of the Town of Johnston's finances, in a manner similar to a private-sector business.

#### Overview of the Financial Statements (Continued)

The Statement of Net Assets presents information on all of the Town of Johnston's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town of Johnston is improving or deteriorating.

The Statement of Activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying events giving rise to the change occur, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation and sick leave).

Both of these government-wide financial statements distinguish functions of the Town of Johnston that are principally supported by taxes and intergovernmental revenues (Governmental Activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (Business-type Activities). The governmental activities of the Town of Johnston include legislative, judicial, and administrative; financial administration; assessors office; public safety; public works; human resources; miscellaneous; planning and assessment board; library; education; other; and interest on long-term debt. The business-type activities of the Town of Johnston include water, sewer, cafeteria and summer school operations. The government-wide financial statements include only the activities of the Town of Johnston. The government-wide financial statements can be found on pages 12 and 13 of this report.

**Fund financial statements** - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Johnston, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town of Johnston can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds - are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town of Johnston maintains 68 individual governmental funds. Information is presented separately in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund and School Unrestricted Funds. Data from the remaining 66 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements later in this report. The basic governmental fund financial statements can be found on pages 14 through 17 of this report. Details of the combined governmental funds can be found on pages 81 through 92.

**Proprietary funds** - are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town of Johnston has four Proprietary Funds, which it has classified as major Enterprise Funds to account for its Water, Sewer, School Cafeteria (food service), and Summer School operations. The basic proprietary fund financial statements can be found on pages 18 through 21.

#### **Overview of the Financial Statements (Continued)**

**Fiduciary funds** - are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town of Johnston's programs. The fiduciary funds maintained by the Town of Johnston include private-purpose trusts, pension trust funds, and agency funds. The basic fiduciary fund financial statements can be found on pages 22 and 23 of this report and are detailed on pages 93 through 97.

**Notes to the financial statements -** provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on pages 24 through 66 of this report.

**Required Supplementary Information -** in addition to the basic financial statements and accompanying notes, the financial statements include required supplementary information which presents a Schedule of Funding Progress, budgetary comparison schedules for the General Fund and School Unrestricted Funds to demonstrate compliance, and Schedule of Funding Progress for OPEB Plan. The required supplementary information can be found on pages 67 through 80.

Other Supplementary Information – includes combining statements referred to earlier in connection with nonmajor governmental funds and fiduciary funds. These combining statements are located on pages 81 through 97. In addition, supplementary information also includes schedules of property taxes receivable which are included on pages 98 and 99.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the Town of Johnston, liabilities exceeded assets by \$2,018,639 at the close of 2011.

### TOWN OF JOHNSTON, RHODE ISLAND NET ASSETS

As of June 30, (in 000's)

	Governm Activiti		Business Activities		Total	Total
				0010		
	2011	2010	2011	2010	2011	2010
Current and Other					·	
Assets	\$ 19,791	\$ 19,509	\$ 5,711	\$ 3,520	\$ 25,502	\$ 23,029
Capital Assets	53,437	54,904	10,978	9,236	64,415	64,140
Total Assets	73,228	74,413	16,689	12,756	89,917	87,169
Current Liabilities	10,216	9,221	1,708	198	11,924	9,419
Long-Term Liabilities	77,628	65,473	2,384	70	80,012	65,543
Total Liabilities	87,844	74,694	4,092	268	91,936	74,962
Net Assets:						
Invested in capital						
assets, net of related debt	30,862	28,095	9,116	9,236	39,978	37,331
Unrestricted	(45,478)	(28,376)	3,481	3,252	(41,997)	(25,124)
Total Net Assets	\$(14,616)	\$ (281)	\$12,597	\$12,488	\$ (2,019)	\$ 12,207

#### **Government-wide Financial Analysis (Continued)**

The general capital assets (e.g., land, buildings, building improvements, vehicles, equipment and infrastructure) of the Governmental Activities of the Town of Johnston less outstanding debt equal \$30,861,977. It should be noted that the investment in capital assets is reported net of related debt. Resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Additional portions of the Town of Johnston's net assets are also subject to external restrictions on how they may be used.

The Town's net assets decreased by (\$14,225,699) during the current fiscal year. Of this amount, governmental activities accounted for (\$14,334,119) of the decrease while business-type activities accounted for an increase of \$108,420. The most significant reason for the decrease in the governmental activities was the increase in OPEB liability for fiscal year ended June 30, 2011 of \$11,444,134 in accordance with GASB Statement Number 45 which was implemented by the Town effective July 1, 2008 (fiscal 2009). Details of the OPEB obligation can be found in Note 11 on pages 57 through 59. The OPEB Liability increased from \$28,237,757 at June 30, 2010 to \$39,681,891 at June 30, 2011.

**Governmental activities -** The Town adopted the provisions of Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements- Management Discussion and Analysis – for State and Local Governments* as of July 1, 2002. Fiscal year 2011 represents the ninth year reporting under GASB 34 and all comparative data is presented in this statement.

### TOWN OF JOHNSTON, RHODE ISLAND CHANGES IN NET ASSETS

For the Fiscal Year ending June 30 (in 000)

	Governmental Activities	Governmental Activities	Business- type Activities	Business- type Activities	Total	Total
	2011	2010	2011	2010	2011	2010
Revenues: Program Revenues:						
Charges for Services, Fees & Licenses	\$ 5,770	\$ 5,468	\$ 1,660	\$ 1,411	\$ 7,430	\$ 6,879
Operating Grants and Contributions	14,308	14,818	519	488	14,827	15,306
Capital Grants and Contributions	166	1,123			166	1,123
General Revenues:						
Property taxes	68,355	66,052			68,355	66,052
Other taxes	4,010	· ·			4,010	8,374
Grants and aid not restricted	1,016				1,016	948
Unrestricted investment earnings	97	121			97	121
Miscellaneous	1,245	880			1,245	880
Transfers	144		(144)	(32)	0	0
Total Revenues	95,111	97,816	2,035	1,867	97,146	99,683
Expenses:						
Leg., Judicial, and General admin.	2,400				2,400	3,952
Financial administration	949	1,019			949	1,019
Assessors office	241	373			241	373
Public safety	38,963	-			38,963	34,672
Federal Coordinator	0	0			0	0
Public works	8,070	7,503			8,070	7,503
Human resources	62				62	67
Miscellaneous	2,706	· ·			2,706	2,858
Planning and assessment board	169				169	160
Library	567				567	629
Education	53,993				53,993	57,245
Other	316	000			316	996
Interest on long-term debt	1,010	1,078	004	704	1,010	1,078
Water fund			884	781	884	781
Sewer fund			63	0	63	0
School cafeteria fund			976	1,022	976	1,022
Summer school fund	400.440	110.550	3	0	3	0
Total expenses	109,446	110,552	1,926	1,803	111,372	112,355
Increase (decrease) in net assets	(14,335)	(12,736)	109	64	(14,226)	(12,672)
Net assets beginning of year	(281)	12,455	12,488	12,424	12,207	24,879
Net assets end of year	\$(14,616)	\$ (281)	\$ 12,597	\$ 12,488	\$ (2,019)	\$ 12,207

#### Financial Analysis of the Government's Funds

As noted earlier, the Town of Johnston uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds - The focus of the Town of Johnston's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town of Johnston's financing requirements. In particular, the unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. As of June 30, 2011, the Town of Johnston's governmental funds (page 14) reported combined ending fund balances of \$8,601,923.

**The General Fund** is the chief operating fund of the Town of Johnston, excluding its school department. As of June 30, 2011, the total fund balance of the general fund was \$5,942,108 of which \$4,961,799 was unassigned. The Town's General Fund also has \$980,309 of non-spendable fund balance as of June 30, 2011.

The fund balance of the general fund increased by \$524,495 in fiscal year 2011 as reported on page 16 of the report. Actual revenues and other sources were more than budgeted revenues in the general fund by \$2,383,678 (see page 69). Increases in actual revenues versus budgeted revenues were realized in total tax revenues \$849,845, in state and federal aid grants \$1,119,868 (which includes state fiscal stabilization funds of \$448,366), in school miscellaneous revenue \$331,737, and in other financing sources \$309,362. Expenditures and other financing uses were \$1,078,603 more than appropriated amounts (see page 78). Departmental expenditures which exceeded budgeted expenditures were Legal \$457,914, Police \$519,121, Fire \$177,430, Streets & Highways \$261,467, miscellaneous appropriations \$244,030, and Debt Service Costs \$300,725.

The School Unrestricted Fund is the principal operating fund of the school department. Revenues are derived principally from town appropriations and state aid supplemented by certain miscellaneous revenues, principally federal Medicaid reimbursements. Expenditures for education totaled \$48,955,038 including a state on-behalf payment to the teacher's pension fund of \$1,543,032 on behalf of the school department. The School Unrestricted Fund expenditures, net of the state pension contribution, accounted for approximately 52% of the combined General Fund and School Unrestricted Fund expenditures.

The Proprietary Funds report business type activities and include Town operated Water Control Fund, Sewer Fund, School Cafeteria Fund, and the School Summer School Fund. The Town of Johnston's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The Water Control Fund experienced a surplus (before transfers) of \$183,510, Sewer Fund experienced a surplus (before transfers) of \$69,638, School Cafeteria Fund experienced a deficit of (\$1,801), and the Summer School Fund experienced a surplus of \$1,112. The June 30, 2011 Net Assets of the Water Fund are \$12,546,906, the June 30, 2011 Net Assets of the Sewer Fund are \$50,599, the June 30, 2011 Net Assets (deficit) of the School Cafeteria Fund is (\$1,801), while the June 30, 2011 Net Assets of the Summer School Fund are \$1,112.

#### Financial Analysis of the Government's Funds (Continued)

**General Fund Budgetary Highlights** – In fiscal year ended June 30, 2011 the Town was able to run an operating surplus of \$524,495. The result of the major challenges have not stopped as additional cuts in state aid to the Town of Johnston and the Johnston School District have been forthcoming since fiscal 2008. The revenue cuts and the proposed revenue cuts in 2008 through 2011 have a material compound effect of lost revenues not only in current fiscal year of 2011 but also going forward.

#### **Capital Asset and Debt Administration**

Capital assets - The Town of Johnston's investment in capital assets for its governmental and business-type activities as of June 30, 2011, amounts to \$64,415,514 net of accumulated depreciation. This investment in capital assets includes land, buildings, building improvements, vehicles, equipment, infrastructure, and construction in progress. The net increase in the Town of Johnston's investment in capital assets for the current fiscal year was approximately \$275,460 comprised of acquisitions of capital assets of \$3,224,981 (net of transfers and construction in progress placed in service in 2011) less current year depreciation expense of \$2,928,791 and dispositions of \$20,730 (net of accumulated depreciation, transfers and construction in progress placed in service in 2011).

Additional information on the Town of Johnston's capital assets can be found in Note 6 (pages 41 to 43) to the financial statements, which accompany this report.

#### Town of Johnston's

#### **Capital Assets**

#### (Net of depreciation) in 000's

		ernmental ctivities		ess-type vities	Т	otal
	2011	2010	2011	2010	2011	2010
Land	\$ 7,258	\$ 7,258	\$ 40	\$ 40	\$ 7,298	\$ 7,298
Buildings, improvements and land improvements	28,011	22,240			28,011	22,240
Vehicle and equipment	2,866	2,865	8	11	2,874	2,876
Water distributions			9,068	9,185	9,068	9,185
Infrastructure	15,252	16,393	1,862		17,114	16,393
Construction in progress	50	6,148			50	6,148
Total	\$ 53,437	\$ 54,904	\$ 10,978	\$ 9,236	\$ 64,415	\$ 64,140

Major additions to the Town's capital assets related to its governmental fund activities realized during the year, included: the purchase of police and fire vehicles; the purchase of public works vehicles; improvements to fire department facilities as well as construction in progress costs for a Municipal Court.

#### **Capital Asset and Debt Administration (Continued)**

Long-term debt - At the end of the current fiscal year, the Town of Johnston has total bonded debt outstanding of \$24.5 million entirely backed by the full faith and credit of the government. In addition, the Town had long-term lease commitments outstanding of \$655,133 against which the assets are pledged as collateral. State statutes limit the amount of general obligation debt a governmental entity may issue to three percent of its total equalized valuation. The current debt limitation for the Town of Johnston is approximately \$73,979,647 based on a net assessed value of \$2,465,988,235 at December 31, 2009, which significantly exceeds the Town of Johnston's current outstanding general obligation debt. It is important to note this is the third fiscal year in which the Net OPEB Obligation is recognized in long-term debt, the amount of this long-term liability was actuarially calculated at \$39,681,891 at June 30, 2011 an increase of \$11,444,134 from fiscal year ending June 30, 2010.

#### **Town of Johnston's**

# Outstanding long-term debt obligations (in 000's)

	Govern Activ		Busines Activi		Tot	tal
	2011	2010	2011	2010	2011	2010
General Obligation Bonds	\$22,087	\$26,046	\$ 2,402		\$24,489	\$26,046
Town capital leases	655	1,037			655	1,037
Compensated absences	7,663	7,867	39		7,702	7,867
Net Pension Obligation	10,837	5,772			10,837	5,772
Net OPEB Obligation	39,682	28,238	48		39,730	28,238
Claims & Judgments	52	60			52	60
Total long-term debt	\$80,976	\$69,020	\$2,489		\$83,465	\$69,020

Additional information on the Town of Johnston's long-term debt obligations can be found in note 7 (pages 43 to 46) to the financial statements. In addition, details of the OPEB obligation can be found in Note 11, pages 57 through 59, and in required supplementary information page 80.

#### **Economic Factors and Next Year's Budgets**

The Town has successfully implemented a Financial Recovery Plan to address inherited accumulative and structural deficits. The Financial Recovery Plan was approved by the Auditor General of the State of Rhode Island and the Rhode Island General Assembly. The School Unrestricted Fund now has a cumulative fund balance of \$1,305,730 at June 30, 2011. At June 30, 2006 the School Unrestricted Fund had a cumulative deficit of (\$4,973,674). The Financial Recovery Plan's goals and objectives for the Johnston School District have been achieved. However, continual financial and operational diligence is necessary in order to maintain both financial and operational stability for the Johnston School District. The appropriation for the Financial Recovery Plan is essential for 2011 and upcoming fiscal years in order to build a cumulative fund balance for the general fund at a minimal of 8% of the operating budget, as prescribed by the Financial Recovery Plan, and to combat any mid-year extraordinary cuts in revenue or increases in expenditures the Town is forced to endure unexpectedly, such as the mid-year cuts in state aid in fiscal years 2008 through 2011 as well as the potential cuts upcoming in 2012 and future years.

Requests for Information: This financial report is designed to provide a general overview of the Town of Johnston's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director's Office, Johnston Town Hall, 1385 Hartford Avenue, Johnston, RI 02919.

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# **BASIC FINANCIAL STATEMENTS**

#### Statement of Net Assets June 30, 2011

	Governmental	Business-type	
	Activities	Activities	Total
ASSETS:			
Current Assets:	<b>A</b> 40.470.440	<b>.</b> 00 500	ф 40.40 <del>7</del> .044
Cash and cash equivalents	\$ 13,170,442	\$ 26,599	\$ 13,197,041
Restricted cash held in escrow	4 004 405	787,079	787,079
Accounts and other receivables, net	4,824,135	2,116,374	6,940,509
Due from federal and state governments	3,266,142	57,936	3,324,078
Inventory		14,931	14,931
Prepaids	1,023,717		1,023,717
Internal balances	(2,659,874)	2,659,874	0
Total Current Assets	19,624,562	5,662,793	25,287,355
Noncurrent assets:			
Deferred charges - bond issuance	166,565	47,887	214,452
Capital Assets, not being depreciated	7,308,012	40,000	7,348,012
Capital Assets, net of accumulated depreciation	46,129,317	10,938,185	57,067,502
Total Noncurrent Assets	53,603,894	11,026,072	64,629,966
TOTAL ASSETS	73,228,456	16,688,865	89,917,321
LIABILITIES:			
Current Liabilities:			
Accounts payable	2,049,722	85,011	2,134,733
Accrued expenses	1,887,531		1,887,531
Advanced taxes	1,695,925		1,695,925
Due to federal and state governments	213,982		213,982
Due to fiduciary funds	131,945		131,945
Unearned revenue	889,256	1,518,033	2,407,289
Current portion of compensated absences	1,500,000	5,000	1,505,000
Current portion of capital lease obligations	188,973	·	188,973
Current portion of bonds and notes payable	1,650,095	100,000	1,750,095
Current portion of claims and judgments	8,000	ŕ	8,000
Total Current Liabilities	10,215,429	1,708,044	11,923,473
Noncurrent Liabilities:			
Compensated absences	6,162,742	34,088	6,196,830
Net pension benefit obligation	10,837,000	.,,,,,	10,837,000
Net OPEB obligation	39,681,891	47,917	39,729,808
Capital lease obligations	466,160		466,160
Bonds and notes payable	20,436,689	2,302,000	22,738,689
Claims and judgments	44,000	_,	44,000
Total Noncurrent Liabilities	77,628,482	2,384,005	80,012,487
TOTAL LIABILITIES	87,843,911	4,092,049	91,935,960
NET ASSETS: Invested in capital assets net of related debt	30,861,977	9,115,985	39,977,962
Unrestricted .	(45,477,432)	3,480,831	(41,996,601)
TOTAL NET ASSETS	\$ (14,615,455)	\$ 12,596,816	\$ (2,018,639)

#### Statement of Activities Year Ended June 30, 2011

			Program Revenues					nse) Revenue s in Net Asse	
		Charges for	Operating	Cap	oital		nange	3 III NOL ASSC	
Functions/Programs:		Services, Fees,	Grants and	Grants		Governmental		iness-type	
	Expenses	and Licenses	Contributions	Contrib	outions	Activities	A	ctivities	Total
Governmental activities:									0 (0.100.040)
Legislative, judicial, and general administrative	\$ 2,399,817	\$ 268,869				\$ (2,130,948)			\$ (2,130,948)
Financial administration	948,844	33,420				(915,424)			(915,424)
Assessors office	241,180					(241,180)			(241,180
Public safety	38,962,354	2,920,036	\$ 111,727		38,955	(35,891,636)			(35,891,636
Public works	8,070,203	426,830	26,573		55,375	(7,561,425)			(7,561,425
luman resources	62,153					(62,153)			(62,153
Miscellaneous	2,706,360	166,450		;	59,772	(2,480,138)			(2,480,138
Planning and assessment board	168,843	355,573				186,730			186,730
Library	567,222		98,501	•	12,463	(456,258)			(456,258
Education	53,993,479	1,158,875	13,636,958			(39,197,646)			(39,197,646
Other	316,000	440,288	434,171			558,459			558,459
Interest on long-term debt	1,009,540					(1,009,540)			(1,009,540
Total governmental activities	109,445,995	5,770,341	14,307,930	10	66,565	(89,201,159)			(89,201,159
Business-type activities:									
Water fund	883,599	1,067,109					\$	183,510	183,510
Sewer fund	63,578	118,423	14,793					69,638	69,638
School cafeteria fund	975,584	469,453	504,330					(1,801)	(1,801
Summer school fund	3,308	4,420						1,112	1,112
Total business-type activities	1,926,069	1,659,405	519,123		-			252,459	252,459
Total	\$ 111,372,064	\$ 7,429,746	\$ 14,827,053	\$ 10	66,565	(89,201,159)		252,459	(88,948,700
	General revenues	:							
	Property taxes					68,354,917			68,354,917
	Other taxes					4,010,209			4,010,209
	Grants and aid r	not restricted for a s	pecific program			1,016,129			1,016,129
	Unrestricted inve	estment earnings				96,785			96,785
	Miscellaneous					1,244,961			1,244,961
	Transfers					144,039		(144,039)	<u>.</u>
	Total general re	evenues				74,867,040		(144,039)	74,723,001
	Change in Net As	sets				(14,334,119)		108,420	(14,225,699
	Net Assets - begi	inning				(281,336)	1	2,488,396	12,207,060
	Net Assets - endi	·				\$ (14,615,455)	\$ 1	12,596,816	\$ (2,018,639

#### Balance Sheet Governmental Funds June 30, 2011

	General Fund	School Unrestricted Fund		Go	Other overnmental Funds	Total Governmental Funds		
ASSETS:			77					
Cash and cash equivalents	\$ 11,392,295	\$	627,610	\$	662,411	\$	12,682,316	
Accounts and other receivables, net	4,824,135						4,824,135	
Due from federal and state governments	1,756,315		273,046		1,236,781		3,266,142	
Prepaids	980,309		43,408				1,023,717	
Due from other funds	345,772		2,212,730		924,618		3,483,120	
TOTAL ASSETS	\$ 19,298,826	\$	3,156,794	\$	2,823,810	\$	25,279,430	
LIABILITIES AND FUND BALANCES: LIABILITIES:								
Accounts payable	\$ 357,871	\$	580,627	\$	65,210	\$	1,003,708	
Accrued expenses	977,431		727,545				1,704,976	
Advanced taxes	1,695,925						1,695,925	
Due to federal & state governments	212,371				1,611		213,982	
Due to other funds	6,369,174		542,892		1,198,393		8,110,459	
Deferred revenues	3,743,946				204,511		3,948,457	
TOTAL LIABILITIES	13,356,718		1,851,064		1,469,725		16,677,507	
FUND BALANCES:								
Non-spendable	980,309		43,408				1,023,717	
Restricted	7				1,124,593		1,124,593	
Committed			1,262,322		229,827		1,492,149	
Unassigned	4,961,799		e de la companya del companya de la companya del companya de la co		(335)		4,961,464	
TOTAL FUND BALANCES	5,942,108		1,305,730		1,354,085		8,601,923	
TOTAL LIABILITIES AND FUND BALANCES	\$ 19,298,826	\$	3,156,794	\$	2,823,810	\$	25,279,430	

(Continued)

#### Balance Sheet Governmental Funds June 30, 2011

Amounts reported for governmental activities in the statement of net assets differ because:	
Total Fund Balances (B-1)	\$ 8,601,923
Capital assets (net of accumulated depreciation) used in governmental activities are not financial resources and therefore are not reported in the funds.	53,437,329
Deferred bond issuance costs, net of accumulated amortization, have been included in the governmental activities in the Statement of Net Assets, but are not recorded in the fund statements.	166,565
Long-term liabilities are not due and payable in the current period and therefore are not reported in the fund statements.	(80,975,550)
Deferred revenues (net of an allowance for uncollectibles) are recorded in the fund statements, but are not deferred under the measurement focus employed in the Statement of Net Assets.	3,228,119
Internal Service funds are recorded as proprietary funds in the fund financial statements but are recorded as governmental activities on the government-wide financial statements.	1,277,632
Net premium on refunding has been recorded as deferred revenue on the Statement of Net Assets, but is recognized as revenue under other financing sources in the fund statements.	(168,918)
Accrued interest payable on long-term debt obligations is recorded in the statement of net assets for governmental activities, but is not recorded in the fund statements.	 (182,555)
Total Net Assets (A-1)	\$ (14,615,455)

(Concluded)

#### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year Ended June 30, 2011

	General Fund	School Unrestricted Fund	Other Governmental Funds	Total Governmental Funds
REVENUES:				A 07.000.000
Property taxes	\$ 67,863,639			\$ 67,863,639
Departmental fees and revenues	4,065,775		4 0 =00 044	4,065,775
State and federal grants	5,489,037	\$ 9,569,746	\$ 2,786,014	17,844,797
Medicaid reimbursement		978,012		978,012
Investment income	83,971		12,814	96,785
State on behalf pension contributions		1,543,032		1,543,032
Other miscellaneous	1,694,142	53,725	200,732	1,948,599
TOTAL REVENUES	79,196,564	12,144,515	2,999,560	94,340,639_
EXPENDITURES:				
Current: Legislative, judicial, and general administrative	1,594,101			1,594,101
Financial administration	955,598			955,598
Assessors office	244,793			244,793
	25,105,700			25,105,700
Public safety	6,650,262			6,650,262
Public works	63,933			63,933
Human resources	2,706,360			2,706,360
Miscellaneous	162,643			162,643
Planning and assessment review				575,427
Library	575,427	40 052 570	2,549,091	51,402,670
Education	FOF 000	48,853,579	309,404	905,067
Other	595,663		309,404	905,007
Debt Service:	4 504 040			1 504 642
Principal	1,504,643			1,504,643
Interest	1,173,865			1,173,865
Capital:		101.150	0 505 050	0.400.750
Capital expenditures	497,238	101,459	2,505,056	3,103,753
TOTAL EXPENDITURES	41,830,226	48,955,038	5,363,551	96,148,815
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)	37,366,338	(36,810,523)	(2,363,991)	(1,808,176)
BEFORE OTHER FINANCING SOUNCES (USES)	07,000,000	(00,010,020)	(2,000,001)	(1,000,1.0)
OTHER FINANCING SOURCES (USES)				
Transfers in	287,172	37,129,015	877,677	38,293,864
Transfers out	(37,129,015)		(1,720,853)	(38,849,868)
TOTAL OTHER FINANCING SOURCES (USES)	(36,841,843)	37,129,015	(843,176)	(556,004)
NET CHANGE IN FUND BALANCES	524,495	318,492	(3,207,167)	(2,364,180)
FUND BALANCE AT BEGINNING OF YEAR, AS RESTATED	5,417,613	987,238	4,561,252	10,966,103
	<u>-</u>	· · · · · · · · · · · · · · · · · · ·		
FUND BALANCE AT END OF YEAR	\$ 5,942,108	\$ 1,305,730	\$ 1,354,085	\$ 8,601,923

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds (B-2) to the Statement of Activities (A-2) Year Ended June 30, 2011

t Change in Fund Balances - Total Governmental Funds (B-2):	\$ (2,364,180)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets (meeting the capitalization policy) is allocated over their estimated useful lives through reporting	
of depreciation expense. This represents the net affect of capital outlays reclassified to capital assets and depreciated for the Government-wide financial statements. Capital outlay in excess of depreciation.	260,583
Governmental funds do not recognize gains or losses on the sale or disposal of capital assets. The statement of activities includes losses on the disposal of fixed assets during 2011.	(20,730
Donated goods and services related to capital assets are recorded as revenue in the Government-wide statement of activities, but are not reported in the governmental funds.	59,772
Net transfer in resulting from reclassification of non-current assets and liabilities from the Governmental activities to Business-type activities is recorded as a transfer in on the Governmental activities in the statement of activities, but is not reported in the governmental funds.	700,043
Governmental funds report principal repayments on debt obligations as an expenditure. However, the repayment of principal has no effect on the net assets.	1,840,869
Governmental funds report debt issuance costs and premiums on debt financing when they occur. The Government-wide statements amortize these costs over the life of the bond. This is the net effect of the amortization of bond premium and issuance costs reported on the Government-wide statements but not reported in the fund financial statements.	(15,43
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in governmental funds. Also, allowance for doubtful accounts is not reported in the governmental funds statement of revenues, expenditures, and changes in fund balances. The increase in the allowance provision is recorded against revenue in the Statement of Activities. Net deferred revenue increased from fiscal 2010.	567,42
Adjustment to the estimated net pension benefit obligation. The Governmental Fund reflects this activity when it will be paid with measurable and available resources. The increase from prior year balances is reflected in the statement of activities and changes in net assets.	(5,065,00
Adjustment to the estimated net OPEB obligation. The Governmental Fund reflects this activity when it will be paid with measurable and available resources. The increase from prior year balances is reflected in the statement of activities and changes in net assets.	(11,444,13
Adjustment to compensated absences and accrued claims and judgments. The governmental fund reflects this activity when it will be paid with measurable and available resources. The decrease from prior year balances is reflected in the statement of activities and changes in net assets.	212,72
Excess of internal service funds' revenues over expenses, reported as governmental fund activities in the statement of activities and changes in net assets.	811,06
Decrease in accrued interest on long-term debt obligations. The governmental fund reflects this activity when it will be paid with measurable and available resources. The change from prior year balances is reflected in the statement of activities and changes in net assets.	 122,86
hange in Net Assets of Governmental Activities in the Statement of Activities (A-2)	\$ (14,334,11

#### Statement of Net Assets Proprietary Funds June 30, 2011

			.,	Rusiness t	pe Activities - Enter	mrise Funds				Governmental Activities
	Water Control Fund (current year)	Water Control Fund (prior year)	Sewer Fund (current year)	Sewer Fund (prior year)	Cafeteria Fund (current year)	Cafeteria Fund (prior year)	Summer School (current year)	Summer School (prior year)	Totals	Health Care Management Internal Service Fund
ASSETS: Current Assets: Cash and cash equivalents Restricted cash held in escrow Accounts and other receivables, net Intergovernmental receivables Inventory	\$ 483,310	\$ 438,323	\$ 787,079 1,626,313		\$ 26,599 6,751 57,936 14,931	\$ 500 2,343 47,980 14,931			\$ 26,599 787,079 2,116,374 57,936 14,931	\$ 488,126
Due from other funds	3,044,341	2,900,643		_		114,981	\$ 1,112		3,045,453	1,835,520
Total Current Assets	3,527,651	3,338,966	2,413,392	\$ -	106,217	180,735	1,112	\$ -	6,048,372	2,323,646
Non-current Assets:  Deferred charges - bond issuance costs, net Capital Assets, net of accumulated depreciation	9,108,445	9,225,102 9,225,102	47,887 1,862,200 1,910,087		7,540 7,540	10,753 10,753			47,887 10,978,185 11,026,072	
Total Non-current Assets	9,108,445	9,225,102	1,510,007		7,010		· · · · · · · · · · · · · · · · · · ·	-		
TOTAL ASSETS	12,636,096	12,564,068	4,323,479	-	113,757	191,488	1,112	-	17,074,444	2,323,646
LIABILITIES: Current Liabilities: Cash overdraft Accounts payable and accrued expenses Due to other funds Unearned revenue	2,185		16,842 336,005 1,518,033		68,169 47,389	114,490 76,998			85,011 385,579 1,518,033	1,046,014
Current portion of accrued compensated absences	5,000	6,000	.,,						5,000	
Current portion of bonds payable			100,000	·					100,000	1,046,014
Total Current Liabilities	7,185	6,000	1,970,880		115,558	191,488		-	2,093,623	1,046,014
Non-current Liabilities: Accrued compensated absences Net OPEB obligation Bonds payable	34,088 47,917	32,292 37,380	2,302,000	<u></u>				<del></del>	34,088 47,917 2,302,000 2,384,005	<del></del>
Total Non-current Liabilities	82,005	69,672	2,302,000		-		<del></del> _	<del></del>	2,004,000	
TOTAL LIABILITIES	89,190	75,672	4,272,880	-	115,558	191,488		<u> </u>	4,477,628	1,046,014
NET ASSETS: Invested in capital assets net of related debt Unrestricted:	9,108,445	9,225,102			7,540	10,753			9,115,985	
Reserved for infrastructure replacement	264,492	234,376							264,492	
Reserved for repairs	26,756	·			(0.5.1)	(40.750)	4 440		26,756 3,189,583	** 1,277,632
Unreserved	3,147,213	3,006,712	50,599	•	(9,341) \$ (1,801)	(10,753)	1,112 \$ 1,112	\$ -	\$ 12,596,816	\$ 1,277,632
TOTAL NET ASSETS	\$ 12,546,906	\$ 12,488,396	\$ 50,599	<b>Ф</b> -	\$ (1,801)	Ψ -	φ 1,112	Ψ	Ψ 12,030,010	Ψ .,E77,00E

<sup>\*\* -</sup> The unrestricted net assets (\$1,277,632) in the Health Care Management Fund represent \$603,235 to be utilized for future claims of the School Department and \$674,397 to be utilized for future claims of the Town.

#### Statement of Revenues, Expenses and Changes in Net Assets Proprietary Funds For the Year Ended June 30, 2011

_			Bus	siness-type Act	ivities-Enterpr	ise Funds				Governmental Activities
_	Water Control Fund (current year)	Water Control Fund (prior year)	Sewer Fund (current year)	Sewer Fund (prior year)	Cafeteria Fund (current year)	Cafeteria Fund (prior year)	Summer School (current year)	Summer School (prior year)	Totals	Health Care Management Internal Service Fund
OPERATING REVENUES:	\$ 1,067,109	\$ 949,205	\$ 118,423		\$ 469,453	\$ 461,811	\$ 4,420		\$ 1,659,405	\$ 15,288,536
Charges for usage and service  Total operating revenues	1,067,109	949,205		\$ -	469,453	461,811	4,420	\$ -	1,659,405	15,288,536
				<u> </u>			<u> </u>			
PPERATING EXPENSES: Salaries and benefits	58,259	84,558			16.617	22,380	3.308		78,184	
Contracts	30,239	04,000			955,754	996,287	0,000		955,754	
Materials and supplies						141			•	
Repair and maintenance	60.936	41,763							60,936	
Utilities	38,257	29,995							38,257	
Office expense	3,313	3,797							3,313	
Purchased water and state surcharges	439,200	313,682							439,200	
Departmental expense	165,984	189,679							165,984	
Health care management									-	14,479,374
Bad debts, net of recovery	993	713							993	
Other expenses		193	0.000		0.040	0.010			126,098	
Depreciation	116,657	116,657	6,228 6,228		3,213 975,584	3,213 1,022,021	3,308		1,868,719	14,479,374
Total operating expenses	883,599	781,037	6,228		9/5,584	1,022,021	3,306	<u> </u>	1,800,719	14,478,574
OPERATING INCOME (LOSS)	183,510	168,168	112,195		(506,131)	(560,210)	1,112	<u>-</u>	(209,314)	809,162
NONOPERATING REVENUES (EXPENSES):										
State and federal grants			14,793		488,473	471,726			503,266	
State matching funds					15,857	16,331			15,857	4.00
Investment income			(5.4.54.4)						- (EA 71A)	1,907
Interest expense			(54,714)						(54,714) (2,636)	
Amortization TOTAL NONOPERATING REVENUES (EXPENSES)			(2,636) (42,557)		504,330	488,057			461,773	1,907
TOTAL NUNUPERATING REVENUES (EXPENSES)			(42,007)		004,000	100,001				
INCOME (LOSS) BEFORE TRANSFERS	183,510	168,168	69,638	-	(1,801)	(72,153)	1,112	-	252,459	811,069
Transfers In			681,004	32,490		93,487			681,004	
Transfer Out	(125,000)	(125,000)	(700,043)	(32,490)					(825,043)	
HANGE IN NET ASSETS	58,510	43,168	50,599	-	(1,801)	21,334	1,112	-	108,420	811,069
OTAL NET ASSETS - BEGINNING	12,488,396	12,445,228	<u> </u>	<u> </u>		(21,334)	<u>.                                      </u>		12,488,396	466,560
OTAL NET ASSETS - ENDING	\$ 12,546,906	# 40 400 ODE	\$ 50,599	•	\$ (1,801)	Φ.	\$ 1,112	\$ -	\$ 12,596,816	\$ 1,277,632

#### Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2011

	Business-type Activities - Enterprise Funds										vernmental Activities	
		Water Control Fund		Sewer Fund		Cafeteria Fund		Summer School		Totals	Ma	ealth Care anagement rnal Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES:												
Cash received from customers	\$	1,022,122	\$	10,143	\$	465,045	\$	4,420	\$	1,501,730	\$	15 200 526
Cash received from providing services		(700.000)		(04 047)		(064 E92)				(1,704,483)	Ф	15,288,536
Cash paid to suppliers		(708,683)		(31,217)		(964,583) (16,617)		(3,308)		(66,851)		
Cash paid to employees		(46,926)				(10,017)		(0,000)		(00,001)		(14,178,285)
Cash paid for claims  Net cash provided by (used for) operating activities		266,513	\$	(21,074)		(516,155)		1,112		(269,604)		1,110,251
Het cash provided by (used for) operating donvines												
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:										(455.000)		
Transfers (to) from other funds		(125,000)								(125,000)		
Non-operating grants received		(4.40.000)				494,374		(1,112)		494,374 (29,829)		(860,594
(Increase) decrease in due from other funds		(143,698) 2,185		257,989		114,981 47,389		(1,112)		307,563		(000,004)
Increase (decrease) in due to other funds  Net cash provided by (used for) noncapital financing activities		(266,513)		257,989		656,744		(1,112)	-	647,108		(860,594)
Net cash provided by (used for) honcapital imancing activities		(200,010)		201,000				<u>, , , , , , , , , , , , , , , , , , , </u>				
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:												
Acquisition of capital assets				(98,775)						(98,775)		
Principal paid on bonds			23	(83,207)						(83,207)		
Interest paid on long-term debt				(54,933)				0		(54,933) (236,915)		0
Net cash used for capital and related financing activities		0		(236,915)		. 0				(230,913)	_	
CASH FLOWS FROM INVESTING ACTIVITIES:												
Investment income										0		1,907
Net cash provided by (used for) investing activities	_	0	_	0_	•	0		0		0		1,907
NET INCREASE IN CASH AND CASH EQUIVALENTS		0		0		140,589		0		140,589		251,564
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	_	0		0		(113,990)		0		(113,990)		236,562
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$	-	\$	-	\$	26,599	\$	-	\$	26,599	\$	488,126

(Continued)

#### Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2011

	Business-type Activities - Enterprise Funds									vernmental Activities		
		Water Control Fund		Sewer Fund	(	Cafeteria Fund		Summer School		Totals	M	ealth Care anagement rnal Service Fund
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:												
Operating income (loss) Adjustments to reconcile operating income (loss) to	\$	183,510	\$	112,195	\$	(506,131)	\$	1,112	\$	(209,314)	\$	809,162
net cash provided by operating activities:  Depreciation Increase in provision for doubtful accounts		116,657 993		6,228		3,213				126,098 993		
(Increase) decrease in accounts receivable Increase (decrease) in accounts payable Increase (decrease) in unearned revenue		(45,980)		(1,626,313) (31,217) 1,518,033		(4,408) (8,829)				(1,676,701) (40,046) 1,518,033		301,089
Increase (decrease) in accrued compensated absences Increase (decrease) in net OPEB obligation		796 10,537	_							796 10,537		
Net cash provided by (used for) operating activities	\$	266,513	\$	(21,074)	\$	(516,155)	\$	1,112	\$	(269,604)	\$	1,110,251

(Concluded)

#### Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2011

	 Pension Trust Funds		te Purpose ust Funds	Agency Funds			
ASSETS:							
Cash and cash equivalents	\$ 390,580	\$	23,340	\$	415,165		
Investments	40,570,736						
Funds held in escrow	823,638						
Due from governmental funds	 82,794				107,750		
TOTAL ASSETS	 41,867,748		23,340		522,915		
IABILITIES:							
Due to student groups					188,689		
Deposits held in custody for others					334,226		
Due to governmental funds	58,599						
TOTAL LIABILITIES	 58,599		0		522,915		
NET ASSETS:							
Held in trust for perpetual care			23,340				
Held in trust for pension benefits	41,809,149						
TOTAL NET ASSETS	\$ 41,809,149	\$	23,340	\$	0		

### STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS Fiduciary Funds For the year ended June 30, 2011

	Т	Pension rust Funds	Private-Purpose Trust Funds				
Additions:							
Contributions:							
Employer	\$	1,066,747					
Plan members	•	603,274					
Total contributions		1,670,021	\$				
Investment income (expense)							
Net dividends, interest, and							
change in fair value		7,463,380		2			
Net investment income (expense)		7,463,380		2			
Total additions and changes in fair value		9,133,401		2			
Deductions:							
Administration and benefit expenses		3,800		0			
Pension expenses		3,801,108		0			
Total deductions		3,804,908		0			
Change in net assets		5,328,493		2			
Net assets - beginning of year		36,480,656		23,338			
Net assets - end of year	\$	41,809,149	\$	23,340			

# NOTES TO FINANCIAL STATEMENTS JUNE 30. 2011

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Town complies with generally accepted accounting principles (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to the same limitation. The Town has elected not to follow subsequent private-sector guidance. The accounting and reporting framework and the more significant accounting policies are discussed in subsequent subsections of this Note.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

#### Reporting Entity

The Town of Johnston, Rhode Island operates under a Council-Mayor form of government and provides the following services as authorized by its charter: public safety (police and fire), highway and streets, sanitation, health and social services, culture-recreation, education, public improvements, planning and zoning and general administrative services.

In evaluating how to define the government for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GASB Statement No. 39. Under GASB Statement No. 39, the financial reporting entity includes both the primary government and all of its component units. Component units are legally separate entities that meet any one of the following three tests:

- Test 1 The primary government appoints the voting majority of the board of the potential component unit and is able to impose its will on the potential component unit and/or is in a relationship of financial benefit or burden with the potential component unit;
- Test 2 The potential component is fiscally dependent upon the primary government; or
- Test 3 The financial statements would be misleading if data from the potential component unit were not included

The following entities were considered for classification as component units for fiscal year 2011:

- Johnston School Department
- Johnston Senior Citizens Center, Inc.
- Johnston Housing Authority

The Johnston School Department meets certain criteria of the tests listed above, but the entity is deemed not to have separate legal status apart from the Town. As a result, the financial data of the Johnston School Department has been included as special revenue funds within the Town's financial statements. The Johnston Senior Citizens Center has been determined to be a component unit of the Town of Johnston, Rhode Island as a result of its financial dependence on the Town. However, the activity and balance of the Center are deemed immaterial to the Government-wide financial statements as of and for the fiscal year ended June 30, 2011. Therefore, the activity of the Johnston Senior Citizens Center, Inc. has been omitted from the Town of Johnston, Rhode Island's June 30, 2011 financial statements, except for the appropriation expenditure of the Senior Center which is included as expenditures in the Town's General Fund. The omission of the Johnston Senior Citizens Center, Inc. has no material impact on the Government-wide financial statements of the Town of Johnston, Rhode Island. The Johnston Housing Authority did not meet the criteria indicated above and accordingly it is not considered a component unit of the Town of Johnston, Rhode Island.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Basis of Presentation

#### Government-Wide Financial Statements

The statement of net assets and statement of activities report information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

#### Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts which constitute its assets, liabilities, fund equity, revenues, and expenditure/expenses. Funds are organized into three major categories: governmental, proprietary and fiduciary. Major individual governmental funds and enterprise funds are reported as separate columns in the fund financial statements. A fund is considered a major fund if it is the primary operating fund of the Town or meets the following criteria:

- (a) Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- (b) Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described below:

#### Governmental Funds

#### **General Fund**

The General Fund is the primary operating fund of the Town and is always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

#### **Special Revenue Funds**

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

#### **Capital Project Funds**

Capital Project Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

## NOTES TO FINANCIAL STATEMENTS JUNE 30. 2011

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Governmental Funds (Continued)

#### **Permanent Funds**

Permanent Funds account for assets held by the Town pursuant to trust agreements. The principal portion of this fund type must remain intact, but the earnings may be used to achieve the objectives of the fund. The Town of Johnston, Rhode Island currently does not have any funds that meet the definition of Permanent Funds.

#### **Proprietary Funds**

Proprietary Funds are used to account for business-like activities provided to the general public. These activities are financed primarily by user charges and the measurement of financial activity focuses on net income measurement similar to the private sector. The Proprietary Funds include the Water Control Fund, Sewer Fund, School Cafeteria Fund, and the Summer School Fund which are considered Enterprise Funds. The Town also maintains four Internal Service Funds (School Self Insured Active, School Self Insured Retired, Town Self Insured Active, and Town Self Insured Retired) which are used to pay medical and dental costs incurred by persons covered by the health benefit plan of the Town and the School Department.

#### Fiduciary Funds (Not included in government wide statements)

#### **Agency Funds**

Agency funds account for assets held by the Town in a purely custodial capacity. The reporting entity includes four agency funds. Since agency funds are custodial in nature (i.e. assets equal liabilities), they do not involve the measurement of results of operations. The agency funds are as follows:

- Performance Bonds
- Student Activities funds

#### **Private-Purpose Trust Funds**

Private-Purpose trust funds are used to account for resources legally held in trust for use by parties outside of the Town, and can not be used at the Town's discretion or to support the Town's general operations. The net assets of this fund are utilized for the care and maintenance of cemeteries within the Town. The Town is not required to preserve any portion of the net assets. The Private-purpose trust funds are as follows:

- Daniel Elder Burial Fund
- Manton Perpetual Care
- Celina Esterbrook
- Sara Irons
- Kelly Burial Grounds

- Nicholas Smith
- Kimball Burial Ground
- Richardson Burial Ground
- C.T. Tourtellot

#### **Pension Trust Funds**

Pension trust funds are used to account for resources held in trust for future pension obligations of the Town. The Pension trust funds held at June 30, 2011 are as follows:

- Police Pension Trust Fund
- Fire Pension Trust Fund
- Pension for Unfunded Police and Fire Trust Funds

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Major and Non-Major Funds

The funds are further classified as major or non-major as follows:

<u>Fund</u>

**Brief Description** 

Major:

General Fund:

See above for description

Special Revenue Funds:

School Unrestricted Fund

This fund is used to report all financial transactions of the Johnston School Department, which are not legally required to be accounted for separately.

**Proprietary Funds:** 

Water Control Fund

Accounts for the supply of public water to the Town

of Johnston.

Sewer Fund

Accounts for sewer projects of the Town of

Johnston.

School Cafeteria Fund

Accounts for the operation of the school breakfast and lunch program of the Johnston School Department. This fund did not meet the criteria for reporting as a major fund however, management elected to present the fund as a

major fund.

Summer School Fund

Accounts for the operation of the summer school program of the Johnston School Department. This fund did not meet the criteria for reporting as a major fund however, management elected to

present the fund as a major fund.

Non-Major:

Special Revenue Funds:

School Restricted Funds, Community Development Block Grant, Byrne JAG Stimulus Grant, Police Special Account, Memorial Park Recreation Fields Restoration, Substance Abuse Prevention Grant, Blue Riptide Grant, ARRA EECBG, NRCS, Federal JAG Active Shooter, Historical Trust Fund, Fire Plan Review, Fire Prevention Grant, Memorial Library Fund, Byrne Grant, State JAG Grant, Secure Our Schools, Federal JAG Radio Console, State JAG Radio Console, FEMA Category F Projects, and

FEMA Category C Projects.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Major and Non-Major Funds (Continued)

Non-Major (Continued):

Capital Project Funds:

School Facilities Fund, Senior Center Grant, West End Fire Station, Highland Ave. Drainage, High School Renovation, Middle School Renovation, Ferri School Renovation, West End Water, Rainone Gym Renovations, Unobligated Capital Fund, Sewer Project Capri & Bellaire, DAM Renovations, Pezza Property Acquisition, Champlin Community Park, Capital Lease, Police Station Construction, Winsor Hill School, Fire Station #1, Library Building, and Memorial Plat Sewer Project.

#### Measurement Focus

On the government-wide Statement of Net Assets and the Statement of Activities both governmental and business-like activities are presented using the economic resources measurement focus as defined in item b. below and the accrual basis of accounting.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate:

- (a) All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period. The Town considers property taxes as available if they are collected within 60 days after year end. Substantially all other revenue (excluding municipal court fees and fines, special sewer assessments, and Fire Rescue Services) of the governmental funds is recognized utilizing the modified accrual method of accounting and as such it is recognized as it is earned and available. Municipal Court fines and fees and Fire Rescue Services are reported as receivable and deferred revenue until the amounts are collected. Special sewer assessments are reported as receivable and deferred revenue at the date of the assessment. The revenue for these assessments is then recognized annually over the term of the debt service obligation related to the project.
- (b) The proprietary fund and private purpose trust funds utilize "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of net income, financial position and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Fund equity is classified as net assets.
- (c) Agency funds are not involved in the measurement of results of operations; therefore, measurement focus is not applicable to them.

## NOTES TO FINANCIAL STATEMENTS JUNE 30. 2011

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Basis of Accounting

In the government-wide Statement of Net Assets and Statement of Activities both governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when "measurable and available". Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or soon enough thereafter to pay current liabilities. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported when due.

All proprietary funds, agency funds, and private purpose trust funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

Amounts reported as program revenues include charges to customers or applicants for goods, services or privileges provided, operating grants and contributions, and capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the proprietary fund's principal operation. The principal operating revenues of the enterprise funds are charges for services provided in accordance with the fund's purpose. Operating expenses for the enterprise funds include the costs of providing the services, including administration and depreciation on capital assets. All other revenue and expense items not meeting these criteria are reported as nonoperating revenues and expenses.

### Assets, Liabilities, and Fund Equity

#### Cash and Investments

Cash and cash equivalents are carried at cost. Cash equivalents include all highly liquid investments with an original maturity of three months or less when purchased. Substantially, all of the Town's cash and cash equivalents are held in public deposit institutions. Pursuant to Section 35-10-1 of the Rhode Island General Laws, as of October 1, 1991, public deposit institutions are required to insure accounts which hold public funds in excess of the amount which is guaranteed by FDIC. At times, the Town pools cash resources of its various funds to facilitate the management of cash and maximize investment returns.

State statutes authorize the government to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, and repurchase agreements.

Investments are stated at fair value.

## NOTES TO FINANCIAL STATEMENTS JUNE 30. 2011

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, and Fund Equity (Continued)

#### **Accounts Receivable**

In the government-wide statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. The allowance for uncollectible accounts receivable amounted to \$5,830,487 at June 30, 2011. The allowance for uncollectible accounts includes \$5,301,129 for property taxes, \$129,049 for Municipal Court fees and traffic fines, \$53,560 for special sewer assessment, \$336,811 for fire rescue services, and \$9,938 for enterprise fund (Water Fund) service fees. Major receivable balances for the governmental activities include property taxes (76% of balance). Business-type activities report service fees as its major receivables.

In the fund financial statements, material receivables in governmental funds include revenue accruals such as property taxes, sewer assessments, fire rescue services, municipal court fees and traffic fines, grants and other similar intergovernmental revenues since they are usually both measurable and available. Non-exchange transactions collectible but not available are deferred in the fund financial statements in accordance with modified accrual, but not deferred in the government-wide financial statements in accordance with the accrual basis. Proprietary fund material receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable.

#### **Property Taxes**

Real and personal property taxes are based on values assessed as of each December 31 (lien date) and attach as an enforceable lien on property as of July 1 (levy date). Taxes may be paid in full or in equal quarterly installments on July 24, October 24, January 24, and April 24 following the levy date. Taxes due and unpaid after the respective due dates are subject to interest at a rate of 12% per annum calculated on the unpaid portion of the total tax. An automatic lien is placed on the taxpayer's property if payment has not been received by the tax due date. Property taxes levied are recorded as receivables in the fiscal year of the levy. Property tax revenues are recorded in accordance with the modified accrual basis of accounting in the fund financial statements.

## **Prepaid Items**

Prepaid items are accounted for under the allocation method whereby a prepaid asset is established at the date of payment and subsequently amortized over the accounting periods expected to benefit from the initial payment. Prepaids recorded in governmental fund types do not reflect current appropriated resources and, thus, an equivalent portion of the fund balance is reserved.

## **Encumbrances**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is employed in certain governmental funds. Open encumbrances are reported as restricted, committed or assigned, and should not result in separate display of the encumbered amount within those classifications. Encumbrances do not constitute expenditures or liabilities under generally accepted accounting principles. (See note 2 for budgetary reporting of encumbrances).

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, and Fund Equity (Continued)

#### **Bond Premiums and Issuance Costs**

In the Government-Wide Statements, bond premiums and issuance costs are deferred and amortized over the term of the bonds using the straight-line method. Bond premiums are presented as deferred revenue whereas issuance costs are presented as other assets.

In the Governmental Fund financial statements, bond premiums and issuance costs are treated as period costs in the year issued. Bond issuance costs are included in debt service expenditures and bond premiums are reflected as other financing sources.

#### **Property, Plant and Equipment**

The accounting treatment over property, plant and equipment (capital assets) depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements as discussed below.

#### **Government-Wide Statements**

In the government-wide financial statements, long-lived assets are accounted for as capital assets. All capital assets are valued at historical cost, or estimated historical cost if actual is unavailable, except for donated fixed assets, which are recorded at their estimated fair value at the date of donation.

Capital assets are defined by the Town as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year.

Depreciation of all exhaustible capital assets is recorded, as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Assets. Depreciation is provided over the estimated useful life using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Buildings and improvements	20 – 50 years
Land improvements	20 years
Equipment	5 – 10 years
Vehicles	5 – 10 years
Infrastructure	40 - 100 years

#### **Fund Financial Statements**

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for in the same manner as in the government-wide statements.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Assets, Liabilities, and Fund Equity (Continued)

### **Deferred Revenues**

In the government-wide financial statements, deferred revenues represent funds received in advance of being earned/owed or receivables which will be collected and included in revenues of future fiscal years. In the General Fund, (of the fund financial statements), deferred revenues include property tax receivables which are assessed on December 31, 2009 and prior and are not collected within 60 days of June 30, 2011. Net deferred taxes included in the fund financial statements were approximately \$1,929,000 at June 30, 2011. In addition, deferred revenue in the General Fund (fund financial statements) included approximately \$250,500 for Municipal Court fees and traffic fines, \$1,048,600 for fire rescue services, and \$515,800 for special sewer assessment.

### **Interfund Transactions**

Interfund activity within and among the funds of the Town have been classified and reported as follows:

- Reciprocal interfund activities:
  - Interfund loans are reported as interfund receivables in the lending fund and interfund payables in borrower funds.
  - Interfund services are reported as revenues in the seller fund and as expenditures or expenses in the purchasing fund.
- Non-reciprocal interfund activities:
  - Interfund transfers are reported in governmental funds as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers. In proprietary funds transfers are reported after nonoperating revenues and expenses.
  - Interfund reimbursements are repayments from the fund responsible for particular expenditures or expenses to other funds that initially paid for them.
     Reimbursements are not displayed separately within the financial statements.

#### **Equity Classifications**

#### **Government-Wide Statements**

Equity is classified as net assets and displayed in three components:

- (a) Invested in capital assets, net of related debt Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- (b) Restricted net assets Consists of net assets with constraints placed on the use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments, or 2) law through constitutional provisions or enabling legislation.

## NOTES TO FINANCIAL STATEMENTS JUNE 30. 2011

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## **Equity Classifications (Continued)**

### **Government-Wide Statements (Continued)**

(c) Unrestricted net assets - All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt".

#### **Fund Financial Statements**

Governmental fund equity is classified as fund balance. In accordance with GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions fund balance is further classified as non-spendable, restricted, committed, assigned or unassigned as described below.

- (a) Non-Spendable Fund Balance includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. "Not in spendable form" includes items that are not expected to be converted to cash.
- (b) Restricted Fund Balance includes amounts that are restricted to specific purposes. Fund balance is reported as restricted when constraints placed in the use of resources are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.
- (c) Committed Fund Balance includes amounts that can be used only for the specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. The highest level of decision-making authority for the Town of Johnston is the Town Council and passage of Town Ordinance.
- (d) Assigned Fund Balance includes amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (a) the governing body itself or (b) a body (a budget or finance committee) or official to which the governing body has delegated the authority to assign amounts to be used for specific purposes.
- (e) <u>Unassigned Fund Balance</u> is the residual classification for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes, it may need to report a negative unassigned fund balance.

Proprietary fund equity is classified the same as in the government-wide statements.

## NOTES TO FINANCIAL STATEMENTS JUNE 30. 2011

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Equity Classifications (Continued)

#### **Compensated Absences**

Employees are granted vacation and sick leave in varying amounts. Upon retirement, termination of death, certain employees are compensated for unused vacation and sick leave (subject to certain limitations) at their current rates of pay. The amount recorded is the unused days earned at the current rate of pay. In addition, qualifying employees may also receive severance compensation at the rate of 2 days pay for each year of service. For governmental activities the general fund is used to satisfy this liability as it becomes due, while each enterprise fund accounts for all its' settlement of business-type liabilities for compensated absences. Compensated absences are accrued at varying amounts based on the collective bargaining unit contracts of the various unions.

## Reconciliation of Government-wide and Fund Financial Statements

The governmental fund Balance Sheet includes a reconciliation between fund balance – total governmental funds and net assets – governmental activities as reported in the government-wide Statement of Net Assets. One element of that reconciliation explains that "long-term liabilities are not due and payable in the current period and therefore are not reported in the funds." The details of this \$80,975,550 are as follows:

Bonds payable and capital lease obligations	\$ 22,741,917
Net pension benefit obligation	10,837,000
Net OPEB obligation	
Accrued claims and judgments	52,000
Compensated absences	
Total	\$80,975,550

Another element of the reconciliation states that "deferred revenues (net of an allowance for uncollectibles) are recorded in the funds, but are not deferred under the measurement focus employed in the Statement of Net Assets." The details of this \$3,228,119 difference are as follows:

Deferred tax revenue (net of allowance \$5,301,129)	\$ 1,929,043
Deferred fire rescue fees (net of allowance \$336,811)	
Deferred municipal court fees (net of allowance \$129,049)	
Total	\$ 3,228,119

# Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance and the Government-wide Statement of Activities

The governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances includes reconciliation between *net changes in fund balances – total governmental funds* and *changes in net assets of governmental activities* as reported in the government-wide Statement of Activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures." However, in the statement of activities the cost of those assets is capitalized and depreciated over the assets estimated useful life. The details of the \$260,583 are as follows:

Capital outlay expenditures reclassified to capital assets	\$ 3,063,276
Depreciation expense	
Total	

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance and the Government-wide Statement of Activities (Continued):

Another element of the reconciliation states that "the governmental funds report principal repayments on debt obligations as an expenditure." The details of the \$1,840,869 are as follows:

Principal payment of general obligation bonds	\$1,458,972
Principal payment of capital lease obligations	<u>381,897</u>
Total	\$1,840,869

Another element of the reconciliation relates to compensated absences and accrued claims and judgments and states that "the governmental fund reflects this activity when it is paid with measurable and available resources." The details of the \$212,729 are as follows:

Decrease in liability for compensated absences	\$ 204,729
Decrease in liability for claims and judgments	8,000
Total	<u>\$ 212,729</u>

Another element of that reconciliation states that, "Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in governmental funds." Also, the allowance adjustment on these receivables affects the revenue recorded in the Statement of Activities. The details of this \$567,426 are as follows:

Deferred tax revenue, net - ending	\$ 1,929,043
Deferred fire rescue, net – ending	
Deferred municipal court fees, net – ending	
Deferred tax revenue, net – beginning	(1,437,765)
Deferred fire rescue fees, net – beginning	(411,659)
Deferred municipal court fees – beginning	(258,597)
Deferred sewer assessment, net – beginning	<u>(552,672)</u>
Total	\$ 567,426

Another element of the reconciliation relates to the Net Pension Benefit Obligations and states that "the governmental fund reflects this activity when it will be paid with measurable and available resources." The decrease in net assets of \$(5,065,000) was comprised of the following:

Net pension benefit obligation – beginning of year	\$ 5,772,000
Net pension benefit obligation – end of year	
	* · ·

Another element of the reconciliation relates to the Net OPEB Obligations and states that "the governmental fund reflects this activity when it will be paid with measurable and available resources." The decrease in net assets of \$(11,444,134) was comprised of the following:

Net OPEB obligation – beginning of year	\$ 28,237,757
Net OPEB obligation - end of year	
Increase in net OPEB obligation	

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Recently Issued Accounting Standards

The following are recently issued governmental accounting standards which will be implemented by the Town in future years:

- ✓ GASB Statement No. 60 Accounting and Financial Reporting for Service Concession Arrangement, effective for the Town's fiscal year ending June 30, 2013.
- ✓ GASB Statement No. 61 The Financial Reporting entity: Omnibus an amendment of GASB Statements No. 14 and No. 34, effective for the Town's fiscal year ending June 30, 2013.
- ✓ GASB Statement No. 62 Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, effective for the Town's fiscal year ending June 30, 2013.
- ✓ GASB Statement No. 63 Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, effective for the Town's fiscal year ending June 30, 2013.
- ✓ GASB Statement No. 64 Derivative Instruments: Application of Hedge Accounting Termination Provisions – an amendment of GASB Statement No. 53, effective for the Town's fiscal year ending June 30, 2012.

The impact of these pronouncements on the Town's financial statements has not been determined.

During the fiscal year ended June 30, 2011 the Town implemented the following governmental accounting standards:

- ✓ GASB Statement No. 54 Fund Balance Reporting and Governmental Fund Type Definitions. The adoption of this Statement required the reclassification of fund balance reporting on the Town's financial position for governmental funds.
- ✓ GASB Statement No. 57 OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans. The adoption of this Statement did not have an impact on the Town's financial statements.
- ✓ GASB Statement No. 59 Financial Instruments Omnibus. The adoption of this Statement did not have an impact on the Town's financial statements.

#### 2. BUDGETARY PROCESS

## (a) Adoption

It is the responsibility of the Mayor to submit a proposed budget for the following fiscal year to the Town Council on or before the first day of April each year. Public hearings are conducted on the proposed budget and shall enact the budget ordinance on or before the first day of May each year. Annual appropriated budgets are adopted for the General Fund and the School Department Unrestricted Fund, which is a Special Revenue Fund. All annual appropriations lapse at the fiscal year end. The Town Council during the last quarter of the budget year may revise the budget between departments other than the School Department.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 2. BUDGETARY PROCESS (Continued)

## (b) General Fund

Actual General fund expenditures on the Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budgetary Basis) (RSI - 2) are adjusted to reflect the budgetary basis of accounting which differs from actual expenditures recognized for the General Fund in the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds (Exhibit B-2) in that School State Aid, State Federal Stabilization funds, School Medicaid reimbursement and School's miscellaneous income is treated as revenue of the School Unrestricted Fund in accordance with GASB #54 for GAAP purposes, but is reported as part of the Town's activity for budgetary purposes. In addition, activity of certain non-major governmental funds is combined with the General Fund in accordance with GASB #54 for GAAP, but is not reported for budgetary purposes. Also, advanced tax payment received and budgeted in fiscal year ended June 30, 2011 is reported as revenue for budgetary purposes, but is deferred for GAAP.

A reconciliation of the General Fund revenues and expenditures and other financing sources (uses), as reported on Exhibits B-2 and Required Supplementary Information (RSI-2), is presented below:

#### **REVENUES**

Total General Fund revenues and other financing sources,	
from Exhibit B-2	. \$79,483,736
Adjustments:	
School State Aid budgeted in General Fund	. 9,362,199
State Fiscal Stabilization Funds (SFSF) budgeted in General Fund	
School Medicaid reimbursement budgeted in General Fund	
School's miscellaneous income budgeted in General Fund	
Inclusion of revenue (net of transfer out) of OPEB Fund with the General Fund,	
for GAAP purposes, not part of budget	
Inclusion of revenue (net of transfer out) of Reserve Healthcare Fund with the	·
General Fund, for GAAP purposes, not part of budget	. 171,370
Inclusion of revenue (net of transfer out) of Police Detail Fund with the General	,
Fund, for GAAP purposes, not part of budget	. (558,775)
Inclusion of revenue (net of transfer out) of Fire Dept. Detail Fund with the	, ,
General Fund, for GAAP purposes, not part of budget	. (20,295)
Advanced tax payment received and budgeted in fiscal 2011	
Total budgetary basis revenues and other financing sources	
from RSI - 2	. \$90.518.706
<u>EXPENDITURES</u>	
EXPENDITURES  Total General Fund expenditures and other financing	
<u>EXPENDITURES</u>	
EXPENDITURES  Total General Fund expenditures and other financing	. \$78,959,241
EXPENDITURES  Total General Fund expenditures and other financing uses, from Exhibit B-2  Adjustments: School State Aid budgeted in General Fund	\$78,959,241 9,362,199
EXPENDITURES  Total General Fund expenditures and other financing uses, from Exhibit B-2	. \$78,959,241 . 9,362,199 . 448,366
EXPENDITURES  Total General Fund expenditures and other financing uses, from Exhibit B-2  Adjustments: School State Aid budgeted in General Fund	. \$78,959,241 . 9,362,199 . 448,366 . 978,012
EXPENDITURES  Total General Fund expenditures and other financing uses, from Exhibit B-2	. \$78,959,241 . 9,362,199 . 448,366 . 978,012
EXPENDITURES  Total General Fund expenditures and other financing uses, from Exhibit B-2	. \$78,959,241 . 9,362,199 . 448,366 . 978,012
EXPENDITURES  Total General Fund expenditures and other financing uses, from Exhibit B-2  Adjustments: School State Aid budgeted in General Fund State Fiscal Stabilization Funds (SFSF) budgeted in General Fund School Medicaid reimbursement budgeted in General Fund School's miscellaneous income budgeted in General Fund Inclusion of expenditures of Police Detail Fund with the General Fund, for GAAP purposes, not part of budget	. \$78,959,241 . 9,362,199 . 448,366 . 978,012 . 53,725
EXPENDITURES  Total General Fund expenditures and other financing uses, from Exhibit B-2.  Adjustments: School State Aid budgeted in General Fund State Fiscal Stabilization Funds (SFSF) budgeted in General Fund School Medicaid reimbursement budgeted in General Fund School's miscellaneous income budgeted in General Fund Inclusion of expenditures of Police Detail Fund with the General Fund, for GAAP purposes, not part of budget Inclusion of expenditures of Fire Dept. Detail Funds with the General Fund, for	\$78,959,241 9,362,199 448,366 978,012 53,725 (552,748)
EXPENDITURES  Total General Fund expenditures and other financing uses, from Exhibit B-2.  Adjustments: School State Aid budgeted in General Fund State Fiscal Stabilization Funds (SFSF) budgeted in General Fund School Medicaid reimbursement budgeted in General Fund School's miscellaneous income budgeted in General Fund Inclusion of expenditures of Police Detail Fund with the General Fund, for GAAP purposes, not part of budget Inclusion of expenditures of Fire Dept. Detail Funds with the General Fund, for GAAP purposes, not part of budget	\$78,959,241 9,362,199 448,366 978,012 53,725 (552,748)
EXPENDITURES  Total General Fund expenditures and other financing uses, from Exhibit B-2.  Adjustments: School State Aid budgeted in General Fund. State Fiscal Stabilization Funds (SFSF) budgeted in General Fund. School Medicaid reimbursement budgeted in General Fund. School's miscellaneous income budgeted in General Fund. Inclusion of expenditures of Police Detail Fund with the General Fund, for GAAP purposes, not part of budget. Inclusion of expenditures of Fire Dept. Detail Funds with the General Fund, for GAAP purposes, not part of budget.  Total budgetary basis expenditures and other financing	\$78,959,241 9,362,199 448,366 978,012 53,725 (552,748) (35,164)
EXPENDITURES  Total General Fund expenditures and other financing uses, from Exhibit B-2.  Adjustments: School State Aid budgeted in General Fund State Fiscal Stabilization Funds (SFSF) budgeted in General Fund School Medicaid reimbursement budgeted in General Fund School's miscellaneous income budgeted in General Fund Inclusion of expenditures of Police Detail Fund with the General Fund, for GAAP purposes, not part of budget Inclusion of expenditures of Fire Dept. Detail Funds with the General Fund, for GAAP purposes, not part of budget	\$78,959,241 9,362,199 448,366 978,012 53,725 (552,748) (35,164)
EXPENDITURES  Total General Fund expenditures and other financing uses, from Exhibit B-2.  Adjustments: School State Aid budgeted in General Fund. State Fiscal Stabilization Funds (SFSF) budgeted in General Fund. School Medicaid reimbursement budgeted in General Fund. School's miscellaneous income budgeted in General Fund. Inclusion of expenditures of Police Detail Fund with the General Fund, for GAAP purposes, not part of budget. Inclusion of expenditures of Fire Dept. Detail Funds with the General Fund, for GAAP purposes, not part of budget.  Total budgetary basis expenditures and other financing	\$78,959,241 9,362,199 448,366 978,012 53,725 (552,748) (35,164)

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 2. BUDGETARY PROCESS (Continued)

## (c) Special Revenue Funds

The actual revenues and expenditures of Special Revenue Funds included in the combined Statement of Revenues, Expenditures and Changes in Fund Balances – budget and actual – School Unrestricted Fund (RSI - 3) are presented on the budgetary basis of accounting which differs from actual revenues and expenditures recognized under GAAP (Exhibit B-2) in that encumbrances are considered to be expenditures for budgetary purposes but not for GAAP purposes.

Encumbrances for fiscal year 2011 were \$34,329 as compared to \$0 at June 30, 2010. Only the revenues and expenditures of special revenue funds which have legally adopted annual budgeted appropriations are included in the Required Supplementary Information. The Unrestricted School Fund is the only Special Revenue Fund which legally adopts an annual budget.

A reconciliation of the School Unrestricted Fund revenues and expenditures and other financing sources (uses), as reported on Exhibits B-2 and Required Supplementary Information, is presented below:

## **REVENUES**

Total School Unrestricted revenues and other financing sources,	
from Exhibit B-2	\$49,273,530
Adjustments:	
Add: State Aid of Literacy included in School Unrestricted Fund budget	
But reported in separate special revenue fund for GAAP	240,819
State on behalf pension contribution not budgeted	(1,543,032)
Total budgetary basis revenues and other financing sources	
from RSI - 3	<u>\$47,971,317</u>
<u>EXPENDITURES</u>	
Total Oak and those state of a surrounditions a mode other discountings.	
Total School Unrestricted expenditures and other financing	<b>#40.055.000</b>
uses, from Exhibit B-2	\$48,955,038
Adjustments:	(2)
Prior year encumbrances	(0)
Current year encumbrances	34,329
Add: State Aid of Literacy included in School Unrestricted Fund budget	
But reported in separate special revenue fund for GAAP	
State on behalf pension contribution not budgeted	<u>(1,543,032)</u>
Total budgetary basis expenditures and other financing	
i otal buuyetaly basis experiultules and other illianchiy	
uses, from RSI - 3	<u>\$47,687,154</u>

The budget of the School Unrestricted Fund is prepared annually and submitted to the School Committee for approval. The amount of the annual transfer from the Town's General Fund to the School Unrestricted Fund is ultimately determined through the adoption of the General Fund budget by the Town Council.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

#### 3. CASH AND INVESTMENTS

The State of Rhode Island requires that certain uninsured deposits be collateralized. Section 35-10.1-7 of the General Laws of the State of Rhode Island, dealing with the collateralization of public deposits, requires that all time deposits with maturities of greater than 60 days and all deposits in institutions that do not meet the minimum capital requirements of its Federal regulator must be collateralized. The Town does not have a formally adopted investment policy.

## **Deposits**

The carrying amount of the Town's cash and cash equivalents at June 30, 2011 was \$14,026,126 (including Fiduciary Funds) while the bank balance was \$14,760,832. Of the bank balance, \$14,426,115 was covered by federal depository insurance. The remaining uninsured balance of \$334,717 was held in money market accounts/funds. These money market funds were held in the name of the Town of Johnston and included US Treasury Funds and Government Obligation Tax Managed Funds.

## Restricted Cash Held in Escrow

Restricted cash of \$787,079 reported in Business-type Activities at June 30, 2011 represents cash held in escrow with RI Clean Water Finance Agency to be used for the Sewer Project Fund.

Funds held in escrow of \$823,638 reported in the Fiduciary Funds at June 30, 2011 represents cash held on deposit with the Rhode Island Superior Court as a result of litigation between certain police retirees and the Town. These funds will be held in the Superior Court's Registry until the case is resolved.

#### Investments

At June 30, 2011 the Town's investments totaled \$40,570,736 (including those held in Fiduciary Funds) and consisted of the following:

	Fair <u>Value</u>	Interest <u>Rate</u>	<u>Maturity</u>	Rating
Mutual Funds	\$40,570,736	N/A	N/A	N/A

#### Interest Rate Risk

As noted above, 100% of the Town's investments are held in mutual funds which do not bear specified interest rates. The rate of return on these investments is dependent on the operating results of the entities included in the portfolio of the mutual funds as well as overall economic conditions.

#### Concentration of Credit Risk

At June 30, 2011 the Town had a diversified portfolio and was not deemed to be concentrated in any one investment category. The mutual fund investments are maintained in a wide-variety of fund types/classifications enabling the Town to minimize its risk.

#### Custodial Credit Risk

Custodial credit risk is the risk that in the event of financial institution failure, the Town's deposits and/or investments may not be returned. The Town does not believe that it has a significant custodial credit risk as substantially all investments securities (mutual funds) are registered and held in the name of the Town. Additionally, the Towns deposit policy requires that deposits be placed in financial institutions that are FDIC insured. The Town deposits are maintained in high rated financial institutions and the ratings of these institutions is reviewed by management on a periodic basis.

# NOTES TO FINANCIAL STATEMENTS JUNE 30. 2011

#### 4. RECEIVABLES

Taxes are assessed each December 31, and the levy thereon may be paid in full on or before July 24, or quarterly, on or before July 24, October 24, January 24, and April 24, without penalty, at the taxpayer's option. A 12% annual interest penalty is imposed on all overdue taxes.

Unpaid property taxes at June 30, 2011, include delinquent installments of the current and prior years. The Town does not record interest earned on delinquent taxes until payment is received.

Net property taxes levied for the fiscal year 2011 were based on an assessed value of approximately \$2,465,988,000 at December 31, 2009 and amounted to approximately \$66,483,700. Total collections through June 30, 2011, on the 2010 tax levy, amounted to approximately \$63,481,100, which represents approximately 95.5% of the net tax levy. Total collections including 60-day receipts (applicable to the 2010 tax levy) amounted to approximately \$64,226,800, which represents approximately 96.6% of net tax levy.

The Town recognizes property tax revenues in accordance with Section P70, "Property Taxes" of the Codification of Governmental Accounting and Financial Reporting Standards on the Fund statements. Unpaid property taxes (\$7,981,486) as of June 30, 2011 are recorded as a receivable, net of an allowance for uncollectible property taxes of \$5,301,129. Those property taxes receivable, which were not collected within the 60 days immediately following June 30, 2011, are recorded as deferred revenue, net of the allowance of \$5,301,129 and amounted to \$1,929,044 at June 30, 2011. Property taxes recognized as revenue for the fiscal year ended June 30, 2011 (due to their collection within the 60 days immediately following June 30, 2011) amounted to \$751,313.

The allowance for uncollectible accounts is based on that portion of current and delinquent tax receivable, which is estimated to be doubtful of collection. This provision does not constitute an abandonment of claim or the cessation of collection effort.

Receivables at June 30, 2011 consisted of the following:

	<u>General</u>	Business-type <u>Activities</u>	<u>Total</u>
Receivables:			
2010 tax year	\$3,228,636		\$3,228,636
2009 and prior years	4,752,850		4,752,850
Accounts	2,663,198	\$2,126,312	4,789,510
Gross receivables	10,644,684	2,126,312	12,770,996
Less: allowance for			
uncollectibles	(5,820,549)	(9,938)	(5,830,487)
Total receivables	\$4,824,135	\$2,116,374	\$6,940,509

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 5. INTERGOVERNMENTAL RECEIVABLE

Amounts due from the Federal Government and the State of Rhode Island consisted of the following at June 30, 2011:

General Fund:	
Rhode Island Solid Waste Management Corporation	\$ 1,045,040
State of Rhode Island - Hotel Meals & Beverage tax	85,707
State of Rhode Island – Flood disaster reimbursement	60,466
State of Rhode Island - Miscellaneous grants and fees	241,298
State of Rhode Island – Public service corporate tax	323,804
Total General Fund	1,756,315
	1
School Unrestricted Fund:	
Medicaid	198,416
State of Rhode Island – Department of Education	74,630
Total School Unrestricted Fund	273,046
Other Governmental Funds:	
State of Rhode Island:	
School Restricted Grant Funds	1,227,014
Natural Resources Conservation Service (NRCS) grant	9,767
Total Other Governmental Funds	<u>1,236,781</u>
Dissipana tuma Astivitias	
Business-type Activities: Cafeteria Fund:	
State of Rhode Island	57.026
State of Inflore Island	<u>57,936</u>
Total intergovernmental receivables	\$3,324,078
	<del></del>

## 6. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2011 was as follows:

	Balances <u>7/1/10</u>	Additions & <u>Transfers</u>	Retirements & <u>Transfers</u>	Balances <u>6/30/11</u>
Governmental Activity:				
Nondepreciable assets:				
Land	\$ 7,258,043			\$ 7,258,043
Construction in progress	6,147,906	\$ 2,094,081	\$ 8,192,018 **	49,969
Depreciable assets:				
Buildings, building improvements, and				
land improvements	36,149,829	6,624,390	156,480	42,617,739
Vehicles and equipment	8,224,456	569,582 ***	0	8,794,038
Infrastructure	54,481,923	260,518	0	54,742,441
Total cost	112,262,157	9,548,571	8,348,498	113,462,230

<sup>\*\*</sup> Includes \$1,766,496 transfer of capital assets to Business-Type activities.

<sup>\*\*\*</sup> Includes \$59,772 donated vehicle reported in the Government-wide Statements.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Accumulated Depreciation:   Buildings and improvements	×	CAPITAL ASSETS (Continued)									
Buildings and improvements									<b>&amp;</b>		alances 5/30/11
Buildings and improvements. (13,909,539) (332,691) 135,750 (14,60t) Vehicles and equipment (5359,828) (568,122) 0 (5,925) Infrastructure. (38,088,591) (1,401,880) 0 (39,49t)		Governmental Activity:									
Vehicles and equipment		Accumulated Depreciation:									
Infrastructure					•						606,480)
Total accumulated depreciation		• •								•	927,950
Section   Sect											
Business-Type Activities:   Nondepreciable assets:		Total accumulated depreciation	(57,357,	958)	(2,802	2,693)		135,750		(60	024,901
Nondepreciable assets:   Land		Net capital assets	<u>\$54,904,</u>	199	\$6,745	5,878	\$(8.2	212,748)	<del></del>	<u>\$53</u>	437,329
Land		Business-Type Activities:									
Construction in progress   0		•				_	_				
Depreciable assets:			\$ 40,	_		-	\$	•		\$	40,000
Infrastructure				0	1,868	3,428 **	1,	868,428			0
Machinery and equipment       137,036       0       0       13.         Water distribution       11,665,735       0       0       11,666         Total cost       11,880,248       3,736,856       1,868,428       13,741         ** Includes \$1,766,496 transfer of capital assets from Governmental activities.         Accumulated Depreciation:         Infrastructure       0       (6,228)       0       (0         Motor vehicles       (37,477)       0       0       (3         Machinery and equipment       (126,283)       (3,213)       0       (12         Water distributions       (2,480,633)       (116,657)       0       (2,59         Total accumulated depreciation       (2,644,393)       (126,098)       0       (2,77         Net capital assets       \$9,235,855       \$3,610,758       \$(1,868,428)       \$10,976         Depreciation expense for the year ended June 30, 2011 was charged to the fol functions/programs of the Town:         Governmental Activities:         Education       \$621,642         Public works       1,558,521         Library       28,711         Other       108,562         Total       \$18,657 <td></td> <td></td> <td></td> <td>0</td> <td>1,868</td> <td>3,428</td> <td></td> <td>0</td> <td></td> <td>1</td> <td>,868,428</td>				0	1,868	3,428		0		1	,868,428
Water distribution         11,665,735         0         0         11,665           Total cost         11,880,248         3,736,856         1,868,428         13,744           ** Includes \$1,766,496 transfer of capital assets from Governmental activities.           Accumulated Depreciation:           Infrastructure         0         (6,228)         0         (6           Motor vehicles         (37,477)         0         0         (3           Machinery and equipment         (126,283)         (3,213)         0         (12           Water distributions         (2,480,633)         (116,657)         0         (2,59           Total accumulated depreciation         (2,644,393)         (126,098)         0         (2,77           Net capital assets         \$9,235,855         \$3,610,758         \$(1,868,428)         \$10,97           Depreciation expense for the year ended June 30, 2011 was charged to the followorks         \$1,558,521         \$1,558,521           Education         \$621,642         \$2,711         \$2,711         \$2,711         \$2,711         \$2,711         \$2,711         \$2,711         \$2,711         \$2,711         \$2,711         \$2,711         \$2,711         \$2,711         \$2,711         \$2,711         \$2,711         \$2,71						0		_			37,477
## Includes \$1,766,496 transfer of capital assets from Governmental activities.  ## Includes \$1,766,496 transfer of capital assets from Governmental activities.  ### Includes \$1,766,496 transfer of capital assets from Governmental activities.  #### Includes \$1,766,496 transfer of capital assets from Governmental activities.  ##### Includes \$1,766,496 transfer of capital assets from Governmental activities.  ###### Includes \$1,766,496 transfer of capital assets from Governmental activities.  ###################################								_			137,036
** Includes \$1,766,496 transfer of capital assets from Governmental activities.  **Accumulated Depreciation:  Infrastructure					0.70	<u>~</u>		<u>~</u>			<u>,665,735</u>
Accumulated Depreciation:   Infrastructure		lotal cost	11,880,	248	3,/30	0,000		,000,420		10	<u>,740,070</u>
Infrastructure		** Includes \$1,766,496 transfer o	f capital as	sets fro	m Gover	nmental	activit	ties.			
Motor vehicles				•	4	000)		0			' (c 000'
Machinery and equipment       (126,283)       (3,213)       0       (126,289)         Water distributions       (2,480,633)       (116,657)       0       (2,59         Total accumulated depreciation       (2,644,393)       (126,098)       0       (2,770         Net capital assets       \$9,235,855       \$3,610,758       \$(1,868,428)       \$10,970         Depreciation expense for the year ended June 30, 2011 was charged to the following functions/programs of the Town:         Governmental Activities:         Education       \$621,642         Public safety       485,257         Public works       1,558,521         Library       28,711         Other       108,562         Total       \$2,802,693         Business-Type Activities:         Water fund       \$116,657         Sewer Fund       6,228         School cafeteria fund       3,213         Total       \$126,098			(27	-	(6						(6,228) (37,477)
Water distributions       (2,480,633)       (116,657)       0       (2,59)         Total accumulated depreciation       (2,644,393)       (126,098)       0       (2,77)         Net capital assets       \$9,235,855       \$3,610,758       \$(1,868,428)       \$10,97         Depreciation expense for the year ended June 30, 2011 was charged to the following functions/programs of the Town:       621,642         Governmental Activities:       \$621,642         Public safety       485,257         Public works       1,558,521         Library       28,711         Other       108,562         Total       \$2,802,693         Business-Type Activities:       \$116,657         Sewer Fund       6,228         School cafeteria fund       3,213         Total       \$126,098			•	,	(*	•		•			(129,496
Total accumulated depreciation         (2,644,393)         (126,098)         0         (2,776)           Net capital assets		·			•						,597,290
Depreciation expense for the year ended June 30, 2011 was charged to the fol functions/programs of the Town:    Governmental Activities:											,770,491
functions/programs of the Town:         Governmental Activities:         Education		Net capital assets	<u>\$9,235,</u>	855	\$3,610	0,758	\$(1,	,868,428)	)	\$10	<u>,978,185</u>
Governmental Activities:       \$ 621,642         Public safety.       485,257         Public works.       1,558,521         Library.       28,711         Other.       108,562         Total.       \$2,802,693         Business-Type Activities:         Water fund.       \$ 116,657         Sewer Fund.       6,228         School cafeteria fund.       3,213         Total.       \$ 126,098			year en	ided Ji	une 30,	2011	was	charged	to	the	following
Education       \$ 621,642         Public safety       485,257         Public works       1,558,521         Library       28,711         Other       108,562         Total       \$2,802,693         Business-Type Activities:         Water fund       \$ 116,657         Sewer Fund       6,228         School cafeteria fund       3,213         Total       \$ 126,098		functions/programs of the Town:									
Public safety		Governmental Activities:									
Public works       1,558,521         Library       28,711         Other       108,562         Total       \$2,802,693         Business-Type Activities:       \$ 116,657         Sewer Fund       6,228         School cafeteria fund       3,213         Total       \$ 126,098		Education									
Library       28,711         Other       108,562         Total       \$2,802,693         Business-Type Activities:       \$ 116,657         Sewer Fund       6,228         School cafeteria fund       3,213         Total       \$ 126,098		Public safety									
Other       108,562         Total       \$2,802,693         Business-Type Activities:       \$ 116,657         Water fund       6,228         School cafeteria fund       3,213         Total       \$ 126,098			**								
Total       \$2,802,693         Business-Type Activities:       \$ 116,657         Water fund       \$ 6,228         School cafeteria fund       3,213         Total       \$ 126,098											
Business-Type Activities:       \$ 116,657         Water fund       6,228         School cafeteria fund       3,213         Total       \$ 126,098											
Water fund       \$ 116,657         Sewer Fund       6,228         School cafeteria fund       3,213         Total       \$ 126,098		Fotal			<u>\$2,80</u>	<u>८,७५३</u>					
Sewer Fund					<b>A</b> 4.4	0.057					
School cafeteria fund											
Total											
		= -									
(CONTI		ı Olai			<u>⊅ 1∠</u>	<u>0,030</u>				(COI)	NTINUED

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 6. CAPITAL ASSETS (Continued)

The following is a summary of Construction in Progress at June 30, 2011:

Governmental Activities:

## 7. LONG-TERM DEBT

## (a) General

The Rhode Island General Laws provide that no city or town shall without special statutory authority, incur any debt which would increase its aggregate indebtedness beyond three percent of the taxable property of the city or town. Tax anticipation notes are not included in the computation of debt limit. Debt may be incurred in excess of the three percent limit with the approval of the state director of administration. All of the Town's bonds and notes outstanding or authorized but unissued are either specifically excepted from the three percent debt limit or are within such limit.

The current three percent debt limit of the Town is approximately \$73,979,647, based on the net assessed valuation at December 31, 2009 of \$2,465,988,235. The entire \$22,086,784 of the Town's bonds payable is exempt from the calculation of its legal debt limit.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

### 7. LONG-TERM DEBT (Continued)

(b) At June 30, 2011 the Town's long-term debt outstanding and activity consisted of the following:

<u>Description</u>	Date of <u>Issue</u>	Maturity <u>Date</u>		unt of sue	Interest <u>Rate</u>	<u>Ju</u>	Balance ne 30, 2010	ansfers in Additions	 insfers out etirements	Balance ne 30, 2011		ue within one year
Governmental Activities:												
General Obligation Bonds: 2001 General Obligation Refunding Bond 1998 General Obligation Bond Series B RI Clean Water Bond RI Clean Water Bond - Sewer Project (**) 2004 General Obligation Bond 2005 General Obligation Bond 2007 General Obligation Bond - Senior Center 2008 General Obligation Bond 2010 General Obligation Refunding Bond Total bonds outstanding	11/1/2001 8/15/1998 4/25/2002 10/6/2009 6/1/2004 6/1/2005 9/13/2007 9/9/2009 6/29/2010	7/15/2012 8/15/2012 9/1/2022 9/1/2029 6/1/2024 6/1/2025 9/1/2019 9/1/2029 8/15/2018	5, 2, 8, 6, 2, 4,	,910,000 ,915,000 ,750,000 ,500,000 ,775,000 ,325,000 ,277,000 ,430,000 ,120,000 ,002,000	2.15%-4.125% 6.5%-5.05% 0.661% 0.79%-3.08% 5%-5.25% 4%-4.75% 5.05% 3%-7% 2%-4%	\$	850,000 305,000 540,756 2,500,000 7,030,000 5,285,000 1,985,000 4,430,000 3,120,000 26,045,756		\$ 270,000 305,000 33,972 2,500,000 365,000 265,000 155,000 65,000	580,000 - 506,784 - 6,665,000 5,020,000 1,830,000 4,365,000 3,120,000 22,086,784	\$	285,000 35,095 380,000 275,000 165,000 355,000 1,650,095
Capital lease obligations: Capital lease obligation Total capital lease obligations	10/21/2005 6/21/2007 9/27/2007 11/29/2007 12/28/2007 4/14/2008 1/25/2010			360,000 125,000 290,888 142,484 113,364 299,851 591,000 922,587	3.73% 4.60% 3.93% 3.93% 3.93% 3.93% 3.30%		193,160 53,393 50,870 24,918 19,825 103,864 591,000	 	45,671 26,097 50,870 24,918 19,825 103,864 110,652 381,897	147,489 27,296 - - - - 480,348 655,133		47,374 27,296 - - - - 114,303 188,973
Compensated absences and severance estimate Net pension benefit obligation Net OPEB obligation Claims and judgements							7,867,471 5,772,000 28,237,757 60,000	 1,550,694 5,065,000 11,444,134	 1,755,423 8,000	7,662,742 10,837,000 39,681,891 52,000		1,500,000 - - 8,000
Governmental activities long-term liabilities						\$	69,020,014	\$ 18,059,828	\$ 6,104,292	\$ 80,975,550	\$	3,347,068
Business-Type Activities:												
General Obligation Bonds:  RI Clean Water Bond - Sewer Project (**)  Total bonds outstanding	10/6/2009	9/1/2029	2	,500,000	0.79%-3.08%	\$	-	\$ 2,500,000 2,500,000	\$ 98,000 98,000	\$ 2,402,000 2,402,000	\$	100,000 100,000
Compensated absences and severance estimate Net OPEB obligation							38,292 37,380	5,958 10,537	 5,162	39,088 47,917	·	5,000
Business-type activities long-term liabilities						\$	75,672	\$ 2,516,495	\$ 103,162	\$ 2,489,005	\$	105,000

<sup>(\*\*) \$2,500,000</sup> represents transfer of General Obligation bond from Governmental activities to Business-Type activities during fiscal year ended June 30, 2011.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 7. LONG-TERM DEBT (Continued)

## (c) Debt Service Requirements

Presented below is a summary of debt service requirements, including interest, to maturity by years:

## **Governmental Activities**

	Principal Principal	<u>Interest</u>	<u>Total</u>
2012	\$ 1,839,068	\$ 988,960	\$ 2,828,028
2013	1,883,472	918,533	2,802,005
2014	1,640,399	851,472	2,491,871
2015	1,649,688	785,882	2,435,570
2016	1,584,969	716,555	2,301,524
2017 – 2021	7,855,557	2,466,411	10,321,968
2022 – 2026	5,048,764	834,723	5,883,487
2027 – 2031	1,240,000	114,524	1,354,524
Total	\$22,741,917	\$7,677,060	\$30,418,977

## **Business-Type Activities**

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2012	\$ 100,000	\$ 50,102	\$ 150,102
2013	101,000	49,133	150,133
2014	103,000	47,936	150,936
2015	105,000	46,513	151,513
2016	107,000	44,879	151,879
2017 – 2021	581,000	192,989	773,989
2022 – 2026	676,000	123,181	799,181
2027 – 2031	629,000	33,335	662,335
Total	\$2,402,000	\$ 588.068	\$2,990,068

## (d) Authorized But Unissued Debt

At June 30, 2011, the Town has a total of \$13,325,000 in authorized, unissued debt in accordance with RIGL 45-12-2, which consists of the following authorizations:

	Authorized	<u>Unissued</u>
Ordinance No. 2000-11 West End Water Extension	\$ 6,425,000	\$ 3,600,000
Ordinance No. 2005-19 Library	7,500,000	4,225,000
Ordinance No. 2009-07 Sewer Projects	8,000,000	5,500,000
Total	\$21,925,000	\$13,325,000

### (e) Compensated Absences

Vested sick leave, accumulated vacation pay, and severance based on years of employment for Governmental Fund Types are paid upon retirement, termination, or death of qualified employees. Payment of these accrued benefits is made from the Town's General Fund. Vested sick leave, severance, and accumulated vacation pay for Governmental Fund Type employees at June 30, 2011 amounted to \$7,662,742 of which \$2,371,636 and \$5,291,106 is related to School and Town employees, respectively.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 7. LONG-TERM DEBT (Continued)

## (f) Schedule of long-term debt by purpose at June 30, 2011 is as follows:

Governmental activities:	<u>Amount</u>	<u>Percent</u>
School, public improvement, and public safety	\$ 22,086,784	27%
Town equipment and vehicle leases	655,133	1
Police and fire net pension benefit obligations	10,837,000	13
Net OPEB obligations	39,681,891	49
Claims and judgments - Town	52,000	0
Compensated absences and severance	7,662,742	10
Total Governmental activities	\$ 80,975,550	100%
Business-type activities:		
Sewer project bond	\$ 2,402,000	96%
Net OPEB obligations	47,917	2
Compensated absences and severance	39,088	2
Total Business-type activities	\$ 2,489,005	100%

#### 8. OPERATING LEASES

The Town of Johnston entered into a three-year lease agreement on October 1, 1992. The agreement was for the Municipal Court facility and has been recorded as an operating lease. The annual rent was \$20,580 which was paid in monthly installments of \$1,715. The lease agreement expired on September 30, 1995, and since that time, the Town has been paying rent on a month to month basis. Total lease expense paid under this agreement was approximately \$35,000 for the year ended June 30, 2011.

In January 2006 the Town entered into a twelve (12) month lease agreement for a facility that would be used to house the West End fire station. Upon termination of this agreement the Town continued to rent the facility on a month to month basis through April 2007. Effective May 2007 the Town entered into a new two year lease agreement. Upon termination of this agreement the Town continued to rent the facility on a month to month basis through November 2010. For the year ended June 30, 2011 the Town incurred rent expense of approximately \$13,000 on this facility.

On February 1, 2009 the Town entered into a twenty (20) year "license" agreement with the State of Rhode Island for use of land located on Hartford Avenue in Johnston, Rhode Island to be used for operation of Fire Station #4. The terms of the agreement require a one-time payment of 10 (ten) dollars. The license agreement expiring on January 31, 2029 includes an option to renew for an additional 20-year term.

In September 2009, the Town entered into a 48-month lease agreement for certain office equipment. The lease requires a base monthly rental charge of \$334. Lease expense incurred under the terms of this agreement was approximately \$5,500 for the fiscal year ended June 30, 2011.

In February 2010, the Town entered into a sixty-month lease agreement for certain office equipment. The lease requires a monthly rental charge of \$1,257. Lease expense incurred under the terms of this agreement was approximately \$15,100 for the fiscal year ended June 30, 2011.

On August 18, 2010, the School Department entered into a sixty-month lease agreement for nineteen (19) units of equipment. The lease agreement requires a base monthly rental charge of \$7,726. Lease expense incurred under the terms of this agreement was approximately \$85,000 for the fiscal year ended June 30, 2011.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 8. OPERATING LEASES (Continued)

The Town currently leases two vehicles under a two-year lease agreement, which has been classified as an operating lease. The initial lease expired in January 2011, at which time the Town entered into a new two-year lease agreement with a quarterly rental charge of \$2,152. Lease expense incurred under the terms of these agreements was approximately \$6,500 for the fiscal year ended June 30, 2011

The following is a schedule of future minimum lease payments due under the terms of the above-noted lease agreements.

Year Ended	
<u>June 30</u>	
	0400 407
2012	\$120,407
2013	116,102
2014	108,459
2015	101,508
2016	7,726
Total	\$454,202
• • • • • • • • • • • • • • • • • • • •	

## 9. INTERFUND BALANCES AND TRANSFERS

Interfund balances represent short-term advances from one fund (primarily the General Fund) to another fund. The advances may represent balances resulting from operating advances or reimbursement for expenditures paid by one fund on behalf of another fund. The composition of interfund balances at June 30, 2011 is as follows:

Governmental Funds:	Due From Other Funds	Due to <u>Other Funds</u>
General Fund	\$ 345,772	\$ 6,369,174
School Unrestricted Fund	2,212,730	542,892
All non-major funds	924,618	1,198,393
Total governmental funds		8,110,459
Proprietary Funds:		
Water Fund	3,044,341	2,185
Sewer Fund	0	336,005
Cafeteria Fund	0	47,389
Summer School Fund	1,112	. 0
Internal Service Fund	*	0
Total proprietary funds		385,579
Fiduciary Funds:		
Pension Trust Funds	82,794	58,599
Agency Funds		0
Total fiduciary funds		58,599
TOTAL ALL FUNDS	\$ 8.554.637	\$ 8,554,637

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 9. INTERFUND BALANCES AND TRANSFERS (Continued)

The composition of interfund transfers for the year ended June 30, 2011 is as follows:

Transfer Out	General <u>Fund</u>		School Unrestricted <u>Fund</u>	Propr <u>Fu</u>	-	Total <u>Transfer Out</u>		
General Fund  Non-major Governmental Funds Proprietary Funds	\$ 162,1 125,0		\$37,129,015 0 0	\$ 68 <sup>-</sup>	0 1,004 0	\$37,129,015 843,176 125,000		
Total transfer in	\$ 287.		\$37,129,015	\$68	1,004	\$38,097,191		

The difference between total proprietary funds transfer out of \$125,000 (noted above) and the total transfer out of \$825,043 reported in Exhibit C-2 is \$700,043 which represents transfer of long-term debt and capital assets previously reported in the Governmental Activities to the Business-Type Activities.

#### 10. DEFINED BENEFIT PENSION PLANS

## (a) Municipal Employees' Retirement System of the State of Rhode Island

#### Plan Description

The Town of Johnston participates in the Municipal Employees' Retirement System of the State of Rhode Island ("System"), an agent multiple employer defined benefit plan. The System includes a normal plan for general employees. All full-time Town and non-certified School Department general employees participate in the System.

The payroll for employees covered by the System for the year ended June 30, 2011 was approximately \$7,738,000 and the Town wide payroll was approximately \$52,960,000.

The following eligibility and benefit provisions are established by State Statute. The System generally provides retirement benefits equal to 2 percent of final average salary per year of service with a maximum benefit of 75 percent of final average salary. Final average salary is the three highest consecutive years of earned salary exclusive of overtime, bonuses or severance pay. Such benefits are available to members at least age 58 with 10 years of service or after 30 years regardless of age. The plan also provides non-service-connected disability benefits after 5 years of service, service-connected disability benefits with no minimum service requirement, survivors' benefits, and certain lump sum death benefits. Employees are vested in their retirement benefits after of 10 years of service. Benefits are established by State Statute.

## Contributions Required and Contributions Made

General employees are required by State Statute to contribute 7 percent of their annual earnings until the maximum benefit (75 percent of final average salary) is accrued. The Town is required to contribute based on an actuarially computed amount and as provided by State Statute for each participating municipality. The actuarial method used is the entry age normal cost with part of each municipality's unfunded actuarial liability funded over a fixed amortization period and the balance funded over the projected future payroll of active members. Due to large fluctuations in the contribution rates of certain municipalities, the plan has adopted a procedure which would allow a unit the option of paying a smoothed contribution rate. The smoothed contribution rate equals the previous fiscal year's contribution rate plus the greater of 2 percent or one eighth of the increase in contribution rate plus the cost of any benefit improvements. The actuarially determined contribution amount for the Town was determined as described above and was based on an actuarial valuation as of June 30, 2008.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 10. DEFINED BENEFIT PENSION PLANS (Continued)

## (a) Municipal Employees' Retirement System of the State of Rhode Island (Continued)

### Contributions Required and Contributions Made (Continued)

The annual required contribution for the Town which equals the annual pension cost for the year ended June 30, 2011 was approximately \$753,000 (\$422,000 on behalf of Town employees and \$331,000 for School employees). This contribution represents 9.19% of covered payroll. General employees were required to contribute approximately \$542,000 (\$293,000 from Town employees and \$249,000 for non-certified School employees). This contribution represents 7% of covered payroll.

The most recent actuarial assumptions reduced the investment rate of return from 8.25% to 7.5%, reduced the inflation adjustment from 3% to 2.75%, and made adjustments to the mortality tables. There were no other current year changes in actuarial assumptions, benefit provisions, or actuarial funding method that would significantly affect the contribution requirement. Significant actuarial assumptions follow and other actuarial information is presented in the required supplemental information section of these statements.

The actuarial methods and assumptions utilized for the valuation of the municipal employee's retirement system were as follows (unaudited):

Valuation date	6/30/2010
Actuarial Cost Method	Entry age normal cost
Amortization Method	Level percent closed - 30 year from 6/30/99
Asset Valuation Method	5 Year Smoothed Market Value
Investment Rate of Return	7.5% annual, compounded annually
Projected Salary Increase	4% to 8% compounded annually
Inflation adjustment	2.75%
Cost of Living adjustments	3% non-compounded
Participant Information (June 30, 2010)	253 Active; 191 Retired

#### **Three-Year Trend Information**

Fiscal Year <u>Ending</u>	Annual Pension Cost ( <u>APC)</u>	Percentage of APC <u>Contributed</u>	Ne Pens <u>Oblig</u>	sion
6/30/11	\$753,000	100%	\$	0
6/30/10	\$798,000	100%	\$	0
6/30/09	\$927,000	100%	\$	0

Trend information showing the System's progress in accumulating sufficient assets to pay benefits when due is presented in the State of Rhode Island's Employee Retirement System's June 30, 2010 annual financial report, which may be obtained from the administrative offices of the State of Rhode Island Retirement Board, 40 Fountain Street, Providence, Rhode Island or on-line at http://www.ersri.org. This report is the most recent report available from the State who administers the Plan.

#### Funded Status of Plan

The required supplementary information which follows the notes to the financial statements presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Listed below are the details of the funding progress of the General Municipal Employees' Pension Plan with a valuation date of June 30, 2010 which is the most recent report available from the State who administers this plan.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 10. DEFINED BENEFIT PENSION PLANS (Continued)

## (a) Municipal Employees' Retirement System of the State of Rhode Island (Continued)

#### Funded Status of Plan (Continued)

Actuarial value of assets - \$30,121,202 Actuarial accrued liability - \$42,727,053 Unfunded actuarial accrued liability (UAAL) - \$12,605,851 Funded Ratio - 70.5% Annual covered payroll - \$7,969,367 UAAL as percentage of payroll - 158.2%

Subsequent to year ended June 30, 2011 the State of Rhode Island passed legislation on Pension Reform. The changes made as a result of this Pension Reform Legislation will have an impact on the actuarial valuation results as presented above.

## (b) Teacher's Pension Plan

All full-time teachers as well as superintendents, principals, school nurses and certain other school officials ("classified employees") in the Johnston School District participate in the Employees Retirement System of the State of Rhode Island (ERSRI), a cost-sharing multiple-employer public employee retirement system. In addition to classified employees, the System covers substantially all employees of the State of Rhode Island. The payroll for Town certified employees covered by the System for the year ended June 30, 2011, was approximately \$20,600,000; total payroll for all School employees was approximately \$26,800,000.

#### Plan Description

The ERS was established under section two of chapter 2334 of the Rhode Island Public Laws of 1951 and placed under the management of the Retirement Board for the purpose of providing retirement allowances for employees of the State of Rhode Island under the provisions of chapters 8 to 10, inclusive, or title 36, and public school teachers under the provisions of chapters 15 to 17, inclusive, of title 16 of the Rhode Island General Laws. The plan provides a two tier benefit structure referred to as schedules A and B as follows:

Schedule A Benefits: Schedule A benefits are available to members who possess 10 years or more of contributory service on or before July 1, 2005. Schedule A provides unreduced benefits of 1.7% of earnings for each of the first ten years of service; 1.9% for each of the next ten years of service; 3.0% per year for each of the next fourteen years; and 2% for the 35th year. Joint and survivor options are available as well as the Service Retirement Allowance (SRA) Plus option that provides for the payment of a larger benefit before the attainment of age 62 and a reduced amount thereafter. The reduced amount is equal to the benefit before age 62, including cost-of-living increases, minus the member's estimated social security benefit payable at age 62. The maximum benefit is 80% of "final average" (FAC) earnings after 35 years of service. Final average earnings are the three highest consecutive years of earned salary excluding overtime, bonuses, or severance pays. Such benefits are available to members at least age 60 with 10 years of service, or after 28 years at any age. On the third January after retirement, a cost-of-living increase of 3% (compounded annually) is provided independent of actual changes in the consumer price index. The plan also provides nonservice-connected disability benefits after five years of service; service-connected disability pensions with no minimum service requirements; vested benefits after ten years of service; survivor's benefits for service connected death; and certain lump sum death benefits. For Schedule A members who are not grandfathered, i.e., members who had at least 10 years of creditable service at June 30, 2005 but who were not eligible to retire on September 30, 2009, benefits are based on Schedule A for services through September 30, 2009 and on Schedule B for services after September 30, 2009. Maximum benefit is 80% of FAC.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 10. DEFINED BENEFIT PENSION PLANS (Continued)

## (b) Teacher's Pension Plan (Continued)

## Plan Description (Continued)

Schedule B Benefits: Schedule B benefits are provided to members who have less than 10 years of contributory service on or before July 1, 2005. For Schedule B members, the plan provides unreduced benefits of 1.6% of earnings for each of the first ten years of service; 1.8% for each of the next ten years; 2.0% per year for years 21 through 25 inclusive; 2.25% per year for years 26 through 30 inclusive; 2.5% per year for years 31 through 37 inclusive and 2.25% for the 38<sup>th</sup> year. Only single life, and joint and survivor options are available. The maximum benefit is 75% of his or her average highest three years of compensation after 38 years of service. Such benefits are available to members at least age 65 with 10 years of service, or after 29 years of service and age 59. Actuarially reduced retirement is available at age 55 and 20 years of service, the benefit is reduced actuarially for each month that the age of the member is less than sixty-five years. On the month following the third anniversary date of the retirement, and on the month following the anniversary date of each succeeding year, a cost of living increase of 3% (compounded annually) or the percentage of increase in the Consumer Price Index for all Urban Consumers (CPI-U) as published by the United States Department of Labor Statistics, determined as of September 30 of the prior calendar year, whichever is less is provided for Schedule B members.

The ERS plan also provides a survivor benefit to public school teachers via a "Teachers Survivor Benefits Fund" in lieu of Social Security. The details of the survivor death benefits and other death benefits are provided in the financial section of the Annual Financial Report of the Employees' Retirement System of Rhode Island for the fiscal year ending June 30, 2010 which can be found at www.ersri.org.

### Funding Policy

Rhode Island general laws set the contribution rates for participating plan employees at 9.5% of salary. Annual contributions by both employers and the State on behalf of those employees are determined by actuaries and assessed as percentage of participants' payroll. The School Department was required to contribute 11.25%, 11.25%, and 11.89% for all full-time employees for fiscal years 2011, 2010 and 2009, respectively. The required contributions include (a) normal costs; (b) payments to amortize the unfunded frozen actuarial accrued liability as of June 30, 1999 over 30 years; and (c) interest on the unfunded frozen actuarial liability. Normal cost is determined using the entry age normal cost method with frozen initial liability. A variety of significant actuarial assumptions are used to determine the standardized measure of the pension benefit obligation and these assumptions are summarized below:

- A. Mortality 1994 Group Annuity Mortality Table
- B. Investment return 7.5 percent, compounded annually.
- C. Salary increase Salaries will increase at a rate of 4.0% to 12.75%, compounded annually.
- D. Retirement age 75% of Schedule B members who reach the age of 59 with 29 years of service before age 65 are assumed to retire when first eligible. 75% of other members are expected to retire when first eligible, at age 65 with 10 years of service. Because of enactment of Article 7 in 2009, the retirement assumption was modified for members not eligible for retirement by October 1, 2009. Members who would have been assumed to retire prior to age 62 under the rules in effect before the enactment of Article 7 are assumed to retire when first eligible for an unreduced benefit under Article 7.
- E. Cost of living adjustments Schedule A Members: 3.0% compounded annually, grandfathered, 2.35% nongrandfathered.

Schedule B Members: 2.35%.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 10. DEFINED BENEFIT PENSION PLANS (Continued)

## (b) Teacher's Pension Plan (Continued)

### Funding Policy (Continued)

As prescribed by Rhode Island general law, the State pays the entire portion of the annual required contribution attributable to the costs of contributions deferred by the State in prior years plus 40% of contributions assessed to employers on payroll not reimbursable through Federal programs. For fiscal year 2011, actuarial required contributions were 19.01% of the participant's salary. This resulted in contribution rates paid by the State on behalf of the School Department of 7.76% of non-federally reimbursable payrolls totaling \$1,543,032 for the year ended June 30, 2011. The School Department contributed the remaining 11.25% of the required 19.01%.

The School Department does not have any investments on related party investments with the State Plan. The School Department's (employer) contribution represented approximately 1.45% of total (employer) contributions required of all participating entities for the fiscal year ended June 30, 2010 (latest available information).

The approximate amounts required and contributed to the plan are as follows:

••	•	·	Percentage
Years Ending June 30,	<u>Employee</u>	<u>Employer</u>	Contributed
2011	\$1,957,500	\$2,374,100	100%
2010	\$2,199,100	\$2,652,300	100%
2009	\$2,015,300	\$2,557,000	100%

In accordance with GASB 27, "Accounting for Pensions by State and Local Governmental Employers," the School District has determined that there is and has been no net pension obligation or assets related to the Plan.

Trend information showing the System's progress in accumulating sufficient assets to pay benefits when due is presented in the State of Rhode Island's Employee Retirement System's June 30, 2010 annual financial report, which may be obtained from the administrative offices of the State of Rhode Island Retirement Board, 40 Fountain Street, Providence, Rhode Island. This report is the most recent report available from the State, who administers the Plan. The report can also be found at www.ersri.org.

Subsequent to year ended June 30, 2011 the State of Rhode Island passed legislation on Pension Reform. The changes made as a result of this Pension Reform Legislation will impact the Teacher's Pension Plan described above.

## (c) Police and Fire Pensions

Police and fire department employees are covered under a pay-as-you-go pension plan, except for firefighters hired after July 1, 1999 who are covered under the State of Rhode Island MERS retirement system. The pay-as-you-go retirement plans are considered, in the labor contracts, to be defined benefit plans although they currently are not set up to meet the specifications of a defined benefit plan.

Any police officer or fire fighter currently receiving a pension under the pay-as-you-go plan of the Town will also receive a cost of living allowance (COLA) equal to 50% of the increase awarded to current active police officers and fire fighters.

On April 21, 2011 the Town established a Police Officer and Fire Fighter Pension Trust Fund. As of June 30, 2011 assets have not been transferred to this Pension Trust Fund, from the existing Pension Funds.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 10. DEFINED BENEFIT PENSION PLANS (Continued)

## (c) Police and Fire Pensions (Continued)

#### **Police Pension Plan**

The following reflects the retirement benefits schedule for members of the police department retiring after July 1, 1979.

Years of Service	Percentage of Pay
10 - 17	25%
18	45%
19	47 1/2%
20	50%
21	52%
22	54%
23	56%
24	58%
25 to 30 years	65% to 70%

Employees of the police department are required to contribute 6% of their annual salary and the Town must match 12% of the employees' annual salary.

Employees retiring prior to 10 years of service may withdraw from the retirement fund his or her 6% contribution as well as the Town's 12% contribution into the fund. Employees retiring between 10 and 18 years of service may either withdraw the 18% or leave the funds in tact until 20 years have passed and at that time the employee would receive a pension at the rate of 25% of his/her pay at the time of retirement (see above noted chart).

At June 30, 2011, approximately 70 active employees and 90 retirees were enrolled in the police payas-you-go pension plan. For the year ended June 30, 2011, contributions to the pension trust fund were approximately \$929,000, which consisted of approximately \$307,000 from the employees and \$622,000 from the Town. The Town's payroll for police officers covered under this plan was approximately \$5,088,000 and the Town's total payroll for the year ended June 30, 2011 was approximately \$52,960,000.

In addition to the active members noted above, the Town of Johnston, Rhode Island is also paying pension/retirement benefits out of the General Fund for former employees of the police department. Accordingly, there are no contributions being made on behalf of these retired employees. For the year ended June 30, 2011, the Town of Johnston paid retirement benefits of approximately \$1,277,500, out of the General Fund operating budget for these former police department employees. These payments are considered contributions towards the annual pension cost.

The Town's annual pension cost (APC) and net pension benefit obligation (NPO) for the police pension fund for the year ended June 30, 2011 was as follows:

Annual required contribution (ARC)	\$4,146,000
Interest on net pension obligation	156,000
Adjustment to ARC	(155,000)
Annual pension cost	4,147,000
Town contributions made	<u>1,855,000</u>
Increase in net pension obligation	2,292,000
Net pension benefit obligation, June 30, 2010	2,013,000
Net pension benefit obligation, June 30, 2011	\$4,305,000

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 10. DEFINED BENEFIT PENSION PLANS (Continued)

## (c) Police and Fire Pensions (Continued)

#### **Police Pension Plan (Continued)**

	Three-Ye	ar Trend Information	1	
Fiscal Year <u>Ending</u>	Town <u>Contribution</u>	Annual Pension Cost <u>(APC)</u>	Percentage of APC <u>Contributed</u>	Net Pension <u>Obligation</u>
6/30/2011	\$1,855,000	\$4,147,000	45%	\$4,305,000
6/30/2010	\$3,024,000	\$3,459,000	87%	\$2,013,000
6/30/2009	\$2,817,000	\$3,343,000	84%	\$1,578,000

#### Funded Status of Plan

The required supplementary information which follows the notes to the financial statements presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Listed below are the details of the funding progress of the Municipal Police Pension Plan with a valuation date of July 1, 2009 which is the most recent report available from the State who administers this plan.

Actuarial value of assets - \$14,201,866 Actuarial accrued liability - \$51,411,601 Unfunded actuarial accrued liability (UAAL) - \$37,209,735 Funded Ratio - 27.62% Annual covered payroll - \$5,142,023 UAAL as percentage of payroll - 723.64%

#### **Fire Pension Plan**

Effective July 1, 1992, the pension contribution for the pay-as-you-go fire pension plan of Johnston and the employees of the permanent fire department is 12% by the Town and 8% by the employees. The contribution is calculated on the employees' salary, holiday pay, longevity pay, incentive pay and overtime pay.

The firefighter pay-as-you-go fund provides retirement benefits as well as death and disability benefits. All members of the fire department hired before February 1, 1973 are eligible to participate. Participants in the plan are eligible to retire after 20 years of service and the attainment of age 55. Benefits are equal to 50% of the final average of the employee's three highest consecutive years of compensation based on weekly salary, longevity, holiday, clothing allowance, maintenance allowance, etc. Employees shall be able to accrue an additional 2 ½% in benefits for each year of service credited over 20 years up to a maximum of 30 years for a benefit of 75% of pay. The monthly retirement benefits will in no event exceed 70% of the final compensation. Employees are vested in their retirement benefits on completion of 10 years of service.

At June 30, 2011 approximately 39 active employees and 75 retirees were enrolled in the firefighters pay-as-you-go pension plan. During the year ended June 30, 2011, contributions to the fund were approximately \$741,000, which consisted of approximately \$296,000 from the employees and \$445,000 from the Town. The Town's payroll for fire department personnel covered under the plan was approximately \$3,706,000 and the Town's total payroll for the year ended June 30, 2011 was approximately \$52,960,000.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 10. DEFINED BENEFIT PENSION PLANS (Continued)

## (c) Police and Fire Pensions (Continued)

### **Fire Pension Plan (Continued)**

All firefighters who retire on disability receive sixty-six and two-thirds percent of their salary as defined in their collective bargaining agreement, at the time of disability. Personnel who retired prior to July 1, 1998 receive their pension payments from a private insurer. Any subsequent cost of living pension increases are paid by the Town. For personnel retiring after June 30, 1998, the Town pays their pension payments.

In addition to the contributions being made by and on behalf of the active members of the fire department, the Town of Johnston is also paying pension/retirement benefits out of the General Fund for former employees of the Fire Department. Accordingly, there are no contributions being made to the pension fund for these former employees. For the year ended June 30, 2011, the Town of Johnston paid retirement benefits approximately \$1,441,300, out of the General Fund operating budget for these former fire department employees. These payments are considered contributions towards the annual pension cost.

The Town's annual pension cost (APC) and net pension benefit obligation (NPO) for the fire pension fund for the year ended June 30, 2011 was follows:

Annual required contribution (ARC)	\$4,702,000
Interest on net pension obligation	291,000
Adjustment to ARC	(289,000)
Annual pension cost (APC)	4,704,000
Town contributions made	<u>1,931,000</u>
Increase in net pension obligation	2,773,000
Net pension benefit obligation, June 30, 2010	3,759,000
Net pension benefit obligation, June 30, 2011	\$6,532,000

#### **Three-Year Trend Information**

Fiscal Year <u>Ending</u>	Town Contribution	Annual Pension Cost <u>(APC)</u>	Percentage of APC Contributed	Net Pension <u>Obligation</u>
6/30/2011	\$1,931,000	\$4,704,000	41%	\$6,532,000
6/30/2010 6/30/2009	\$3,589,000 \$2,833,000	\$3,845,000 \$3,718,000	93% 76%	\$3,759,000 \$3,503,000

The actuarial methods and assumptions utilized for the valuation of the police and fire pension funds as of a valuation date of July 1, 2009 were as follows (unaudited):

Actuarial Cost Method Amortization Method	Entry age normal cost Level percent of pay assuming 3.5% inflation, closed.
Remaining Amortization Period	20 years remaining as of July 1, 2009 Market Value 7.75% annual, net of investment expense 4.5% annually Total: Police – 153; Fire - 116

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 10. DEFINED BENEFIT PENSION PLANS (Continued)

## (c) Police and Fire Pensions (Continued)

## Fire Pension Plan (Continued)

#### Funded Status of Plan

The required supplementary information which follows the notes to the financial statements presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Listed below are the details of the funding progress of the Fire Pension Plan with a valuation date of July 1, 2009 which is the most recent report available from the State who administers this plan.

Actuarial value of assets - \$17,472,877 Actuarial accrued liability - \$65,098,078 Unfunded actuarial accrued liability (UAAL) - \$47,625,201 Funded Ratio - 26.84% Annual covered payroll - \$3,398,303 UAAL as percentage of payroll - 1,401.44%

## Post July 1, 1999 Fire Fighter Plan

The Town contributes to the Municipal Employee's Retirement System of the State of Rhode Island (the "System"), an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for participants. The fire fighters hired after July 1, 1999 are covered under Option D of the MERS Plan (20 year optional Police and Fire Plan). The Town's payroll for employees covered by the System for the year ended June 30, 2011 was approximately \$2,457,000, the Town's total payroll (subject to pension) for all fire department employees was approximately \$6,163,000. The Town's total payroll for the year ended June 30, 2011 was approximately \$52,960,000.

Covered employees are required to contribute 8% of their salary to the plan. The Town is required to contribute 8.24% of covered payroll. Total contributions to the plan were approximately \$409,000 which consisted of approximately \$212,000 by the Town and \$197,000 by employees.

Fiscal	Annual	Percentage	Net
Year	Pension Cost	of APC	Pension
<u>Ending</u>	(APC)	<u>Contributed</u>	<u>Obligation</u>
2011	\$212,000	100%	\$-0-
2010	\$222,000	100%	\$-0-
2009	\$192,000	100%	\$-0-

The actuarial methods and assumptions utilized for the valuation of the post July 1, 1999 Fire Fighter MERS Plan were as follows (unaudited):

Valuation date	6/30/2010 Entry age normal cost Level percent closed 30 years from 6/30/1999 5 Year Smoothed Market Value 7.5% annual, compounded annually 4.25% to 14.25% compounded annually 2.75% 3% non-compounded 45 Active members
Participant information (June 30, 2010)	45 Active members 2 Retired members

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 10. DEFINED BENEFIT PENSION PLANS (Continued)

#### (c) Police and Fire Pensions (Continued)

Post July 1, 1999 Fire Fighter Plan (Continued)

#### Funded Status of Plan

The required supplementary information which follows the notes to the financial statements presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Listed below are the details of the funding progress of the Post July 1, 2000 Fire Employees Pension Plan with a valuation date of June 30, 2010 which is the most recent report available from the State who administers this plan.

- Actuarial value of assets \$2,503,749
- Actuarial accrued liability \$3,216,936
- Unfunded actuarial accrued liability (UAAL) \$713,187
- Funded Ratio 77.8%
- Annual covered payroll \$2,448,888
- UAAL as percentage of payroll 29.1%

Subsequent to year ended June 30, 2011 the State of Rhode Island passed legislation on Pension Reform. The changes made as a result of this Pension Reform Legislation will have an impact on the actuarial valuation results as presented above.

### 11. POST EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB)

In addition to the pension benefits described in Note 10, the Town provides post employment health care benefits and life insurance in accordance with certain union contracts. These benefits are currently recognized on a pay-as-you go basis. A description of these OPEB benefits, by employee group, is described below:

Eligibility: Town employees are eligible for benefits after 10 years of service and age 58 or 26 years of service at any age. School Department Certified employees are eligible at 20 years of service. Family benefits are only offered if the certified employee retired prior to September 1997. Non-Certified employees are eligible at 15 years of service and age 58 or 25 years of service at any age. This includes individual or family benefits. However, if hired after September 1, 1999 the employee must have at least 20 years of service and have attained age 60 or 25 years of and age 55.

Benefit Types: Medical, Prescription Drug, and Vision.

Duration of Coverage: Lifetime

Dependent Benefits: Medical, Prescription Drug (if covered prior to retirement) and Vision.

**Dependent Coverage:** Lifetime. (For school certified, family coverage is only offered if retired prior to September, 1997).

**Retiree Contributions:** Retiree and spouse do not contribute to the cost of the medical/prescription drug/vision coverage.

Additional information on the description of benefits and coverage is provided in the report of *Actuarial Valuation and Review of Other Postemployment Benefits (OPEB) as of June 30, 2010.* This report dated June 23, 2011 can be obtained by contacting the Town's Finance Department.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 11. POST EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB) (Continued)

### Funding Policy:

The Annual Required Contribution (ARC) for OPEB consists of two pieces: A Normal Cost (the cost of benefits earned each year which should be accrued in that year) plus a Past Service Cost (a catch-up accrual to amortize the unfunded accrued liability). The actuarial valuation selected a 30 year amortization period for past service costs (this is the maximum period allowed by GASB).

The ARC for Governmental activities for the fiscal year ended June 30, 2011 was \$17,238,598 and represents \$4,743,055 and \$12,495,543, for School and Town personnel, respectively. The ACR for Business-type activities for the fiscal year ended June 30, 2011 was \$10,589.

The current year expenditures for these post-retirement benefits are recognized on a pay-as-you-go basis, as the monthly costs for the benefits become due. During the year ended June 30, 2011, expenditures of approximately \$5,755,400 were recognized for post-retirement benefits. Of this amount approximately \$3,029,600 was paid for 227 Town retirees, and \$2,725,800 was paid for 265 School retirees. Current year expenditures represent approximately 33.4% of the ARC.

As noted above the Town did not comply with the funding requirements for the fiscal year ended June 30, 2011 which were determined by the actuarial valuation report with a valuation date of June 30, 2010. As a result, the government-wide financial statements include a long-term liability of \$39,729,808 and an expense for this Net OPEB Obligation (NOO) of \$11,454,671.

The NOO at June 30, 2011 was calculated as follows:

	Governmental <u>Activities</u>	Business-Type <u>Activities</u>
Annual Required Contribution	\$17,238,598	\$10,589
Interest on existing NOO	988,322	1,308
Adjustment to ARC	(1,027,410)	<u>(1,360)</u>
Annual OPEB cost	17,199,510	10,537
Contribution made during fiscal 2011	<u>(5,755,376)</u>	0
Net increase in NOO	11,444,134	10,537
NOO at June 30, 2010	28,237,757	<u>37,380</u>
NOO at June 30, 2011	<u>\$39.681.891</u>	<u>\$47.917</u>

#### Funded Status of Plan:

The required supplementary information which follows the notes to the financial statements presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Listed below are the details of the funding progress of the OPEB Plan with a valuation date of June 30, 2010 which is the most recent report available from the actuary who was hired by the Town to value the plan.

#### **Governmental Activities:**

- Actuarial value of assets \$0 Actuarial accrued liability (AAL) \$228,892,391
  - Unfunded actuarial accrued liability (UAAL) \$228,892,391
- Funded ratio 0.00% Annual covered payroll N/A UAAL as percent of payroll N/A

## **Business-Type Activities:**

- Actuarial value of assets \$0 Actuaria
- Actuarial accrued liability (AAL) \$122,886
  - Unfunded actuarial accrued liability (UAAL) \$122,886
- Funded ratio 0.00% Annual covered payroll N/A UAAL as percent of payroll N/A

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 11. POST EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB) (Continued)

## Funded Status of Plan (Continued):

Actuarial calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of the valuation and on the pattern of sharing costs between the employer and plan members. The projection of benefits does not incorporate the potential effect of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective, and the methods and assumptions use techniques designed to reduce short term volatility in accrued liabilities and the actuarial value of assets, if any. Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and the actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

## Actuarial Assumptions:

- a. Valuation Date: June 30, 2010
- b. Actuarial Cost Method: Projected Unit Credit
- c. Amortization Method: Payments increasing at 3.5%
- d. Amortization Period: 30 year closed (28 years remaining at June 30, 2010)
- e. Asset Valuation Method: Market Value
- f. Investment Rate of Return: 3.5%
- g. Inflation Rate 3.5%
- h. Medical/Drug cost trend rate 9.5% decreasing by 0.5% for 9 years to an ultimate level of 5.0% per year.

### Number of Participants:

At June 30, 2010 the total number of participants under the plan was 1,362. The plan participants include 668 current retirees (386 Town and 282 School) and 694 active employees (278 Town and 416 School).

#### 12. FUND BALANCES (DEFICITS)

## (a) Fund Balances

As stated in Note 1, in accordance with GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, Fund Balance may be classified as one of five categories: Nonspendable, Restricted, Committed, Assigned, or Unassigned.

At June 30, 2011 Non-Spendable Fund Balance consisted of the following:

General Fund:		
Prepaids	\$	980,309
School Unrestricted Fund:		
Prepaids	_	43,408
Total Non-Spendable fund balance		.023.717

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 12. FUND BALANCES (DEFICITS)

## (a) Fund Balances (Continued)

At June 30, 2011 Restricted Fund Balance consisted of the following:

Education       \$ 124,975         Community Development       3,076         Law Enforcement       97,823         Parks and Recreation       115         Natural Resources Conservation       3,083         Historical Records Preservation       367,961         Fire Prevention and Education       15,194         Library Renovations       130,129         Wastewater Management       1,944         Capital Project Funds:       39,614         School Renovations       36,812         Capital Lease Reserve       43,832         Library Construction       5,333         Other Capital projects       254,702         Total Restricted fund balance       \$1,124,593          At June 30, 2011 Committed Fund Balance consisted of the following:         School Unrestricted Fund:       \$1,262,322         Other Governmental Funds:       \$1,262,322	Other Governmental Funds: Special Revenue Funds:		
Community Development       3,076         Law Enforcement       97,823         Parks and Recreation       115         Natural Resources Conservation       3,083         Historical Records Preservation       367,961         Fire Prevention and Education       15,194         Library Renovations       130,129         Wastewater Management       1,944         Capital Project Funds:       39,614         School Renovations       36,812         Capital Lease Reserve       43,832         Library Construction       5,333         Other Capital projects       254,702         Total Restricted fund balance       \$1,124,593          At June 30, 2011 Committed Fund Balance consisted of the following:         School Unrestricted Fund:       \$1,262,322	·	\$	124 975
Law Enforcement       97,823         Parks and Recreation       115         Natural Resources Conservation       3,083         Historical Records Preservation       367,961         Fire Prevention and Education       15,194         Library Renovations       130,129         Wastewater Management       1,944         Capital Project Funds:       39,614         School Renovations       36,812         Capital Lease Reserve       43,832         Library Construction       5,333         Other Capital projects       254,702         Total Restricted fund balance       \$1,124,593     At June 30, 2011 Committed Fund Balance consisted of the following:  School Unrestricted Fund:  Committed for education       \$1,262,322	Community Development	Ψ	•
Parks and Recreation       115         Natural Resources Conservation       3,083         Historical Records Preservation       367,961         Fire Prevention and Education       15,194         Library Renovations       130,129         Wastewater Management       1,944         Capital Project Funds:       39,614         School Renovations       39,614         Parks and Recreation       36,812         Capital Lease Reserve       43,832         Library Construction       5,333         Other Capital projects       254,702         Total Restricted fund balance       \$1,124,593          At June 30, 2011 Committed Fund Balance consisted of the following:         School Unrestricted Fund:       \$1,262,322	Law Enforcement		•
Natural Resources Conservation 3,083 Historical Records Preservation 367,961 Fire Prevention and Education 15,194 Library Renovations 130,129 Wastewater Management 1,944  **Capital Project Funds:** School Renovations 39,614 Parks and Recreation 36,812 Capital Lease Reserve 43,832 Library Construction 5,333 Other Capital projects 254,702 **Total Restricted fund balance**  At June 30, 2011 Committed Fund Balance consisted of the following:  **School Unrestricted Fund:** Committed for education \$1,262,322			•
Historical Records Preservation 367,961 Fire Prevention and Education 15,194 Library Renovations 130,129 Wastewater Management 1,944 Capital Project Funds: School Renovations 39,614 Parks and Recreation 36,812 Capital Lease Reserve 43,832 Library Construction 5,333 Other Capital projects 254,702 Total Restricted fund balance 51,124,593  At June 30, 2011 Committed Fund Balance consisted of the following:  School Unrestricted Fund: Committed for education \$1,262,322			
Fire Prevention and Education 15,194 Library Renovations 130,129 Wastewater Management 1,944  Capital Project Funds: School Renovations 39,614 Parks and Recreation 36,812 Capital Lease Reserve 43,832 Library Construction 5,333 Other Capital projects 254,702 Total Restricted fund balance 51,124,593  At June 30, 2011 Committed Fund Balance consisted of the following:  School Unrestricted Fund: Committed for education \$1,262,322			•
Library Renovations 130,129 Wastewater Management 1,944  Capital Project Funds: School Renovations 39,614 Parks and Recreation 36,812 Capital Lease Reserve 43,832 Library Construction 5,333 Other Capital projects 254,702 Total Restricted fund balance 51,124,593  At June 30, 2011 Committed Fund Balance consisted of the following:  School Unrestricted Fund: Committed for education \$1,262,322			
Wastewater Management 1,944  Capital Project Funds: School Renovations 39,614 Parks and Recreation 36,812 Capital Lease Reserve 43,832 Library Construction 5,333 Other Capital projects 254,702 Total Restricted fund balance 251,124,593  At June 30, 2011 Committed Fund Balance consisted of the following:  School Unrestricted Fund: Committed for education \$1,262,322			
Capital Project Funds:School Renovations39,614Parks and Recreation36,812Capital Lease Reserve43,832Library Construction5,333Other Capital projects254,702Total Restricted fund balance\$1,124,593 At June 30, 2011 Committed Fund Balance consisted of the following:  School Unrestricted Fund: Committed for education\$1,262,322			•
School Renovations       39,614         Parks and Recreation       36,812         Capital Lease Reserve       43,832         Library Construction       5,333         Other Capital projects       254,702         Total Restricted fund balance       \$1,124,593    At June 30, 2011 Committed Fund Balance consisted of the following:          School Unrestricted Fund:       \$1,262,322			1,944
Parks and Recreation 36,812 Capital Lease Reserve 43,832 Library Construction 5,333 Other Capital projects 254,702  Total Restricted fund balance 251,124,593  At June 30, 2011 Committed Fund Balance consisted of the following:  School Unrestricted Fund: Committed for education \$1,262,322			
Capital Lease Reserve 43,832 Library Construction 5,333 Other Capital projects 254,702  Total Restricted fund balance 51,124,593  At June 30, 2011 Committed Fund Balance consisted of the following:  School Unrestricted Fund: Committed for education \$1,262,322			•
Library Construction			•
Other Capital projects			•
At June 30, 2011 Committed Fund Balance consisted of the following:  School Unrestricted Fund: Committed for education			' <del>-</del>
At June 30, 2011 Committed Fund Balance consisted of the following:  School Unrestricted Fund: Committed for education			<u> 254,702</u>
School Unrestricted Fund: Committed for education	Total Restricted fund balance	<u>\$1</u>	1,124,593
Committed for education	At June 30, 2011 Committed Fund Balance consisted of the following:		
¥ ,,,	School Unrestricted Fund:		
	Committed for education	\$1	,262,322
		•	
Fire Department Expenses 229,827	Fire Department Expenses		229.827
Total Committed fund balance \$1,492,149		\$	

The Town of Johnston does not currently have a spending policy regarding the order in which restricted, committed, assigned, and unassigned fund balances are spent when more than one amount is available for the expenditures incurred. Accordingly, by default, the Town is following the policy prescribed by GASB Statement No. 54 which specifies that fund balance is reduced first by committed, then by assigned, then by unassigned when expenditures are incurred for purposes for which any unrestricted fund balance could be used. In all situations, the Town considers restricted fund balance to be used first when available and when expenditures are incurred that meet the requirements of the restricted fund balance.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 12. FUND BALANCES (DEFICITS)

### (b) Fund Deficits

The following individual funds had deficits for the year ended June 30, 2011, as follows:

## Non-major Governmental Funds:

Special Revenue Funds:		
Police Special Account	\$	15,067
Blue Riptide Grant		4,292
Fire Plan Review		131,567
Memorial Library Fund		3,063
Capital Project Funds:		
1998 Capital Improvement Bond		418,951
West End Fire Station		83,395
Highland Ave. Drainage		113,069
High School Renovation		622,298
Ferri School Renovation		86,747
West End Water		47,384
Sewer Project Capri & Bellaire		108
Pezza Property Acquisition		37,297
Champlin Community Park		40,492
Capital Lease		25,042
Police Station Construction		55,112
Library Building	•	1,870,298
Memorial Plat Sewer Project	_	<u>681,004</u>
Total deficits non-major governmental activities for		
the year ended June 30, 2011	<u>\$</u> 4	<u>4,235,186</u>
Proprietary Fund:		
Cafeteria Fund	<u> </u>	<u>1,801</u>
The following fund had a cumulative deficit as of June 30, 2011:		
Proprietary Fund:		h 4 004
Cafeteria Fund	- 3	\$ <u>1,801</u>

The cumulative fund deficit of the proprietary fund is expected to be reduced with future earnings from operations.

## 13. RISK MANAGEMENT and HEALTHCARE MANAGEMENT FUND

#### Healthcare

Effective July 1, 2008 the Town of Johnston established a Healthcare Management Fund (an Internal Service Fund) to account for its healthcare coverage programs for current active and retire employees. In addition, effective July 1, 2008 the Town became a member of Rhode Island Municipal Insurance Corporation (RIMIC), a collaborative of various municipal entities, for health insurance claims. All departments of the Town participate in the self-insurance program (cost plus basis) through RIMIC. Effective fiscal 2011, the Town also became self-insured for dental insurance.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

## 13. RISK MANAGEMENT and HEALTHCARE MANAGEMENT FUND (Continued)

## Healthcare (Continued)

The Town currently maintains stop loss insurance to protect the taxpayers from catastrophic loss resulting from excessive health insurance claims. At June 30, 2011 the stop loss insurance contract covered all claims exceeding \$200,000 per individual on an annual basis. In addition, specific stop loss maximum for the Town for the year is maintained at approximately \$1,800,000.

The Town's Finance Department oversees the self-insured program for all Town employees and claims payment services are provided by Blue Cross and Blue Shield of Rhode Island and Delta Dental of Rhode Island (Plan Administration). All funds of the Town make payments to the Healthcare Management Fund (an Internal Service Fund) based on actual claims or based on estimated working rates. Billings from the Healthcare Management Fund to other Town funds for the fiscal year ended June 30, 2011 were approximately \$14,479,000 which represented approximately \$5,879,000 and \$8,600,000 for Town and School Department personnel, respectively. At June 30, 2011 the Town has estimated a liability for incurred but not reported claims (IBNR) based on actual claims paid subsequent to year end but related to claims incurred prior to June 30, 2011 as follows:

	<u>2011</u>	<u>2010</u>
IBNR at beginning of yearClaims incurred during the yearClaims paid during the year	\$ 461,995 14,479,374 (14,376,302) \$ 565,067	\$ 759,674 12,791,636 (13,089,315) \$ 461,995

#### Unemployment

The Town is self-insured for unemployment benefits.

#### Other Insurance

The Town is a member of the Rhode Island Inter-Local Risk Management Trust. This cooperative pool with other Rhode Island cities and towns provides insurance coverage for the Town's risks of loss.

The Trust provides all property and liability insurance coverage for the Town. Property and liability claims are subject to a \$2,500 per occurrence deductible with the exception of public officials' liability claims, which are subject to a \$5,000 per occurrence deductible. The Trust's self-insured retention levels range from \$100,000 to \$500,000 depending on the type of coverage provided. In addition to the self-insurance provided by the Trust, there is also reinsurance through third party sources for claims up to \$4,000,000.

The Trust is a non-profit organization which is governed by a Board of Trustees composed of officials of member organizations or their representatives. In addition to insurance coverage, the Trust provided risk management services with emphasis on loss control, risk management, education and training, claims administration and other services to its members.

Upon joining the Trust, members sign a participation agreement which outlines the rights and responsibilities of both members and the Trust. The agreement states that for premiums paid by members, the Trust will assume financial responsibility for member's losses up to a maximum amount of insurance purchased, minus member's deductible amounts. Additionally, should a member decide to withdraw from the Trust, the participation agreement requires three month notice and the payment of a severance penalty.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

#### 14. OTHER AGREEMENTS

A. In March 1996, the Town entered into an agreement with the Rhode Island Solid Waste Management Corporation (the "Corporation"). The agreement shall remain in effect for as long as the Corporation, its successor or assigns owns or operates solid waste management facilities and landfills solid waste on the property in the Town.

The terms of the agreement are as follows:

- 1. Town received \$3,150,000 in April 1996 as settlement of all disputed amounts owed to the Town by the Corporation from the beginning of time up to the effective date of the agreement.
- 2. Annual payments shall be made to the Town in the amount of \$1,500,000 plus 3 1/2% of the Corporation's gross revenue. However, the annual payment must not be less than \$1,500,000 nor greater than 10% of the Corporation's gross revenue.
- 3. The annual payments are due on a quarterly basis beginning July 1, 1996. If the Corporation fails to make a payment within thirty (30) days after the due date, interest shall accrue from the expiration of the due date at the rate of six percent (6%) per annum.
- 4. For the contract year beginning April 1, 2001, and every five (5) years thereafter, the base payment in effect for the previous five (5) years shall be increased ten percent (10%).
- 5. Total revenue recognized under this agreement and recorded in the General Fund for the year ended June 30, 2011 was approximately \$3,310,000. In addition to the \$3.31 million the Town also recognized revenue for Tipping Fees of approximately \$288,000 during the fiscal year ended June 30, 2011.
- B. In May 1999, the Town entered into an agreement with Reliant Energy Hope, L.P. ("Hope"). On June 26, 2002 this agreement was transferred to Rhode Island State Energy Statutory Trust 2000 (a Connecticut Statutory Trust) ("the Trust"). Therefore, the agreement is now held between the Town of Johnston and the Trust.

The Project is intended to provide significant benefits to industrial customers located in the industrial park site where the facility is constructed. Also, the Trust will provide significant additional benefits to the Town through arranging for the provision of discounted generation supply to the Town for use in its municipal facilities.

The agreement shall remain in effect for 17 years from the commencement of the Construction Phase or if the Construction Phase exceeds 2 years then the agreement will remain in effect for 15 years from the commencement of plant operations. The construction was completed and the plant began operating in November 2002.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

#### 14. OTHER AGREEMENTS (Continued)

The terms of the agreement are as follows:

- 1. An initial payment of \$950,000 was remitted as a project impact fee, (received in fiscal 2000).
- 2. On the first anniversary of the Host Community Impact Fee Initial Payment Date, the sum of \$1,000,000 (received in fiscal 2001).
- 3. On the second anniversary of the Host Community Impact Fee Initial Payment Date, the sum of \$1,000,000 (received in fiscal 2002).
- 4. If the Trust decides to discontinue the development of the facility prior to the commencement of the operational period this agreement shall terminate upon receipt by the Town of notice of such termination for the Trust.
- 5. Total revenue received under this agreement and recorded as tax revenue in the General Fund was \$2,500,000 for the year ended June 30, 2011.

Tax stabilization payments shall be made on January 31 as follows:

2012	\$ 2,500,000
2013	2,500,000
2014	2,500,000
2015	2,500,000
2016	2,500,000
Total	\$12,500,000

#### 15. COMMITMENTS, CONTINGENCIES AND LITIGATION

The School has contracted to have bus service provided for students through the last day of school in June 2011, with an option to renew the contract for an additional one year. Total costs incurred under this contract were approximately \$2,318,000 for the year ended June 30, 2011. In July 2011 the School renewed the contract for an additional (and final) year through August 2012. Estimated costs to be incurred over the additional 1-year life of this contract are approximately \$2,031,000.

Liabilities for legal cases and other claims against governmental funds are recorded in the governmental funds when the ultimate liability can be estimated and such cases are expected to be settled with available expendable resources.

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally, the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Town expects such amounts, if any, to be immaterial.

At June 30, 2011, the Town had several other lawsuits pending. These lawsuits include personal injury, claims, automobile claims, zoning appeals, grievances, and tax valuation matters. The total maximum damages being sought from the Town are not known as the Town's insurance carrier is expected to incur most of the cost of these claims. At June 30, 2011, the liability, if any, resulting from these claims was not determinable.

(CONTINUED)

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

#### 15. COMMITMENTS, CONTINGENCIES AND LITIGATION (Continued)

During the year ended June 30, 1998, the Town purchased annuities for 25 retired firefighters. The annuity contracts are to be used to pay the pension obligations to these firefighters. The Town does not have access to these funds and they are not subject to general creditors of the Town. As a result, the investments and obligations are omitted from the financial statements. However, the Town may be liable to the retirees in the event that the insurance company cannot meet the obligations. The cost of living benefits for negotiated contracts that exceed the value of the annuities are paid annually by the Town from appropriated funds.

In March 2003, the Town received a commitment from the Rhode Island Clean Water Finance Agency to finance the Town's Community Septic System Loan Program. The loan agreement provides the Town with a \$250,000 non-restoring line-of-credit. The proceeds of the loan shall be used by the Town for the establishment and operation of a Community Septic System Loan Program. The Program provides for the Town to make loans to property owners of the Town for the repair or replacement of failed or failing septic systems. The individual loans to be made to property owners shall be underwritten by the Town with the assistance of the Rhode Island Housing Mortgage Finance Corporation (RIHMFC). RIHMFC, on behalf of the Town shall perform all administrative functions related to servicing the individual loans, including disbursing loans to property owners and collecting and remitting borrower loan payments. The loan has a zero interest rate to the Town and 4% to property owners. The Town is only required to make principal repayments in the event that individual property owners default on their loans.

In February 2008, the Town received another commitment from the Rhode Island Clean Water Finance Agency to finance the Town's Community Septic System Loan Program. The loan agreement provides the Town with an additional \$250,000 non-restoring line-of-credit, with the same terms and purpose as the loan received in 2003 (as described above). As of June 30, 2011, the outstanding balance for both of these loans was approximately \$41,400 while the total amount available under this program (for both loans) was approximately \$248,200.

In October 2006, the Town reached an agreement with a former employee for payments of retirement compensation. Under the terms of the agreement, the Town will make a monthly payment of approximately \$700 for the remainder of the employee's life. The Town estimated the original present value of this long-term liability to be approximately \$82,000. The present value of this obligation at June 30, 2011 was approximately \$52,000. The liability has been recorded in the Government-Wide statements at June 30, 2011. The liability is not recorded in the Fund Statements as it is not expected to be paid with current measurable and available resources.

#### 16. CASH FLOW

During the year ended June 30, 2011 the Town transferred assets and liabilities netting to \$681,004 from Governmental Funds to Business-type Activities. In addition, during fiscal 2011 the Town transferred capital assets and long-term debt netting to (\$700,043), liabilities in excess of assets, from Governmental Activities to Business-type Activities. These transfers were to properly reflect the assets and related liabilities in the newly created Sewer Fund.

During the year ended June 30, 2011 the Town received a federal award for principal forgiveness totaling \$14,793 to be applied towards fiscal 2011 principal due to Rhode Island Clean Water Finance Agency. This amount is excluded from principal repayments and non-operating grant income in the Statement of Cash Flows of the Business-Type Activities.

(CONTINUED)

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

#### 17. RECLASSIFICATIONS

As stated in Note 1, during the fiscal year ended June 30, 2011 the Town implemented GASB Statement No. 34. Implementation of this Statement resulted in the consolidation of funds into the Town's General Fund (Fund basis). The funds being consolidated were previously reported as Special Revenue Funds and Capital Project Funds. However, these Funds no longer meet the definition of Special Revenue Funds due to the fact that these funds did not have specific revenue sources that were either restricted or committed. The Capital Project Fund that was consolidated with the General Fund no longer met the definition of the Capital Project funds due to the fact that it did not have financial resources that were either restricted, committed or assigned.

The following represents the reclassification which resulted from the implementation of GASB Statement No. 54.

General Fund fund balance at June 30, 2010	\$4,871,664
OPEB Fund, fund balance, June 30, 2010	100,368
Reserve Healthcare Fund, fund balance, June 30, 2010	171,370
Police Detail Fund, fund balance, June 30, 2010	316,968
Fire Dept. Detail Fund, fund deficit, June 30, 2010	(52,343)
Police Equipment Fund, fund balance, June 30, 2010	9,586
General Fund, fund balances, as restated June 30, 2010	<u>\$5,417,613</u>

#### 18. SUBSEQUENT EVENT

On November 4, 2011, the Town entered into a Development Agreement with TC Johnston, LLC to finance certain public improvements in the development of the Johnston Town Center. The Project will be financed through the issuance of Special Obligation Tax Increment Bonds in an aggregate principal amount not to exceed \$8,400,000. The bonds will be issued in two phases: up to \$5,900,000 for Phase I Series and up to \$2,500,000 for Phase II Series. In accordance with the "Escrow Agreement" dated November 4, 2011, the bonds will be held in escrow with a Bank and are subject to release upon the developer completing certain construction milestones over the next several years as set forth in the Development Agreement. At June 30, 2011, no bonds have been released, and other than the obligation to release bonds in the future in accordance, there is no current financial obligation of the Town with respect to the bonds.

(CONCLUDED)



## REQUIRED SUPPLEMENTARY INFORMATION

# Required Supplementary Information Schedule of Funding Progress for Pension Plans June 30, 2011 UNAUDITED

	_	Actuarial Valuation Date	Actuarial Value of Assets	L	Actuarial Accrued .iability (AAL) Entry Age		Funding Excess (Deficit)	Funded Ratio		Covered Payroll	Funding Excess (Deficit) as A percentage of Covered Payroll
General municipal employees						_	(0.0.17.170)	00.00/	•	0.570.400	44.00/
pension plan		6/30/2008	\$ ,,-	\$	35,051,692	- 1	(3,845,152)	89.0%	•	8,570,160	-44.9%
		6/30/2009	\$ 30,947,972	\$	37,747,077	\$	(6,799,105)	82.0%	\$	8,196,113	-83.0%
	A	6/30/2010	\$ 30,121,202	\$	42,727,053	\$ (	12,605,851)	70.5%	\$	7,969,367	-158.2%
Post July 1, 2000 Fire employees											
pension plan		6/30/2008	\$ 1,711,089	\$	1,599,225	\$	111,864	107.0%	\$	1,663,174	6.7%
•		6/30/2009	\$ 1,941,048	\$	1,944,014	\$	(2,966)	99.8%	\$	2,316,237	-0.1%
	Α	6/30/2010	\$ 2,503,749	\$	3,216,936	\$	(713,187)	77.8%	\$	2,448,888	-29.1%

The information included in the above schedule of funding progress was obtained from the annual actuarial valuation reports of the State of Rhode Island's Employee Retirement System for each of the dates indicated.

Pension Trust Funds Municipal police							
pension plan	7/1/2005	\$ 11,455,511	\$ 37,167,194	\$ (25,711,683)	30.82%	\$ 3,850,625	-667.73%
,	7/1/2007	\$ 15,515,997	\$ 44,530,429	\$ (29,014,432)	34.84%	\$ 4,815,217	-602.56%
	7/1/2009	\$ 14,201,866	51,411,601	\$ (37,209,735)	27.62%	\$ 5,142,023	-723.64%
Fire pension plan	7/1/2005	\$ 13,549,265	\$ 44,078,961	\$ (30,529,696)	30.74%	\$ 4,295,487	-710.74%
•	7/1/2007	\$ 20,662,996	\$ 55,191,527	\$ (34,528,531)	37.44%	\$ 4,588,641	-752.48%
	7/1/2009	\$ 17,472,877	\$ 65,098,078	\$ (47,625,201)	26.84%	\$ 3,398,303	-1401.44%

The information included in the above schedule of funding progress (for the Pension Trust Funds) was obtained from actuarial valuation reports provided by an independent actuary engaged by the Town. The years presented are the only years for which reports are available.

A - Subsequent to the year ended June 30, 2011 the State of Rhode Island passed legislation on Pension Reform. The changes made as a result of this Pension Reform Legislation will have an impact on the actuarial valuation results as presented above.

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND - BUDGETARY BASIS

#### FOR THE YEAR ENDED JUNE 30, 2011 UNAUDITED

	UNAUDITED			
	Original <u>Budget</u>	Final <u>Budget</u>	Actual Budgetary <u>Basis</u>	Variance Positive (Negative)
Tax revenues:				
Current year	\$ 62,938,794	\$ 62,938,794	\$ 63,726,751	\$ 787,957
1st preceding year	1,675,000	1,675,000	1,545,322	(129,678)
2nd preceding year	0	0	138,467	138,467
All other preceding years	0	0	72,273	72,273
Abatements	(100,000)	(100,000)	(119,174)	(19,174)
Power plant tax treaty	2,500,000	2,500,000	2,500,000	0
Total revenues	67,013,794	67,013,794	67,863,639	849,845
Departmental fees and revenue:				
Business licenses and registration	65,000	65,000	65,590	590
Non business licenses and fees	150,000	150,000	106,983	(43,017)
Infrastructure fees	5,000	5,000	14,736	9,736
Inspection fees:				
Mechanical	50,000	50,000	38,167	(11,833)
Plumbing	20,000	20,000	10,431	(9,569
Building	250,000	250,000	151,045	(98,955
Electrical	65,000	65,000	37,046	(27,954)
Engineering fees	7,000	7,000	6,230	(770
Public works	1,000	1,000	0	(1,000
DPW - release and discharge of liens	12,000	12,000	4,963	(7,037
Zoning board	60,000	60,000	66,482	6,482
Sewer maintenance fees	5,000	5,000	8,835	3,835
Planning board fees	65,000	65,000	74,038	9,038
Tax collector's fees	70,000	70,000	33,420	(36,580
Investment and interest income	100,000	100,000	83,519	(16,481
Municipal court fees	650,000	650,000	412,563	(237,437
Entertainment licenses	1,500	1,500	2,200	700
Marriage, death, and birth certificates	20,000	20,000	27,614	7,614
Stamps	275,000	275,000	195,770	(79,230
Advertising	15,000	15,000	14,658	(342
Recording/probate land evidence	250,000	250,000	247,791	(2,209
Probate fees	35,000	35,000	33,744	(1,256
Police fees	5,000	5,000	9,240	4,240
VIN number check	10,000	10,000	19,985	9,985
Fire rescue fees	7,500	7,500	711	(6,789
Fire plan review fees	125,000	125,000	130,217	5,217
Methane gas	105,000	105,000	90,953	(14,047
Tipping fees	300,000	300,000	287,799	(12,201
Cell phone towers	160,000	160,000	197,926	37,926
Sewer service fees	25,000	25,000	69,387	44,387
Interest and penalties on property tax	475,000	475,000	719,122	244,122
Fire rescue fees	900,000	900,000	1,073,831	173,831
Housing authority	25,000	25,000	39,298	14,298
Total departmental fees and revenue	4,309,000	4,309,000	4,274,294	(34,706

(Continued)

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND - BUDGETARY BASIS

The state of the s				
	Original <u>Budget</u>	Final <u>Budget</u>	Actual Budgetary <u>Basis</u>	Variance Positive (Negative)
State and federal aid grants:				
State aid - school	9,300,703	9,300,703	9,362,199	61,496
State Fiscal Stabilization Funds (SFSF)	0	0	448,366	448,366
School Housing aid	500.000	500,000	501,426	1,426
State MV phase-out	350,000	350,000	375.936	25,936
Solid waste in lieu of taxes	3,202,550	3,202,550	3,310,469	107,919
Public service corporation tax	300,000	300,000	323,804	23,804
Meals and beverage tax	430,000	430,000	475,405	45,405
Library aid	96,481	96,481	96,481	Ó
Grant revenue	0	0	405,516	405,516
Total state and federal aid grants	14,179,734	14,179,734	15,299,602	1,119,868
Miscellaneous	1,637,500	1,637,500	1,445,072	(192,428
School miscellaneous	700,000	700,000	1,031,737	331,737
Total revenues before other financing sources	87,840,028	87,840,028	89,914,344	2,074,316
Other financing sources:				
Transfer from other funds	295,000	295,000	604,362	309,362
Total other financing sources	295,000	295,000	604,362	309,362
Total revenues and other financing sources	88,135,028	88,135,028	90,518,706	2,383,678
. o.c. , or or area out of interioring over one		,:,	22,270,70	

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND - BUDGETARY BASIS (CONTINUED)

	UNAUDITED			
	Originally Adopted	Final	Actual Budgetary	Variance Positive
	<u>Budget</u>	<u>Budget</u>	<u>Basis</u>	(Negative)
Legislative, judicial and general administrative: Town Council:				
Salaries	32,700	32,700	32,700	0
FICA	2,685	2,685	2,685	0
Health Insurance	16,148	16,148	16,148	0
Life Insurance	0	0	96	(96
Retirement town's share	1,820	1,820	2,399	(579
Department	4,100	4,100	13	4,087
Telephone	2,500	2,500	1,491	1,009
Office	100	100	0	100
Town Sargent salary	2,400	2,400	2,400	0
Claims	2,000	2,000	0	2,000
Total Town Council	64,453	64,453	57,932	6,521
Mayor:				
Salaries:	75.000	75.000	75.000	(000
Mayor	75,000	75,000	75,289	(289
Chief of Staff salary	32,500	32,500	31,313	1,187
Full time salaries	45,500 11,705	45,500 44,705	45,675	(175 121
FICA Health Insurance	11,705	11,705 16,148	11,584 16,148	121
Life Insurance	16,148 240	240	231	,
Retirement town's share	11,074	11,074	4,198	6,870
Office	2,000	2,000	3,348	(1,34
	2,293	2,293	497	1,796
Equipment lease Telephone	500	500	340	160
Department expense	2,000	2,000	2,959	(959
Total Mayor	198,960	198,960	191,582	7,378
Courts:				
Probate	7,500	7,500	7,530	(30
FICA	574	574	576	(2
Health Insurance	17,035	17,035	17,035	j ' '
Department	100	100	0	100
Total Courts	25,209	25,209	25,141	68
Canvassers:				
Salaries:				
Board	6,000	6,000	5,458	542
Full time salaries	71,582	71,582	73,334	(1,752
FICA	5,935	5,935	5,965	(30
Health Insurance	16,149	16,149	16,149	
Life Insurance	240	240	163	7
Retirement town's share	6,578	6,578	6,532	44
Office	2,000	2,000	3,354	(1,35
Department expense	500	500	566	(60
Equipment lease	831	831	183	640
Election expense  Total Canvassers	68,000 177,815	68,000 177,815	54,943 166,647	13,057 11,168
	<del></del>		-	
Legal:	52,000	52,000	52,200	(200
Salaries Health Insurance	52,000 1,127	52,000 1,127	52,200 1,127	(20)
FICA	3,978	3,978	3,993	(1:
Retirement town's share	3,976 4,779	3,978 4,779	2,151	2,62
Legal services	285,000	285,000	700,600	(415,60
Claims, judgments and settlements	50,000	50,000	94,761	(44,76
Office	500	500	466	34
Total Legal	397,384	397,384	855,298	(457,914
rotar Loyar	397,304	<del>537,504</del>	000,200	(-07,8

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND - BUDGETARY BASIS (CONTINUED)

	UNAUDITED			
	Originally Adopted <u>Budget</u>	Final <u>Budget</u>	Actual Budgetary <u>Basis</u>	Variance Positive (Negative)
Legislative, judicial and general administrative (continued):				
Town Clerk:				
Full-time salaries	140,593	140,593	141,277	(684)
Deputy clerk	5,250	5,250	4,644	606
FICA	11,157	11,157	11,003	154
Health Insurance	35,679	35,679	35,679	0
Life Insurance	360	360	252	108
Retirement town's share	12,921	12,921	12,981	(60)
Stenographer	20,000	20,000	5,922	14,078
Department	2,400	2,400	1,478	922
Operating	65,382	65,382	69,714	(4,332)
Total Town Clerk	293,742	293,742	282,950	10,792
Zoning Board:				
Salaries	8,800	8,800	8,225	575
FICA	673	673	629	44
Life Insurance	0	0	55	(55)
Stenographer	5,100	5,100	5,044	56
Department	5,300	5,300	598	4,702
Total Zoning Board	19,873	19,873	14,551	5,322
Total legislative, judicial, and general administrative	1,177,436	1,177,436	1,594,101	(416,665)
Financial Administration:				
Finance:	400.040	406.040	445 500	E1 000
Salaries	496,810	496,810	445,582	51,228 5,237
FICA	38,006	38,006	32,769 110,785	5,237
Health Insurance	110,785 1,200	110,785 1,200	756	444
Life Insurance	45,657	45,657	39,046	6,611
Retirement town's share Office	4,200	4,200	3,474	726
Audit	35,000	35,000	41,500	(6,500)
Consulting fee	150,000	150,000	136,592	13,408
Department Department	14,900	14,900	9,781	5,119
Dues, publications, and subscriptions	1,000	1,000	494	506
Payroll processing	32,000	32,000	36,286	(4,286)
Training	2,000	2,000	1,789	211
Fiscal advisor	2,500	2,500	1,300	1,200
Computer contracts	9,400	9,400	9,513	(113)
Postage	15,500	15,500	9,953	5,547
Conference fees	250	250	195	55
Bank fees	15,000	15,000	19,766	(4,766)
Telephone	15,000	15,000	14,732	268
Tax collection fees	30,000	30,000	36,547	(6,547)
Equipment lease purchase	435	435	524	(89)
Master lease payment  Total financial administration	4,214 1,023,857	4,214 1,023,857	4,214 955,598	0 68,259
i otai imanoiai adimmistration	1,020,007	1,020,001	000,000	
Assessor:	464 = 6=	404 707	400.040	/4 0.40
Full-time salaries	121,767	121,767	122,810	(1,043)
Part/over time	14,110	14,110	6,300	7,810
Severance pay	10.205	10.305	4,538 10.017	(4,538) 378
FICA	10,395	10,395 20,658	10,017 20,658	3/8 0
Health Insurance	20,658 360	20,656 360	20,656 275	85
Life Insurance	11,191	11,191	11,285	(94)
Retirement town's share Processing tax roll	18,000	18,000	20,778	(2,778)
Consulting fee	33,000	33,000	31,000	2,000
Computer service contracts	12,000	12,000	9,675	2,325
Equipment service contract	1,000	1,000	1,543	(543)
Office	5,200	5,200	5,438	(238)
Department expense	1,500	1,500	221	1,279
Dues, publications, and subscriptions	250	250	0	250
Equipment lease	1,500	1,500	255	1,245
Master lease payment	257	257	0	257
Total assessor	251,188	251,188	244,793	6,395
				(CONTINUED)

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND - BUDGETARY BASIS (CONTINUED)

#### FOR THE YEAR ENDED JUNE 30, 2011 UNAUDITED

	Originally Adopted Final		Actual Budgetary	Variance Positive
	<u>Budget</u>	<u>Budget</u>	<u>Basis</u>	(Negative)
Public safety:				
Police Department:				
Salaries	4,432,983	4,432,983	4,368,753	64,230
Overtime salaries	500,000	500,000	596,041	(96,041)
Civilian overtime salaries	45,000	45,000	45,709	(709)
Holiday salaries	217,948	217,948	230,435	(12,487)
Training and college	51,350 5,000	51,350 5,000	24,572 3,163	26,778 1,837
Training and accreditation	42,765	42,765	36,041	6,724
Part-time salaries JARE overtime salaries	160,000	160,000	152,917	7,083
FICA	393,910	393,910	502,414	(108,504)
Health insurance	1,056,375	1,056,375	1,056,375	Ò
Life insurance	10,680	10,680	11,402	(722)
Severance pay	150,000	150,000	202,452	(52,452)
Gasoline	100,000	100,000	170,706	(70,706)
Arms and ammunition	12,000	12,000	10,222	1,778
Clothing and maintenance	126,000	126,000	134,500	(8,500)
Firearm allowance	36,000	36,000	36,000	0
Police pension	1,061,550	1,061,550	1,277,499	(215,949)
Bureau of criminal investigation	12,500	12,500	18,990	(6,490)
Office	16,000	16,000	14,074	1,926
Department - chief	3,000	3,000	3,000	(26.400)
Retirement	649,557	649,557	686,056	(36,499) 0
Retiree health insurance	1,015,133	1,015,133	1,015,133 6,043	(511)
Retiree life insurance	5,532 1,000	5,532 1,000	2,003	(1,003)
Dues and publications	3,000	3,000	8,023	(5,023)
Radio maintenance	13,000	13,000	18,621	(5,621)
Vehicle repair Equipment rental	3,655	3,655	4,642	(987)
Computer service contracts	25,000	25,000	24,452	548
Equipment maintenance	5,000	5,000	6,600	(1,600)
Explorer	9,000	9,000	6,365	2,635
Heating	10,000	10,000	13,772	(3,772)
Electric	30,000	30,000	30,437	(437)
Telephone	45,000	45,000	56,925	(11,925)
Water	5,000	5,000	7,397	(2,397)
Rent	1,800	1,800	1,800	0
Automobile lease purchase	153,180	153,180	189,693	(36,513)
Department	17,000	17,000	16,514	486
Recruits expense	12,000	12,000	9,966	2,034
Longevity	308,433	308,433	261,226	47,207
Animal control	10,000	10,000	8,476	1,524
Master lease payment	45,416	45,416	45,416	(2.558
Grant matching funds	5,000	5,000 4,000	7,558 4,000	(2,558 0
Injured on duty TPA	4,000 300	300	2,805	(2,505
Information technologies	10,810,067	10,810,067	11,329,188	(519,121)
Total police department	10,010,007	10,010,007	11,020,100	(010,121
Municipal Court:				
Full time salaries	142,859	142,859	142,974	(115
FICA	10,929	10,929	10,775	154
Health Insurance	60,084	60,084	60,084	0
Life Insurance	360	360	245	115
Retirement town's share	12,440	12,440	48,464	(36,024
Postage	700	700	607	93
Utilities	5,800	5,800	5,732	68
Office	1,200	1,200	977	223
Rent	16,200	16,200	31,546	(15,346
Building maintenance	1,030	1,030	674	356
Telephone	1,100	1,100	1,122	(22
Service contracts	6,100	6,100	5,025	1,075
	3,000	3,000	3,202	(202
Department				050
Department Equipment lease Master lease payments	479 1,454	479 1,454	120 1,454	359 0

(CONTINUED)

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND - BUDGETARY BASIS (CONTINUED)

#### FOR THE YEAR ENDED JUNE 30, 2011 UNAUDITED

	UNAUDITED			
	Originally Adopted	Final	Actual Budgetary	Variance Positive
Public safety (continued):	<u>Budget</u>	<u>Budget</u>	<u>Basis</u>	(Negative)
Fire department:				
Department salaries	4,473,716	4,473,716	4,414,916	58,800
Holiday salaries	258,030	258,030	255,954	2,076
Sick time salaries	20,000	20,000	0	20,000
FICA	400,248	400,248	568,444	(168,196)
Health Insurance	1,215,295	1,215,295	1,215,295	Ò
Life Insurance	35,445	35,445	23,025	12,420
Severance pay	15,000	15,000	0	15,000
Radio maintenance and supplies	20,000	20,000	18,808	1,192
Fire prevention	7,500	7,500	6,118	1,382
Sanitary supplies	20,000	20,000	16,727	3,273
Clothing and allowance	153,000	153,000	150,400	2,600
Fire alarm	10,000	10,000	9,970	30
First aid and ambulance service	6,400	6,400	64,196	(57,796)
Gasoline	90,000	90,000	79,986	10,014
Office	13,000	13,000	12,407	593
Longevity	490,182	490,182	500,356	(10,174)
Overtime salaries	2,089,886	2,089,886	2,504,837	(414,951)
Haz-Mat stipend	44,200	44,200	43,310	890
Fire pension	1,973,250	1,973,250	1,441,273	531,977
SCBA operations	9,000	9,000	9,183	(183)
Utilities	77,000	77,000	103,633	(26,633)
Telephone	38,500	38,500	45,116	(6,616)
Postage	400	400	764	(364)
Rent	2,000	2,000	14,800	(12,800)
Hydrants	152,020	152,020	154,747	(2,727)
Hazardous materials	8,000	8,000	8,639	(639)
Fire chief department	4,280	4,280	4,395	(115)
Retirement	502,048	502,048	656,943	(154,895)
Retiree health care	1,040,541	1,040,541	1,040,541	0
Training and college	30,000	30,000	42,485	(12,485)
Equipment rental	197,044	197,044	180,314	16,730
Department expense	5,000	5,000	5,249	(249)
Building maintenance	7,000	7,000	7,405	(405)
Fire fighter equipment and supplies	34,300	34,300	34,679	(379)
Injured on duty TPA	5,200	5,200	5,200	0
Master lease payment	15,614	15,614	15,614	0
Grant matching funds	32,000	32,000	16,800	15,200
Total fire department	13,495,099	13,495,099	13,672,529	(177,430)
Emergency Management:				
Salaries	0	0	2,288	(2,288)
FICA	0	0	175	(175)
Total emergency management	0	0	2,463	(2,463)
Total public safety	24,568,901	24,568,901	25,317,181	(748,280)
Public works department:				
Streets and highways:				
Salaries	683,657	683,657	632,468	51,189
Overtime	91,350	91,350	80,557	10,793
FICA	59,288	59,288	53,459	5,829
Health Insurance	155,863	155,863	155,863	0
Life Insurance	1,920	1,920	1,234	686
Retirement town's share	62,828	62,828	57,089	5,739
Snow removal	220,000	220,000	238,556	(18,556)
Drainage	5,000	5,000	2,598	2,402
Street lighting	500,000	500,000	815,179	(315,179
Street and traffic control	10,000	10,000	11,365	(1,365
Street and highway materials	50,000	50,000	54,672	(4,672
Equipment maintenance	2,500	2,500	833	1,667
Total streets and highways	1,842,406	1,842,406	2,103,873	(261,467

(CONTINUED)

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND - BUDGETARY BASIS (CONTINUED)

	UNAUDITED			
	Originally		Actual	Variance
	Adopted	Final	Budgetary	Positive
	<u>Budget</u>	Budget	<u>Basis</u>	(Negative)
Public works department (Continued):				
Building maintenance:			7	
Salaries	197,489	197,489	194,916	2,573
Overtime	7,105	7,105	7,767	(662)
FICA	15,651	15,651	15,274	377
Health Insurance	65,722	65,722	65,722	0
Life Insurance	600	600	506	94
Retirement town's share	18,149	18,149	17,871	278
Building supplies	47,480	47,480	50,075	(2,595)
Department expense	500	500	375	125
Capital purchases	6,000	6,000	3,970	2,030
Total building maintenance	358,696	358,696	356,476	2,220
Public Works Administration:				
Salaries	243,020	243,020	243,996	(976)
Overtime	500	500	465	35
FICA	18,629	18,629	19,034	(405)
Health Insurance	30,043	30,043	30,043	0
Life Insurance	600	600	378	222
Retirement town's share	14,246	14,246	14,300	(54)
Garbage collections	1,230,000	1,230,000	1,230,000	0
Recycling bins	7,000	7,000	1,787	5,213
Safety equipment	6,000	6,000	3,100	2,900
Tree Removal	13,000	13,000	22,014	(9,014)
Gasoline	90,160	90,160	100,949	(10,789)
Equipment	181,030	181,030	67,379	113,651
Telephone	23,610	23,610	24,582	(972)
Utilities	44,800	44,800	39,604	5,196
Office expense	9,700	9,700	7,580	2,120
Department	6,000	6,000	4,588	1,412
Uniforms	15,100	15,100	8,936	6,164
Master lease payment	62,022	62,022	62,022	0
RI LEAP program expenses	0	0	211,860	(211,860)
Total Public Works Administration	1,995,460	1,995,460	2,092,617	(97,157)
Sewer Department:				
Service salaries	126,987	126,987	87,154	39,833
FICA	9,714	9,714	6,607	3,107
Health Insurance	30,044	30,044	30,044	0
Life Insurance	240	240	76	164
Retirement town's share	9,924	9,924	6,181	3,743
Department	2,000	2,000	9,572	(7,572
Total sewer department	178,909	178,909	139,634	39,275
Waste water management:				
Part time salaries	8,925	8,925	6,016	2,909
FICA	1,234	1,234	996	238
Postage	750	750	1,003	(253
Bidding and advertising	800	800	0	800
Board salaries	7,200	7,200	7,000	200
Total waste water management	18,909	18,909	15,015	3,894

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND - BUDGETARY BASIS (CONTINUED)

	Originally Adopted Budget	Final <u>Budget</u>	Actual Budgetary <u>Basis</u>	Variance Positive (Negative)
Public works department (Continued):				
Fleet maintenance:	040.000	010 000	100 470	78,926
Salaries	218,399	218,399	139,473	(6,248)
Overtime salaries	15,000 0	15,000 0	21,248 53,138	(53,138)
Severance pay	17,855	17,855	16,194	1,661
FICA	71,358	71,358	71,358	0
Health Insurance	840	840	422	418
Life Insurance	20,071	20,071	12,565	7,506
Retirement town's share	1,500	1,500	752	748
Vehicle repair - Utility	35,000	35,000	52,885	(17,885)
Vehicle repair - Police Vehicle repair - Fire	65,000	65,000	84,790	(19,790)
Vehicle repair - Fire  Vehicle repair - Highway	70,000	70,000	70,173	(173)
Vehicle repair - Highway  Vehicle repair - Inspectors	1,000	1,000	0	1,000
Department	300	300	Ö	300
Total fleet maintenance	516,323	516,323	522,998	(6,675)
Utilities:				
Salaries	201,778	201,778	196,866	4,912
Overtime salaries	35,000	35,000	33,910	1,090
FICA	18,114	18,114	17,489	625
Health Insurance	50,701	50,701	50,701	0
Life Insurance	600	600	382	218
Retirement town's share	18,543	18,543	17,785	758
Heat	250	250	256	(6)
Materials	1,000	1,000	228	772
Sewer pumping station maintenance	35,000	35,000	86,765	(51,765) 881
Pump station electric	14,000	14,000	13,119	67,784
Sewer Damage Claims	76,000	76,000	8,216	(1,922)
Repairs-sewer systems	15,000	15,000	16,922 796	1,204
Department	2,000	2,000 200	790	200
Office	200 200	200	0	200
Safety Equipment  Total utilities	468,386	468,386	443,435	24,951
Inspector's fees:				
Salaries	29,496	29,496	29,918	(422)
Overtime	300	300	0	300
Plumbing inspector	14,687	14,687	14,742	(55)
Building inspector	12,000	12,000	8,676	3,324
Electrical inspector	14,687	14,687	13,598	1,089
Mechanical inspector-reliant	6,000	6,000	4,158	1,842
Building official	60,000	60,000	55,431	4,569
FICA	13,936	13,936	13,035	901
Health Insurance	20,658	20,658	20,658	0
Life Insurance	360	360	376	(16)
Retirement town's share	8,225	8,225	11,882	(3,657)
Dues, publications and subscriptions	150	150	145	5
Office	5,000	5,000	6,647	(1,647)
Minimum housing officer	45,000	45,000	45,173	(173)
Department	2,800	2,800	2,641	159
Total inspector's office	233,299	233,299	227,080	6,219

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND - BUDGETARY BASIS (CONTINUED)

· · · · · · · · · · · · · · · · · · ·	UNAUDITED			
	Originally Adopted <u>Budget</u>	Final Budget	Actual Budgetary <u>Basis</u>	Variance Positive (Negative)
Public works department (Continued):				
Parks and recreation:				
Park salaries	405,528	405,528	495,596	(90,068)
Recreation salaries	122,501	122,501	107,999	14,502
Overtime salaries	5,000	5,000	16,551	(11,551)
FICA	44,753	44,753	47,810	(3,057)
Health Insurance	161,487	161,487	161,487	0
Life Insurance	1,560	1,560	1,119	441
Retirement town's share	48,526	48,526	50,530	(2,004)
Equipment maintenance and supplies	3,500	3,500	2,973	527
Park maintenance	21,000	21,000	22,098	(1,098)
Vehicle repairs	6,500	6,500	6,147	353
Equipment lease	4,656	4,656	1,194	3,462
Recreation supplies	500	500	0	500
Utilities	32,000	32,000	55,179	(23,179)
Gasoline	15,000	15,000	20,248	(5,248)
Telephone	7,700	7,700	14,212	(6,512)
Uniforms	4,000	4,000	3,901	99
Office	1,700	1,700	1,456	244
Day camp	1,000	1,000	980	20
Parking rental	5,000	5,000	5,000	0
Department	6,000	6,000	5,118	882
Master lease payment	800	800	800	0
Total parks and recreation	898,711	898,711	1,020,398	(121,687)
Total public works	6,511,099	6,511,099	6,921,526	(410,427)
Municipal land trust:				
Employee benefits	551	551	551	0
Board salaries	7,200	7,200	7,200	0
Total Municipal land trust	7,751	7,751	7,751	0
Human resources:				
General Public Assistance:	15.050	15.250	10,164	5,186
Salaries	15,350	15,350	777	3,100
FICA	1,174	1,174 125	15	110
Life Insurance	125 500	500	63	437
Department 5	1,000	1,000	500	500
Food stamps and holidays  Total general public assistance	18,149	18,149	11,519	6,630
Personnel:				
Full time salaries	29,496	29,496	31,417	(1,921)
FICA	2,364	2,364	2,369	(5)
Health Insurance	15,021	15,021	15,021	ò
Life Insurance	120	120	82	38
Retirement town's share	2,711	2,711	2,721	(10)
Office	500	500	0	500
Board Salaries	1,400	1,400	339	1,061
Department Department	600	600	465	135
Total personnel	52,212	52,212	52,414	(202)
Total human resources	70,361	70,361	63,933	6,428
	<del></del>			

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND - BUDGETARY BASIS (CONTINUED)

	Originally Adopted <u>Budget</u>	Final <u>Budget</u>	Actual Budgetary <u>Basis</u>	Variance Positive (Negative)
Miscellaneous appropriations:				
Liability insurance and workman's compensation	750,000	750,000	943,000	(193,000)
FICA	10,811	10,811	15,062	(4,251)
Retirement	9,650	9,650	9,604	46
Health Insurance retirees	980,530	980,530	980,530	0
Stop - loss health insurance	250,000	250,000	250,000	0
Dues, publications, and subscriptions	3,000	3,000	450	2,550
Sealer of weights and measures	6,000	6,000	6,000	0
Tree warden	600	600	0	600
Contingency	5,000	5,000	2,273	2,727
Human needs program	5,000	5,000	3,990	1,010
Rent	3,800	3,800	3,800	0
Unemployment compensation	5,000	5,000	11,661	(6,661)
Police/Fire Pension Actuarial	15,000	15,000	25,000	(10,000)
Johnston Senior Citizen Center, Inc.	221,411	221,411	207,196	14,215
Tri-Town	30,000	30,000	30,000	0
Utilities	24,000	24,000	19,860	4,140
Equipment lease	20,145	20,145	0	20,145
Blue cross reimbursements	134,724	134,724	210,275	(75,551)
Total miscellaneous appropriations	2,474,671	2,474,671	2,718,701	(244,030)
Planning and Assessment Board:				
Planning and Assessment Board.  Planning Board:				
Salaries	115,460	115,460	107,135	8,325
Overtime	500	500	1,400	(900)
Board salaries	7,200	7,200	7,033	`167 <sup>°</sup>
<u> </u>	9,422	9,422	9,511	(89)
FICA	240	240	113	127
Life Insurance	15,719	15,719	15,719	0
Health Insurance	9,162	9,162	9,170	(8)
Retirement town's share	6,000	6,000	4,635	1,365
Stenographer	500	500	829	(329)
Department	2,000	2,000	3,204	(1,204)
Office	6,000	6,000	1,302	4,698
Bidding and advertising	172,203	172,203	160,051	12,152
Total planning board	1/2,203	172,200	100,001	12,102
Assessment Board:	0.550	0.550	2.409	142
Board salaries	2,550	2,550	2,408 184	142
FICA	195	195		153
Total assessment board	2,745	2,745	2,592	153
Total planning and assessment board	174,948	174,948	162,643	12,305

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND - BUDGETARY BASIS (CONTINUED)

	UNAUDITED			
	Originally Adopted <u>Budget</u>	Final <u>Budget</u>	Actual Budgetary <u>Basis</u>	Variance Positive (Negative)
Library:				
Full time salaries	272,138	272,138	252,094	20,044
Part time salaries	106,170	106,170	96,568	9,602
Overtime	500	500	609	(109)
FICA	28,979	28,979	25,319	3,660
Health Insurance	84,645	84,645	84,645	0
Life Insurance	960	960	629	331
Retirement Town's share	25,009	25,009	23,148	1,861
Dues and publications	34,250	34,250	27,301	6,949
Computer service contracts	23,800	23,800	23,339	461
Postage	1,600	1,600	1,571	29
Auto expense	500	500	504	(4)
Conferences	200	200	115	85
Sanitary supplies	500	500	500	0
Printing	500	500	360	140
Training	500	500	0	500
Heat	8,000	8,000	6,469	1,531
Electric	15,000	15,000	14,785	215
Telephone	4,000	4,000	1,644	2,356
Water	1,200	1,200	2,552	(1,352)
Building Maintenance	4,000	4,000	3,647	353
Office supplies	4,000	4,000	4,362	(362)
Department expense	3,500	3,500	5,266	(1,766)
Total library	619,951	619,951	575,427	44,524
Total north			· · · · · · · · · · · · · · · · · · ·	
Debt service:				(000.40.4)
Bond interest expense	904,536	904,536	1,166,660	(262,124)
Master lease interest expense	9,660	9,660	7,205	2,455
Bonded debt payments	1,393,972	1,393,972	1,458,972	(65,000)
Master lease principal payments	71,767	71,767	47,823	23,944
Total debt service	2,379,935	2,379,935	2,680,660	(300,725)
Total expenditures before other financing uses:	39,260,098	39,260,098	41,242,314	(1,982,216)
Other budgeted financing uses:				
Transfer to School - Town appropriation	37,129,015	37,129,015	37,129,015	0
Transfer to School - Deficit reduction	1,760,212	1,760,212	0	1,760,212
Transfer to School - State aid and miscellaneous receipts	9,985,703	9,985,703	10,393,936	(408,233)
Transfer to School - Federal SFSF	0	, ,	448,366	(448,366)
Total other budgeted financing uses	48,874,930	48,874,930	47,971,317	903,613
Total expenditures and other budgeted financing uses	88,135,028	88,135,028	89,213,631	(1,078,603)
Net change in fund balance	\$ -	\$	1,305,075	\$ 1,305,075
Less tax payment received and budgeted in fiscal 2011, reported Inclusion of net loss of OPEB Fund with the General Fund, for G Inclusion of net loss of Reserve Healthcare Fund with the General Inclusion of net income of Police Detail Fund with the General Function of net loss of Fire Dept Detail Fund with the General Fund Fund with the General Fund Fund with the General Fund Fund Fund Fund Fund Fund Fund Fund	AAP purposes, not part of t al Fund, for GAAP purpose und, for GAAP purposes, no	budget s, not part of budget ot part of budget	(500,000) (100,368) (171,370) 6,027 (14,869)	
Net Change in Fund Balances - GAAP Basis (Exhibit B-2)			\$ 524,495	

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUDGETARY BASIS SCHOOL UNRESTRICTED FUND YEAR ENDED JUNE 30, 2011 UNAUDITED

	Original	Final		Variance Positive
	<u>Budget</u>	<u>Budget</u>	<u>Actual</u>	(Negative)
Revenues:				
Expenditures:				
Salaries	\$ 25,641,547	\$ 25,641,547	\$ 25,342,191	\$ 299,356
Employee benefits	11,491,506	11,491,506	11,544,419	(52,913)
Purchased services	9,185,806	9,190,306	9,595,396	(405,090)
Supplies and materials	1,305,722	1,301,222	1,080,860	220,362
Other	-	-	22,829	(22,829)
Capital outlay		<u> </u>	101,459	(101,459)
Total expenditures	47,624,581	47,624,581	47,687,154	(62,573)
Evenes (definiency) of revenues				
Excess (deficiency) of revenues over (under) expenditures	(47,624,581)	(47,624,581)	(47,687,154)	(62,573)
Other financing sources (uses):				
Transfer from Town of Johnston General Fund	37,129,015	37,129,015	37,129,015	-
Transfer from Town General Fund - State Aid	9,810,566	9,810,566	9,362,199	(448,367)
Transfer from Town General Fund - Federal SFSF	-	-	448,366	448,366
Transfer from Town General Fund - Medicaid & Other	685,000	685,000	1,031,737	346,737
Total other financing sources (uses)	47,624,581	47,624,581	47,971,317	346,736
NET CHANGE IN FUND BALANCES	<u> </u>	<u>\$</u> -	= <sup>\$ 284,163</sup> =	\$ 284,163
Add back fiscal 2011 encumbrances not considered	expenditures for (	GAAP	34,329	
Net Change in Fund Balances - GAAP Basis (Exhi	ibit B-2)		\$ 318,492	

# Required Supplementary Information Schedule of Funding Progress for OPEB Plans Pay-As-You-Go Assumptions June 30, 2011 UNAUDITED

	Actuarial Valuation Date	Actuarial Value of Assets	L	Actuarial Accrued iability (AAL) Entry Age		Funding Excess (Deficit)	Funded Ratio	Covered Payroll	Funding Excess (Deficit) as A percentage of Covered Payroll
Governmental Activities:									
General municipal employees		•			•	(407.000.007)	00/	N1/A	N1/A
	6/30/2008 6/30/2010	\$0 \$0	\$ \$	137,698,237 176,176,570	\$	(137,698,237) (176,176,570)	0% 0%	N/A N/A	N/A N/A
	6/30/2010	ΦΟ	Φ	170,170,570	Φ	(170,170,570)	0 78	19/73	1477
School Department employees									
	6/30/2008	\$0	\$	88,344,515	\$	(88,344,515)	0%	N/A	N/A
	6/30/2010	<b>\$</b> 0	\$	52,715,821	\$	(52,715,821)	0%	N/A	N/A
Total Governmental Activities:	-			<u></u>	59				
	6/30/2008	\$0	\$	226,042,752	\$		0%	N/A	N/A
	6/30/2010	\$0	\$	228,892,391	\$	(228,892,391)	0%	N/A	N/A
Business-Type Activities:									
Water Department employees									
	6/30/2008	<b>\$</b> 0	\$	202,748		(202,748)	0%	N/A	N/A
	6/30/2010	<b>\$</b> 0	\$	122,886	\$	(122,886)	0%	N/A	N/A

The information included in the above schedule of funding progress (for the OPEB Trust Funds) was obtained from actuarial valuation reports provided by an independent actuary engaged by the Town. The years presented are the only years for which reports are available.

## **OTHER SUPPLEMENTARY INFORMATION**

### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The following funds are considered Special Revenue Funds at June 30, 2011:

\*\*School Restricted Funds
Community Development Block Grant
Byrne JAG Stimulus Grant
Police Special Account
Memorial Park Recreation Fields
Restoration
Substance Abuse Prevention Grant

Blue Riptide Grant ARRA EECBG NRCS

**Federal JAG Active Shooter** 

Historical Trust Fund
Fire Plan Review
Fire Prevention Grant
Memorial Library Fund
Byrne Grant
State JAG Grant
Secure Our Schools
Federal JAG Radio Console
State JAG Radio Console
FEMA Category F Projects
FEMA Category C Projects

\*\*School Restricted Funds are comprised of the following:

**Preschool IDEA Section 619** 

**Preschool IDEA Section 619 - ARRA** 

**IDEA Part B** 

**IDEA Part B - ARRA** 

Title I

Title I - ARRA

**Broadrock Energy** 

**NE Dairy** 

**USDA FFV** 

**Homeland Security** 

Title IV
Title II
Title III

Algebra Grant Target Grant

**Verizon Foundation** 

RISCA Literacy MCI Project

**RI Education Foundation** 

**Walmart Grant** 

**Donation & Miscellaneous Grant** 

Perkins Vocational General Assembly Champlin MS

**Feinstein Elementary** 

## **NONMAJOR GOVERNMENTAL FUNDS (Continued)**

### **CAPITAL PROJECTS FUNDS**

Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Funding sources include debt proceeds, intergovernmental sources, third party contributions and General Fund operating transfers. The following funds are considered Capital Project Funds at June 30, 2011:

School Facilities Fund
Senior Center Grant
West End Fire Station
Highland Avenue Drainage
High School Renovation
Middle School Renovation
Ferri School Renovation
West End Water
Rainone Gym Renovations
Unobligated Capital Fund

Sewer Project Capri & Bellaire DAM Renovations Pezza Property Acquisition Champlin Community Park Capital Lease Police Station Construction Winsor Hill School Fire Station #1 Library Building Memorial Plat Sewer Project

									SPECIAL RE	VENUE F	INDS						 		
	F	School Restricted <u>Fund</u>	Dev	mmunity elopment ck Grant	Byrne JA Stimulu <u>Grant</u>		Police Special <u>Account</u>	Red	emorial Park creation Fields Restoration	Substand Abuse Prevention Grant		Blue Riptide <u>Grant</u>		RRA CBG	ļ	NRCS	 leral JAG ve Shooter	ŀ	Historical Trust <u>Fund</u>
ASSETS Cash and cash equivalents Due from federal & state governments	\$	1,227,014	\$	2,691		\$	61,58	\$	115						\$	9,767		\$	365,288
Due from other funds		132,922		2,679	\$ 2	49	3,24	7			\$	11,852	\$	3,083			 		2,673
TOTAL ASSETS	\$	1,359,936	\$	5,370	\$ 2	49 \$	64,828	3 \$	115	\$ -	\$	11,852	\$_	3,083	\$_	9,767	\$ -	\$	367,96
LIABILITIES AND FUND BALANCE  LIABILITIES  Accounts payable  Due to federal & state governments  Due to other funds  Deferred revenue	\$	43,475 1,188,626 3,195	\$	2,294		4	1,61	1			\$	11,852			\$	9,767			
TOTAL LIABILITIES		1,235,296		2,294	\$		1,61	1 \$	•	\$ -		11,852	\$	-		9,767	\$ 	\$	-
FUND BALANCES Restricted Committed		124,975		3,076	2	249	63,21	7	115	-		-		3,083		-			367,96 <sup>-</sup>
Unassigned TOTAL FUND BALANCES		(335) 124,640		3,076		249	63,21	7	115	-		-		3,083		-			367,96
TOTAL LIABILITIES AND FUND BALANCES	\$	1,359,936	\$	5,370	<u></u>	249 5			-115	\$ -	\$	11,852	\$	3,083	\$	9,767	\$ -	\$	367,96

					_		 	 	SPE	CIAL REV	/ENUE	FUNDS	 			 		
	1	Fire Plan <u>Review</u>	Pı	Fire evention <u>Grant</u>		Memorial Library <u>Fund</u>	Byrne Grant	State JAG <u>Grant</u>		Secure Our Schools		deral JAG lio Console	ate JAG o Console	Ca	FEMA tegory F Projects	FEMA ategory C Projects	<u>Re</u>	Total Special evenue Fund
ASSETS Cash and cash equivalents Due from federal & state governments Due from other funds	\$	229,827	\$	15,194	\$	130,218	\$ 727	\$ 2,839	\$	30,791				\$	1,944	\$ 201,316	\$	559,893 1,236,781 639,343
TOTAL ASSETS	\$	229,827		15,194	\$	130,218	 727	 2,839		30,791	\$	•	\$ 	\$	1,944	\$ 201,316	\$	2,436,017
LIABILITIES AND FUND BALANCE																		
LIABILITIES Accounts payable Due to federal & state governments Due to other funds Deferred revenue					\$	89										\$ 201,316	\$	57,710 1,611 1,198,393 204,511
TOTAL LIABILITIES	\$	-	\$	-		89	\$ 	\$ <u>.</u>	\$		\$	-	\$ 	\$	-	 201,316		1,462,225
FUND BALANCES Restricted Committed Unassigned		229,827		15,194		130,129	727	2,839		30,791		-			1,944			744,300 229,827 (335
TOTAL FUND BALANCES	_	229,827		15,194		130,129	 727	2,839		30,791		-	 		1,944	-	_	973,792
TOTAL LIABILITIES AND FUND BALANCES	\$	229,827	\$	15,194	\$	130,218	\$ 727	\$ 2,839	\$	30,791	\$		\$	\$	1,944	\$ 201,316	\$	2,436,017

		<u>.</u>		_							CAPITA	L PROJE	CT FUN	DS	 <del></del>		 	
ASSETS Cash and cash equivalents Due from federal & state governments		School acilities <u>Fund</u> 47,114	Ce	nior nter <u>ant</u>	F	st End Fire ation	-	ınd Ave inage		School ovation		e School ovation	Ferri S <u>Renov</u>		st End ater	none Gym novations	obligated bital Fund	Sewer Project <u>Capri &amp; Bellair</u>
	\$ 	47,114							•						 	\$ 17,021	\$ 45,327	
TOTAL ASSETS	\$	47,114	\$	-	\$	-	\$	-	\$	-	\$	-	\$		\$ 	\$ 17,021	\$ 45,327	<u> </u>
LIABILITIES AND FUND BALANCE LIABILITIES Accounts payable	\$	7,500																
Due to federal & state governments Due to other funds Deferred revenue TOTAL LIABILITIES		7,500	\$	-	\$	-	\$	<u>-</u>	\$		\$	-	\$		\$ -	\$ •	\$ 	\$ -
FUND BALANCES Restricted Committed Unassigned		39,614		-		-		-		-		-		-	-	17,021	45,327	
TOTAL FUND BALANCES		39,614		•		•	······································	-				-		-	 -	17,021	 45,327	-
TOTAL LIABILITIES AND FUND BALANCES	\$	47,114	\$		\$		\$	-	\$	-	\$		\$	_	\$	\$ 17,021	\$ 45,327	\$ -

								CA	PITAL PR	OJE	CT FUNDS						
		DAM novations	Pr	Pezza roperty quisition	Co	hamplin mmunity <u>Park</u>	Capital <u>Lease</u>	Police Station enstruction	Winsor H <u>School</u>		Fire Station		Library Building	 orial Plat r Project	Pro	Total Capital pject Funds	Total Nonmajor overnment <u>Funds</u>
ASSETS Cash and cash equivalents Due from federal & state governments	•	F7 74F	\$	5,839	\$	10.701	\$ 43,832	\$ 400 145,391				\$	5,333		\$	102,518 - 285,275	\$ 662,411 1,236,781 924,618
Due from other funds  TOTAL ASSETS	\$	57,745 57,745	\$	5,839	·	19,791 19,791	\$ 43,832	\$ 145,791	\$ -		\$ -	\$_	5,333	\$ -	\$	387,793	\$ 2,823,810
LIABILITIES AND FUND BALANCE																	
LIABILITIES Accounts payable Due to federal & state governments Due to other funds Deferred revenue															\$	7,500 - - -	\$ 65,210 1,611 1,198,393 204,511
TOTAL LIABILITIES	\$	•	\$	-	\$	<u> </u>	\$ •	\$ -	\$ -		\$ -	\$		\$ -		7,500	 1,469,725
FUND BALANCES Restricted Committed Unassigned		57,745		5,839		19,791	43,832	145,791	-	•	-		5,333	-		380,293 - -	1,124,593 229,827 (335)
TOTAL FUND BALANCES		57,745		5,839		19,791	 43,832	145,791			<u>-</u>		5,333			380,293	1,354,085
TOTAL LIABILITIES AND FUND BALANCES	\$	57,745	\$	5,839	\$	19,791	\$ 43,832	\$ 145,791	\$ -		\$ -	\$	5,333	\$ -	\$	387,793	\$ 2,823,810

#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the year ended June 30, 2011

					SPECIAL I	REVENUE FUN	DS				<u> </u>
	School Restricted <u>Fund</u>	Community Development Block Grant	Byrne JAG Stimulus <u>Grant</u>	Police Special <u>Account</u>	Memorial Park Recreation Fields Restoration	Substance Abuse Prevention <u>Grant</u>	Blue Riptide <u>Grant</u>	ARRA EECBG	<u>NRCS</u>	Federal JAG Active Shooter	Historical Trust <u>Fund</u>
REVENUES Federal and state grants	\$ 2,524,180	\$ 28,655	\$ 5,312	\$ 8,844		\$ 30,777	\$ 28,563	\$ 55,375	\$ 24,629	\$ 6,811	0 0110
Investment income	107.100	0.000			\$ 115			4,000			\$ 2,110 31,934
Other Total revenues	127,138 2,651,318	3,000 31,655	5,312	8,844	115	30,777	28,563	59,375	24,629	6,811	34,044
Total Tevenues	2,001,010		91,525								
EXPENDITURES Current: Education Other expenses Capital outlays	2,549,091	28,579	2,746	16,213 7,698		30,777	32,855	31,297 24,995	24,629	6,811	7,783
Total expenditures	2,549,091	28,579	2,746	23,911	-	30,777	32,855	56,292	24,629	6,811	7,783
Excess (deficiency) of revenues over (under) expenditures	102,227	3,076	2,566	(15,067)	115	•	(4,292)	3,083	-		26,261
Other financing sources (uses): Transfers in Transfers out				ž)							
Total other financing sources	-	<u> </u>	<u> </u>	-	-		•	-	•	<u>-</u>	-
Net change in fund balances	102,227	3,076	2,566	(15,067)	115	-	(4,292)	3,083	-	-	26,261
Fund balances (deficits) - July 1, 2010, as restated	22,413	-	(2,317)	78,284	-	-	4,292	-	-	-	341,700
Fund balances (deficits) - June 30, 2011	\$ 124,640	\$ 3,076	\$ 249	\$ 63,217	\$ 115	\$ -	\$ -	\$ 3,083	\$ -	\$ -	\$ 367,961

#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the year ended June 30, 2011

						SPECIAL RE	VENUE FUNDS				
	Fire Plan <u>Review</u>	Fire Prevention <u>Grant</u>	Memorial Library <u>Fund</u>	Byrne <u>Grant</u>	State JAG <u>Grant</u>	Secure Our <u>Schools</u>	Federal JAG Radio Console	State JAG Radio Console	FEMA Category F <u>Projects</u>	FEMA Category C <u>Projects</u>	Total Special <u>Revenue Funds</u>
REVENUES Federal and state grants			:	\$ 3,233	\$ 28,736		\$ 10,397	\$ 28,558	\$ 1,944		\$ 2,786,014
Investment income			\$ 805								2,915
Other Total revenues	\$ 11,755 11,755	\$ 8,295 8,295	2,020 2,825	3,233	28,736	¢ .	10,397	28,558	1,944	\$ -	188,257 2,977,186
Total revenues	11,755	0,295	2,623	3,233	20,730	Ψ -	10,097	20,330	1,044	Ψ	2,077,100
EXPENDITURES Current: Education	18,322	911	5 000	2,506	25,897		10,397	13,385			2,549,091 258,996
Other expenses Capital outlays	10,322	911	5,888	2,506	25,697		10,397	15,173			47,866
Total expenditures	18,322	911	5,888	2,506	25,897		10,397		-	-	2,855,953
Excess (deficiency) of revenues over (under) expenditures	(6,567)	7,384	(3,063)	727	2,839	-	<del>.</del>	<u>-</u>	1,944	•	121,233
Other financing sources (uses): Transfers in											0
Transfers out	(125,000)										(125,000)
Total other financing sources	(125,000)	<del>-</del>	-		-	<u> </u>		•	•	<u> </u>	(125,000)
Net change in fund balances	(131,567)	7,384	(3,063)	727	2,839	-	-	-	1,944	-	(3,767)
Fund balances (deficits) - July 1, 2010, as restated	361,394	7,810	133,192	-	-	30,791	-	-	-	-	977,559
Fund balances (deficits) - June 30, 2011	\$ 229,827	\$ 15,194	\$ 130,129	\$ 727	\$ 2,839	\$ 30,791	\$ -	\$ -	\$ 1,944	\$ -	\$ 973,792

(CONTINUED)

#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the year ended June 30, 2011

	Fund         Grant         Station         Drainage         Renovation         Renovation         Water         Renovations         Capital Fund         Capital Fund											
DEVENUE	Facilities	Center	Fire						•	•	Sewer Project Capri & Bellaire	
REVENUES Federal and state grants Investment income Other	\$ 1,089		•	\$ 26	\$ 36	\$ 44	\$ 20	\$ 3			\$ 3	
Total revenues	1,089	\$ -		26	36	44	20	3	\$ -	\$ -	3	
EXPENDITURES Current: Education Other expenses Capital outlays Total expenditures			72,297	-	-		-				-	
Excess (deficiency) of revenues over (under) expenditures	(418,951)	-	(75,558)	26	36	44	20	3	<u>-</u>	-	3	
Other financing sources (uses): Transfers in Transfers out		195,301	(7,837)	(113,095)	(622,334)		(86,767)	(47,387			(111)	
Total other financing sources	-	195,301	(7,837)	(113,095)	(622,334)	121,453	(86,767)	(47,387	)	•	(111)	
Net change in fund balances	(418,951)	195,301	(83,395)	(113,069)	(622,298)	121,497	(86,747)	(47,384	) -	-	(108)	
Fund balances (deficits) - July 1, 2010, as restated	458,565	(195,301)	83,395	113,069	622,298	(121,497)	86,747	47,384	17,021	45,327	108	
Fund balances (deficits) - June 30, 2011	\$ 39,614	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 17,021	\$ 45,327	\$ -	

#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the year ended June 30, 2011

						CA	PITAL PROJE	CT FUNDS				
	DAM <u>Renovations</u>	Pez Prope <u>Acquis</u>	erty	Champlin Community <u>Park</u>	Capital <u>Lease</u>	Police Station Construction	Winsor Hill School	Fire Station	Library <u>Building</u>	Memorial Plat Sewer Project	Total Capital <u>Project Funds</u>	Total Nonmajor Government <u>Funds</u>
REVENUES Federal and state grants Investment income Other		\$	21		\$ 8		\$ 38		\$ 8,536 12,463		\$ 9,899 12,475	\$ 2,786,014 12,814 200,732
Total revenues	\$ -		21	\$ -	8	\$ -	38	38	20,999	\$ -	22,374	2,999,560
EXPENDITURES Current: Education Other expenses Capital outlays		—		13,902 26,590	25,050	5,144 49,968			3,002 1,888,295 1,891,297		50,408 2,457,190 2,507,598	2,549,091 309,404 2,505,056 5,363,551
Total expenditures				40,492	25,050	55,112	-	•	1,091,297		2,507,596	3,300,331
Excess (deficiency) of revenues over (under) expenditures			21	(40,492)	(25,042)	(55,112)	38	38	(1,870,298)	-	(2,485,224)	(2,363,991)
Other financing sources (uses): Transfers in Transfers out Total other financing sources			7,318) 7,318)	<u>_</u>	<u>-</u>		282,628	278,295 278,295		(681,004) (681,004)		877,677 (1,720,853) (843,176)
total other linancing sources		(3	,310)	<u>-</u>			202,020	210,230	·	(55.,004)	(, , , , , , , , , , , , , , , , , , ,	(5.5,11.5)
Net change in fund balances	-	(3	7,297)	(40,492)	(25,042)	(55,112)	282,666	278,333	(1,870,298)	(681,004)	(3,203,400)	(3,207,167)
Fund balances (deficits) - July 1, 2010, as restated	57,745	4	3,136	60,283	68,874	200,903	(282,666)	(278,333)	1,875,631	681,004	3,583,693	4,561,252
Fund balances (deficits) - June 30, 2011	\$ 57,745	\$	5,839	\$ 19,791	\$ 43,832	\$ 145,791	\$ -	\$ -	\$ 5,333	\$ -	\$ 380,293	\$ 1,354,085

EXHIBIT 3

#### TOWN OF JOHNSTON

#### Combining Balance Sheet School Restricted Funds Reported as Nonmajor Governmental Funds June 30, 2011

						<u></u>	S	PECI	AL REVE	NUE F	FUNDS										
<u>ASSETS</u>	1	eschool DEA tion 619	Preschool IDEA tion 619-ARRA	Idea Part B	<u>Par</u>	ldea <u>t B-ARRA</u>	<u>Title l</u>	<u>Titl</u>	e I-ARRA		adrock nergy	<u>NE I</u>	<u>Dairy</u>	USD. <u>FFV</u>		Homeland <u>Security</u>	<u>Tit</u>	le IV	<u>Title</u>	Ш	Title III
Intergovernmental receivable Due from other funds	\$	1,008	\$ 7,559	\$ 768,843	\$	15,720	\$ 369,651	\$	1,139	\$ 1	00,000			\$ 1,6	70	\$ 19,762	\$ 2	2,358	\$ 1,0	62	\$ 16,073
TOTAL ASSETS	\$	1,008	\$ 7,559	\$ 768,843	\$	15,720	\$ 369,651	\$	1,139	\$ 1	00,000	\$	-	\$ 1,6	70	\$ 19,762	\$ 2	2,358	\$ 1,0	62	\$ 16,073
Liabilities: Accounts payable Due to other funds Deferred revenue	\$	1,008	\$ 7,559	\$ 21,256 747,587	\$	1,152 14,568	356,786 3,120	\$	1,139			\$		\$ 1,6	70	\$ 3,450 16,312	\$ 2				\$ 16,073
Total liabilities		1,008	 7,559	768,843		15,720	369,651		1,139	\$	-		209	1,6	70	19,762		2,358	1,0	62	16,073
Fund balances: Restricted Unassigned		0	0	0		0	0		0		00,000		(209)		0	0		0		0	0
Total fund balances		0	 0	 0		0	0		0	1	00,000		(209)		0	0		0		0	0
TOTAL LIABILITIES AND FUND BALANCE	\$	1,008	\$ 7,559	\$ 768,843	\$	15,720	\$ 369,651	\$	1,139	\$ 1	00,000	\$	-	\$ 1,6	70	\$ 19,762	\$ 2	2,358	\$ 1,0	62	\$ 16,073

#### TOWN OF JOHNSTON

#### Combining Balance Sheet School Restricted Funds Reported as Nonmajor Governmental Funds June 30, 2011

											SPECIAI		EVEN	. IE E	:I INIDE							
<u>ASSETS</u>	Algebra <u>Grant</u>		Γarge Gran		Verizon oundation	RISCA	Ľ	iteracy	<u> </u>	MCI Project		Wa	almart Grant	Do	nation &	erkins cational	eneral sembly	amplin <u>MS</u>		einstein ementary	Sch	Total ool Restricted <u>Funds</u>
Intergovernmental receivable Due from other funds	\$ 4,654	4		\$	3,512	\$ 1,027			\$	12,118	\$ 150	\$	150	\$	3,169	\$ 5,397	\$ 719	\$ 163	\$	24,032	\$	1,227,014 132,922
TOTAL ASSETS	\$ 4,654	4 \$		\$	3,512	\$ 1,027	\$	: -	\$	12,118	\$ - 150	\$	150	\$	3,169	\$ 5,397	\$ 719	\$ 163	\$	24,032	\$	1,359,936
<b>Liabilities:</b> Accounts payable Due to other funds Deferred revenue	\$ 4,654	4				\$ 141			\$	12,118						\$ 5,523		\$ 61	\$	7,731 14	\$	43,475 1,188,626 3,195
Total liabilities	4,654	4 \$	-	\$	•	141	\$	-		12,118	\$ -	\$	-	\$	-	 5,523	\$ •	61	_	7,745		1,235,296
Fund balances: Restricted Unassigned	(	0		0	3,512	886	i	0		0	150		150		3,169	(126)	719	102		16,287		124,975 (335)
Total fund balances		0		0	3,512	886		0		0	150		150		3,169	(126)	719	102		16,287		124,640
TOTAL LIABILITIES AND FUND BALANCE	\$ 4,654	4 \$	<b>.</b>	\$	3,512	\$ 1,027	\$		\$	12,118	\$ 150	\$	150	\$	3,169	\$ 5,397	\$ 719	\$ 163	\$	24,032	\$	1,359,936

EXHIBIT 4

#### TOWN OF JOHNSTON

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances School Restricted Funds Reported as Nonmajor Governmental Funds For the year ended June 30, 2011

				<del>-</del>		SPECIAL RE	VENUE FUND	os					
	Preschool IDEA Section 619	Preschool IDEA Section 619-ARRA	Idea <u>Part B</u>	Idea <u>Part B-ARRA</u>	<u>Title I</u>	Title I-ARRA	Broadrock <u>Energy</u>	NE Dairy	USDA <u>FFV</u>	Homeland Security	<u>Title IV</u>	<u>Title II</u>	Title III
Revenues:													A 40.070
Federal and state grants Other revenue	\$ 33,305	\$ 12,935	\$ 1,015,620	\$ 164,659	\$ 602,167	\$ 136,449	\$ 100,000	\$ 8,500	\$ 16,413			\$ 194,447	\$ 16,073
Total revenues	33,305	12,935	1,015,620	164,659	602,167	136,449	100,000	8,500	16,413	49,362	2,358	194,447	16,073
Expenditures: Current:													
Salaries	19,524	712	592,116	74,592	456,349	76,585						146,983	2,620
Employee benefits	10,476		215,694	31,850	140,233	34,537						34,604	33
Purchased services	ŕ		147,553	8,395				1,499	16,413	29,600		4,500	950
Supplies and materials Capital outlays	3,305	12,184	60,257	49,822	5,585	25,327		7,210		19,762	2,358	8,360	12,470
Total expenditures	33,305	12,935	1,015,620	164,659	602,167	136,449	-	8,709	16,413	49,362	2,358	194,447	16,073
Net change in fund balances	0	0	0	0	0	0	100,000	(209)	0	0	0	0	0
Fund balances, July 1, 2010	0	0	0	0	0	0	0	0	0	0	0	0	0
Fund balances, June 30, 2011	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 100,000	\$ (209)	\$ -	\$ -	\$ -	\$ -	\$ -

EXHIBIT 4 (CONCLUDED)

#### TOWN OF JOHNSTON

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances School Restricted Funds Reported as Nonmajor Governmental Funds For the year ended June 30, 2011

								SPECIA	L REVENU	E FUNDS					
_	Algebra <u>Grant</u>	Target <u>Grant</u>		erizon undation	RISCA	<u>Literacy</u>	MCI <u>Project</u>	RI Education Foundation	Walmart <u>Grant</u>	Donation & Misc Grant		General <u>Assembly</u>	Champlin <u>MS</u>	Feinstein Elementary	Total School Unrestricted <u>Funds</u>
Revenues: Federal and state grants	\$ 4,654				\$ 497	\$ 240,819	\$ 12,118				\$ 21,304	\$ 1,000			\$ 2,524,180
Other revenue		\$ 30	9 \$	5,000						\$ 883				\$ 12,446	127,138
Total revenues	4,654	30	9	5,000	497	240,819	12,118	\$ -	\$ -	883	21,304	\$ 1,000	\$ -	12,446	2,651,318
Expenditures: Current: Salaries Employee benefits Purchased services Supplies and materials Capital outlays	4,654	30		1,488	141 560	240,819	12,128				21,000 304	1,000		550 13,641	1,632,788 467,770 210,601 237,932 0
Total expenditures	4,654	30	9	1,488	701	240,819	12,128	_0	0	0	21,304	1,000	0	14,191	2,549,091
	<u></u>														
Net change in fund balances	0	,	0	3,512	(204)	0	(10)	0	0	883	0	0	0	(1,745)	102,227
Fund balances, July 1, 2010	0		0	0	1,090	0	10	150	150	2,286	(126	) 719		18,032	22,413
Fund balances, June 30, 2011	\$ -	\$ -	\$	3,512	\$ 886	\$ -	\$ -	\$ 150	\$ 150	\$ 3,169	\$ (126	) \$ 719	\$ 102	\$ 16,287	\$ 124,640

## **PENSION TRUST FUNDS**

The Pension Trust Funds of the Town of Johnston are used to administer pension plans for employees not currently covered by the plans administered by the State of Rhode Island. At June 30, 2011 the following funds are reported as Pension Trust Funds:

- Police Pension
- Fire Pension
- Pension for Unfunded Police and Fire Trust Funds

#### Combining Statement of Net Assets Pension Trust Funds June 30, 2011

			Pension	
			For Unfunded	
	Police	Fire	Police & Fire	Totals
	<u>Pension</u>	<u>Pension</u>	Trust Funds	Pension Trusts
ASSETS				
Cash and cash equivalents	\$ 28,616	\$ 27,417	\$ 334,547	\$ 390,580
Investments	15,736,688	19,549,761	5,284,287	40,570,736
Funds held in escrow	823,638			823,638
Due from governmental funds	21,616		61,178	82,794
TOTAL ASSETS	16,610,558	19,577,178	5,680,012	41,867,748
LIABILITIES				
Due to governmental funds		58,599		58,599
Total liabilities	0	58,599	0	58,599
NET ASSETS HELD IN TRUST				
FOR PENSION BENEFITS	\$ 16,610,558	\$ 19,518,579	\$ 5,680,012	\$ 41,809,149

# Combining Statement of Changes in Net Assets Pension Trust Funds For the year ended June 30, 2011

Additions:		Police Pension		Fire Pension	Ρ	Pension or Unfunded olice & Fire rust Funds	<u>Pe</u>	Total ension Trusts
Contributions:								
Employer	\$	514,374	\$	444,717	\$	107,656	\$	1,066,747
Plan members		253,106	-	296,478		53,690		603,274
Total contributions		767,480		741,195		161,346		1,670,021
Investment income								
Net dividends, interest, and increase in fair value		2,443,133		3,636,380		1,383,867		7,463,380
Net investment income		2,443,133		3,636,380		1,383,867		7,463,380
Total additions and changes in fair value		3,210,613		4,377,575		1,545,213		9,133,401
Deductions:								
Administration expenses		3,800						3,800
Pension expenses				2,022,617		1,778,491		3,801,108
Total deductions	_	3,800	-	2,022,617		1,778,491		3,804,908
Net increase (decrease) in plan assets		3,206,813		2,354,958		(233,278)		5,328,493
Net assets held in trust for pension benefits:								
Beginning of year		13,403,745		17,163,621		5,913,290		36,480,656
End of year	\$	16,610,558	\$	19,518,579	\$	5,680,012	\$	41,809,149

# PRIVATE PURPOSE TRUST FUNDS

Private-Purpose Trust Funds are used to account for resources legally held in trust for use by parties outside of the Town, and cannot be used at the Town's discretion or to support the Town's general obligations. The net assets of these funds are utilized for the care and maintenance of cemeteries within the Town. The following funds are considered Private-Purpose Funds at June 30, 2011:

- Daniel Elder Burial Fund
- Manton Perpetual Care
- Celina Esterbrook
- Sara Irons
- Kelly Burial Grounds
- Nicholas Smith
- Kimball Burial Ground
- Richardson Burial Ground
- C.T. Tourtellot

# TOWN OF JOHNSTON

# Combining Statement of Net Assets Private Purpose Trust Funds June 30, 2011

ASSETS		niel Elder rial Fund	Mai	nton Perpetual <u>Care</u>	Ce	elina Ester <u>Brook</u>	<u>Sa</u>	ara Irons	elly Burial G <u>rounds</u>	cholas Smith	Ki	mball Burial <u>Ground</u>	ichardson rial Ground	Ι	C.T. ourtellot	Pri	Total vate Purpose <u>Funds</u>
Cash and cash equivalents	<u>\$</u>	915	\$	3,969	\$	3,467	\$	1,443	\$ 3,768	\$ 1,881	\$	4,721	\$ 1,430	\$	1,746	\$	23,340
NET ASSETS																	
Held in trust for perpetual care	\$	915	\$	3,969	\$	3,467	\$	1,443	\$ 3,768	\$ 1,881	\$	4,721	\$ 1,430	\$	1,746_	\$	23,340

## **TOWN OF JOHNSTON**

# Combining Statement of Changes in Net Assets Private Purpose Trust Funds For the year ended June 30, 2011

	iel Elder al Fund	nton Perpetual <u>Care</u>	C	elina Ester <u>Brook</u>	Sara Iro	ns	ly Burial rounds	Nic	cholas Smith	K	Kimball Burial <u>Ground</u>	tichardson rial Ground	C.T. ourtellot	Pri	Total vate Purpose <u>Funds</u>
REVENUES: Investment income	\$ 	\$ 1	\$	1	\$ -		\$ -	\$	-	\$	-	\$ -	\$ 	\$	2
EXPENDITURES	 0	 0		0		0	0		0		0	 00	0		0
INCREASE IN NET ASSETS	 0	 1		1		0	 0		0		0	 0	0		2
NET ASSETS - JULY 1, 2010	915	3,968		3,466	1,4	43	3,768		1,881		4,721	1,430	1,746		23,338
NET ASSETS - JUNE 30, 2011	\$ 915	\$ 3,969	\$	3,467	\$ 1,4	43_	\$ 3,768	\$	1,881	\$	4,721	\$ 1,430	\$ 1,746	\$	23,340

# **AGENCY FUNDS**

Agency funds are used to account for assets held by the government as an agent for individuals, private organizations, and other governments. The following funds are reported in this section:

**Performance Bonds** – To account for funds which are deposited by contractors and land developers and held by the Town until the project is completed and all aspects of the contract are met.

**Student Activities Funds** – To account for funds held in various school programs.

# Statement of Changes in Assets and Liabilities Agency Funds Year ended June 30, 2011

STUDENT ACTIVITY FUNDS	eginning Balance	 Additions	De	eductions	Ending Balance
Assets:					
Cash and cash equivalents	\$ 196,948	\$ 167,924	\$	176,183	\$ 188,689
Total assets	\$ 196,948	\$ 167,924	\$	176,183	\$ 188,689
Liabilities:					
Due to student groups	\$ 196,948	\$ 167,924	\$	176,183	\$ 188,689
PERFORMANCE BONDS					
Assets:					
Cash and cash equivalents	\$ 226,451	\$ 25			\$ 226,476
Due from governmental funds	 151,500	 	\$	43,750	 107,750
Total assets	\$ 377,951	\$ 25	\$	43,750	\$ 334,226
Liabilities:					
Deposits held in custody for others	\$ 377,951	\$ 25	\$	43,750	\$ 334,226
Total - All Agency Funds					
Assets:					
Cash and cash equivalents	\$ 423,399	\$ 167,949	\$	176,183	\$ 415,165
Due from governmental funds	 151,500	-		43,750	 107,750
Total assets	\$ 574,899	\$ 167,949	\$	219,933	\$ 522,915
Liabilities:					
Due to student groups	\$ 196,948	\$ 167,924	\$	176,183	\$ 188,689
Deposits held in custody for others	 377,951	25		43,750	 334,226
Total liabilities	\$ 574,899	\$ 167,949	\$	219,933	\$ 522,915



# **OTHER EXHIBITS**

# TOWN OF JOHNSTON, RHODE ISLAND SCHEDULE OF PROPERTY TAXES RECEIVABLE FOR THE FISCAL YEAR ENDED JUNE 30, 2011

<u>Year</u>	Mill <u>Rate</u>		Property Taxes Receivable July 1, 2010		Current Year Assessment		Transfers ddendums (Net)	oatements and djustments		mount to be ollected	Collections Net of <u>Refunds</u>		Property Taxes leceivable ne 30, 2011
2010	\$23.81			\$	66,483,714	\$	428,071	\$ 202,040	6	6,709,745	\$ 63,481,110	\$	3,228,635
2009	\$19.49	\$	2,601,182	•		•	137,540	91,849		2,646,873	2,208,799		438,074
2008	\$18.91	•	515,838				(4,478)	66,153		445,207	127,839		317,368
2007	\$17.84		341,679				(946)	5,433		335,300	46,597		288,703
2006	\$17.41		266,809				(674)	1,517		264,618	11,013		253,605
2005	\$16.99		260,440				(555)	1,180		258,705	7,899		250,806
2004	\$16.40		278,317				(595)	567		277,155	2,306		274,849
2003	\$26.30		482,121				8	(143)		482,272	4,063		478,209
2002	\$25.10		506,560				13	3,279		503,294	2,655		500,639
2001	\$23.79		389,113				13	4,090		385,036	3,259		381,777
2000	\$27.06		391,999				2,358	5,293		389,064	3,792		385,272
1999	\$27.06		362,320					423		361,897	987		360,910
1998	\$25.89		338,024				(2,353)	119		335,552	1,284		334,268
1997	\$20.90		91,091							91,091			91,091
1996	\$20.90		93,581							93,581			93,581
1995	\$20.90		114,065							114,065			114,065
1994	\$20.90		90,698							90,698			90,698
1993	\$34.64		95,419					28		95,391			95,391
1992	\$32.90		2,632					(913)		3,545	 		3,545
Subtotal			7,221,888	\$	66,483,714	\$	558,402	\$ 380,915	\$ 7	3,883,089	\$ 65,901,603	•	7,981,486
Less: estimated for uncollectal			(4,994,846)	. ,									(5,301,129)
Net property to receivable	axes	\$	2,227,042	Ý								\$	2,680,357

# TOWN OF JOHNSTON, RHODE ISLAND SCHEDULE OF PROPERTY TAXES RECEIVABLE FOR THE FISCAL YEAR ENDED JUNE 30, 2011

Schedule of Net Asses	sed Prop	perty Value by Cate	Reconciliation of Current Year Property Tax Revenue					
Assessed	Decemb	er 31, 2009						
Description of Property		Valuations	Levy	Collections net of refunds in 2011	\$	65,901,603		
Real property	\$	2,567,959,785	\$ 50,964,484	Less: amount billed and collected in fiscal 2011 as advance payment of future years' taxes.				
Motor vehicles		233,093,207	8,336,769	Revenue is deferred for GAAP purposes, but in				
Tangible property		124,436,060	7,182,461	miscellaneous income for Budget purposes.		(500,000)		
Wholesale and retail inventory		-						
·				Revenue received 60 days subsequent to				
Total		2,925,489,052	66,483,714	fiscal year ending June 30, 2011		751,313		
Exemptions and adjustments		459,500,817		Subtotal		66,152,916		
Net assessed value	\$	2,465,988,235	\$ 66,483,714	Prior year revenue received in current year				
	-		<del></del>	(2010 60 day rule)		(789,277)		
				Current year property tax revenue	\$	65,363,639		

(CONCLUDED)

# **SINGLE AUDIT SECTION**

This section contains information regarding federal grant activity for the year ended June 30, 2011, which was audited in accordance with generally accepted auditing standards and "Government Auditing Standards" issued by the Comptroller General of the United States and under the guidelines of the Single Audit Act of 1984 as amended by the Single Audit Act Amendments of 1996 and the United States Office of Management and Budget's Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations.

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2011

So de vel Overstand	Federal			
Federal Grantor/	CFDA			
Pass-Through Grantor/ Program Title	Number		Exper	nditures
riogram mie	110111501		_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
U.S. Department of Education				
Pass through RI Department of Education:				
Title I	84.010A	**		602,167
Title II	84.367A			194,447
Title III	84.365A			16,073
Drug Free Schools	84.186A			2,358
IDEA Part B	84.027A	*	1,	015,620
IDEA Sec 619 - Preschool	84.173A	*		33,305
Perkins Vocational Education	84.048A			21,304
State Fiscal Stabilization Fund (SFSF)	84.394	**		448,366
Title I - ARRA	84.389	*		136,449
IDEA Part B - ARRA	84.391	*		164,659
IDEA Sec 619 Preschool - ARRA	84.392			12,935
E2T2-MCI	84.318			12,118
Total U.S. Department of Education				,659,801
U.S. Department of Housing and Urban Development				
Pass Through State Governor's Office of Housing, Energy & Intergovernmental Relations:				
Community Development Block Grant	14.219			28,579
Community Dovolopmont Blook Grant				
U.S. Department of Homeland Security				
Pass Through from Rhode Island Emergency Management Agency:				
Homeland Security	97.067			56,173
Assistance to Firefighters Grant	97.044			151,200
Total U.S. Department of Homeland Security			_	207,373
11.0. Demander of Inchine				
U.S. Department of Justice				
Direct Program:	16.804	****		2,746
Byrne Memorial Justice Assistance Grant-ARRA	10.004			2,740
Pass Through the State of Rhode Island:	10 700	****		41 461
Byrne Memorial Justice Assistance Grant	16.738	****		41,461 25,897
Byrne Memorial Justice Assistance Grant-ARRA	16.804			
Enforcing Underage Drinking Laws Grant	16.727			1,500 71,604
Total U.S. Department of Justice				71,004
U.S. Department of Agriculture				
Pass Through Natural Resources Conservation Service (NRCS)				
Watershed Protection and Flood Prevention Program	10.904			24,629
Pass Through RI Department of Education:				,
National School Lunch Program	10.555	***		504,330
Food Commodity	10.556	***		47,334
Total U.S. Department of Agriculture				576,293
Total Giol Department of Agriculture				<u> </u>
U.S. Department of Transportation				
Pass Through RI Department of Transportation:				
Seatbelt Enforcement Grant	20.604			28,563
40 B 4 4 4 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5				
U.S. Department of Energy				
Pass Through RI Department of Energy				50.000
Energy Efficiency and Conservation Block Grant Program (EECBG)-ARRA	81.128			56,292
U.S. Department of Health and Human Services				
Pass Through RI Department of Energy				
Youth Tobacco Grant - Prevention and Treatment of Substance Abuse	93.959			1,500
TOURT TODACCO CITAIN - PTEVERIIION AND TTEARMENT OF SUBSIGNICE ADUSE	30.303			1,000
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 3	,630,005

## NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS JUNE 30, 2011

#### 1. General

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal awards programs of the Town of Johnston, Rhode Island. All federal awards received from federal agencies are included on the Schedule of Expenditures of Federal Awards. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

#### 2. Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards is presented using the accrual basis of accounting. The accompanying Schedule of Expenditures of Federal Awards also includes \$47,334 for the value of food commodities which is reported as a component of the Federal School Lunch Program. These commodities are not reported in revenue or expenses of the Business-Type Activities for financial statement purposes.

#### 3. Determination of Major Programs

The determination of major federal financial assistance programs was based upon the overall level of expenditures for all federal programs for the Town of Johnston, Rhode Island. As such, the threshold for determining Type A and Type B programs is defined as those with program expenditures greater than \$300,000 or 3 percent of total expenditures when the total expenditures are over \$10,000,000. For the fiscal year ended June 30, 2011, the following programs were considered a major program:

Federal Stabilization Funds - ARRA  IDEA Part B*  IDEA Part B – ARRA*  Early Learning –preschool*  Title I*  National School Lunch Program*	CFDA #84.394 CFDA #84.027A CFDA #84.391 CFDA #84.392 CFDA #84.010A CFDA #84.389 CFDA #10.555
National School Lunch Program *** Food Commodity***	CFDA #10.555 CFDA #10.556

- \* These programs are in a cluster and therefore are considered one program for compliance requirements.
- \*\* These programs are in a cluster and therefore are considered one program for compliance requirements.
- \*\*\* These programs are in a cluster and therefore are considered one program for compliance requirements.



# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the Town Council Town of Johnston Johnston, Rhode Island

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Johnston, Rhode Island as of and for the year ended June 30, 2011, which collectively comprise the Town of Johnston, Rhode Island's basic financial statements and have issued our report thereon dated December 30, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# **Internal Control Over Financial Reporting**

Management of the Town of Johnston, Rhode Island is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the Town of Johnston, Rhode Island's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Johnston's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Town of Johnston's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Town of Johnston's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs (noted as items 2011-1 and 2011-2) to be material weaknesses.

A significant deficiency is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Needham

Boston

Concord

Taunton



# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Johnston, Rhode Island's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain other matters that we reported to management of the Town of Johnston, Rhode Island in a separate letter titled *Communication of Matters Prescribed by Statement on Auditing Standards* #115 and dated December 30, 2011.

This report is intended solely for the information and use of management, the Town Council, School Committee, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Providence, Rhode Island December 30, 2011

Braves PC



# REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Honorable Mayor and Members of the Town Council Town of Johnston Johnston, Rhode Island

# Compliance

We have audited the Town of Johnston, Rhode Island's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the Town of Johnston, Rhode Island's major federal programs for the year ended June 30, 2011. The Town of Johnston, Rhode Island's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the Town of Johnston, Rhode Island's management. Our responsibility is to express an opinion on the Town of Johnston, Rhode Island's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Town of Johnston, Rhode Island's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Town of Johnston, Rhode Island's compliance with those requirements.

In our opinion, the Town of Johnston complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2011.



Needham Boston

Concord

### **Internal Control Over Compliance**

Management of the Town of Johnston, Rhode Island is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Town of Johnston, Rhode Island's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Town of Johnston, Rhode Island's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, the Town Council, School Committee, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Providence, Rhode Island December 30, 2011

Braves PC

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2011

#### A. SUMMARY OF AUDITORS' RESULTS

- 1. The report of independent auditors expressed an unqualified opinion on the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Town of Johnston, Rhode Island.
- 2. Three deficiencies in internal control over financial reporting have been identified and are described in Part B below as items 2011-1 and 2011-2, both of which are considered to be material weaknesses.
- 3. No instances of noncompliance material to the financial statements of the Town of Johnston, Rhode Island were disclosed during the audit.
- 4. No instances of significant deficiencies in internal control over compliance with requirements applicable to major federal programs were identified.
- 5. The report of independent auditors on compliance for the major federal award programs for the Town of Johnston, Rhode Island expresses an unqualified opinion.
- 6. Audit findings relative to the major federal award programs for the Town of Johnston are reported in Part C of this schedule.
- 7. The programs tested as major programs were:

Federal Stabilization Funds		CFDA #84.394
IDEA Part B	*	CFDA #84.027A
IDEA Part B - ARRA	*	CFDA #84.391
Early Learning -preschool	*	CFDA #84.173A
Early Learning -preschool - ARRA	*	CFDA #84.392
Title I	**	CFDA #84.010A
Title I - ARRA	**	CFDA #84.389
National School Lunch Program	***	CFDA #10.555
Food Commodity	***	CFDA #10.556

<sup>\*</sup> Represents a cluster for compliance purposes.

- 8. The threshold for distinguishing Type A and B programs is described in Note 3 to the Schedule of Expenditures of Federal Awards.
- 9. The Town of Johnston, Rhode Island was determined not to be a low-risk auditee.

<sup>\*\*</sup> Represents a cluster for compliance purposes.

<sup>\*\*\*</sup> Represents a cluster for compliance purposes.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2011

### B. FINDINGS -- RELATED TO AUDIT OF FINANCIAL STATEMENTS

# **Current Year Findings:**

- 2011-1: Governmental Accounting Standards Statement #34 requires governmental entities to prepare a government-wide financial statement utilizing the full accrual basis of accounting. Accordingly, the government-wide statements include all long-term debt obligations (i.e. compensated absences) and capital assets of the governmental activities as well as those reported in the business-type activities. During our audit we noted that the Town of Johnston (including the School Department) does not have adequate policies or procedures in place for maintaining and updating these records.
- 2011-2: The Town receives various grants which are reported as non-major governmental funds in the Fund financial statements. Some of these grants are administered by personnel outside of the Town's Finance Department (i.e. Police Department personnel). During our audit process we noted that the Town does not have a central location for maintaining all grant agreements or related financial reports. The lack of controls, including monitoring and following-up on old outstanding items may result in the material misstatement of the assets and liabilities reported in the government-wide and non-major governmental fund statements.

#### Prior Year Findings:

- 2010-1: During the fiscal year ended June 30, 2010 we noted control weaknesses over the reviewing and maintenance of the general ledger accounting records. During our audit field work we proposed a number of journal entries to management, including approximately \$1.9M of expenses not recorded in the Capital Projects funds. These proposed entries have been approved and recorded by management of the Town. The journal entries, individually (and in the aggregate), were material to the Town's financial statements as of and for the fiscal year ended June 30, 2010. The significant number of audit adjustments is an indication of a weakness in controls and procedures over the maintenance and review of the general ledger accounting records. Status: During our fiscal 2011 audit, we did not note any material audit adjustments. The Finance Department personnel have taken a more active role in reviewing and reconciling the general ledger.
- 2010-2: During our review of the internal control policies and procedures practiced by the Town's Finance Department, we noted that the Town is lacking controls over the processing of accounts payable and the related disbursing of funds. The accounts payable clerk currently has access to all aspects of the respective transactions. The accounts payable clerk is responsible for entering the vendor invoices into the general ledger system, processing checks for payment, and mailing out the payments. In completing these tasks the payables clerk has total access to the blank check stock and the electronic signature stamp. Status: During fiscal 2011, the Town established procedures where the accounts payable clerk must submit a check log and the related check-runs to the Finance Director for his review after each check run. In addition the electronic signature stamp was moved to the Controller's office.
- 2010-3: Governmental Accounting Standards Statement #34 requires governmental entities to prepare a government-wide financial statement utilizing the full accrual basis of accounting. Accordingly, the government-wide statements include all long-term debt obligations (i.e. compensated absences) and capital assets of the governmental activities as well as those reported in the business-type activities. During our audit we noted that the Town of Johnston (including the School Department) does not have adequate policies or procedures in place for maintaining and updating these records. Status: See current year finding 2011-1.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2011

## B. FINDINGS -- RELATED TO AUDIT OF FINANCIAL STATEMENTS (Continued)

Prior Year Findings (Continued):

2010-4: The Town receives various grants which are reported as non-major governmental funds in the Fund financial statements. Some of these grants are administered by personnel outside of the Town's Finance Department (i.e. Police Department personnel). During our audit process we noted that the Town does not have a central location for maintaining all grant agreements or related financial reports. The lack of controls, including monitoring and following-up on old outstanding items may result in the material misstatement of the assets and liabilities reported in the government-wide and non-major governmental fund statements. Status: See current year finding 2011-2.

### C. FINDINGS AND QUESTIONED COSTS RELATING TO FEDERAL AWARDS

**Current Year Findings:** 

No findings were noted relative to our audit of the Federal Awards.

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED JUNE 30, 2011

#### C. FINDINGS AND QUESTIONED COSTS RELATING TO FEDERAL AWARDS

**Prior Year Findings:** 

2010-5: Payroll Allocation

Title I (CFDA #84.010A) & Title II (CFDA #84.367)

Criteria:

The Johnston School Department receives direct federal funding as well as federal funding passed through the State of Rhode Island. During our audit we noted instances where payroll records supporting cost allocations to federal programs were not being maintained in accordance with the requirements of OMB Circular A-87. The circular requires that payroll costs charged to federally funded programs be supported as follows:

- Salaries and wages for employees working 100% of their time on a single Federal award or cost objective must be supported by periodic certifications. These certifications must be prepared at least semi-annually and must be signed by the employee or supervisory official having first hand knowledge of the work performed by the employee.
- Salaries and wages for employees working on multiple activities or cost objectives must be supported by (a) personnel activity reports that reflect an after-the-fact distribution of the actual activity of the employee, (b) they must account for the total activity for which an employee is compensated, (c) they must be prepared at least monthly and must coincide with one or more pay periods, and (d) they must be signed by the employee.

Effect of Condition: Failure to properly document and allocate payroll expenses to their corresponding program(s) may result in excess costs (\$10,032 for the fiscal year ended June 30, 2010) being charged to a federally funded program.

Cause of Condition: The Johnston School Department does not have an adequate policy or procedure requiring employees charged to federally funded programs to maintain time records or complete certifications in accordance with the requirements of OMB Circular A-87. The School Department did maintain records in the employee personnel files which note the position held by the employee however an actual time allocation of their hours worked was not maintained.

Status:

Cleared - During our audit for the fiscal year ended June 30, 2011 we noted that the Johnston School Department was maintaining records which document the employees time in accordance with the requirements of OMB Circular A-87.

2010-6: Eligibility

Title I (CFDA #84.010A)

Criteria:

Federal regulations require that Title I funds be used to provide services and benefits to children who are economically disadvantaged. Entities receiving Federal funds must have adequate procedures in place to determine which schools are eligible to participate in the program. When determining eligibility the Johnston School Department selected the number of children eligible for free and reduced price lunches as the poverty measure. During our audit we noted instances where free and reduced price lunch records supporting eligibility determination were not being maintained.

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED JUNE 30, 2011

# C. FINDINGS AND QUESTIONED COSTS RELATING TO FEDERAL AWARDS (Continued)

Prior Year Findings (Continued):

2010-6: <u>Eligibility</u> (Continued)

Title I (CFDA #84.010A) (Continued)

Effect of Condition: Failure to properly determine eligibility of the Title I schools may result in ineligible

schools being allocated federal funds.

Cause of Condition: The Johnston School Department does not have policies and procedures for

maintaining documentation to support the eligibility determination.

Status: Cleared - During our audit for the fiscal year ended June 30, 2011 we noted that the Johnston

School Department was maintaining documentation to support the eligibility determination.

2010-7: Davis-Bacon Act

Capitalization Grants for Clean Water State Revolving Funds (CFDA #66.458)

Criteria: Federal regulations require entities receiving federal funds to have procedures in place to ensure

compliance with the Davis-Bacon Act. The Act requires that all laborers and mechanics employed by contractors and subcontractors on projects funded directly by or assisted in whole or in part by and through the Federal government shall be paid wages at rates not less than those prevailing on projects of a character similar in the locality as determined by the Secretary of Labor. During our

audit we noted that the Town does not have controls over review of the certified payroll forms.

Effect of Condition: Failure to establish and implement proper controls over Davis-Bacon requirements

could result in non-compliance with federal regulations.

Cause of Condition: The Town does not have controls in place to ensure compliance with the Davis-Bacon

requirements. During our audit, we noted that there was lack of adequate review

related to the Certified Weekly Payroll forms.

Status: The Town has not received funding for this program in FY11.

2010-8: Procurement - Competitive Bids

Capitalization Grants for Clean Water State Revolving Funds (CFDA #66.458)

Criteria: Federal and State regulations provide guidance for the purchasing of goods and services. During

our audit, we noted an instance where documentation could not be provided to substantiate

compliance with the procurement requirements.

Effect of Condition: Failure to maintain adequate bid documentation resulted in non-compliance with

federal regulations.

Cause of Condition: Management was unable to provide documentation to substantiate compliance with

procurement requirements.

Status: The Town has not received funding for this program in FY11.

(CONCLUDED)

